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UNITED STATES DISTRICT COURT
DISTRICT OF NEVADA

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TAYLOR M. PAPPAS, an individual,

Plaintiff,

v.

NEVADA DEPARTMENT OF PUBLIC
SAFETY, DIVISION OF PAROLE AND
PROBATION,

Defendant.

Case No. 3:18-cv-00098-MMD-WGC

ORDER

15 **I. SUMMARY**

16 Plaintiff Taylor Pappas filed this action on March 5, 2018. (ECF No. 1.) She appears
17 to allege disability discrimination against her employer for failure to accommodate,
18 promote, and “chilling behavior,” and retaliation under § 504 of the Rehabilitation Act, as
19 amended, 29 U.S.C. § 794, and the Americans with Disabilities Act (“ADA”), 42 U.S. C. §
20 12101.¹ (*Id.*) Defendant Nevada Department of Public Safety, Division of Parole and
21 Probation moves to dismiss Plaintiff’s complaint (“Complaint”) for failure to properly name
22 Defendant, and failure to state a claim under Federal Rule of Civil Procedure 12(b)(6),
23 raising timeliness and pleading issues.² (ECF Nos. 4, 9.) Finding only some of Plaintiff’s
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26 ¹In her jurisdictional statement, Plaintiff purports to bring her claims under the ADA,
27 the Rehabilitation Act, “NRS [§] 613.330, and 42 U.S.C. § 1983.” (ECF No. 1 at 1.)
However, none of her claims are particularly alleged under § 1983 or NRS § 613.330. The
ADA expressly pertains to only her third and fourth claims.

28 ²Initially, Defendant sought dismissal based on insufficient service of process under
Federal Rule of Civil Procedure 12(b)(5) (ECF No. 4). However, Defendant no longer

1 claims viable, the Court will grant Defendant’s motion to dismiss (“Motion”) (ECF No. 4) in
2 part and deny it part.³

3 **II. DISCUSSION**

4 **A. Preliminary Matters: Failure to Properly Name Defendant and Service**

5 Contrary to Defendant’s request, the Court declines to dismiss the Complaint for
6 failure to properly name the State of Nevada *ex rel* the Nevada Department of Public
7 Safety (“DPS”) as a defendant. (ECF No. 4 at n.1, 8 (quoting NRS § 41.031(2) (“In any
8 action against the State of Nevada, the action must be brought in the name of the State
9 of Nevada on relation of the particular department, commission, board or other agency of
10 the State whose actions are the basis for the suit.”))).)

11 The ethos of the Ninth Circuits decision in *Barsten v. Dep’t of Interior* speaks directly
12 to the situation before the Court. 896 F.2d 422, 423 (9th Cir. 1990).

13 A suit at law is not a children’s game, but a serious effort on the part of adult
14 human beings to administer justice; and the purpose of process is to bring
15 parties into court. If it names them in such terms that every intelligent person
16 understands who is meant . . . it has fulfilled its purpose; and courts should
17 not put themselves in the position of failing to recognize what is apparent to
18 everyone else.

19 *Id.* (citation omitted). Here, Plaintiff expressly sues DPS, and its Division of Parole and
20 Probation “a department of the State of Nevada” (ECF No. 1 at 10). It is therefore evident
21 that Plaintiff is essentially bringing an action against the state. Consequently, the Court
22 declines to grant dismissal on this basis.

23 Nonetheless, the Court is left to rely only on Defendant’s concession that the
24 “proper” defendant has been named and served, and therefore the Court may
25 appropriately exercise jurisdiction. *See Lofton v. Heckler*, 781 F.2d 1390, 1392 (9th Cir.
26 1986) (viewing as jurisdictional a failure to name *and* serve the proper defendant within
27 the thirty-day time period for filing a complaint).

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seeks dismissal on that ground, positing that the issue appears to be moot. (ECF No. 9 at
3–4.)

³In addition to Defendant’s Motion (ECF No. 4), the Court has considered Plaintiff’s
response (ECF No. 7) and Defendants’ reply (ECF No. 9).

1 The Rehabilitation Act, under which Plaintiff asserts all her claims, and which the
2 ADA expressly modeled, *see infra*, adopts the rights, remedies, and procedures of §
3 2000e-16 of the Civil Rights Act of 1964, making them applicable to disability
4 discrimination claims. *Barsten*, 896 F.2d at 422–23. Section 2000e-16(c) requires that the
5 head of the appropriate department, agency, or unit be named as a defendant. The Ninth
6 Circuit has held that a complaint against a department is insufficient where the
7 department’s head is the proper defendant. *United States Postal Serv.*, 740 F.2d 714, 715
8 (9th Cir. 1984) (complaint against United States Postal Service insufficient when proper
9 defendant is Postmaster General). But, in *Barsten*, the appeals court also found a
10 defendant to be sufficiently named where the body of the complaint and documents
11 attached to the complaint or moving papers make it plain who is intended as the defendant.
12 896 F.2d at 423–24.

13 However, here not only is the head of DPS not named in the Complaint, there is
14 nothing in the Complaint, attached to the Complaint, or attached to the moving papers
15 “mak[ing] it plain” that the head of DPS is intended as a defendant. *Cf. id.* at 423 (finding
16 it sufficient that the allegations in the complaint adequately set forth the Secretary of the
17 Interior has the intended defendant, and that a letter appended to the government’s
18 moving papers from the Office of the Secretary also made the matter clear); *Rice v.*
19 *Hamilton Air Force Base Commissary*, 720 F.2d 1082, 1085–86 (9th Cir. 1983)
20 (expressing satisfaction that the proper defendant is named where the body of the
21 complaint made it clear what party was intended as defendant and the “administrative
22 disposition of the discrimination complaint is attached to a complainant’s timely filing”).

23 Additionally, in responding to the Motion, Plaintiff contends she initially served an
24 administrative assistant at the “Division of Parole and Probation” who represented that she
25 could properly accept service. (ECF No. 7 at 2.) Plaintiff also notes that she had “caused
26 the summons and complaint to be served again” after the Motion was filed (ECF No. 8)
27 “and will file proof of service as soon as such is accomplished.” (ECF No. 7 at 3.) To date,
28 the Court has yet to receive the promised proof of service.

1 The only assurance this Court has of its jurisdiction is concession by Defendant
2 that improper service is no longer an issue, and its indication that Plaintiff properly
3 effectuated service on DPS’s head—“Director Wright”—after Plaintiff filed her response to
4 the Motion. (ECF No. 9 at 3–4 & n.3; see also ECF No. 8.) Specifically, Defendant
5 provides: “Plaintiff caused the Complaint to be re-served; this time at DPS headquarters
6 and on the person who is authorized to accept service on behalf of the Director of DPS.”
7 (ECF No. 9 at 4.) Further, Defendant raises no issue about the timeliness of the service.
8 Based on Defendant’s information, the Court proceeds by assuming it properly has
9 jurisdiction. The Court will also allow Plaintiff to amend the Complaint’s caption to properly
10 name the defendant(s).

11 **B. Dismissal under Rule 12(b)(6)**

12 A court may dismiss a plaintiff’s complaint for “failure to state a claim upon which
13 relief can be granted.” Fed. R. Civ. P. 12(b)(6). Under *Bell Atl. Corp. v. Twombly*, 550 U.S.
14 544, 555 (2007) and *Ashcroft v. Iqbal*, 556 U.S. 662, 678–79 (2009), though the Court
15 must accept a plaintiff’s well-pleaded factual allegations as true, the complaint must
16 contain sufficient factual matter to state a viable claim which is plausible on its face, and
17 showing the plaintiff is entitled to relief. Mere recitals of the elements of a cause of action,
18 supported only by conclusory statements, do not suffice. *Iqbal*, 556 U.S. at 678. A
19 complaint must contain either direct or inferential allegations concerning “all the material
20 elements necessary to sustain recovery under *some* viable legal theory.” *Twombly*, 550
21 U.S. at 562 (quoting *Car Carriers, Inc. v. Ford Motor Co.*, 745 F.2d 1101, 1106 (7th Cir.
22 1989)).

23 **1. Statute of Limitations**

24 As a preliminary issue, Defendant contends Plaintiff’s claims are time-barred as
25 asserted under the Rehabilitation Act. (ECF Nos. 4, 7.) Plaintiff filed the Complaint largely
26 asserting conduct by Defendant that falls beyond the applicable two-year statute of
27 limitations period, and equitable tolling does not apply. However, because the allegations
28 in the Complaint do not entirely allow the Court to make temporal distinctions in the

1 conduct purportedly giving rise to Plaintiff's claims, the Court cannot grant full relief based
2 solely on the statute of limitations.

3 The Rehabilitation Act does not contain its own statute of limitations. "Generally,
4 where Congress does not create a federal statute of limitations, [a court] look[s] to state
5 law for limitations provisions." *Two Rivers*, 174 F.3d at 992 (citation omitted); see *Ervine*
6 *v. Desert View Reg'l Med. Ctr. Holdings, LLC*, 753 F.3d 862, 869 (9th Cir. 2014) (stating
7 the limitations period for a claim under the Rehabilitation Act is adopted from state law).
8 Nevada's two-year statute of limitations for personal injuries is applicable here. See NRS
9 § 11.190(4)(e); see also *Ervine*, 753 F.3d at 869 (citing *id.*) Federal courts also apply the
10 forum state's tolling law, including equitable tolling, where not inconsistent with federal
11 law. *Wisembaker v. Farwell*, 341 F. Supp.2d 1160, 1163 (D. Nev. 2004) (citations omitted);
12 see also *Two Rivers*, 174 F.3d at 992 ("[W]here the federal courts borrow the state statute
13 of limitations, we also borrow the forums state's tolling rules."). Nonetheless, federal law
14 determines when the claim begins to accrue. *Ervine*, 753 F.3d at 869. "A federal claim
15 accrues when the plaintiff knows or has reason to know of the injury that is the basis of
16 the action." *Pouncil v. Tilton*, 704 F.3d 568, 574 (9th Cir. 2012).

17 Here, Plaintiff specially brought her first two claims under § 504 of the Rehabilitation
18 Act. (ECF No. 1 at 8, 9.) She alleges claims three and four under either the Rehabilitation
19 Act or the ADA. (*Id.* at 10, 11.) Defendant argues these claims are time-barred to the
20 extent they are asserted under the Rehabilitation Act because they fall outside of the two-
21 year limitations period under NRS § 11.190(4)(e). (ECF Nos. 4, 9.)

22 Plaintiff does not dispute that the claims are subject to a two-year limitations period
23 or that NRS § 11.190(4)(e) provides the applicable limitations statute. (See *generally* ECF
24 Nos. 1, 7.) But, Plaintiff argues that her claims are not time-barred because the limitations
25 period was (1) tolled and (2) the violations are continuing.

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a. Statutory and Equitable Tolling

As to tolling, Plaintiff argues that the limitations period was statutorily tolled under NRS § 613.430 and/or equitably tolled while she pursued administrative relief since 2015. (ECF No. 7 at 4–5; ECF No. 4-1⁴.)

Plaintiff’s statutory tolling argument is unavailing. It is evident that any tolling NRS § 613.430 provides expressly applies to cases asserted under NRS § 613.420. See NRS § 613.430. Here, Plaintiff makes her claims under the Rehabilitation Act, a federal statute to which NRS § 11.190(4)(e)’s limitations period applies. And, the Court cannot find that NRS § 11.190(4)(e) statutorily provides for tolling, beyond a party being absent from the state at the time an action accrues under NRS § 11.300, which is not relevant here.

Further, “[t]he Nevada Supreme Court has not published a case in which it was faced with the prospect of applying the doctrine of equitable tolling to [NRS] § 11.190(4)(e).” *Wisembaker*, 341 F. Supp.2d at 1164. But, without limiting the application of the doctrine of equitable tolling, the state supreme court provides several factors to consider in determining when equitable tolling is appropriately applied:

The diligence of the claimant; the claimant’s knowledge of the relevant facts; the claimant’s reliance on authoritative statements by the administrative agency that misled the claimant about the nature of the claimant’s rights; any deception or false assurances on the part of the employer against whom the claim is made; the prejudice to the employer that would actually result from delay during the time that the limitations period is tolled; and any other equitable considerations appropriate in the particular case.

Seino v. Employers Ins. Co. of Nevada, 111 P.3d 1107, 1114 (Nev. 2005).

In her response to the Motion, Plaintiff argues for equitable tolling contending only that she diligently pursued her administrative claims, there is no prejudice to Defendant from delay, and justice favors tolling. (ECF No. 7 at 5.) First, Plaintiff cannot be deemed

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⁴The Court’s consideration of ECF No. 4-1, which is Plaintiff’s EEOC filing, does not convert Defendant’s motion to a motion for summary judgment. See *Lee v. City of Los Angeles*, 250 F.3d 668, 688 (9th Cir. 2001) (identifying two exceptions to “the requirement that consideration of extrinsic evidence converts a 12(b)(6) motion to a summary judgment motion[,]” including documents, like ECF No. 4-1, with unquestioned authenticity and the plaintiff’s complaint necessarily relies on them). Here, Plaintiff references her EEOC filing throughout the Complaint. (ECF No. 1.)

1 diligent in pursuing her claim even assuming she was diligent in exhausting administrative
2 remedies because she was not required to exhaust other forms of relief to sue under the
3 Rehabilitation Act as she does here. See *Smith v. Barton*, 914 F.2d 1330, 1338 (9th Cir.
4 1990) (citation omitted) (“[P]rivate plaintiffs suing under section 504 need not first exhaust
5 administrative remedies.”); cf. *Wisembaker*, 341 F. Supp. 2d at 1165 (providing cases in
6 which the statute of limitations was equitable tolled because a party was required to pursue
7 administrative action). It is uncontested that Plaintiff had knowledge of relevant facts to
8 bring the claims she alleged in her 2015 EEOC filing before the limitations period expired.
9 Plaintiff also does not allege that she was misled by any administrative agency about the
10 nature of her rights. She only argues that she “entrusted her claims to the EEOC” and for
11 several years relied on that agency to conduct an investigation, until she “discovered” she
12 would be able to pursue her claims by requesting a right to sue letter. (ECF No. 7 at 5.)
13 But, as have already been made evident Plaintiff did not need a right to sue letter to assert
14 claims under the Rehabilitation Act in court.

15 Further, Plaintiff makes no claim of deception by Defendant. She also merely hints
16 at “false assurances.” For example, she indicates that Defendant failed to “comply with its
17 commitments to accommodate her ASD[—Autism Spectrum Disorder,]” sometime after
18 Defendant had filed a defense to her EEOC complaint and after directing her to “return to
19 work without explanation or apology.” (ECF No. 1 at 7, 9.) This is after she had been on
20 “unpaid, forced, sick leave” for nearly a year. (*Id.* at 9.)

21 Additionally, relying on *State, Dep’t of Human Res., Welfare Div. v. Shively*
22 (“*Shively*”), 871 P.2d 355, 356 (1994), Plaintiff argues that the Court should allow her
23 claims to proceed because Nevada favors the resolution of discrimination claims in the
24 administrative process. (ECF No. 7 at 5 (quoting 871 P.2d at 356) (“When an injured
25 person has several legal remedies and, reasonably and in good faith, pursues one
26 designed to lessen the extent of the injury or damages, the statute of limitations does not
27 run on the other while he is thus pursuing the one [.]”.) Plaintiff argues that allowing the
28 statute of limitations to bar her claims would be to allow the delays of EEOC bureaucracy

1 to deny her a hearing on the merits of her claims. (ECF No. 7 at 6.) She suggests the
2 limitations period is a mere procedural technicality that Nevada courts disfavor. (*Id.*)

3 But, the Nevada Supreme Court limited *Shively*. See *Siragusa v. Brown*, 971 P.2d
4 801, 808 n.7. (Nev. 1998). The Court agrees with Plaintiff that, relying on California
5 authority, *Shively* broadly suggests that a statute of limitations is an immaterial procedural
6 technicality that should be equitably tolled to prevent the unjust forfeiture of causes of
7 action where the litigant is “entrenched in the administrative process” regardless of
8 whether the litigant was required to pursue administrative action. 871 P.2d at 356.
9 However, in *Siragusa*, the Nevada Supreme Court clarified that *Shively* should be limited
10 to its facts as a case “tolling fraud claim during the pendency of administrative claim where
11 State was *required* to pursue administrative action, and law *avored* resolution in that
12 forum.” 971 P.2d at 808 n.7. As this Court have already pointed out, there was no
13 requirement that administrative relief be pursued here. Further, it does not appear Plaintiff
14 was “entrenched” in the administrative process. The Court gleans that Plaintiff filed a
15 charge with the EEOC and waited years for the agency to investigate before she finally
16 decided to file suit in court.

17 In any event, Nevada still recognizes that fundamentally “[e]quitable tolling
18 operates to suspend the running of a statute of limitations when the only bar to a timely
19 filed claims is procedural technicality[,] . . . the danger of prejudice to the defendant is
20 absent, and the interests of justice so require.” *State Dep’t of Taxation v. Masco Builder*
21 *Cabinet Grp.*, 265 P.3d 666, 671 (Nev. 2011). As a preliminary matter, the limitations
22 period is the only bar to Plaintiff’s Rehabilitation Act claims being considered on their
23 merits. And, public policy generally favors the disposition of cases on their merits.

24 However, the Court concludes that Defendant would be prejudiced if it permits
25 equitable tolling based on Plaintiff’s 2015 administrative filing because Plaintiff’s EEOC
26 filing is substantially different from the claims raised in the Complaint and therefore could
27 not have fully apprised Defendant of the claims against it. (*Compare* ECF No. 4-1 *with*
28 ECF No. 1.) For example, unlike in the Complaint, Plaintiff’s EEOC filing, as it relates to

1 accommodation and promotion was brought under the ADA—not the Rehabilitation Act.
2 (*Id.*) Further, unlike the Complaint, the EEOC filing is devoid of meaningful specificity about
3 what Plaintiff’s disability is, it states differing arguments about how Defendant failed to
4 accommodate her and did not allege that Defendant failed to promote Plaintiff *because of*
5 any disability. (*Id.*) Nor did the EEOC filing assert the numerous examples of “chilling” or
6 retaliatory behavior for attempting to assert her statutory rights as the Complaint does.
7 (*Id.*) Accordingly, it is difficult to conclude that Plaintiff’s EEOC filing fully or even
8 adequately apprised Defendant of the claims alleged in the Complaint so Defendant could
9 properly investigate or prepare a defense. Moreover, it seems the delay in a response
10 from the EEOC may have been due to the lack of clarity in Plaintiff’s own filing. And, the
11 fact that Plaintiff could have filed a lawsuit all along makes her delay to file her Complaint
12 borderline unreasonable. Accordingly, the Court declines to equitably toll the claims.

13 **b. “Continuing” Discrete Violations**

14 Plaintiff next argues her claims are not barred by the statute of limitations because
15 Defendant’s violations are “ongoing.” (ECF No. 7 at 6.) She cites to *Ervine* and *Nat’l R.R*
16 *Passengers Corp. v. Morgan* (“*Morgan*”), 536 U.S. 101 (2002) to support her argument.
17 (*Id.*)

18 *Morgan* provides that “[e]ach discrete discriminatory act starts a new clock for filing
19 charges alleging that act.” 536 U.S. at 113. “A discrete act of discrimination is an act that
20 in itself constitutes a separate actionable unlawful employment practice and that is
21 temporally distinct.” *Ledbetter v. Goodyear Tire & Rubber Co., Inc.*, 550 U.S. 618, 638
22 (2007) (internal quotations and citation omitted), *superseded by* statute, Pub. L. No. 111-
23 2, 123 Stat. 5. “The existence of past acts and the employee’s prior knowledge of their
24 occurrence . . . does not bar employees from filing charges about related discrete acts so
25 long as the acts are independently discriminatory and charges addressing those acts are
26 themselves timely filed.” *Morgan*, 536 U.S. at 113; *see also Ervine*, 753 F.3d at 870 (“A
27 claim under the [Rehabilitation] Act will not be untimely merely because similar, even
28 identical, violations of the Act occurred outside the statutory period.”); *Pouncil*, 704 F.3d

1 at 578–79 (“*Morgan* instructs that a court must determine whether a claim is based on an
2 independently wrongful, discrete act, and if it is, *then the claim accrues, and the statute of*
3 *limitations begins to run, from the date of that discrete act, even if there was a prior, related*
4 *past act.*”) (emphasis added). Based on this authority, the Court concludes Plaintiff may
5 only proceed with temporally distinct and discrete claims that are timely in relation to the
6 date she filed her Complaint.

7 The Complaint is written in a manner that makes it difficult for the Court to
8 temporally distinguish Plaintiff’s claims. It is apparent that discrete conduct establishes
9 Plaintiff’s claims as accruing sometime between December 2012 and July 2015. (e.g.,
10 ECF No. 1 at 3–6, ¶¶ 34, 39–41, at 7, ¶¶ 42–45.) Plaintiff is time-barred from asserting
11 these allegations. Plaintiff also alleges actions or conduct that are clearly recent, but
12 nonetheless hard to pin down, but which appears to be separate and temporally distinct
13 conduct that would not be time-barred. (*Id.* at ¶¶ 49–53, 58, 77–78, 84–85 (encompassing
14 the four claims for relief).) Yet, other allegations Plaintiff specifically identify as continuing
15 failure to accommodate and retaliation claims do not conclusively fall within either grouping
16 on the face of the Complaint—clearly time-barred or not time barred. (ECF No. 7 at 6
17 (referring to ECF No. 1 at ¶¶ 36–39, 58 (accommodate), 46–48 (retaliation)).)

18 To the extent Plaintiff’s claims are not clearly time-barred, the Court considers
19 whether she states plausible claims.

20 2. The Adequacy of Plaintiff’s Pleadings on the Merits

21 As noted, Plaintiff’s failure to accommodate and failure to promote claims are
22 brought under § 504 of the Rehabilitation Act. Her “chilling behavior” and retaliation claims
23 are brought alternatively under either the Rehabilitation Act or the ADA. (ECF No. 1 at 10–
24 12.) The Court’s analysis of a claim under either statutory provision essentially requires

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1 the same inquiry. *Duvall v. County of Kitsap*, 260 F.3d 1124, 1135, 1141 (9th Cir. 2001)
2 (noting the ADA is expressly modeled after § 504 of the Rehabilitation Act).

3 **a. Failure to Accommodate (First Claim for Relief)**

4 Plaintiff's failure to accommodate claims are either time-barred or not adequately
5 pleaded. Her failure to accommodate claims stem from Defendant's alleged failure to
6 accommodate her hip dysplasia and ASD. Plaintiff's hip dysplasia allegations fall within
7 the group of discrete and temporally distinct conduct that is time-barred based on her
8 allegations. The ASD claim is not adequately pleaded.

9 To state a prima facie case for failure to accommodate under the Rehabilitation Act,
10 a plaintiff must show she (1) is a person with a disability, (2) is otherwise qualified for
11 employment—with or without reasonable accommodation she can perform the *essential*
12 *functions* of the employment position that she holds or desires, and (3) suffered
13 discrimination because of her disability. *Walton v. U.S. Marshals Serv.*, 492 F.3d 998,
14 1005 (9th Cir. 2007) (citation omitted); *Bates v. United Parcel Serv., Inc.*, 511 F.3d 974,
15 989 (9th Cir. 2007) (en banc). Here, the discrimination is the alleged failure to provide for
16 reasonable accommodation. See 42 U.S.C § 12112(b)(5)(A).

17 Defendant argues the Complaint is devoid of allegations necessary to state a
18 plausible claim for relief because Plaintiff failed to assert that the accommodations she
19 allegedly requested are required to enable her to perform the essential functions of her
20 job. (ECF No. 4 at 10–11; ECF No. 9 at 9.) The Court agrees. Plaintiff's allegations
21 pertaining to requested accommodations make no unambiguous connection to the
22 essential functions of her job as an administrative assistant. In fact, the Court found the
23 only mention of essential functions in the following sentence of the Complaint: "With
24 reasonable accommodations, in particular those implemented after she spent nearly a
25 year on unpaid, forced, sick leave, [Plaintiff] can perform the essential functions of her job
26 as an administrative assistant." (ECF No. 1 at ¶ 57.) This sentence suggests to the Court
27 that Defendant has already provided Plaintiff with the accommodations she needs to
28 perform the essential functions of her jobs. The Court concludes that Plaintiff has failed to

1 adequately plead a material component of her failure to accommodate her ASD claim.
2 Accordingly, the Court will dismiss Plaintiff’s first claim for relief based on a failure to
3 provide reasonable accommodation.

4 However, the Court will permit Plaintiff to amend the claim as to her ASD because
5 amendment is not clearly futile. *See, e.g., Foman v. Davis*, 371 U.S. 178, 182 (1962)
6 (providing factors for denying an amendment and that Rule 15 a’s declaration that leave
7 to amend “shall be freely given when justice so requires” should be “heeded”).

8 **b. Failure to Promote (Second Claim for Relief)**

9 Plaintiff has alleged failure to promote claims that are not time-barred and which
10 amount to plausible claims under *Iqbal* and *Twombly*.

11 To establish this claim, Plaintiff must demonstrate: (1) she is an individual with a
12 disability; (2) she is otherwise qualified to receive the benefit; (3) she was denied the
13 benefit *solely* by reason of her disability; and (4) Defendant receives federal financial
14 assistance. *Duvall*, 260 F.3d at 1135.

15 The first and fourth prongs are adequately pleaded—Plaintiff alleges Defendant
16 received federal assistance for its programs and she has been diagnosed with ASD. (ECF
17 No. 1 at ¶¶ 7, 12.) Further, Plaintiff’s failure to promote claims include an alleged failure to
18 promote as recently as November 2017. (*Id.* at ¶¶ 52, 53.) Plaintiff alleges that she
19 continues to be passed over for advancement positions even where she is told she is the
20 most qualified candidate for the position, thus the second prong is adequately pleaded.
21 (*Id.*) A conclusion on the third prong is more difficult. Plaintiff’s allegations may be read to
22 claim that she was not promoted because of her subjective performance during interview,
23 and not solely because of her ASD. (*Id.* at ¶¶ 53, 66.) But, it appears that Plaintiff is alleging
24 that her interview performance was impacted by her ASD not being properly considered—
25 because the “high-pressure interviews” exacerbated her ASD. (*Id.*) It seems clear that
26 Plaintiff attributes Defendant’s alleged refusal to promote her to be solely due to her
27 disability. Accordingly, the Court will permit this claim to proceed.

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1 51.) Nonetheless, Plaintiff's merged retaliation claim will proceed. Plaintiff has stated a
2 claim of retaliation grounded in her failure to promote claim which the Court found
3 cognizable and not time-barred, and which—viewing the Complaint in its entirety—Plaintiff
4 connects to her disability and request(s) for accommodations. (*Id.* at ¶¶ 77–78, 84–85.)
5 *Ray*, 217 F.3d at 1241 (internal quotation and citation omitted) (“adverse employment
6 actions includes . . . refusal to promote”).

7 Additionally, the Court will permit Plaintiff to amend her merged retaliation claim to
8 (1) state viable claims based on her allegations that are presently ambiguous in terms of
9 timing, but which may be discrete and temporally distinct claims falling within the
10 limitations period, and (2) allege any claims stemming from mistreatment by coworkers
11 which may be adverse employment action to the extent such treatment evidence
12 Defendant's “toleration of harassment by other employees” against Plaintiff. *See Ray*, 217
13 F.3d at 1241 (quoting *Wyatt v. City of Boston*, 35 F.3d 13, 15–16 (1st Cir. 1994)) (indicating
14 that while ostracism cannot constitute an adverse employment action, an employer's
15 “toleration of harassment by other employees” can).

16 **III. CONCLUSION**

17 The Court notes that the parties made several arguments and cited to several cases
18 not discussed above. The Court has reviewed these arguments and cases and determines
19 that they do not warrant discussion as they do not affect the outcome of the motion before
20 the Court.

21 It is therefore ordered that Defendant's motion to dismiss (ECF No. 4) is granted in
22 part and denied in part. It is granted as to the first claim entirely. It is granted in part as to
23 the combined third and fourth claims for relief as these claims relate to mere mistreatment
24 by coworkers. But, it is denied as to the failure to promote theory. The Court permits leave
25 to amend: (1) failure to accommodate Plaintiff's ASD as alleged in the first claim for relief;
26 and (2) retaliation as presently alleged in the third and fourth claims for relief based on
27 alleged “chilling” or retaliatory behavior that are discrete and fall within the two-year period

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1 before the filing of the Complaint, including any claims of mistreatment by coworkers which
2 Defendant tolerates and amounts to an adverse employment action, as noted above.

3 It is further ordered that, if she chooses to amend the Complaint, Plaintiff has thirty
4 days from the date of this order to do so. The amended complaint should be titled "First
5 Amended Complaint." Failure to file an amended complaint within the prescribed time will
6 result in dismissal of Plaintiff's failure to accommodate her ASD in the first claim and
7 alleged "chilling" or retaliatory conduct in her third and fourth claims that are presently
8 ambiguous in terms of timeliness or constitutes mere ostracism or mistreatment by
9 coworkers not amounting to adverse employment action by Defendant.

10 DATED THIS 30th day of October 2018.

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MIRANDA M. DU
UNITED STATES DISTRICT JUDGE