

2008 WL 957919

Only the Westlaw citation is currently available.

United States District Court,  
E.D. New York.

Alphonse PECOU, Plaintiff,

v.

Attorney Sidney HIRSCHFELD, Director of Mental  
Hygiene Legal Services; Attorney Lillian Sondon;  
Supervisor Jackie Civaltino, Esq.; Commissioner  
of Mental Health Sharon Carpinello; and Mr.  
Felds, Deputy Director of MHLS, Defendants.

No. 07-cv-5449 (SJF).

|  
April 3, 2008.**Attorneys and Law Firms**

Alphonse Pecou, Queens Village, NY, pro se.

**OPINION AND ORDER**

Dismissing Plaintiff's Complaint

FEUERSTEIN, District Judge.

**I. Introduction**

\*1 On October 11, 2007, *pro se* Plaintiff, Alphonse Pecou, filed this civil action, ostensibly pursuant to 42 U.S.C. §§ 1983, 1985, and 1986, in the United States District Court for the Southern District of New York ("S.D.N.Y."). The case was transferred to this Court on December 28, 2007. Plaintiff's financial status qualifies him to commence this action without prepayment of the filing fees. See 28 U.S.C. § 1915(a)(1). Therefore, Plaintiff's request to proceed *in forma pauperis* is granted. For the reasons set forth below, the Complaint is dismissed pursuant to 28 U.S.C. § 1915(e)(2)(B) for failure to state a claim upon which relief may be granted.

**II. Background**

On January 5, 2007, Plaintiff filed a previous civil action against the Office of Health Information and several other defendants, in which he sought to challenge information contained in his mental health records, which he alleged had affected his liberty interests. That case was ultimately

dismissed by this Court. See *Pecou v. Forensic Committee Personnel, et al.*, No. 06-cv-3714 (SJF), 2007 WL 1774693 (E.D.N.Y. June 18, 2007). In the instant Complaint, Plaintiff names as defendants several attorneys at Mental Hygiene Legal Services and the Commissioner of Mental Health. He alleges that his recent retention hearing violated his right to Due Process and that his attorneys failed to file an appeal of the unfavorable judgment. He seeks \$10 million in damages.

**III. Discussion****A. Standard of Review**

Title 28, Section 1915(e)(2)(B) of the United States Code requires a district court to dismiss a case if the court determines that the action "(i) is frivolous or malicious; (ii) fails to state a claim on which relief may be granted; or (iii) seeks monetary relief against a defendant who is immune from such relief." 28 U.S.C. § 1915(e)(2)(B). A *pro se* plaintiff's submissions are held "to less stringent standards than formal pleadings drafted by lawyers." *Hughes v. Rowe*, 449 U.S. 5, 9, 101 S.Ct. 173, 66 L.Ed.2d 163 (1980) (quoting *Haines v. Kerner*, 404 U.S. 519, 520, 92 S.Ct. 594, 30 L.Ed.2d 652 (1972)). Indeed, a court must "read the pleadings of a *pro se* plaintiff liberally and interpret them 'to raise the strongest arguments that they suggest.'" *McPherson v. Coombe*, 174 F.3d 276, 280 (2d Cir.1999) (quoting *Burgos v. Hopkins*, 14 F.3d 878, 790 (2d Cir.1994)). Nonetheless, a *pro se* plaintiff is not exempt from compliance with relevant rules of procedural and substantive law. See *Traguth v. Zuck*, 710 F.2d 90, 92 (2d Cir.1983).

**B. Alleged Civil Rights Violations**

Plaintiff alleges that Defendants' actions violated his civil rights. A claim for violations of constitutional rights is cognizable under 42 U.S.C. § 1983 ("§ 1983"). Claims alleging conspiracy or failure to prevent a conspiracy to violate civil rights may be brought pursuant to 42 U.S.C. § 1985(3) and § 1986.<sup>1</sup> In order to maintain a § 1983 action, a plaintiff must allege two essential elements. First, "the conduct complained of must have been committed by a person acting under color of state law." *Pitchell v. Callan*, 13 F.3d 545, 547 (2d Cir.1994) (citations omitted). Second, "the conduct complained of must have deprived a person of rights, privileges or immunities secured by the Constitution or laws of the United States." *Id.*

\*2 Section 1983 imposes liability for constitutional deprivations caused by state actors and cannot be applied to the actions of private individuals. As the Supreme Court has held, “the under-color-of-state-law element of § 1983 excludes from its reach merely private conduct, no matter how discriminatory or wrongful.” *American Mfrs. Mut. Ins. Co. v. Sullivan*, 526 U.S. 40, 50, 119 S.Ct. 977, 143 L.Ed.2d 130 (1999) (quotations omitted). Court-appointed attorneys do not act under color of state law merely by virtue of their appointment. See *Polk County v. Dodson*, 454 U.S. 312, 325, 102 S.Ct. 445, 70 L.Ed.2d 509 (1981) (county public defender does not act under color of state law when performing traditional advocacy functions); *Fisk v. Letterman*, 401 F.Supp.2d 362, 378 (S.D.N.Y.2005) (holding that a court-appointed attorney is not a state actor, even if employed by the Mental Hygiene Legal Services, a state-funded legal services agency under the direction of the New York State Office of Court administration). Accordingly, all claims against Mental Hygiene Legal Services attorneys Sidney Hirschfeld, Lillian Sondon, Jackie Civaltino, and Mr. Felds are dismissed pursuant to 28 U.S.C. § 1915(e)(2)(B)(ii).

A § 1983 plaintiff seeking to recover money damages must establish that the named individual defendants were personally involved in the wrongdoing or misconduct of which complained. A supervisory official is deemed to have been personally involved only if: (1) that official directly participated in the infraction; (2) after learning of a violation through a report or appeal, the official failed to remedy the wrong; (3) the official either created a policy or

custom under which unconstitutional practices occurred or allowed such a policy or custom to continue; or (4) the official was grossly negligent in managing subordinates who caused the unlawful condition or event. See *Wright v. Smith*, 21 F.3d 496, 501 (2d Cir.1994) (quoting *Williams v. Smith*, 781 F.2d 319, 323–24 (2d Cir.1986)). Defendant Sharon Carpinello, the Commissioner of Mental Health, is a supervisory official. Plaintiff has not alleged any direct personal involvement by this individual, nor has he identified any specific acts or failures to act that may be attributed to her. Therefore, this claim, too, must be dismissed for failure to state a claim, pursuant to 28 U.S.C. § 1915(e)(2)(B)(ii).

#### IV. Conclusion

For the foregoing reasons, Plaintiff’s Complaint is dismissed with prejudice, *sua sponte*, pursuant to 28 U.S.C. § 1915(e)(2)(B)(ii). The Clerk of Court is directed to close this case. The Court certifies pursuant to 28 U.S.C. § 1915(a)(3) that any appeal from this order would not be taken in good faith and therefore *in forma pauperis* status is denied for the purpose of any appeal. See *Coppedge v. United States*, 369 U.S. 438, 444–45, 82 S.Ct. 917, 8 L.Ed.2d 21 (1962).

**IT IS SO ORDERED.**

#### All Citations

Not Reported in F.Supp.2d, 2008 WL 957919

#### Footnotes

1 Sections 1985(3) and 1986 may be invoked to protect against conspiracies to deprive individuals of their constitutional rights. Among other requirements, a § 1985(3) plaintiff must show that the conspiracy was motivated by “some racial, or perhaps otherwise class-based, invidiously discriminatory animus.” *Bray v. Alexandria Women’s Health Clinic*, 506 U.S. 263, 268, 113 S.Ct. 753, 122 L.Ed.2d 34 (1993) (quoting *Griffin v. Breckenridge*, 403 U.S. 88, 102, 91 S.Ct. 1790, 29 L.Ed.2d 338 (1971)). Here, Plaintiff has not alleged a deprivation of rights on account of his membership in a protected class, thus he has failed to state a claim for violation of § 1985. See *Thomas v. Roach*, 165 F.3d 137, 147 (2d Cir.1999). In order to establish a violation of § 1986, a plaintiff must first establish a violation of § 1985 which the § 1986 defendant failed to prevent. *Brown v. City of Oneonta*, 221 F.3d 329, 341 (2d Cir.2000) (“[A] § 1986 claim must be predicated upon a valid § 1985 claim.”) (quotation marks and citation omitted). As Plaintiff has failed to state a valid claim under these sections, these claims are also dismissed.

2013 WL 153756

Only the Westlaw citation is currently available.

United States District Court,  
E.D. New York.

Germaine GARCIA, Plaintiff,

v.

The CITY OF NEW YORK and Attorney  
at Law David Seamen, Defendants.

No. 12–CV–4655 (MKB).

|  
Jan. 14, 2013.

#### Attorneys and Law Firms

Germaine Garcia, Ossining, NY, pro se.

### MEMORANDUM & ORDER

MARGO K. BRODIE, District Judge.

\*1 On September 14, 2012, Plaintiff Germaine Garcia, currently incarcerated at Sing Sing Correctional Facility,<sup>1</sup> filed the above-captioned *pro se* action pursuant to 42 U.S.C. § 1983 against Defendants City of New York and David Seaman, the defense attorney assigned to Plaintiff's arraignment in his state court criminal proceeding. Plaintiff seeks monetary damages for injuries arising out of his state court criminal proceeding and claims he suffered "legal injury, mental anguish, loss of freedom, [c]onstitutional [i]njury, [c]ivil assault and [p]ersonal injury." (Compl. at 33.) The Court grants Plaintiff's request to proceed *in forma pauperis* pursuant to 28 U.S.C. § 1915(a), solely for the purpose of this Order. For the reasons discussed below, the Complaint is dismissed for failure to state a claim upon which relief may be granted.

#### I. Background

On or about October 9, 2009, Plaintiff was arraigned in Kings County Criminal Court on the following charges: burglary in the first degree; burglary in the second degree; assault in the second degree; burglary in the third degree; aggravated criminal contempt; criminal contempt in the first degree; assault in the third degree; criminal trespass in the second degree; criminal mischief in the fourth degree;

criminal contempt in the second degree; menacing in the third degree; criminal trespass in the third degree; trespass; and harassment in the second degree. (Compl. at 31.) According to Plaintiff, he waived indictment by the Grand Jury on October 11, 2009, and an indictment was returned by the Grand Jury on or about November 19, 2009 to include the following charges: burglary in the second degree; burglary in the third degree; aggravated criminal contempt; criminal contempt in the first degree; criminal contempt in the second degree; menacing in the third degree; criminal mischief in the fourth degree; attempted assault in the third degree. (*Id.* at 19, 31, 5152, 58.) Plaintiff appears to allege that the waiver of indictment was "illegal" as he did not sign the waiver in open court. (*Id.* at 35.) Plaintiff also alleges violations of the Federal Rules of Evidence. (*See, e.g., id.* at 36, 38, 50.)

#### II. Discussion

##### a. Standard of Review

Under 28 U.S.C. § 1915(e)(2)(B), a district court shall dismiss an *in forma pauperis* action where it is satisfied that the action "(i) is frivolous or malicious; (ii) fails to state a claim on which relief may be granted; or (iii) seeks monetary relief against a defendant who is immune from such relief." An action is "frivolous" when either: (1) "the 'factual contentions are clearly baseless,' such as when allegations are the product of delusion or fantasy"; or (2) "the claim is 'based on an indisputably meritless legal theory.'" *Livingston v. Adirondack Beverage Co.*, 141 F.3d 434, 437 (2d Cir.1998) (internal citation omitted); *see also Pacheco v. Connecticut*, 471 F. App'x 46, 47 (2d Cir.2012) (summary order) (upholding *sua sponte* dismissal of a *pro se* complaint under § 1915A); *Abbas v. Dixon*, 480 F.3d 636, 639 (2d Cir.2007) (discussing dismissal under the statute).

\*2 Moreover, at the pleadings stage, the Court must assume the truth of "all well-pleaded, nonconclusory factual allegations" in the complaint. *Kiobel v. Royal Dutch Petroleum Co.*, 621 F.3d 111, 124 (2d Cir.2010) (citing *Ashcroft v. Iqbal*, 556 U.S. 662, 677–79, 129 S.Ct. 1937, 173 L.Ed.2d 868 (2009)). A complaint must plead sufficient facts to "state a claim to relief that is plausible on its face." *Bell Atl. Corp. v. Twombly*, 550 U.S. 544, 570, 127 S.Ct. 1955, 167 L.Ed.2d 929 (2007).

*Pro se* complaints are held to less stringent standards than pleadings drafted by attorneys and the Court is required

to read the plaintiff's *pro se* complaint liberally and interpret it as raising the strongest arguments it suggests. *Erickson v. Pardus*, 551 U.S. 89, 94, 127 S.Ct. 2197, 167 L.Ed.2d 1081 (2007) (“A document filed *pro se* is ‘to be liberally construed,’ and ‘a *pro se* complaint, however inartfully pleaded, must be held to less stringent standards than formal pleadings drafted by lawyers.’” (citations omitted)); see also *Sealed Plaintiff v. Sealed Defendant*, 537 F.3d 185, 191–93 (2d Cir.2008) (When “[a] plaintiff proceeds *pro se*, ... a court is obliged to construe his pleadings liberally.” (alteration in original)); *Abbas*, 480 F.3d at 639. (A court “must liberally construe [*pro se*] pleadings, and must interpret [*pro se*] complaint to raise the strongest arguments it suggests.”). If a liberal reading of the complaint “gives any indication that a valid claim might be stated,” the Court must grant leave to amend the complaint. *Cuoco v. Moritsugu*, 222 F.3d 99, 112 (2d Cir.2000); see *Abbas*, 480 F.3d at 639 (A court “must accord the inmate an opportunity to amend the complaint ‘unless the court can rule out any possibility, however unlikely it might be, that an amended complaint would succeed in stating a claim.’”).

#### b. Defendant Seaman

Plaintiff cannot sustain a § 1983 claim against Defendant Seaman. In order to maintain a § 1983 action, Plaintiff must allege two essential elements. First, “the conduct complained of must have been committed by a person acting under color of state law.” *Pitchell v. Callan*, 13 F.3d 545, 547 (2d Cir.1994); see *Filarsky v. Delia*, 566 U.S. —, —, 132 S.Ct. 1657, 1661–62, 182 L.Ed.2d 662 (2012) (“Section 1983 provides a cause of action against any person who deprives an individual of federally guaranteed rights ‘under color’ of state law.”). Second, “the conduct complained of must have deprived a person of rights, privileges or immunities secured by the Constitution or laws of the United States.” *Pitchell*, 13 F.3d at 547; see *Isaacs v. City of New York*, No. 10 Civ. 4177, 2012 WL 314870, at \*2 (E.D.N.Y. Feb.1, 2012). “Section 1983 itself creates no substantive rights; it provides only a procedure for redress for the deprivation of rights established elsewhere.” *Sykes v. James*, 13 F.3d 515, 519 (2d Cir.1993) (citing *City of Oklahoma City v. Tuttle*, 471 U.S. 808, 816, 105 S.Ct. 2427, 85 L.Ed.2d 791 (1985)). A private actor acts under color of state law when his or her actions are “fairly attributable to the state.” *Filarsky*, 566 U.S. at —, 132 S.Ct. at 1661–62; see also *Abdullahi v. Pfizer, Inc.*, 562 F.3d 163, 188 (2d Cir.2009) (“Under § 1983, state action may be found when there is such a

close nexus between the State and the challenged action that seemingly private behavior may be fairly treated as that of the State itself.” (quoting *Brentwood Acad. v. Tenn. Secondary Schl. Athletic Ass’n*, 531 U.S. 288, 295, 121 S.Ct. 924, 148 L.Ed.2d 807 (2001) (internal quotation marks omitted)). “[T]he under-color-of-state-law element of § 1983 excludes from its reach merely private conduct, no matter how discriminatory or wrongful.” *American Mfrs. Mut. Ins. Co. v. Sullivan*, 526 U.S. 40, 50, 119 S.Ct. 977, 143 L.Ed.2d 130 (1999) (internal quotation marks omitted).

\*3 Plaintiff alleges that Defendant Seaman, an attorney with the Legal Aid Society, improperly represented him at his criminal court hearing, leading to an “illegally constituted indictment.” (Compl. at 35.) It is well established that court-appointed attorneys, including attorneys associated with a legal aid organization, do not act under color of state law when performing traditional functions of counsel. *Polk County v. Dodson*, 454 U.S. 312, 32425, 102 S.Ct. 445, 70 L.Ed.2d 509 (1981) (“[A] public defender does not act under color of state law when performing a lawyer's traditional functions as counsel to a defendant in a criminal proceeding.”); *Sash v. Rosahn*, 450 F. App'x 42, 43 (2d Cir.2011) (summary order) (“[A] court-appointed criminal defense attorney does not act under color of state law when representing a client” (citing *Rodriguez v. Weprin*, 116 F.3d 62, 65–66 (2d Cir.1997))); *Krug v. McNally*, 488 F.Supp.2d 198, 200 (N.D.N.Y. Feb.8, 2007) (“[D]efense attorneys—even if court-appointed or public defenders—do not act under color of State law when performing traditional functions of counsel.”). Plaintiff has failed to plead any facts that would, even if accepted as true, support a finding that Defendant Seaman was acting under color of state law at the time of the alleged civil rights violations. Accordingly, Plaintiff's claim against Defendant Seaman is dismissed. See 28 U.S.C. § 1915(e)(2)(B)(ii); 28 U.S.C. § 1915A(b)(1).

#### c. Defendant City of New York

Plaintiff cannot sustain a § 1983 action against the City of New York. In order to sustain a claim for relief under § 1983 against a municipal defendant, a plaintiff must show the existence of an officially adopted policy or custom that caused injury, and a direct causal connection between that policy or custom and the deprivation of a constitutional right. *Monell v. Dep't of Social Servs. of City of N. Y.*, 436 U.S. 658, 694, 98 S.Ct. 2018, 56 L.Ed.2d 611 (1978) (“[A] local government may not be sued under § 1983 for an

injury inflicted solely by its employees or agents. Instead, it is when execution of a government's policy or custom ... inflicts the injury that the government as an entity is responsible under § 1983.”); see *Torraco v. Port Auth. of N.Y. & N.J.*, 615 F.3d 129, 140 (2d Cir.2010) (“[T]o hold a city liable under § 1983 for the unconstitutional actions of its employees, a plaintiff is required to plead and prove three elements: (1) an official policy or custom that (2) causes the plaintiff to be subjected to (3) a denial of a constitutional right.” (alteration in original) (quoting *Wray v. City of New York*, 490 F.3d 189, 195 (2d Cir.2007))). “[A] municipality cannot be made liable [under § 1983] by the application of the doctrine of *respondeat superior*.” *Pembaur v. City of Cincinnati*, 475 U.S. 469, 478, 106 S.Ct. 1292, 89 L.Ed.2d 452 (1986); see *Perez v. Metro. Transp. Auth.*, No. 11 Civ. 8655, 2012 WL 3195078 (S.D.N.Y. Aug.7, 2012).

The Complaint fails to allege facts from which the Court could infer that any alleged injury was caused by any policy or custom of the City of New York. Conclusory claims that Plaintiff's rights were violated due to an allegedly “illegal” waiver of indictment do not give rise to an inference of the existence of a custom, policy or practice that would hold the City of New York liable.<sup>2</sup> Accordingly, this claim must be dismissed as it fails to state a claim upon which relief may be granted. See 28 U.S.C.

§ 1915A(b)(1). As Plaintiff fails to allege facts sufficient to “allow[ ] [a] court to draw the reasonable inference that the [municipal] defendant is liable for the misconduct alleged,” *Ashcroft v. Iqbal*, 556 U.S. 662, 678, 129 S.Ct. 1937, 173 L.Ed.2d 868 (2009), the Complaint is dismissed against the City of New York for failure to state a claim pursuant to 28 U.S.C. § 1915(e)(2)(B)(ii) and 28 U.S.C. § 1915A(b)(1).

### III. Conclusion

\*4 For the forgoing reasons, the Complaint is dismissed for failure to state a claim upon which relief may be granted. 28 U.S.C. § 1915(e)(2)(B)(ii); 28 U.S.C. § 1915A(b)(1). The Court certifies pursuant to 28 U.S.C. § 1915(a)(3) that any appeal from this order would not be taken in good faith, and, therefore *in forma pauperis* status is denied for the purpose of an appeal. See *Coppedge v. United States*, 369 U.S. 438, 444–45, 82 S.Ct. 917, 8 L.Ed.2d 21 (1962).

SO ORDERED.

### All Citations

Not Reported in F.Supp.2d, 2013 WL 153756

### Footnotes

- 1 Plaintiff was previously incarcerated in Rikers Island Correctional Facility. Plaintiff indicated by letter, received December 20, 2012, that he is now being detained at the Sing Sing Correctional Facility. (Docket No. 5.)
- 2 Furthermore, since Plaintiff cannot sustain a claim against Defendant Seaman, the sole individual defendant in this case, Plaintiff cannot sustain a claim against the City of New York predicated on *Monell* liability. *Segal v. City of New York*, 459 F.3d 207, 219 (2d Cir.2006) (“*Monell* does not provide a separate cause of action for the failure by the government to train its employees; it extends liability to a municipal organization where that organization's failure to train, or the policies or customs that it has sanctioned, led to an independent constitutional violation.”); *Mendoza v. County of Nassau*, No. 11–CV–02487, 2012 WL 4490539, at \*7 (E.D.N.Y. Sept. 27, 2012) (“When there is no underlying constitutional violation, there can be no municipal liability under *Monell*.”). “Since the complaint fails to state a plausible Section 1983 cause of action against the individual defendant[ ] based upon any independent constitutional violation, plaintiff cannot state a claim for municipal liability under *Monell*.” *Mendoza*, 2012 WL 4490539, at \*7 (E.D.N.Y. Sept.27, 2012).