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11 Attorneys for Defendant

12 **UNITED STATES DISTRICT COURT**  
 13 **DISTRICT OF NEVADA**

13 ERIC VOLK,

14 Plaintiff,

15 vs.

16 ANDREW SAUL,  
 17 Commissioner of Social Security,

18 Defendant.

) Case No.: 2:20-cv-00738-DJA

) **MOTION FOR EXTENSION OF TIME TO FILE**  
 ) **CERTIFIED ADMINISTRATIVE RECORD AND**  
 ) **ANSWER; DECLARATION OF JEBBY**  
 ) **RASPUTNIS**

) **(FIRST REQUEST)**

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1 Defendant, Andrew Saul, Commissioner of Social Security (the “Commissioner”), by and through  
2 his undersigned attorneys, hereby moves for a 60-day extension of time to file the Certified  
3 Administrative Record (CAR) and answer to Plaintiff’s Complaint. The CAR and answer to Plaintiff’s  
4 Complaint are due to be filed by June 16, 2021. This is the Commissioner’s first request for an extension  
5 of time.

6 Defendant makes this request in good faith and for good cause, because the CAR, which must be  
7 filed with the Answer and is necessary to adjudicate the case, is not yet available. The public health  
8 emergency pandemic caused by COVID-19 has significantly impacted operations in the Social Security  
9 Administration’s Office of Appellate Operations (OAO) in Falls Church, Virginia, which is responsible  
10 for producing the CAR that must be filed with the Answer, per 42 U.S.C. §§ 405(g) and (h). As detailed  
11 in the attached declaration from Jebby Rasputnis, Executive Director of the OAO, beginning mid-March  
12 2020, OAO restricted physical access to the Falls Church building, which impacted the production of  
13 CARs because physical access was previously required to produce CARs. OAO has since developed and  
14 employed a new business process to produce CARs. Much of the difficulty in producing CARs stemmed  
15 from the old process of transmitting hearing recordings to vendors for transcription, how the vendors  
16 transcribed the recordings, and how the vendors provided the completed transcripts to OAO. OAO  
17 changed this process by reworking how the audio files are submitted, seeking additional vendor capacity,  
18 and increasing in-house transcription capacity. With these changes, OAO is now able to produce more  
19 than 700 transcripts a week, a significant increase over the pre-COVID-19 average of 300–400 hearing  
20 transcripts a week.

21 Despite these improvements, OAO still faces a significant backlog of cases due to the combined  
22 effects of pandemic-related disruption and a marked increase in district court filings (up almost 800 cases  
23 per month, a 54% increase). Overall, the timeframe for delivering a CAR in an individual case has  
24 improved, and the current average processing time is 139 days. Because of this, OAO is making progress  
25 in its backlog of cases. At the end of January 2021, OAO had 11,109 pending cases. As of April 26,  
26 2021, OAO had 8,853 pending cases, representing a decrease in our backlog of more than 2,250 cases  
over the last nearly three months. OAO continues to work on increasing productivity by collaborating

1 with our vendors and searching out and utilizing technological enhancements. Defendant asks this Court  
2 for its continued patience as OAO works to increase its efficiency and production of CARs, reduce the  
3 current backlog, and address rising court case filings. Counsel for Defendant further states that the Office  
4 of General Counsel (OGC) is monitoring receipt of transcripts on a daily basis and is committed to filing  
5 Answers as soon as practicable upon receipt and review of the administrative records.

6 Given the volume of pending cases, Defendant requests an extension in which to respond to the  
7 Complaint until August 15, 2021. If Defendant is unable to produce the certified administrative record  
8 necessary to file an Answer in accordance with this Order, Defendant shall request an additional  
9 extension prior to the due date.

10 On June 11, 2021, the undersigned attempted to contact Plaintiff via email, but did not receive a  
11 response prior to filing.

12 It is therefore respectfully requested that Defendant be granted an extension of time to file the CAR  
13 and answer to Plaintiff's Complaint, through and including August 15, 2021.

14 Dated: June 14, 2021

15 CHRISTOPHER CHIOU  
16 Acting United States Attorney

17 */s/ Margaret Lehrkind*  
18 MARGARET LEHRKIND  
19 Special Assistant United States Attorney

20 IT IS SO ORDERED:

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23 DANIEL J. ALBRECHTS  
24 UNITED STATES MAGISTRATE JUDGE  
25 DATED: June 16, 2021  
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**CERTIFICATE OF SERVICE**

I hereby certify that the foregoing was filed with the Clerk of the Court on June 14, 2021, using the CM/ECF system. I also hereby certify that, on June 14, 2021, I caused a copy of the foregoing to be served upon the pro-se Plaintiff, by United States mail, at the address set forth below:

Eric Volk  
8700 Glistening Pond St.  
Las Vegas, NV 89131

Dated: June 14, 2021

*/s/ Margaret Lehrkind*  
MARGARET LEHRKIND  
Special Assistant United States Attorney

DECLARATION OF JEBBY RASPUTNIS  
OFFICE OF APPELLATE OPERATIONS  
SOCIAL SECURITY ADMINISTRATION

I, JEBBY RASPUTNIS, Executive Director of the Social Security Administration's Office of Appellate Operations (OAO), declare and state as follows:

- 1) My office is responsible for, among other things, preparing certified copies of administrative records (CARs) for Federal court review when claimants appeal the final decisions of the Commissioner of Social Security.
- 2) Beginning in mid-March of 2020, the Social Security Administration (agency) restricted physical access to our buildings because of the COVID-19 pandemic. Since that time, OAO has been working to overhaul, redo, refine, and streamline our business processes to continue operations and meet our mission to serve the public. Despite many challenges in transitioning to a completely new business process, we have reached and surpassed pre-pandemic levels of electronic CAR production. Much of the delay and uncertainty in the CAR production process has stemmed from how we transmit hearing recordings to our vendors, and how our vendors return completed transcripts to us. We have worked hard to refine this process as well as implementing new processes, updating vendor agreements, and making staffing changes. These included:
  - reworking how we transmit the audio files to our vendors from a fully in-person exchange of CDs and completed transcripts to a now fully direct access and electronic exchange of completed transcripts;
  - seeking additional vendor capacity; and
  - leveraging in-house transcription capacity by establishing a transcription cadre with updated technology and working with agency closed captioners.

- 3) We are now, between our vendors and our in-house efforts, able to produce more than 700 transcripts<sup>1</sup> on an average work week. Prior to the COVID-19 pandemic, we averaged 300-400 hearing transcriptions per week.
- 4) As we worked to transition this workload, and our external vendors, to a fully virtual process, the number of new cases filed in federal court also increased.<sup>2</sup> This was a direct result of the agency's initiative to reduce the number of requests for administrative review pending before the Appeals Council, the final step of the administrative process. While we had planned for this increase, the combined effects of the pandemic-related disruptions and the increase in new court filings lead to a significant backlog in CAR preparation. However, as a result of our process improvements and increased production capacity from our contracted transcription vendors, we now have begun reducing our pending backlog. At the end of January 2021 we had 11,109 pending cases. As of April 26, 2021, we had 8,853 pending cases, representing a decrease in our backlog of more than 2,250 cases over the last nearly three months.

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<sup>1</sup> Individual cases often have more than one hearing to transcribe.

<sup>2</sup> In the last quarter of fiscal year 2020 and the first quarter of fiscal year 2021, we averaged more than 2,257 new case receipts per month, compared to an average of 1,458 new case receipts in the last quarter of fiscal year 2019 and the first quarter of fiscal year 2020. *See also Chief Justice Roberts' 2020 Year-End Report on the Federal Judiciary, Appendix Workload of the Courts*, available at <https://www.supremecourt.gov/publicinfo/year-end/2020year-endreport.pdf> (“Cases with the United States as defendant grew 16% [in FY20], primarily reflecting increases in social security cases and prisoner petitions.”)

The following chart shows OAO's receipts, dispositions<sup>3</sup> and pending CAR workload for the first five months of FY2021.

Time Period	New Court Case Receipts	Dispositions	Pending
OCT 2020	3,074	2,115	9,693
NOV 2020	1,999	1,483	10,209
DEC 2020	1,703	1,672	10,240
JAN 2021	2,636	1,767	11,109
FEB 2021	1,880	2,312	10,677
MAR 2021	1,592	2,811	9,458

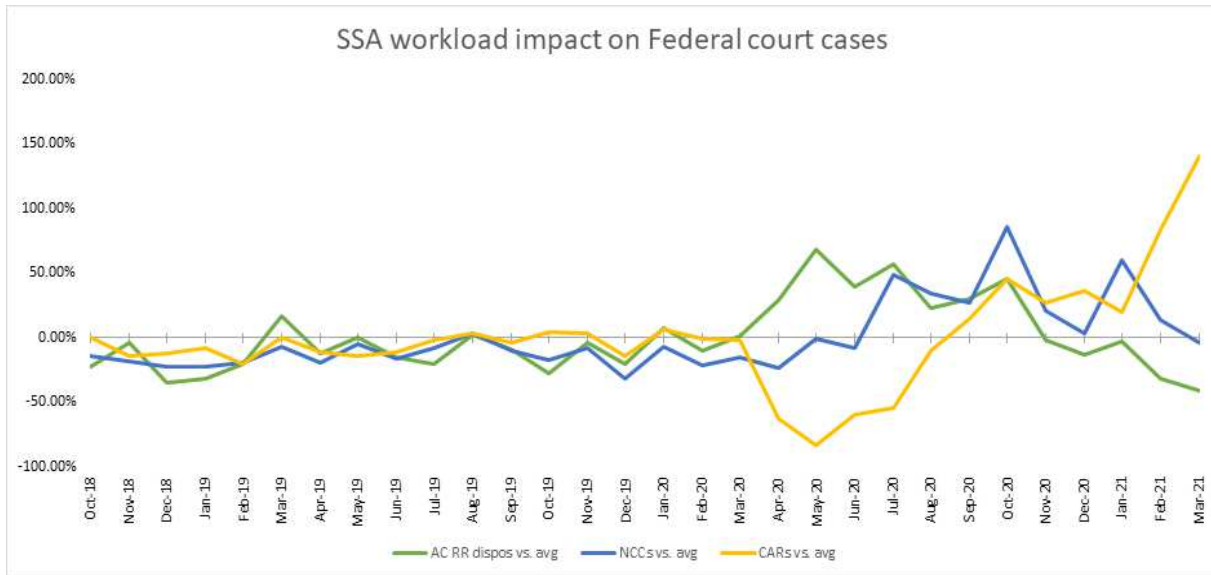
- 5) OAO continues to address the significant workflow fluctuations the agency has experienced since approximately March 2020. The following line graph tracks three different workflow measures since the beginning of FY2019 and how they intersect:
- a. **Green**: requests for review decided by the Appeals Council;
  - b. **Blue**: new federal court cases about which the Appeals Council has been notified;
- and
- c. **Gold**: CARs docketed by the Office of the General Counsel.<sup>4</sup>

<sup>3</sup> While dispositions primarily include CARs for filing with the court, it also includes requests for remand to the ALJ for further actions, and other actions.

[https://www.ssa.gov/appeals/DataSets/08\\_National\\_New\\_Court\\_Cases\\_and\\_Remands.html](https://www.ssa.gov/appeals/DataSets/08_National_New_Court_Cases_and_Remands.html).

<sup>4</sup> For Appeals Council dispositions (green line) and new federal court case about which the Appeals Council has been notified (blue line), the graph is based on publicly-available data through March 2021. See <https://www.ssa.gov/appeals/publicusefiles.html>. The data for CAR docketing (gold line), is drawn from the agency's internal case tracking systems. All data sets, while presumed valid, may change subject to updating and ongoing validation.

The graph shows the deviation from the average for each of these three workflow measures.<sup>5</sup> Notably, this visual representation illustrates the rapid changes that began in March 2020 and continue to date.



- 6) Overall, the timeframe for delivering an electronic CAR in any individual case has improved. The current average processing time is 139 days. Although we remain subject to some constraints, we continue to work on increasing productivity by collaborating with our vendors and searching out and utilizing technological enhancements. We ask for continued patience as we work to increase our efficiency and production of CARs, reduce the current backlog, and address rising court case filings.

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<sup>5</sup> The averages are calculated since October 2018. By way of example, in March 2020, OGC docketed about 80% fewer CARs than average, while the Appeals Council acted on about 60% more requests for review than average.



In accordance with 28 U.S.C. §1746, I declare under penalty of perjury that the foregoing is true and correct to the best of my knowledge and belief.

Dated: April 29, 2021

*/s/ Jebby Rasputnis*  
Jebby Rasputnis