

**UNITED STATES DISTRICT COURT  
DISTRICT OF NEVADA**

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CHARLES N. BELSSNER,  
Plaintiff,  
vs.  
ONE NEVADA CREDIT UNION,  
Defendant.

Case No. 2:17-cv-01648-JCM-VCF

**REPORT & RECOMMENDATION**

Before the Court are pro se Plaintiff Charles N. Belssner’s (“Mr. Belssner’s”) application to proceed in forma pauperis (ECF No. 1) and complaint (ECF No. 1-1). For the reasons stated below, Mr. Belssner’s in forma pauperis application is granted. The Court, however, recommends that Mr. Belssner’s complaint be dismissed with prejudice.

**I. DISCUSSION**

Mr. Belssner’s filings present two questions: (1) whether Mr. Belssner may proceed in forma pauperis under 28 U.S.C. § 1915(e); and (2) whether Mr. Belssner’s complaint states a plausible claim for relief. Each is discussed below.

**1. Mr. Belssner May Proceed In Forma Pauperis**

Mr. Belssner’s application to proceed in forma pauperis is granted. Under 28 U.S.C. § 1915(a)(1), a plaintiff may bring a civil action “without prepayment of fees or security thereof” if the plaintiff submits a financial affidavit that demonstrates the plaintiff “is unable to pay such fees or give security therefor.” Under § 1915(a)(1), Mr. Belssner submitted a financial affidavit. (See ECF No. 1 at 1). According to the affidavit, Mr. Belssner brings in no income and has a minimal checking account balance. Mr. Belssner’s

1 application lists significant expenses. (See ECF No. 1 at 2). Mr. Belssner’s application to proceed in forma  
2 pauperis is, therefore, granted.

## 3 **2. Mr. Belssner’s Complaint Fails to State a Plausible Claim**

### 4 **a. Legal Standard**

5 Because the Court grants Mr. Belssner’s application to proceed in forma pauperis, it must review  
6 Mr. Belssner’s complaint to determine whether the complaint is frivolous, malicious, or fails to state a  
7 plausible claim. (See 28 U.S.C. § 1915(e)). The Court’s review of Mr. Belssner’s complaint is guided by  
8 two legal standards: Federal Rule of Civil Procedure 8 and the Supreme Court’s decision in *Erickson v.*  
9 *Pardus*, 551 U.S. 89 (2007).

10 Federal Rule of Civil Procedure 8(a) provides that a complaint “that states a claim for relief must  
11 contain ... a short and plain statement of the claim showing that the [plaintiff] is entitled to relief.” (See  
12 *Fed. R. Civ. P. 8(a)(2)*). The Supreme Court’s decision in *Ashcroft v. Iqbal*, states that to satisfy Rule 8’s  
13 requirements a complaint’s allegations must cross “the line from conceivable to plausible.” (556 U.S.  
14 662, 680 (2009)). The Court’s decisions in *Bell Atlantic Corp. v. Twombly*, 550 U.S. 544, 556 (2007) and  
15 *Iqbal* prescribe a two-step procedure to determine whether a complaint’s allegations cross that line.  
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17 First, the Court must identify “the allegations in the complaint that are not entitled to the  
18 assumption of truth.” (See *Iqbal*, 556 U.S. at 679, 680). Factual allegations are not entitled to the  
19 assumption of truth if they are “merely consistent with liability,” *id.* at 678, or “amount to nothing more  
20 than a ‘formulaic recitation of the elements’ of a constitutional” claim. (*Id.* at 681).

21 Second, the Court must determine whether the complaint states a “plausible” claim for relief. (*Id.*  
22 at 679). A claim is “plausible” if the factual allegations, which are accepted as true, “allow[] the court to  
23 draw the reasonable inference that the defendant is liable for the misconduct alleged.” (*Id.* at 678). This  
24 inquiry is “a context-specific task that requires the reviewing court to draw on its judicial experience and  
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1 common sense.” (Id. at 679 (citation omitted)). If the factual allegation, which are accepted as true, “do  
2 not permit the Court to infer more than the mere possibility of misconduct, the complaint has alleged—  
3 but it has not ‘show[n]’—that the pleader is entitled to relief.” (Id. at 679 (citing Fed. R. Civ. P. 8(a)(2))).

4 “[A] pro se complaint, however inartfully pleaded, must be held to less stringent standards than  
5 formal pleadings drafted by lawyers.” (See Erickson, 551 U.S. at 94 (quoting Estelle v. Gamble, 429 U.S.  
6 97, 106 (1976))). If the Court dismisses a complaint under § 1915(e), the plaintiff should be given leave  
7 to amend the complaint with directions as to curing its deficiencies, unless it is clear from the face of the  
8 complaint that the deficiencies could not be cured by amendment. (See Cato v. United States, 70 F.3d  
9 1103, 1106 (9th Cir. 1995) (citation omitted)).

10 Mr. Belssner brings the instant suit under 15 U.S.C. §§ 45(a) and 53(b) against One Nevada Credit  
11 Union (“One Nevada”) for allegedly deceptive and unfair practices related to their mortgage services. Mr.  
12 Belssner’s complaint alleges that One Nevada is mortgage lender who collaborated with Consumer  
13 Services of Nevada (“Consumer Services”) to provide federally protected mortgages under Fannie Mae  
14 guidelines. Mr. Belssner alleges that he was a participant in this nonprofit program. Mr. Belssner alleges  
15 that One Nevada, inter alia, reneged on promises to reimburse him for various costs, misled him on the  
16 status of his application, and misconstrued or ignored evidence to disqualify and avoid providing him a  
17 mortgage. Mr. Belssner asserts that he expended significant expense to prepare his financial information  
18 for this process. Mr. Belssner seeks “permanent injunctive relief, Restitution, refund of monies paid and  
19 other equitable relief.”  
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21 The Federal Trade Commission Act prohibits “unfair or deceptive acts or practices in commerce.”  
22 (See 15 U.S.C. § 45(a)(1)). While it is difficult to discern the specifics of Mr. Belssner’s FTCA claim,  
23 the FTCA does not provide for a private right of action. (See Carlson v. Coca Cola Co., 483 F.2d 279,  
24 280 (9th Cir. 1973); see also *O’Donnell v. Bank of Am., Nat’l Ass’n*, 504 Fed. Appx. 566, 568 (9th Cir.  
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1 2013) (“[T]he Federal Trade Commission Act ... doesn’t create a private right of action.”); *Diaz v. Argon*  
2 *Agency Inc.*, CIV. no. 15-00451 JMS-BMK, 2015 WL 7737317, at \*3 (D. Haw. Nov. 30, 2015)  
3 (concluding the same); *Minichino v. Piilani Homeowners Ass’n*, no. CV 16-00461 DKW-RLP, 2016 WL  
4 7093431, at \*4 (D. Haw. Dec. 2, 2016) (same); 5 J. Thomas McCarthy, *McCarthy on Trademarks and*  
5 *Unfair Competition*, § 27:119 (4th ed. 2017) (“While it has often been argued that a private right to sue  
6 for a violation of the FTC Act’s prohibitions should be implied, the courts have consistently held that there  
7 is no such private right to sue. That is, only the FTC, as a federal agency, has the power to issue cease and  
8 desist orders, obtain civil penalties, or file suit for violation of the FTC Act.”)).

9 Because Mr. Belssner cannot enforce the FTCA, granting leave to amend would be futile.  
10 Accordingly, Mr. Belssner’s claim should be DISMISSED without leave to amend.

11 ACCORDINGLY,

12 IT IS ORDERED that Mr. Belssner’s application to proceed in forma pauperis (ECF No. 1) is  
13 GRANTED.

14 IT IS FURTHER ORDERED that the Clerk of the Court filed the complaint. (See ECF No. 1-1).

15 IT IS FURTHER ORDERED that Mr. Belssner is permitted to maintain the action to its conclusion  
16 without the necessity of prepayment of any additional fees, costs, or security. This order granting in forma  
17 pauperis status does not extend to the issuance of subpoenas at government expense.

18 IT IS RECOMMENDED that Mr. Belssner’s complaint be DISMISSED with prejudice. (See ECF  
19 No. 1-1).

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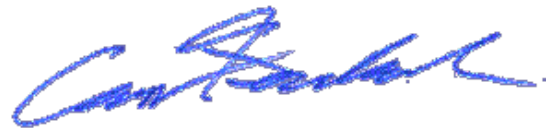
**NOTICE**

Under Local Rule IB 3-2, any objection to this Finding and Recommendation must be in writing and filed with the Clerk of the Court within 14 days. The Supreme Court has held that the courts of appeal may determine that an appeal has been waived due to the failure to file objections within the specified time. (See *Thomas v. Arn*, 474 U.S. 140, 142 (1985)). This circuit has also held that (1) failure to file objections within the specified time and (2) failure to properly address and brief the objectionable issues waives the right to appeal the District Court's order and/or appeal factual issues from the order of the District Court. (See *Martinez v. Ylst*, 951 F.2d 1153, 1157 (9th Cir. 1991); *Britt v. Simi Valley United Sch. Dist.*, 708 F.2d 452, 454 (9th Cir. 1983)).

Pursuant to LSR 2-2, the Plaintiff must immediately file written notification with the court of any change of address. The notification must include proof of service upon each opposing party or the party's attorney. **Failure to comply with this Rule may result in dismissal of the action.** (See LSR 2-2).

IT IS SO ORDERED and RECOMMENDED.

DATED this 2nd day of August, 2017.



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CAM FERENBACH  
UNITED STATES MAGISTRATE JUDGE