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**UNITED STATES DISTRICT COURT  
DISTRICT OF NEVADA**

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JUAN C. RIOS,

Plaintiff,

v.

JOSEPH LOMBARDO *et al.*,

Defendants.

Case No. 2:17-cv-03074-RFB-BNW

**ORDER**

Before the Court is Defendant Joseph Lombardo's Motion to Dismiss (ECF No. 62). For the reasons stated below, the motion is denied.

**I. PROCEEDURAL HISTORY**

Acting *pro se* Plaintiff filed initiating documents, including a Complaint, on December 15, 2017. ECF No. 1. The Court issued a screening order on September 26, 2018, permitting a deliberate medical indifference claim to proceed. ECF No. 15. On September 26, 2018, Plaintiff filed a Complaint. ECF No. 16. On March 12, 2019, *pro bono* counsel was appointed to represent Plaintiff. ECF No. 18. The Court issued a Scheduling Order on December 28, 2019. ECF No. 31.

On June 8, 2020, the then-Defendants filed a Motion for Summary Judgement. ECF No. 36. Plaintiff filed an opposition and the Defendants Replied. ECF Nos. 45-46. The Court held a hearing on the motion on March 3, 2021, where the motion for summary judgment was denied. ECF No. 48. The Court ordered Defendant Aranas dismissed from the case and granted Plaintiff leave to amend the Complaint to add the Las Vegas Metropolitan Police Department ("LVMPD") or other defendants associated with the operation of the Clark County Detention Center ("CCDC"). Id. Plaintiff filed his First Amended Complaint ("FAC") on March 24, 2021, naming CCDC as a

1 defendant. ECF No. 49.

2 On June 25, Plaintiff sought leave to amend the FAC to name the Clark County Sheriff as  
3 the party operating CCDC instead of CCDC itself. ECF No. 58. On August 30, 2022, the Court  
4 granted leave to amend. ECF No. 59. On September 30, 2022, Plaintiff filed his Second Amended  
5 Complaint (“SAC”) naming the Clark County Sheriff Joseph Lombardo as the sole named  
6 defendant. ECF No. 62. The SAC brings a single complaint for denial of adequate medical care  
7 against Defendant. Id. On October 27, 2022, the summons was returned executed regarding  
8 Defendant. ECF No. 64.

9 On November 10, 2022, Defendant filed the instant Motion to Dismiss the SAC. ECF No.  
10 66. On November 25, 2022, Plaintiff Responded. ECF No. 68. Defendant filed a Reply on  
11 December 2, 2022. On January 25, 2023, the Court stayed discovery pending the outcome of the  
12 Motion to Dismiss. ECF No. 71.

## 13 14 **II. FACTUAL ALLEGATIONS**

15 On or about September 30, 2015, Plaintiff Juan Rios was arrested and detained pending trial  
16 at CCDC. Shortly before arrest, Plaintiff cut the tendons on his ring and pinky finger on his left  
17 hand. The fingers bent upward and were obviously disfigured.

18 One week after entering CCDC, medical staff took Plaintiff to get x-rays done on his injured  
19 fingers, which showed they were badly broken. Plaintiff requested medical care to repair his  
20 injured fingers while in CCDC. However, medical staff only provided pain pills and told Plaintiff  
21 that he would receive appropriate medical attention once he was sentenced and transferred to  
22 prison. Plaintiff was incarcerated pending trial for approximately seventeen months before his case  
23 was resolved and he was transferred to a prison.

24 At present, Plaintiff’s injured fingers are not functional. They are paralyzed and disfigured.  
25 Had he received timely and appropriate medical attention, these fingers would have retained their  
26 functionality. Since, Plaintiff has been released from prison. Plaintiff has significant mental health  
27 concerns, including auditory hallucinations.

1           **III.    LEGAL STANDARD**

2           An initial pleading must contain “a short and plain statement of the claim showing that the  
3 pleader is entitled to relief.” Fed. R. Civ. P. 8(a). The court may dismiss a complaint for “failure  
4 to state a claim upon which relief can be granted.” Fed. R. Civ. P. 12(b)(6). In ruling on a motion  
5 to dismiss, “[a]ll well-pleaded allegations of material fact in the complaint are accepted as true and  
6 are construed in the light most favorable to the non-moving party.” Faulkner v. ADT Sec. Services,  
7 Inc., 706 F.3d 1017, 1019 (9th Cir. 2013) (citations omitted).

8           To survive a motion to dismiss, a complaint need not contain “detailed factual allegations,”  
9 but it must do more than assert “labels and conclusions” or “a formulaic recitation of the elements  
10 of a cause of action . . . .” Ashcroft v. Iqbal, 556 U.S. 662, 678 (2009) (quoting Bell Atlantic Corp.  
11 v. Twombly, 550 U.S. 544, 555 (2007)). In other words, a claim will not be dismissed if it contains  
12 “sufficient factual matter, accepted as true, to state a claim to relief that is plausible on its face,”  
13 meaning that the court can reasonably infer “that the defendant is liable for the misconduct  
14 alleged.” Id. at 678 (internal quotation and citation omitted). The Ninth Circuit, in elaborating on  
15 the pleading standard described in Twombly and Iqbal, has held that for a complaint to survive  
16 dismissal, the plaintiff must allege non-conclusory facts that, together with reasonable inferences  
17 from those facts, are “plausibly suggestive of a claim entitling the plaintiff to relief.” Moss v. U.S.  
18 Secret Service, 572 F.3d 962, 969 (9th Cir. 2009).

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20           **IV.    DISCUSSION**

21           Defendant raises three issues in his Motion to Dismiss, that the SAC: (1) does not plausibly  
22 allege a complaint against Defendant; (2) is time-barred; and (3) fails to relate back under Federal  
23 Rule 15(c). The Court addresses each in turn.

24           **A. Plaintiff’s Medical Indifference Claim**

25           The SAC is based on a claim for medical indifference under 42 U.S.C. § 1983. There are  
26 two elements to a successful section 1983 claim: (1) the conduct complained of must have been  
27 under color of state law, and (2) the conduct must have subjected the plaintiff to a deprivation of  
28 constitutional rights. Jones v. Cmty. Redev. Ctr. of L.A., 733 F.2d 646, 649 (9th Cir. 1984). A

1 government entity is only liable for deprivation of rights caused by its own official policies,  
2 customs, or practices. Monell v. New York City Dept. of Social Services, 436 U.S. 658, 690-92  
3 (1978). “Thus, our first inquiry in any case alleging municipal liability under § 1983 is the question  
4 whether there is a direct causal link between a municipal policy or custom and the alleged  
5 constitutional deprivation.” City of Canton, Ohio v. Harris, 489 U.S. 378, 385, 109 S. Ct. 1197,  
6 103 L. Ed. 2d 412 (1989).

7 First, the Court addresses liability under Monell. Under Monell, a municipal actor can be  
8 held liable for affirmative policies or a “policy of inaction.” Jackson v. Barnes, 749 F.3d 755, 763  
9 (9th Cir. 2014). A policy of inaction is based on the “failure to implement procedural safeguards  
10 to prevent constitutional violations.” Id.

11 Defendant argues that Plaintiff has not met the basic pleading standard because he has not  
12 identified any policy, custom, or practice that when enforced, caused the alleged constitutional  
13 violations. Plaintiff argues that his pleadings satisfy the requirements of Monell.<sup>1</sup>

14 The Court finds that the Plaintiff has met his burden to plead sufficient facts to state a  
15 Monell claim. Plaintiff specifically alleges that “CCDC had a policy or practice in place at the time  
16 of Plaintiff’s detention there under which CCDC deferred treatment of pretrial detainees on the  
17 belief that they would receive treatment once they entered the Nevada Department of Corrections[,  
18 and that s]uch policy or practice was the moving force of the constitutional violation Plaintiff  
19 suffered.” Plaintiff further supports this claim with allegations that multiple members of the CCDC  
20 medical staff, on multiple occasions, refused adequate medical care despite knowing the extent of  
21 his injuries. Plaintiff alleges these staff told him he would receive appropriate medical care once  
22 he was transferred to prison—despite that transfer ultimately taking more than a year-and-a-half  
23 and Plaintiff allegedly suffering greatly during this time.

24 Second, the Court evaluates Plaintiff’s claim for medical indifference. Under the  
25 Fourteenth Amendment, pretrial detainees have a due process right to adequate medical care. A

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27 <sup>1</sup> Both parties acknowledge that where Defendant is named, the claim is essentially against  
28 LVMPD, the organization Defendant leads. LVMPD, in turn, operates CCDC. See Ctr. for Bio-  
Ethical Reform, Inc. v. L.A. Cnty. Sheriff Dept., 533 F.3d 790, 799 (9th Cir. 2008) (“An official  
capacity suit against a municipal officer is equivalent to a suit against the entity.”).

1 pretrial detainee's right to be free from punishment is grounded in the Due Process Clause, but  
2 courts borrow from Eighth Amendment jurisprudence when analyzing the rights of pretrial  
3 detainees. See Pierce v. Cnty. of Orange, 526 F.3d 1190, 1205 (9th Cir. 2008); Frost v. Agnos, 152  
4 F.3d 1124, 1128 (9th Cir. 1998). The Eighth Amendment prohibits the imposition of cruel and  
5 unusual punishment and embodies broad and idealistic concepts of dignity, civilized standards,  
6 humanity, and decency. Estelle v. Gamble, 429 U.S. 97, 102 (1976). A prison official violates the  
7 Eighth Amendment when he acts with “deliberate indifference” to the serious medical needs of an  
8 inmate. Farmer v. Brennan, 511 U.S. 825, 828 (1994). “To establish an Eighth Amendment  
9 violation, a plaintiff must satisfy both an objective standard—that the deprivation was serious  
10 enough to constitute cruel and unusual punishment—and a subjective standard—deliberate  
11 indifference.” Snow v. McDaniel, 681 F.3d 978, 985 (9th Cir. 2012).

12 To establish the first prong, “the plaintiff must show a serious medical need by  
13 demonstrating that failure to treat a prisoner's condition could result in further significant injury or  
14 the unnecessary and wanton infliction of pain.” Jett v. Penner, 439 F.3d 1091, 1096 (9th Cir. 2006)  
15 (internal quotations omitted). To satisfy the deliberate indifference prong, a plaintiff must show  
16 “(a) a purposeful act or failure to respond to a prisoner's pain or possible medical need and (b)  
17 harm caused by the indifference.” Id. “Indifference may appear when prison officials deny, delay  
18 or intentionally interfere with medical treatment, or it may be shown by the way in which prison  
19 physicians provide medical care.” Id. (internal quotations omitted). When a prisoner alleges that  
20 delay of medical treatment evinces deliberate indifference, the prisoner must show that the delay  
21 led to further injury. See Shapley v. Nevada Bd. of State Prison Comm'rs, 766 F.2d 404, 407 (9th  
22 Cir. 1985) (holding that “mere delay of surgery, without more, is insufficient to state a claim of  
23 deliberate medical indifference”).

24 The Court finds that Plaintiff has met his burden to plead a constitutional violation. Plaintiff  
25 alleges that, despite being aware of the extent of his severe hand injury, multiple CCDC officials  
26 made clear, purposeful decisions to delay his medical care. Plaintiff alleges that the delay led to  
27 further injury—namely the permanent paralysis and disfigurement of his hand. At this stage of  
28 proceedings, that is sufficient to survive a motion to dismiss.

1           **B. Statute of Limitations**

2           “The statute of limitations applicable to an action pursuant to 42 U.S.C. § 1983 is the  
3 personal injury statute of limitations of the state in which the cause of action arose.” Alameda  
4 Books, Inc. v. City of L.A., 631 F.3d 1031, 1041 (9th Cir. 2011). The applicable Nevada statute  
5 of limitations is two years. See Rosales-Martinez v. Palmer, 753 F.3d 890, 895 (9th Cir. 2014)  
6 (citing N.R.S. § 11.190(4)(e)). The statute of limitations period accrues when a party “knows or  
7 has reason to know of the injury.” Golden Gate Hotel Ass'n v. City and Cty. of S.F., 18 F.3d 1482,  
8 1486 (9th Cir. 1994).

9           The Court must first determine when the statute of limitations began to run. Based upon  
10 the allegations in the SAC, the two-year statute of limitations began to run the first week of October  
11 2015—when medical personnel allegedly diagnosed Plaintiff’s finger injuries and informed him  
12 that they would not treat him. Without tolling, the statute of limitations for his putative claim  
13 against Defendant would have elapsed in October 2017.

14           State law also governs the application of tolling doctrines when not inconsistent with  
15 federal law. See Hardin v. Straub, 490 U.S. 536, 537-39 (1989). Ordinarily, the claim accrues  
16 “when the plaintiff knows or has reason to know of the injury which is the basis of the action.” Id.  
17 Nevada does recognize equitable defenses of waiver, estoppel, and tolling with regards to statutes  
18 of limitation. See, e.g., City of N. Las Vegas v. State Local Gov't Bd., 127 Nev. 631, 639-40 (Nev.  
19 2011). It applies the Ninth Circuit's definition of equitable tolling, “focusing on whether there was  
20 excusable delay by the plaintiff: if a reasonable plaintiff would not have known of the existence of  
21 a possible claim within the limitations period, then equitable tolling will serve to extend the statute  
22 of limitations for filing suit until the plaintiff can gather what information he needs.” Id. (quoting  
23 Lukovsky v. City and Cty. of S.F., 535 F.3d 1044, 1051 (9th Cir. 2008). Equitable tolling is  
24 designed to excuse a plaintiff who had neither actual nor constructive notice of the filing period.  
25 See Johnson v. Henderson, 314 F.3d 409, 414 (9th Cir. 2002).

26           Plaintiff argues that equitable tolling should apply because Plaintiff has continually been  
27 disadvantaged by circumstances in a way that bears on his diligence to maintain his claim: he was  
28 incarcerated at the inception of the suit, has been without housing much of the time since release,

1 suffers from serious mental health issues, and he is a native of Cuba who speaks limited English.

2         The Court finds sufficient circumstances to equitably toll the statute of limitations to at  
3 least initiation this lawsuit in December 2017. The leading Nevada case on the considerations for  
4 equitable tolling indicates that Courts should consider “the diligence of the claimant” and “the  
5 claimant’s knowledge of the relevant facts” in addition to “any other equitable considerations  
6 appropriate in the particular case.” Copeland v. Desert Inn Hotel, 99 Nev. 823, 826 (1983). Here,  
7 during the relevant times, Plaintiff was incarcerated (and then without housing), spoke little  
8 English, suffered from a physical disability (incapacity of his left hand), and suffered from serious  
9 mental health issues. See also Fausto v. Sanchez-Flores, 482 P.3d 677, 679 (Nev. 2021)  
10 (“[E]quitable tolling may apply in such cases when the plaintiff demonstrates reasonable diligence  
11 in pursuing his or her claims and extraordinary circumstances that prevented him or her from  
12 timely filing the complaint.”).

13         Defendant argues that dismissal is still warranted unless the SAC “relates back” to the  
14 original filing. Federal Rule of Civil Procedure 15(c)(1)(B) provides that an “amendment to a  
15 pleading relates back to the date of the pleading when . . . the amendment asserts a claim or  
16 defense that arose out of the conduct, transaction, or occurrence set out—or attempted to be set  
17 out—in the original pleading.” Where the amendment changes the party against whom a claim is  
18 asserted, in addition the party to be brought in must either have “(i) received such notice of the  
19 action that it will not be prejudiced in defending on the merits; and (ii) knew or should have known  
20 that the action would have been brought against it, but for a mistake concerning the proper party’s  
21 identity.” Fed. R. Civ. Pro. 15(c)(1)(C).

22         While Plaintiff concedes that he is unaware of when Defendant first received notice,  
23 Plaintiff argues that his original complaint demonstrated he believed people at CCDC harmed him  
24 through a refusal to provide medical attention.

25         Defendant argues that Sheriff Lombardo did not receive actual or constructive notice  
26 within the requisite 90-day period and that Plaintiff has the burden to demonstrate notice.  
27 Defendant cites Plaintiff’s admission of not knowing when Defendant first received as  
28 demonstrating no dispute that Lombardo did not receive notice. Defendant further argues that the

1 Monell claim against Lombardo does not arise out of the same facts and did not even originally  
2 involve CCDC employees.

3 First, an admission that a party is unaware of when notice was first received does not  
4 automatically mean that party has no evidence of appropriate notice. Second, the actual or  
5 constructive notice must be provided within “the period provided by Rule 4(m).” Fed. R. Civ. Pro.  
6 15(c)(1)(C). Federal Rule of Civil Procedure Rule 4(m) provides that, where a Plaintiff shows  
7 good cause, the 4(m) period “must be extend[ed] . . . for an appropriate period.” In this case, the  
8 Court has already determined that there was good cause for a delay in service until May 2021,  
9 when the first summons in this case issued. The first summons issued was to the “Director or  
10 Administrative Head of Clark County Detention Center.” Accordingly, this Court finds that  
11 Plaintiff has provided sufficient proof that, within the 4(m) period that Defendant “knew or should  
12 have known that the action would have been brought against it, but for a mistake concerning the  
13 proper party’s identity.”

14 Finally, the SAC concerns the same “conduct transaction or occurrence” in the original  
15 pleadings. In his initial Complaint, Plaintiff specifically invoked a claim for “deliberate  
16 indifference to my serious medical need.” In that Complaint, Plaintiff describes *inter alia* that his  
17 two fingers are paralyzed and in pain, that these fingers were allowed to heal wrong, and that  
18 medical care was denied to him at CCDC and prison.

19 Therefore, the Court finds that the SAC relates back to Plaintiff’s original filing because  
20 the SAC’s claim arises out of the same conduct alleged in the original pleading and Defendant had  
21 sufficient notice.

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**V. CONCLUSION**

**IT IS THEREFORE ORDERED** that Defendant’s Motion to Dismiss (ECF No. 66) is **DENIED** without prejudice.

**IT IS FURTHER ORDERED** that the stay of discovery is lifted. The parties are directed to submit a proposed discovery plan and scheduling order to the Court by **October 13, 2023**.

DATED September 28, 2023



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**RICHARD F. BOULWARE, II**  
**UNITED STATES DISTRICT JUDGE**