

UNITED STATES DISTRICT COURT  
SOUTHERN DISTRICT OF NEW YORK

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MILTON BALKANY,	:	
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Petitioner,	:	12 Civ. 8884 (DLC)
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-v-	:	<u>OPINION &amp; ORDER</u>
	:	
UNITED STATES OF AMERICA,	:	
	:	
Respondent.	:	
	:	
-----X		

For petitioner:

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For respondent:

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DENISE COTE, District Judge

Milton Balkany ("Balkany") has filed a petition for a writ of habeas corpus pursuant to 28 U.S.C. § 2255 on the ground that his rights under the Sixth Amendment to the United States Constitution were violated when three of his adult children were excluded from the courtroom during a portion of the voir dire at his criminal jury trial. For the following reasons, the petition is denied.

## I. Background

On May 20, 2010, a four count indictment was filed charging Balkany with extortion, wire fraud, blackmail, and making false statements to law enforcement. The trial began on Monday, November 1. The Government's evidence, which included recordings of the defendant, showed that Balkany, a rabbi and dean of a religious school, tried to extort a hedge fund and blackmail its CEO to obtain millions of dollars. To further his crime, Balkany called the United States Attorney's Office and lied to a law enforcement officer. Balkany did not present a defense case. On November 10, the jury convicted Balkany on all four charges. At trial, Balkany was represented by experienced and able defense counsel, Benjamin Brafman.

On February 18, 2011, the Court imposed a non-guidelines sentence of principally 48 months' imprisonment. The guidelines range was 87 to 108 months' imprisonment. At sentencing, Balkany was represented by retained counsel Alan Kaufman and James Keneally.

Balkany appealed, raising three arguments. None of them relates to the issues posed by this petition. The conviction was affirmed by summary order on March 19, 2012. During his appeal, Balkany was represented by retained counsel Paul Schechtman. On December 6, 2012, Balkany filed the instant petition. It raises a single issue based on the Court of

Appeals' decision a month earlier in United States v. Gupta, 699 F.3d 682 (2d Cir. 2012). Supported by three affidavits, it asserts that Balkany's Sixth Amendment rights were violated at trial when three of his children were prevented from entering the courtroom during the morning session when approximately two-thirds of the voir dire was conducted.<sup>1</sup> One of the three children expected to be of particular assistance to her father in selecting a jury since she had once attended a lecture by a psychologist regarding jury selection. She planned to share her impressions of the venire with her father during the lunch break.

A description of the courtroom's entrance will be of assistance in understanding what the children have described in their affidavits. The courtroom in which the trial occurred is on the 11th floor of the Daniel Patrick Moynihan Courthouse. When one exits the public elevators, one steps into a spacious hallway. The courtroom is marked by a number -- 11B -- and the presiding judge's name. Inside the first set of double doors that lead into the courtroom, there is a vestibule. To the right of the vestibule, as one enters, there are two witness rooms. To the left of the vestibule is the jury room. The doors to both the witness rooms and jury room are marked by

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<sup>1</sup> Balkany had 13 children, all of whom were adults. Many attended the trial.

signs. A sign to the side of the jury room door reads: JURORS. As one walks straight through the vestibule, one enters the courtroom through a second set of double doors

In their affidavits, three adult children of the defendant, one of his daughters and two of his sons, explain that they met on the courtroom floor and together walked into the vestibule outside the courtroom. Audel Hecht reports that as they "were about to open the second set of doors" and enter the courtroom, a woman whom she later learned was the Court's "assistant" told them that "[they] could not enter and would have to wait outside." Ms. Hecht adds, "we were not allowed into the courtroom until after the recess at lunchtime." Her brother, Menachim, repeats that description of the events. Neither affiant explains what was done or said to prevent them from entering the courtroom after their initial interaction with the "assistant."

Shmuel, the second brother, adds that as he arrived on the courtroom floor he "saw a line of people being led into the courtroom." He came to understand that these were the prospective jurors. When his brother and sister arrived on the courtroom floor, the three of them tried to enter the courtroom together. Then,

[a]s we approached the second set of doors, which led from the entry vestibule into the courtroom, a woman (whom I later learned was the Judge's assistant) told us we had to

wait outside. We remained outside the courtroom for several hours. At one point, when I entered the vestibule to try to peek inside, I saw the Judge's assistant allow a man, who I later learned was a newspaper reporter, enter the courtroom, but the assistant did not let me or my family members enter.

It is unclear to whom Shmuel is referring since no "assistant" to the Court would have been positioned near the back of the courtroom after the venire had finished entering the courtroom. He also does not explain what the assistant did or said to prevent him from entering the courtroom at the time the reporter entered.

The trial transcript does not reflect that the Court closed the courtroom to any member of the public at any point during the trial, and indeed the Court did not close the courtroom at any point to any observer. Balkany's wife, and many of his children, other relatives, and supporters attended the entire trial, as well as members of the press. The Court also did not know at any time during the trial that anyone believed that they had been excluded from the courtroom.

It would appear that the events described by the three children occurred at about 10:30 a.m. on November 1. November 1 was the first day of trial, and proceedings began at 9:30 a.m. For almost an hour, the Court addressed evidentiary and legal issues with the parties. Members of Balkany's family were in the courtroom observing proceedings during that entire time. At

about 10:25 a.m., the Courtroom Deputy learned from the Jury Administrator's Office that it was ready to send up the venire.<sup>2</sup> The parties asked to take a recess before jury selection, and a brief recess was called.

When court proceedings resumed, the defendant had not yet returned to the courtroom, and defense counsel left the courtroom to retrieve him. When Mr. Brafman returned with the defendant, Mr. Brafman reported that the prospective jurors were in the hallway and he had recognized one person in the venire. Neither Mr. Brafman nor the defendant brought any additional family member with them into the courtroom or reported that any other family member was outside. During this break in the proceedings, the family members and all other spectators who were in the courtroom were asked to sit at the back of the courtroom, on one of the benches that runs along the back wall, to make room for the venire.

It is the established practice of the Courtroom Deputy at this stage of the proceedings to go to the back of the courtroom accompanied by a law clerk. Each of them holds a stack of juror questionnaires. As the venire members, about sixty individuals,

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<sup>2</sup> Prospective jurors are scheduled to arrive at the courthouse at 8:30 a.m. They receive an orientation, which includes the showing of a film on jury service, and then names are called for the panels that will be sent to the courtrooms where trials will begin that day. A venire is usually ready to be sent to a courtroom between 10:20 a.m. and 10:30 a.m.

entered the courtroom, the Deputy and law clerk held the doors to the courtroom open for them to enter and handed each of them a questionnaire. It was apparently just after this point in the proceedings that the three affiants approached someone whom they came to understand was the Court's assistant. The defendant acknowledges that the assistant would have had no way to know with whom she was speaking.

When the Deputy and law clerk finished handing out the questionnaires, and with the assistance of oral instructions from the bench, the Deputy directed members of the venire to fill the open seating in the courtroom gallery. At this stage in the proceedings, there is often not enough seating for every member of the venire, and some of them remain standing. The Deputy walks along the aisles in the courtroom, urging people to sit more closely together and finding seating for as many persons as possible. Here, the record reflects that the Deputy asked if any prospective juror did not have a questionnaire. After she has finished assisting any members of the venire in the courtroom gallery, she comes to the front to the courtroom to assist in jury selection. From this moment on, the Deputy is assisting the Court and prospective jurors from the front of the courtroom. Among other tasks, the Deputy will pull the names of individual members of the venire from a "wheel" and direct them to their places in the jury box. There would have been no

opportunity for the Deputy to have any interaction with anyone at the rear of the courtroom for the remainder of the morning court session. No one from the Court's staff is stationed near the doors leading to the courtroom.

After as many members of the venire were seated in the courtroom as possible, the Court gave opening remarks for approximately five to ten minutes. After those opening remarks, eighteen members of the venire were seated in the jury box. Then everyone in the first two rows of seating in the courtroom was asked to stand, and eighteen more members of the venire were seated in the order in which their names had been called. After the thirty-six members of the venire were seated, seating was available for everyone in the courtroom, and there was no need for anyone to remain standing. The Court instructed jurors who were standing or any who were sitting on the second bench against the back of the courtroom to move up and be seated in the open seating. From this point on, there were two benches in the back of the courtroom that were available for seating for observers of the jury selection process. If there had been a need for additional seating for observers beyond that provided by the two back benches, that would have been created in the back rows of the gallery seating.

At this point, the questioning of the individual jurors began. The Court read aloud each question on the questionnaire



to the first juror. With every succeeding juror, the Court simply asked whether that juror had a "yes" answer to any of the questions on the questionnaire, followed up with additional questioning if a juror indicated that he or she had a "yes" response to a question, and asked the juror to respond to the individual, biographical questions.

The morning session ran to 12:45 p.m. During the morning session, the Court questioned twenty-five prospective jurors. Of the twenty-five, six were excused for cause on consent. Seven of the twenty-five were heard partially at sidebar at their request to address sensitive information. As the jury was excused for lunch with instructions from the Court, the Court requested the visitors to remain seated in the courtroom until the jury had left. The Court said,

I'd like the others to be seated, please. I want to make sure that all our visitors in the courtroom, friends and family members or others who are interested, are aware that they are to have no contact whatsoever with the jury. They are not to say hello to any jury members or any potential jury member; no conversation whatsoever. Thank you very much. I deeply appreciate your cooperation. It's important to us, and I greatly appreciate it.

During the afternoon session, which began at 2:00 p.m., twenty-one more members of the venire were questioned and four were excused for cause on consent of both parties. Four of the twenty-one asked to answer some of the questions at the sidebar.

After thirty-six prospective jurors were qualified, the Court heard counsel at sidebar regarding any additional objections for cause or requests for additional questioning. Then the parties simultaneously exercised their peremptory challenges in two rounds. Through the first round they chose the first twelve jurors; through the second round they chose four alternates. After each round, the challenged jurors were asked to stand in the back of the courtroom so that counsel could observe who had been excused and who remained seated as a juror. Only after counsel agreed were members of the venire excused. Jury selection concluded at about 3:20 p.m.

The jury was then asked to accompany the Deputy to the jury room. During this break in the proceedings, the Court again addressed the courtroom visitors and invited them to move into the open seating in the courtroom:

I want to thank the family members and other visitors who have been with us today and who were so cooperative. Much appreciated. You can move forward now and sit wherever you would like comfortably in the courtroom. Of course I remind you, you can't have any contact with the jury, no statements, no nods, no type of communication. And thank you so much for helping us.

When the jury returned to the courtroom, at about 3:45 p.m., the oath was administered; the Court gave opening instructions, the parties delivered their opening statements, and the first witness began his testimony. At no point during

that day or at any time during the trial did anyone complain that someone had been excluded from the courtroom.

Many family members of the defendant and others attended the entire trial. For example, during the afternoon recess on November 9, the Court addressed the visitors once again outside the presence of the jury:

We have many visitors. You are all welcome. There are expectations though that to be in this courtroom, you respect the proceedings; and that includes no food and drink, other than water, and also I would appreciate it if people would not talk and murmur or express themselves in either agreement or disagreement with what's being said by counsel out of respect for the proceedings, out of respect for the attorney who is speaking, and out of respect for our jury who is working very hard. Thank you so much. I appreciate your cooperation.

The Court never excluded any member of Balkany's family, even after one of them walked into the jury room on the third day of the trial and asked where the jurors had gone for lunch. At the end of the luncheon recess at 2:00 p.m. on November 3, the jury reported to the Deputy that at about 1:30 p.m., a woman had walked into the jury room and asked the four or five jurors who were in the jury room, "Where do you go to eat? And what time do you get back?" Following the Court's instructions about how to respond if someone approached them to talk with them, the jurors did not respond to the questions and reported the conversation to the Deputy. In colloquy with counsel, the interloper was identified as one of the defendant's daughters.

## II. Discussion

The petitioner has moved to vacate his conviction on the ground that his Sixth Amendment rights were violated when three family members were excluded from a substantial portion of the voir dire process. The Government opposes the petition on the grounds that it is procedurally barred, that any exclusion was trivial, and that the record as a whole does not support a finding that the Court or the Court's Deputy chose to exclude three of the defendant's family members.

Before addressing the parties' legal contentions, the absence of certain evidence should be noted. First, the Courtroom Deputy has not submitted an affidavit. This is because she has no recollection of any interaction with anyone while the members of the venire were entering the courtroom for this trial or of any interaction with any members of the defendant's family who were not already in the courtroom. This is not surprising. This petition was filed over two years after the events at issue. It would be unusual for anyone to remember what was apparently a brief exchange as the Deputy was handing out questionnaires to sixty venire members. The Deputy's customary practice in handing out questionnaires to members of the venire as they enter the courtroom, a practice that is followed in every trial, has been described above.

There is another set of affidavits that is missing. There is no affidavit from Balkany or his counsel, or from any of the many family members who were sitting in the courtroom during the entire voir dire. The defendant has not offered evidence about how many family members did observe the entire jury selection process. And, pointedly, the defendant has not responded to the Government's argument that it is highly probable that any exclusion of his children would have been known to Balkany and his attorney as soon as the lunch break on November 1, 2010.

A. Sixth Amendment Right

The defendant has not shown that there was any violation of his Sixth Amendment rights. He does not contend that the trial proceedings were ever closed to the public. It is undisputed that members of the defendant's family and members of the public attended his entire trial. The defendant has only shown that three family members were requested to wait outside the courtroom briefly as members of the venire entered and were being seated inside the courtroom.

It is firmly established that all criminal defendants, the public, and the press have rights under the First and Sixth Amendments to a public trial. Waller v. Georgia, 467 U.S. 39, 44 (1984); Presley v. Georgia, 130 S.Ct 721, 723 (2010). This right includes the right to attend the portion of the trial devoted to the selection of the jury. See Presley, 130 S.Ct at

723-25. In the event that the court decides to exclude the public from any stage of a criminal trial, the court must make findings to support the exclusion, after considering all reasonable alternatives and ensuring that the closure is no broader than necessary to protect a legitimate interest being advanced in favor of exclusion. See id. at 724.

But, while criminal proceedings must be open to the public, there is a practical limit -- imposed by the size of a courtroom -- over how many members of the public may attend a proceeding. Considerations of security, decorum, and justice dictate that visitors to the courtroom ordinarily be seated in the gallery of the courtroom that is set aside for public seating. Most judges do not permit visitors to observe a criminal trial while standing. Any other practice would risk distracting the jury, interfere with counsels' presentation of the evidence, and unnecessarily burden the Court as it presides over the trial.

When trials are expected to draw a large number of spectators, the judges in this district have at their disposal a number of options to accommodate as many members of the public as possible. We frequently try to hold such trials in our largest courtrooms. There are seven such courtrooms in the Daniel Patrick Moynihan Courthouse. On occasion, separate seating is reserved within the courtroom for categories of people, such as additional counsel, a party's family members,

victims, the press, and members of the public, and there are lines of persons waiting outside the courtroom for an opportunity to sit in their designated area when a seat becomes vacant. Even members of the press must cooperate with each other in such circumstances and take turns sitting in the courtroom. There are also occasions when courtroom proceedings are televised in an overflow courtroom so that more people may observe the proceedings.

In this case, however, there was no need for the Court to even consider limiting the number of courtroom visitors because of the limitations imposed by the size of the courtroom. Taking the three affidavits at face value, all that they have shown is that the three children were asked on a single occasion by someone they believe was the Court's "assistant" to wait outside the courtroom. From their descriptions, it is clear that this request was made just after members of the venire had entered the courtroom. At that point in time, the sixty or so members of the venire would have been on the other side of the courtroom door, moving into the aisles in the courtroom. The Deputy would have been moving among them, directing them to be seated in the pews in the courtroom or instructing them to stand near the windows until seating for them would become available. The defendant's family members and other observers would have been

seated in a bench at the back of the courtroom just to the side of the entry doors.

There was no infringement of the Constitution to request visitors to wait briefly while the venire was being seated and arranged in the courtroom. While the three children apparently understood the request "to wait outside" to mean that they could not enter for the remainder of the morning, that unfortunate construction was not a necessary one. The three affiants do not describe any further conversation with anyone from the Court's staff. Instead, they explain that they "remained outside the courtroom for several hours." But, after the venire was seated, everyone in the courtroom was free to come and go. Indeed, it is common during the more than two hours between the venire's arrival and the lunch break for visitors and venire members to leave the courtroom to use the bathroom facilities and to return.

There is only one other fact offered by the affiants to suggest that they were barred entry into the courtroom. Shmuel reports that he later entered the vestibule "to try to peek inside" and saw the Judge's "assistant" allow a reporter to enter the courtroom. He says that "the assistant did not let me or my family members enter." He does not explain what he means by that. He does not report any conversation with the assistant or explain what the assistant was doing to leave him with the



impression that he could not enter. Indeed, it is entirely unclear to whom he is referring at this point. There is no one on the Court's staff who is positioned near the door after the questionnaires have been distributed to the venire. The law clerk is seated at a table at the front of the courtroom. For most of the time, the Deputy is standing behind her desk directly in the front of the courtroom. On occasion, she is assisting members of the venire in the well of the courtroom as they approach and leave the sidebar. No one on the Court's staff is helping reporters or any other visitor to enter or leave the courtroom. It is assumed that this affidavit reveals confusion about courtroom proceedings and what was being observed.

In sum, accepting the statements of the affiants as true, a request that a visitor briefly remain outside the courtroom as members of the venire are moving from the back of the courtroom into their seats does not constitute a closing of the courtroom or an exclusion of someone from the courtroom in violation of the Constitution. For this reason alone, this petition may be denied.

#### B. Procedural Bar

There is a second, independent reason to deny this petition. The defendant had a duty to raise any objection about a violation of his constitutional rights at the earliest moment.

He has not shown that he did so. As a result, this claim is procedurally barred.

A defendant is generally barred from raising a claim through a petition for a writ of habeas corpus that could have been raised on direct appeal. A defendant may overcome the bar by showing cause for not asserting the claim on direct appeal and prejudice or actual innocence. Bousley v. United States, 523 U.S. 614, 622 (1998). To show cause, a petitioner must demonstrate diligence. See Coleman v. Thompson, 501 U.S. 722, 752 (1991). An attorney's ignorance or inadvertence is not cause. Id.

The Government moved to dismiss this petition on the ground that it is "highly probable" that any exclusion of his children from the trial was known to Balkany at the time. It argued that he has failed to explain why his claim was not raised earlier and why he is not barred for this procedural default. In reply, Balkany has not denied that he and his attorney learned during that first day of trial that three of Balkany's children believed that they were kept out of the courtroom by the Court's assistant during the morning session. He relies instead on the fact that the Sixth Amendment claim was not procedurally defaulted since it required further factual development in order to be presented for review. Bousley, 523 U.S. at 621 (1998).

The existence of cause for a procedural default "ordinarily requires a showing of some external impediment preventing counsel from constructing or raising the claim." Murray v. Carrier, 477 U.S. 478, 492 (1986); see also Coleman, 501 U.S. at 752. Balkany has presented no such showing. He conspicuously fails to argue that he and his attorney were unaware of the alleged exclusion at the time. Balkany also fails to present any specific reasons as to why this claim could not have been discovered or raised previously. The absence of any affidavit from Mr. Brafman or Balkany as to their knowledge is even more significant given that Balkany's petition was prompted by and principally relies on the Second Circuit's Gupta decision, and that Gupta emphasizes that the defendant's attorney did not know the public had been intentionally excluded from the courtroom at the time of trial. Gupta, 699 F.3d at 689 ("the parties do agree that Gupta's trial counsel was unaware of the [courtroom] closure at the time it occurred"); see also id. at 687 (courtroom deputy "affirmed that, at the court's direction, he excluded Gupta's brother and girlfriend from the courtroom during voir dire"). Merely contending that the record on appeal contained no indication that any individuals had been excluded from the courtroom during trial neither demonstrates that Balkany or his attorneys were ignorant of the allegations at the time of trial nor forgives the need to demonstrate cause.


Accordingly, Balkany has failed to demonstrate cause excusing the procedural bar to his claim.

CONCLUSION

Balkany's December 6, 2012 petition for a writ of habeas corpus is denied. In addition, the Court declines to issue a certificate of appealability. The petitioner has not made a substantial showing of a denial of a federal right, and appellate review is therefore not warranted. Love v. McCray, 413 F.3d 192, 195 (2d Cir. 2005). The Court also finds pursuant to 28 U.S.C. § 1915(a)(3) that any appeal by the petitioner from this Order would not be taken in good faith. Coppedge v. United States, 369 U.S. 438, 445 (1962). The Clerk of Court shall dismiss this petition and close the case.

SO ORDERED:

Dated: New York, New York  
March 27, 2013

  
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DENISE COTE  
United States District Judge