UNITED STATES DISTRICT COURT SOUTHERN DISTRICT OF NEW YORK

SHAUNA NOEL, et al

Plaintiffs,

OPINION AND ORDER

USDC SDNY

DOC #:

-against-

15-cv-05236 (LTS) (KHP)

ELECTRONICALLY FILED

DATE FILED: 08/15/2019

CITY OF NEW YORK,

Defendant.

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KATHARINE H. PARKER, UNITED STATES MAGISTRATE JUDGE:

Plaintiffs commenced this action to challenge a New York City policy regarding affordable housing lotteries. The City's policy allocates 50% of units in affordable housing lotteries to individuals who already reside in the community district where the new affordable housing units are located. This policy is referred to herein as the "Community Preference Policy." Plaintiffs allege that the Community Preference Policy violates the federal Fair Housing Act ("FHA"), 42 U.S.C. § 3604 *et seq.*, and the New York City Human Rights Law ("NYCHRL"), N.Y.C. Admin. Code § 8-107 *et seq.*, because it perpetuates racial segregation and disparately impacts racial minorities. They also claim that the City's decision to establish, expand, and maintain the policy constitutes intentional discrimination.

Currently pending before this Court is Plaintiffs' motion challenging privilege designations on 350 documents in the City's privilege log. (ECF Nos. 729, 747.) The City asserts that the documents are protected from disclosure based on one or more of the following reasons: (1) attorney-client privilege, (2) work product protection, (3) deliberative process privilege, and (4) legislative privilege. This Court assumes the reader's familiarity with the factual background of this case based on its many decisions in this action and does not repeat it here. *See, e.g., Winfield v. City of New York*, No. 15-cv-5236 (LTS) (KHP), 2017 WL 5664852, at *1-6 (S.D.N.Y. Nov. 27, 2017); *Winfield v. City of New York*, No. 15-cv-5236 (LTS) (KHP), 2017 WL 2880556, at *1-2 (S.D.N.Y. July 5, 2017), *aff'd*, 2017 WL 5054727, at *1-2 (S.D.N.Y. Nov. 2, 2017); *Winfield v. City of New York*, No. 15-cv-5236 (LTS) (DCF), 2016 WL 6208564, at *1-3 (S.D.N.Y. Oct. 24, 2016).

The City submitted for *in camera* review a detailed privilege log with hyperlinks to all 350 documents and, in some cases, cover emails for the documents providing greater context for the creation and purpose of the communication and the basis for the privilege assertion. The City also submitted declarations from Leila Bozorg, Deputy Commissioner of the New York City Department of Housing Preservation and Development ("HPD"), and Eric Enderlin, current Commissioner of HPD, providing greater detail as to the basis for the assertion of privilege as to certain documents and categories of documents. Bozorg attests that she has reviewed the documents withheld on the basis of deliberative process privilege and that they involve predecisional deliberations by officials at HPD and/or other City agencies. She attests that these documents reflect deliberations on the Housing New York Plan ("HNY"), which was publicly announced on May 5, 2014 and deliberations on updates to the plan, announced as HNY 2.0 in November 2017. Other documents reflect deliberations on Mandatory Inclusionary Housing ("MIH"), which was an amendment to the City zoning law. The MIH application submitted by the administration was completed on September 21, 2105 and ultimately approved by the City

Planning Commission on February 3, 2016 and the City Council on March 22, 2016. Some of the documents relate to deliberations on changes to the so-called 421-a homeless preference policy, which was announced on October 14, 2016, and the "Where We Live NYC" plan ("WWL"), which is a planning process that the City is using to better understand how challenges like segregation and discrimination impact New Yorkers' lives and to identify ways to improve the City's fair housing policies. Other documents pertain to deliberations on various neighborhood plans for East New York ("ENY"), Jerome Avenue, Inwood, East Harlem, the Bay Street Corridor and the Far Rockaways.¹ Final versions of the above-described housing policies are publicly available, as is documentation about public review and zoning amendment processes. Additionally, Plaintiffs' counsel, the Antidiscrimination Center, was invited to stakeholder meetings and is thus independently knowledgeable about the WWL planning process.

This Court does not repeat the legal standards for a claim of privilege, as those were previously set forth by this Court in earlier decisions. *See* ECF Nos. 259, 655. It has, however, reviewed each of the 350 documents consistent with these legal standards in determining

¹ The ENY plan was finalized April 20, 2016 after the City Council approved zoning changes. The Jerome Avenue plan was finalized on March 22, 2018 after the City Council approved zoning changes. The Inwood plan was finalized on August 8, 2018 after City Council approved it. The East Harlem plan was approved by the City Council on Novmeber 30, 2017. The Bay Street Corridor plan, which includes zoning changes, is currently in the public review process and not yet final. HPD was involved in developing the plan's and putting them forth for public review and City Council vote on necessary zoning changes. Thus, the initial proposals were developed before the City Council votes and in some cases there were deliberations on changes to the plans after the public review period and before the zoning votes. However, contrary to what the City has suggested, deliberations post-announcement of the policy and pre-City Counsel approval are not necessarily protected. The Court has been mindful of the various dates applicable to identified policies when evaluating whether a document is pre- or post-decisional.

whether the City has met its burden in demonstrating privilege.² The Court also has been mindful that privileges must be construed narrowly insofar as they are contrary to the "search for truth." *Kaufman v. City of New York*, 98 Civ. 2648(MJL)(KNF), 1999 WL 239698, at *4 (S.D.N.Y. Apr. 22, 1999). This is particularly important in civil rights cases such as this, where fundamental rights are at issue. *King v. Conde*, 121 F.R.D. 180, 195 (E.D.N.Y. 1988); *Skibo v. City of New York*, 109 F.R.D. 58, 61 (E.D.N.Y. 1985). A brief discussion of the Court's ruling is set forth below.

I. Deliberative Process Privilege

The majority of the documents in the review set were withheld on the basis of deliberative process privilege. Under this privilege, the document must be pre-decisional and deliberative. *Noel v. City of New York*, 357 F. Supp. 3d 298, 303 (S.D.N.Y. 2019). To demonstrate the former, the City must point to a specific decision to which the communication correlates. *Id.* This does not mean, as Plaintiffs suggest, that current deliberations of a non-final policy are not subject to the privilege. General open-ended discussions would not be protected, but deliberations for the purpose of arriving at a specific policy or plan would be protected. *Grand Cent. P'ship, Inc. v. Cuomo*, 166 F.3d 473, 482 (2d Cir. 1999) ("[T]he privilege does not protect a document which is merely peripheral to actual policy formulation," and "the record must bear on the formulation or exercise of policy-oriented judgment." (quoting *Ethyl*

² To the extent the City has suggested there is a presumption in favor of withholding deliberative documents or that the Plaintiffs have the burden to show why a document should be disclosed, the Court rejects these suggestions. It is well established that the party withholding a document has the burden of establishing a privilege attaches. *Grossman v. Schwarz*, 125 F.R.D. 376, 380 (S.D.N.Y. 1989).

Corp. v. U.S. E.P.A., 25 F.3d 1241, 1248 (4th Cir. 1994))). The Court has taken notice of the dates when certain policies were finalized versus when they were released for public comment and City Council vote in its evaluation of the documents and determination of whether a communication is pre-decisional. See *supra*, n.1.

Because factual information is not protected, the Court has ordered production of some documents on the log in redacted form where appropriate. *Noel v. City of New York*, 15-cv-5236(LTS) (KHP), 2018 WL 6649969, at *4 (S.D.N.Y. Dec. 18, 2018). Likewise, post-decisional explanations and implementation of policies are not protected by the privilege. *Davis v. City of New York*, No. 10 CIV. 0699 SAS, 2011 WL 1742748, at *2 (S.D.N.Y. May 5, 2011) (noting that the privilege "does not extend to materials related to the explanation, interpretation or application of an existing policy, as opposed to formulation of a new policy" (quoting *Resolution Trust Corp. v. Diamond*, 137 F.R.D. 634, 641 (S.D.N.Y.1991))). Nor are communications reflecting routine self-evaluation of a policy protected. *Noel*, 2018 WL 6649969, at *4; *Marisol A. v. Giuliani*, No. 95 CIV. 10533 (RJW), 1998 WL 132810, at *6 (S.D.N.Y. Mar. 23, 1998). Accordingly, the Court has declined to find privilege as to some of the documents on the City's log for these reasons.

Where the Court has found that deliberative process privilege does apply, it has applied the balancing test set forth in *Rodriguez v. Pataki* in the manner prescribed by Judge Swain. 280 F. Supp. 2d 89 (S.D.N.Y.), *aff'd*, 293 F. Supp. 2d 302 (S.D.N.Y. 2003). Specifically, this Court has construed relevance broadly for purposes of weighing the relevance factor, consistent with Federal Rule of Civil Procedure 26(b)(1) and Federal Rule of Evidence 401. *Noel v. City of New* *York*, No. 15-cv-5236-LTS-KHP, 2018 WL 6786238, at *4 (S.D.N.Y. Dec. 12, 2018). In this regard, the Court has found documents pertaining not just to the Community Preference Policy, but pertaining to the City's knowledge of and responses to resistance to or fear of neighborhood racial change, knowledge of the nature of opposition to affordable housing development, discussions about methods for combatting displacement other than the Community Preference Policy, segregation within the City, and other topics to fall within the broad definition of relevance. The Court has considered communications with City Council members about neighborhood plans and affordable housing generally (and preparations for or reporting of same) to be relevant as well. In other words, the Court credits Plaintiff's argument that they must be able to probe circumstantial evidence of intentional discrimination and has found most of the documents on the City's log to be relevant even if they do not discuss the Community Preference Policy. The weight of the relevance factor in this Court's final balancing of the *Rodriguez* factors, however, varied from document to document.

As to the second *Rodriguez* factor, this Court took into consideration Plaintiffs' arguments about their access to documents and information. It also has considered Plaintiffs' contention that they need drafts of documents to ascertain options that were considered and rejected. For the most part, however, this Court found that the balance of *Rodriguez* factors did not warrant production of the drafts on the City's privilege log because of the weight given to the relevance of the particular changes between drafts and final documents in the balancing analysis, along with Plaintiffs' access to final versions of policies and other extensive discovery on the topics in the drafts and considerations informing final policies and plans.

6

Consistent with its prior decisions and reviews of documents *in camera*, the third and fourth *Rodriguez* factors – the seriousness of the issues involved and the role of the government in the litigation – weighed in favor of disclosure as to each document this Court reviewed and in the balancing analysis. In other words, these factors were additive in the Court's determination on disclosure.

Finally, this Court analyzed each *Rodriguez* factor separately in the first instance and then weighed them against the fifth factor– the potential chilling effect disclosure would have on government employees. *Noel*, 2018 WL 6786238, at *5. To the extent that the City has suggested that the fifth factor will nearly always outweigh the first four factors, the Court rejects this suggestion. Rather, the Court conducted a balancing analysis as to each document, and the fifth factor did not tip the scales against disclosure as to a fair number of the documents. Its rulings on the individual documents based on the above-described balancing process are reflected on Attachment A to this Opinion and Order.

II. Attorney-Client Privilege

The attorney-client privilege applies to: (1) a communication between government counsel and their clients, (2) that was intended to be and was in fact kept confidential, and (3) was made for the purpose of obtaining or providing legal advice. *See In re Cty. of Erie*, 473 F.3d 413, 419 (2d Cir. 2007) (internal citation omitted). As to factor 3, the key inquiry is whether the "predominant purpose" of the communication is to solicit or provide legal advice. *Id*. at 419-20 (collecting cases). When legal advice is the predominant purpose, "other 'considerations and caveats' are not severable and the entire communication is privileged." *Fox News Network, LLC* *v. US Dep't of Treasury*, 739 F. Supp. 2d 515, 560 (citing *In re Cty. of Erie*, 473 F.3d at 420). On the other hand, if the legal advice is merely "incidental to the nonlegal advice that is the predominant purpose of the communication," then the legal portions of the document may be redacted. *In re Cty. of Erie*, 473 F.3d at 420 n.8. For the most part, where asserted, the City demonstrated applicability of attorney-client privilege. As to these documents, the Court's review confirmed that they involve communications and draft documents exchanged between attorneys for the City and their clients for the predominant purpose of seeking or conveying legal advice. Where the privilege was not established, the Court notes this in Attachment A.

III. Work Product

The work product doctrine protects a broader category of documents and communications than the attorney-client privilege. Specifically, it protects documents and other tangible things "that are prepared in anticipation of litigation or for trial by or for another party or its representative." Fed. R. Civ. P. 26(b)(3)(A); *see also Bowne of N.Y.C., Inc. v. AmBase Corp.*, 150 F.R.D. 465, 471 (S.D.N.Y. 1993). "Where a document was created because of anticipated litigation, and would not have been prepared in substantially similar form but for the prospect of that litigation," it is protected as work product. *United States v. Adlman*, 134 F.3d 1194, 1195 (2d Cir. 1998). "Conversely, protection will be withheld from 'documents that are prepared in the ordinary course of business or that would have been created in essentially similar form irrespective of litigation.'" *Schaeffler v. United States*, 806 F.3d 34, 43 (2d Cir. 2015) (quoting *Adlman*, 134 F.3d at 1202). In those instances where the City established work

product protection, this Court found that the document would not have been created in the same manner irrespective of anticipated or pending litigation.

The Court also considered, with respect to these documents, whether Plaintiffs have shown (1) substantial need for the material; and (2) an inability to obtain its substantial equivalent from another source without undue hardship. Fed. R. Civ. P. 26(b)(3)(A); Obeid v. Mack, No. 14-cv-6498 (LTS) (HBP), 2016 WL 7176653, at *5 (S.D.N.Y. Dec. 9, 2016). Plaintiffs did not meet this showing as to any of the protected documents. First, the documents on the log related to the United States Department of Housing and Urban Development ("HUD") compliance review all involved discussions about possible changes to the Community Preference Policy to settle concerns HUD expressed. Plaintiffs have questioned or had an opportunity to question witnesses about alternatives to the olicy and potential changes to the policy considered and that could be considered. To the extent HPD Commissioners considered these changes outside of settlement discussions, Plaintiffs were permitted to question them on this topic. Thus, they have had a full opportunity in discovery to vet alternatives to the Community Preference Policy considered or that could have been considered by the City. Moreover, Plaintiffs have not persuasively articulated why they have a substantial need for these few communications. Plaintiffs likewise have not shown a substantial need for Housing Connect data analysis done in connection with this lawsuit. Plaintiffs have been provided the data themselves and information about non-privileged analyses conducted. They also have been permitted extensive discovery on the data.

IV. Legislative Privilege

9

The legislative privilege protects communications integral to a person's determination whether to vote for or against a proposal or law. See Eastland v. U.S. Servicemen's Fund, 421 U.S. 491, 504 (1975); Bogan v. Scott-Harris, 523 U.S. 44, 54-55 (1988). Examples include "delivering an opinion, uttering a speech, or haranguing in debate; proposing legislation; voting on legislation; making, publishing, presenting, and using legislative reports; authorizing investigations and issuing subpoenas; and holding hearings and introducing material at committee hearings." S.E.C. v. Comm. On Ways and Means of the U.S. House of Representatives, 161 F. Supp. 3d 199, 236 (S.D.N.Y. 2015) (citing Fields v. Office of Eddie Bernice Johnson, 459 F.3d 1, 10-11 (D.C. Cir. 2006)) (internal quotation marks omitted). The legislative privilege also protects formal and informal fact and information-gathering activities about the subject of potential legislation, as well as documents regarding or reflecting the fruits of this research. See id. at 236-37, 245; see also United States v. Biaggi, 853 F.2d 89, 102-03 (2d Cir. 1988); McSurely v. McClellan, 553 F.2d 1277, 1286 (D.C. Cir. 1976) (en banc), cert. dismissed, 438 U.S. 189 (1978). The privilege does not attach to activities concerning the administration of a law, speeches delivered outside of the legislative body and preparation for the same, the making of appointments with government agencies, and newsletters and press releases to constituents. See U.S. v. Brewster, 408 U.S. 501, 512 (1972); Hutchinson v. Proxmire, 443 U.S. 111, 130-33 (1979). Very few documents on the log were designated withheld under this privilege. In most instances where noted, this Court found that the City did not establish applicability of the privilege. In the few instances where this Court found the privilege might

apply, it conducted the same *Rodriguez* balancing analysis described above in arriving at its rulings.

Conclusion

The Court appends a spreadsheet reflecting the Court's rulings on the 350 documents. The City is directed to re-review its privilege log consistent with this ruling and determine whether there are additional documents on its log that must be de-designated as privileged. The City shall complete this task by <u>September 30, 2019</u> and provide Plaintiffs with a supplemental production by that date.

To the extent there are objections to this ruling, or Plaintiffs believe that the Court should re-evaluate the balance of *Rodriguez* factors or wish to make a substantial need argument as to a specific document protected by the work product doctrine, this Court requests that the parties first file a motion for reconsideration with this Court. The parties shall notify the Court by letter if they intend to request reconsideration of a ruling as to a particular document by **September 6, 2019**. The Court will then set a briefing schedule as to any such motion. To the extent the City does not dispute this Court's ruling with respect to documents deemed non-privileged, it shall produce such documents by **September 30, 2019**.

SO ORDERED.

Dated: August 15, 2019 New York, New York

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KATHARINE H. PARKER United States Magistrate Judge

ATTACHMENT A

Sort	Control ID	Privilege Category	Ruling
			NP; communication concerns
			explanation/application of policy and
001		Deliberative	announcement of new policy re: AMI; not
001	NYCPRIV00550		deliberative regarding new policy
			DPP; Rodriguez factors weigh in favor of
			disclosure; near final draft; contains
			description of planning policies in various
			neighborhoods; likely chilling effect does
			not outweigh other factors in favor of
002	NYCPRIV02116	Deliberative	production
003	NYCPRIV05333	Attorney Client	A/C; legal advice requested and conveyed
			WP only on p. 1, item 2 - may redact
			parenthetical in title of 4th bullet and first
			sub-bullet to 4th bullet/redacted text
			would not have been created/aded to
			document but for anticipation of litigation;
			remainder of document not DPP because
			draft responses more akin to explanations
			of policies and not in aid of arriving at
004	NYCPRIV00787	Work Product;Deliberative	policy decision.
			Not DDD for the most must this is an even
			Not DPP for the most part; this is an email
			preparing draft responses to a reporter's questions about the Flushing West project;
			first paragraph on top of p. 3 of email
			chain can be redacted because it reveals
			ongoing deliberative considerations for
			implementing MIH in neighborhood &
			balance of Rodriguez factors does not
005	NYCPRIV00882	Deliberative	weigh in favor of unredacting

006	NYCPRIV05465	Deliberative	DPP in part; text in emails between and among internal HPD personnel on pp. 1 and 2 may be redacted as DPP insofar as it reflecs deliberation on East NY plan which was not yet finalized; remainder of document not DPP because it includes member of The Coalition for Community Advancement; balance of Rodriguez factors does not weigh in favor of unredacting portion that is DPP
007	NYCPRIV04223	Deliberative	DPP; preliminary discussions concerning position/policy regarding East Harlem and potential legislation to propose on relocation and reentry; balance of Rodriguez does not weigh in favor of disclosure except as to second to last sentence on last page of document that simply reports on an issue raised by community groups; sentence identified above should be produced with remainder of document redacted

			DPP in part; the emails on p. 1 and the first 2 emails on p. 2 should be produced as they are not DPP because it concerns scheduleing; the emails at the bottom of p. 5 to the end of the document between V. Lopez and J. Press should also be produced and are not DPP because it does not reflect internal policy deliberations; the remaining emails between and among HPD personnel
			is DPP because they reflect policy deliberations about new unit creation
			under IZ and funding ANCPs and can be
			redacted; balance of Rodriguez factors
008	NYCPRIV05559	Deliberative	weighs against disclosure
009	NYCPRIV00734	Deliberative	All but last 3 pages of document are DPP because they concern policy proposal and deliberative dscussion; balance of Rodriguez factors weighs against disclosure; produce last 3 pages and redact remainder
010	NYCPRIV05448	Deliberative	Not DPP because does not reveal internal deliberations of administration about a policy
			DPP because reveals deliberations about
			features and costs of anti-harassment legal
			services and community outreach
011	NYCPRIV04287	Deliberative	program; balance of Rodriguez factors weighs against disclosure

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			DPP because reveals initial policy analysis
012	NYCPRIV01024	Deliberative	and proposals for improvements to mobility counseling program; balance of Rodriguez factors weighs against disclosure
			Not DPP on top 4 emails in chain because
			it reveals existing policy; DPP applies to
			remainder of document because it
			discusses pending policy; however, balance
			of Rodriguez factors favors disclosure;
013	NYCPRIV04303	Deliberative	whole document should be produced
			DPP because draft decision memo about considerations for making policy decision on homeless unit commitment; balance of
014	NYCPRIV00185	Deliberative	Rodriguez factors weighs against disclosure
			DPP because emails constitute deliberations on possible policy changes as
015		Deliberativo	proposed by BBP; balance of Rodriguez
015	NYCPRIV01466	Deliberative	factors weighs in favor of disclosure
			DPP because it is draft document of non- final policy; balance of Rodriguez factors
016	NYCPRIV00192	Deliberative	weighs against disclosure
			DPP because reveals deliberations about policy positions to advocate at upcoming
			legislative session; balance of Rodriguez
017	NYCPRIV01574	Deliberative	factors weighs against disclosure

			1
018	NYCPRIV00214	Attorney Client;Deliberative	Not DPP; except contains a paragraph protected by A/C on p. 6 where request for legal advice is discussed
019	NYCPRIV01739	Deliberative	Not DPP; does not reveal internal deliberations about Inwood rezoning policy
020	NYCPRIV01068	Work Product	WP b/c prepared in anticipation of HUD litigation and for settlement strategezation; no substantial need
			WP b/c prepared in anticipation of HUD
021	NYCPRIV01099	Work Product;Deliberative	litigation and for settlement strategy; no substantial need; DPP b/c reveals deliberations about potential changes to CPP for purposes of settling with HUD
022	NYCPRIV01105	Work Product Deliberative	WP b/c prepared in anticipation of HUD litigation and for settlement strategy; no substantial need; DPP b/c reveals deliberations about potential changes to CPP for purposes of settling with HUD
			top email DPP b/c reveals deliberations about position/policy on neighborhood preservation plan; blance of Rodriguez factors weighs against production; bottom emails in the chain are not DPP or LP;
023	NYCPRIV05518	Legislative;Deliberative	produce in redacted form

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024	NYCPRIV04390	Deliberative	DPP b/c reveals deliberations on policy regarding change to CPP; balance of Rodriguez factors weighs in favor of production
025	NYCPRIV01274	Deliberative	DPP b/c reveals deliberations on neighborhood preservation plan not yet implemented; balance of Rodriguez factors weighs against production
026	NYCPRIV01284	Deliberative	DPP b/c reveals deliberations on East New York rezoning plan not yet finalized; balance of Rodriguez factors weighs against disclosure
	NYCPRIV01350 NYCPRIV04423	Deliberative Deliberative	DPP b/c Memorandum reveals deliberations on East New York rezoning plan not yet finalized; balance of Rodriguez factors weighs against disclosure Not DPP
	NYCPRIV00177	Deliberative	DPP b/c reveals deliberations about not yet finalized MIH policy; balance of Rodriguez factors weighs against disclosure
030	NYCPRIV04426	Deliberative	DPP b/c reveals deliberations about displacement strategies; balance of Rodriguez factors weighs in favor of production
031	NYCPRIV01393	Work Product	WP b/c prepared in anticipation of HUD litigation and for settlement strategezation
032	NYCPRIV04445	Deliberative	DPP b/c reveals deliberations about changes to CPP; balance of Rodriguez factors weighs in favor of disclosure

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		Attorney	A/C and DPP; draft marketing guidelines
033	NYCPRIV01748	Client;Deliberative	reflecting advice of counsel
			WP-no substantial need; DPP b/c prepared
			in connection with settlement discussions
			with HUD about potential changes to the CPP and reflects deliberations about those
024	NYCPRIV00252	Work Product;Deliberative	
034			changes
			DPP b/c draft of not yet finalized MIH
			policy and report; balance of Rodriguez
035	NYCPRIV00277	Deliberative	factors weighs against disclosure
			DPP b/c reveals internal deliberations
			regarding neighborhood planning and
			rezoning planning; balance of Rodriquez
			factors weighs in favor of production
			insofar as it identifies neighborhoods of
036	NYCPRIV05864	Deliberative	opportunity
			DDD: draft marketing guidelines; balance
			DPP; draft marketing guidelines; balance of Rodriguez factors weighs against
037	NYCPRIV01768	Deliberative	production
037			production
			DPP because reveals deliberations about
			proposal for Compstat/Housingstat;
			balance of Rodriguez factors weighs
038	NYCPRIV00327	Deliberative	against disclosure
			Not WP; DPP because discusses possible
			changes to CPP in relation to Culver El
			affordable housing development; balance
020		Work Droduct Dalibarative	of Rodriguez factors weighs in favor of
039	NYCPRIV00333	Work Product;Deliberative	uisciosure

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040	NYCPRIV04470	Work Product	WP b/c discusses analysis of CPP for purposes of strategizing about this litigation; no substantial need
041	NYCPRIV02183	Deliberative	DPP b/c draft reveals non-final conclusions about proposed develoment project in and around Essex Street Market; balance of Rodriguez factors weighs against disclosure
042	NYCPRIV04480	Deliberative	DPP because reveals discussions about preparation of report/findings for NY-CT Sustainable Communities Initiative; balance of Rodriguez factors weighs in favor of disclosure
043	NYCPRIV04487	Deliberative	DPP because reveals discussions about preparation of report/findings for NY-CT Sustainable Communities Initiative; balance of Rodriguez factors weighs in favor of disclosure
044	NYCPRIV04493	Deliberative	DPP because reveals discussions about preparation of report/findings for NY-CT Sustainable Communities Initiative; balance of Rodriguez factors weighs in favor of disclosure
045	NYCPRIV00360	Deliberative	DPP b/c reveals deliberations about onenyc policy; balance of Rodriguez factors weighs against disclosure
046	NYCPRIV01857	Work Product	WP only as to text on 2d to last page referencing this lawsuit; produce in redacted format

047	NYCPRIV05599	Deliberative	DPP b/c reveals deliberations about use CPP; balance of Rodriguez factors weighs in favor of disclosure
048	NYCPRIV05600	Attorney Client;Legislative;Deliberat ive	Not A/C; LP and DPP b/c reveals deliberations about 421a legislation; balance of Rodriguez factors weighs in favor of producing in redacted form with section on p. 2 on Community Preference unredacted
049	NYCPRIV01873	Deliberative	DPP b/c reveals deliberation about application of CPP in Jamaica rezoning area; balance of Rodriguez factors weighs in favor of producing
050	NYCPRIV04497	Attorney Client;Deliberative	not A/C; DPP b/c reveals deliberation about application of CPP in Greenpoint/Williamsburg; balance of Rodriguez factors weighs in favor of producing
051	NYCPRIV01881	Attorney Client;Deliberative	no A/C; DPP because reveals deliberations about New Housing Market Place program; balance of Rodriguez factors weighs against disclosure Not A/C b/c no legal advice conveyed or
052	NYCPRIV04501	Attorney Client	sought
053	NYCPRIV02938 NYCPRIV02983	Deliberative Attorney	DPP b/c reveals non-final deliberations on plan; balance of Rodriguez factors weighs against disclosure BEING PRODUCED
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055	NYCPRIV04581	Deliberative	DPP b/c reveals deliberations regarding position to take with HUD on AFFH assessment tool; balance of Rodriguez factors weighs against disclosure
056	NYCPRIV03044	Deliberative	DPP b/c reviews non-final deliberations on plan; balance of Rodriguez factors weighs against disclosure
057	NYCPRIV03145	Deliberative	DPP b/c reviews non-final deliberations on plan; balance of Rodriguez factors weighs against disclosure
058	NYCPRIV03242	Deliberative	DPP b/c reviews non-final deliberations on plan; balance of Rodriguez factors weighs against disclosure
059	NYCPRIV03252	Deliberative	DPP b/c reviews non-final deliberations on plan; balance of Rodriguez factors weighs against disclosure
060	NYCPRIV03267	Deliberative	DPP b/c reviews non-final deliberations on plan; balance of Rodriguez factors weighs against disclosure
	NYCPRIV03288 NYCPRIV03298	Deliberative Deliberative	DPP b/c reviews non-final deliberations on plan; balance of Rodriguez factors weighs against disclosure CITY WILL PRODUCE
063	NYCPRIV03309	Deliberative	First 6 pages are DPP b/c reveals pre- planning for MIH; balance of Rodriguez factors weighs against disclosure; produce pp. 7-12 b/c factual

064	NYCPRIV01897	Attorney Client;Deliberative	Not A/C; DPP b/c non-final draft of non- final MIH; balance of Rodriguez factors weighs against disclosure
065	NYCPRIV03329	Deliberative	DPP b/c draft of non-final neighborhood plan for Bay St., Staten Island; balance of Rodriguez factors weighs in favor of production
066	NYCPRIV05641	Deliberative	Not DPP b/c does not reveal internal deliberations, rather, receipt of input from CM
067	NYCPRIV05642	Deliberative	Not DPP b/c does not reveal internal deliberations, rather, receipt of input from CM
068	NYCPRIV04690	Deliberative	Not DPP b/c does not reveal internal deliberations, rather, receipt of input from CM and communications with CM
069	NYCPRIV03409	Deliberative	DPP b/c non-final draft of non-final plan for East New York reflecting deliberations; balance of Rodriguez factors weighs against disclosure
070	NYCPRIV04708	Attorney Client;Deliberative	A/C b/c requesting meeting with counsel on topics in email and deliberations about policies about fostering economic diversity in neighborhoods generally
071	NYCPRIV04712	Attorney Client;Deliberative	A/C & DPP because reveals internal discussions about potential steps to mitigate displacement in Greenpoint/Williamsburg and advice sought; balance of Rodriguez factors weighs against disclosure

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			DPP b/c reveals deliberatoins and analysis
			regarding Greenpoint-Williamsburg
			rezoning; balance of Rodriguez factors
072	NYCPRIV04713	Deliberative	weighs against disclosure
			DPP b/c reveals deliberations regarding
			position to take with HUD on AFFH
070		Delike wetive	assessment tool; balance of Rodriguez
0/3	NYCPRIV04765	Deliberative	factors weighs against disclosure
			DPP b/c reveals deliberations regarding
			position to take with HUD on AFFH
			assessment tool; balance of Rodriguez
074	NYCPRIV04766	Deliberative	factors weighs against disclosure
			DPP b/c reviews non-final deliberations on
			plan; balance of Rodriguez factors weighs
075	NYCPRIV03435	Deliberative	against disclosure
			DPP b/c reviews non-final deliberations on
			plan; balance of Rodriguez factors weighs
076	NYCPRIV04775	Deliberative	against disclosure
			DPP b/c reviews non-final deliberations on
			plan; balance of Rodriguez factors weighs
077	NYCPRIV04810	Deliberative	against disclosure
077			
			DPP b/c reviews non-final deliberations on
			plan; balance of Rodriguez factors weighs
078	NYCPRIV03501	Deliberative	against disclosure
			DPP b/c reviews non-final deliberations on
			plan; balance of Rodriguez factors weighs
079	NYCPRIV03594	Deliberative	against disclosure

			DPP b/c reviews non-final deliberations on plan; balance of Rodriguez factors weighs
080	NYCPRIV04886	Deliberative	against disclosure
081	NYCPRIV04890	Deliberative	DPP b/c reviews non-final deliberations on plan; balance of Rodriguez factors weighs against disclosure
081		Deliberative	
082	NYCPRIV03724	Deliberative	DPP b/c reviews non-final deliberations on plan; balance of Rodriguez factors weighs against disclosure
083	NYCPRIV04959	Deliberative	DPP b/c reviews non-final deliberations on plan; balance of Rodriguez factors weighs against disclosure
084	NYCPRIV03922	Deliberative	DPP b/c reviews non-final deliberations on plan; balance of Rodriguez factors weighs against disclosure
085	NYCPRIV03924	Deliberative	DPP b/c reviews non-final deliberations on plan; balance of Rodriguez factors weighs against disclosure
086	NYCPRIV05003	Deliberative	DPP b/c reviews non-final deliberations on plan; balance of Rodriguez factors weighs against disclosure
007		Deliberative	Not DPP b/c not internal deliberations on
087	NYCPRIV05051		policy
			DPP in part; bottom email in chain is not deliberation but merely reporting of input from CM; balance of Rodriguez factors weighs against disclosure; produce in
088	NYCPRIV05742	Deliberative	redacted format

·			
			DPP in part; bottom email in chain is not
			deliberation but merely reporting of input
			from CM; balance of Rodriguez factors
			weighs against disclosure; produce in
000	NYCPRIV05746	Deliberative	redacted format
089	INTCPRIVUS/40	Deliberative	
			DPP b/c reveals deliberations on MIH and
			421-a; balance of Rodriguez factors weighs
090	NYCPRIV05115	Deliberative	against disclosure
			Top 2 emails in chain DPP; balance of
			Rodriguez factors weighs against
			producing; remainder of emails in chain
			DPP b/c does not reveal internal
			deliberations, rather, receipt of input from
091	NYCPRIV05764	Deliberative	СМ
			A/C b/c conveys legal advice; DPP b/c
		Attorney	reflects deliberations about policy around
092	NYCPRIV05125	Client;Deliberative	421-a
093	NYCPRIV02038	Deliberative	CITY WILL PRODUCE
094	NYCPRIV05210	Deliberative	CITY WILL PRODUCE
			Not DPP b/c concerns response to press
			question about existing policy; sentence
			regarding this litigation in first paragraph in
	NYCPRIV05221		3d email in chain can be redacted as WP
096	NYCPRIV05226	Deliberative	CITY WILL PRODUCE
			DPP; balance of Rodriguez factors weighs
097	NYCPRIV05227	Deliberative	in favor of disclosure
			DPP; balance of Rodriguez factors weighs
098	NYCPRIV05228	Deliberative	in favor of disclosure
			DPP; balance of Rodriguez factors weighs
000		Deliberative	
099	NYCPRIV05246	Deliberative	in favor of disclosure
1			
	NYCPRIV05248	Deliberative	DPP; balance of Rodriguez factors weighs in favor of disclosure

101	NYCPRIV02371		CITY WILL PRODUCE
			A/C and DPP insofar as reveals
			deliberations re: potential MIH/ZQA policy
		Attorney	(does not mention CPP); balance of
102	NYCPRIV05797	Client;Deliberative	Rodriguez factors weighs against disclosure
			deliberations re: potential MIH/ZQA policy
102	NYCPRIV05798	Attorney Client;Deliberative	(does not mention CPP); balance of
	NYCPRIV05798	Deliberative	Not DPP
	NYCPRIV05825	Deliberative	Not DPP
	NYCPRIV03825	Work Product	WP; no substantial need
100	INTCPRIVUZ310	WOINFIOUUCL	
407		Work Product	W/D: no substantial read
	NYCPRIV02532		WP; no substantial need
	NYCPRIV02547 NYCPRIV02624	Work Product;Deliberative Work Product	WP; no substantial need WP; no substantial need
	NYCPRIV02624 NYCPRIV02652	Work Product Work Product	
	NYCPRIV02052	Work Product	WP; no substantial need WP; no substantial need
111	INTCPRIVUZ/22		WP, no substantial need
			DDD as to top 4 amerila in shain hut
			DPP as to top 4 emails in chain but
			remainder not DPP; bottom emais in chain
			is not deliberation but merely reporting of
			input from CM; balance of Rodriguez
110			factors weighs against disclosure of top 4
112	NYCPRIV05834	Deliberative	emails; produce in redacted format
			Not DPP b/c does not reveal deliberations
			about policy; rather reveals
			recommendations about how to build
			suport for Administration's policy proposal
113	NYCPRIV05310	Deliberative	on affordable housing
			DPP b/c reveals deliberations about policy
			regarding private applications subject to
			MIH fir /Barnett Ave.; balance of Rodriguez
114	NYCPRIV05845	Deliberative	factors weighs against disclosure

			A/C b/c roughly subject of least advice
445		Attornov Cligat	A/C b/c reveals subject of legal advice
115	NYCPRIV05323	Attorney Client	sought on topic of AMIs in ENY
			DPP b/c reveals deliberations on various
			policy options; balance of Rodriguez
	NYCPRIV02470	Deliberative	factors weighs against disclosure
117	NYCPRIV02456	Deliberative	Not DPP
		Attorney	A/C because reveals advice regarding CPP
118	NYCPRIV05883	Client;Deliberative	and AFFH
			A/C communication aspect not made clear
			by City; WP because prepared for this
		Attorney Client;Work	litigation and reveals strategy as to
119	NYCPRIV05885	Product	defenses; no substantial need
115			
			A/C b/o reveals request for legal advice
			A/C b/c reveals request for legal advice
			and response; DPP because reveals
			deliberations about possible
		Attorney	policy/legislation around AFFH; balance of
		Client;Legislative;Deliberat	Rodriguez factors weighs against
120	NYCPRIV05900	ive	disclosure; not clear how legislative
			DPP b/c reveals non-final deliberations on
			plan; balance of Rodriguez factors weighs
121	NYCPRIV05932	Deliberative	against disclosure
			DPP b/c reveals non-final deliberations on
			plan; balance of Rodriguez factors weighs
122	NYCPRIV05933	Deliberative	against disclosure
122			
			Not clear how logiclative, DDD is north /-
			Not clear how legislative; DPP in part b/c
			reveals non-final deliberations on Jerome
			Ave. rezoning plan; balance of Rodriguez
123	NYCPRIV05934	Legislative;Deliberative	factors weighs in favor of disclosure

			DPP b/c reveals non-final deliberations on
			HNY plan; balance of Rodriguez factors
124	NYCPRIV05966	Deliberative	weighs against disclosure
			DPP b/c reveals non-final deliberations on
			HNY plan; balance of Rodriguez factors
125	NYCPRIV05978	Deliberative	weighs against disclosure
			DPP b/c reveals non-final deliberations on
			HNY plan; balance of Rodriguez factors
126	NYCPRIV05992	Deliberative	weighs against disclosure
120			
			DPP b/c reveals non-final deliberations on
			HNY plan; balance of Rodriguez factors
127	NYCPRIV05993	Deliberative	weighs against disclosure
127			
			A/C because reveals discussion with
			-
		Attornov	counsel about 421-a; DPP b/c reveals
120		Attorney	discussion about strategy/planning on 421-
128	NYCPRIV06048	Client;Deliberative	a policy
			A/C b/c reveals discussion with counsel re:
			regulatory compliance and pending
		Attorney	legislation and impact on policy; no need
129	NYCPRIV06135	Client;Deliberative	to reach DPP
			LP & DPP & A/C; communications with
		Attorney	counsel re: proposed fair housing bills;
			balance of Rodriguez factors weighs
130	NYCPRIV06137	ive	against disclosure
		Attorney Client;Work	A/C b/c reveals legal advice on 421-a policy
131	NYCPRIV06159	Product	and CPP; don't need to reach WP

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132	NYCPRIV06193	Attorney Client;Legislative;Deliberat ive	LP & DPP & A/C; communications with counsel re: proposed fair housing bills; balance of Rodriguez factors weighs against disclosure
133	NYCPRIV06208	Attorney Client	A/C because draft communicaton with counsel, among others, seeking legal advice on presentation
134	NYCPRIV06213	Deliberative	DPP b/c reveals internal deliberations regarding plan to maximize funds/grants for certain housing; balance of Rodriguez factors weighs against disclosure
135	NYCPRIV06277	Attorney Client	A/C b/c communication with consel and others re: request to include prior residents in community preference
136	NYCPRIV06285	Attorney Client	A/C b/c communication with consel and others re: REBNY and positions to take
137	NYCPRIV06329	Deliberative	DPP b/c draft of prospective plan for Brownsville & reveals deliberations about same; balance of Rodriguez factors weighs against disclosure
138	NYCPRIV06331	Deliberative	DPP b/c reveals deliberations about prospective plan for Brownsville; balance of Rodriguez factors weighs against disclosure
139	NYCPRIV06332	Deliberative	DPP b/c draft of prospective plan for homeless unit; balance of Rodriguez factors weighs against disclosure

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nst disclosure
cussions about le affordable housing driguez factors weighs
cussions about
le affordable housing driguez factors weighs
cussions about le affordable housing driguez factors weighs
cussions about em affordable housing driguez factors weighs
s to top emails b/w and we employees b/c about potential East ce of Rodriguez factors losure; bottom email s questions from CM; d format

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146	NYCPRIV06393	Deliberative	DPP b/c reveals discussions about potential East Harlem affordable housing plan; balance of Rodriguez factors weighs against disclosure
147	NYCPRIV06396	Deliberative	DPP b/c reveals discussions about potential East Harlem affordable housing plan; balance of Rodriguez factors weighs against disclosure
148	NYCPRIV06401	Deliberative	DPP b/c reveals discussions about potential HNY plan; balance of Rodriguez factors weighs against disclosure
149	NYCPRIV06418	Deliberative	DPP b/c reveals discussions about potential East Harlem affordable housing plan; balance of Rodriguez factors weighs against disclosure
150	NYCPRIV06421	Deliberative	DPP b/c reveals discussions about potential East Harlem affordable housing plan; balance of Rodriguez factors weighs against disclosure
151	NYCPRIV06423	Deliberative	DPP b/c reveals discussions about potential East Harlem affordable housing plan; balance of Rodriguez factors weighs against disclosure

			DPP b/c reveals discussions about
			potential East Harlem affordable housing
150		Deliberative	plan; balance of Rodriguez factors weighs
152	NYCPRIV06429	Deliberative	against disclosure
			DPP b/c reveals discussions about
			potential East Harlem affordable housing
			plan; balance of Rodriguez factors weighs
153	NYCPRIV06438	Deliberative	against disclosure
			DPP b/c reveals discussions about
			potential East Harlem affordable housing
			plan; balance of Rodriguez factors weighs
154	NYCPRIV06439	Deliberative	against disclosure
			DPP b/c reveals discussions about
155	NYCPRIV06451	Deliberative	potential Jerome Ave. plan; balance of Rodriguez factors weighs against disclosure
155		Deliberative	Rounguez factors weigns against disclosure
			DPP b/c reveals discussions about
			potential Jerome Ave. plan; balance of
156	NYCPRIV06452	Deliberative	Rodriguez factors weighs against disclosure
			DPP b/c reveals discussions about
			potential Jerome Ave. plan; balance of
157	NYCPRIV06464	Deliberative	Rodriguez factors weighs against disclosure
			DPP b/c reveals discussions about
450		Delihenetine	potential Jerome Ave. plan; balance of
158	NYCPRIV06472	Deliberative	Rodriguez factors weighs against disclosure

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159	NYCPRIV06475	Deliberative	DPP b/c reveals discussions about potential Jerome Ave. plan; balance of Rodriguez factors weighs against disclosure
160	NYCPRIV06487	Deliberative	DPP b/c reveals discussions about potential Jerome Ave. plan; balance of Rodriguez factors weighs against disclosure
161	NYCPRIV06488	Legislative;Deliberative	DPP b/c reveals discussions about potential Jerome Ave. plan; balance of Rodriguez factors weighs against disclosure
162	NYCPRIV06489	Deliberative	DPP b/c reveals discussions about potential Jerome Ave. plan; balance of Rodriguez factors weighs against disclosure
163	NYCPRIV06561	Deliberative	DPP b/c reveals discussions about potential mobility needs assessment and planning; balance of Rodriguez factors weighs against disclosure
164		Legislative;Deliberative	Not DPP or LP b/c does not reveal internal deliberations about policy, rather, this is draft communication to CM
165		Work Product;Deliberative	WP b/c prepared to evaluate strategy in this litigation and in advance of potential HUD litigation; no substantial need; do not need to reach DP

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			DPP b/c reveals deliberations about HPD
			marketing process; balance of Rodriguez
166	NYCPRIV00537	Deliberative	factors weighs against disclosure
			DPP b/c reveals internal discussions about
			various policy proposals; balance of
1.07		Delikenstine	Rodriguez factors weighs in favor of
167	NYCPRIV01475	Deliberative	disclosure
			DPP b/c reveals discussions about
			potential East Harlem affordable housing
			plan; balance of Rodriguez factors weighs
168		Deliberative	against disclosure
			DPP b/c reveals discussions about
			potential policy on center for faith and
			community partnership; balance of
169	NYCPRIV05826	Deliberative	Rodriguez factors weighs against disclosure
			DPP b/c reveals discussions about
			potential ENY rezoning; balance of
170		Deliberative	Rodriguez factors weighs against disclosure
171	NYCPRIV05569	Deliberative	Not DPP
			WP b/c prepared for this litigation; no
172	NYCPRIV02505	Work Product	substantial need
1/2			
			A/C not demonstrated; not DPP b/c does
		Attorney	not refect policy discussions, rather it
173		Client;Deliberative	reflects existing policy
			Top email is DPP and balance of Rodriguez
			factors weighs against disclosure;
			remainder not DPP b/c does not reflect
			deliberatons on potential policy; rather,
			discussion of existing positions and facts to
174		Deliberative	share with CM; produce in redacted format

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175		Deliberative	DPP b/c reveals discussions about potential Jerome Ave. plan; balance of Rodriguez factors weighs against disclosure
176	NYCPRIV05353	Attorney Client	A/C because it is draft sent to counsel for comment/legal advice
177	NYCPRIV04129	Attorney Client	A/C because it is draft sent to counsel for comment/legal advice
178	NYCPRIV04155	Attorney Client	A/C because it is draft sent to counsel for comment/legal advice
179	NYCPRIV05438	Attorney Client;Deliberative	A/C because it is draft sent to counsel for comment/legal advice; do not need to reach DPP
180	NYCPRIV04180	Deliberative	DPP b/c reveals draft and non-final deliberations on housing plan; balance of Rodriguez factors weighs against disclosure
	NYCPRIV04182	Deliberative Attorney Client;Work	DPP b/c reveals deliberations about potential rezoning areas and neighborhood planning projects; balance of Rodriguez factors weighs against disclosure A/C and WP; prepared in anticipation of
182	NYCPRIV04247	Product Attorney Client;Work	litigation A/C because it is a draft sent to counsel for
183	NYCPRIV04249	Product	comment/legal advice
184	NYCPRIV04251	Attorney Client;Work Product	A/C because it is draft sent to counsel for comment/legal advice
185	NYCPRIV04253	Attorney Client;Work Product	A/C because it is draft sent to counsel for comment/legal advice
186	NYCPRIV05444	Deliberative	DPP b/c reveals preliminary thoughts on 10-year plan; balance of Rodriguez factors weighs against disclosure

192 Deliberative of Rodriguez factors weighs against disclosure 192 Deliberative DPP b/c reflects deliberatios about potential neighborhood strategies; balance of Rodriguez factors weighs against disclosure 193 NYCPRIV05462 Deliberative DPP b/c reflects deliberations about potential neighborhood strategies; balance of Rodriguez factors weighs against disclosure 193 DPP b/c reflects deliberations about potential neighborhood strategies; balance of strategi				
189 NYCPRIV05446 Deliberative Not DPP 190 NYCPRIV04187 Attorney A/C and DPP; balance of Rodriguez factors 190 NYCPRIV04187 Client;Deliberative A/C b/c reflects legal advice; DPP b/c 191 NYCPRIV04207 Attorney Attorney 191 NYCPRIV04207 Client;Deliberative A/C b/c reflects legal advice; DPP b/c 191 NYCPRIV04207 Client;Deliberative Weighs against disclosure 192 Deliberative DPP b/c reflects deliberatios about potential neighborhood strategies; balance of Rodriguez factors weighs against 192 Deliberative DPP b/c reflects deliberatios about potential neighborhood strategies; balance of Rodriguez factors weighs against 193 NYCPRIV05462 Deliberative DPP b/c reflects deliberatios about potential neighborhood strategies; balance of Rodriguez factors weighs against 193 NYCPRIV05462 Deliberative DPP b/c reflects deliberations about potential reservation program; balance of Rodriguez factors weighs against disclosure 194 NYCPRIV05466 Deliberative Not DPP b/c does not reveal deliberations about potential preservation seveals recommendations about how to build suport for Administration's policy proposal on affordable housing				10-year plan; balance of Rodriguez factors weighs against disclosure
190 NYCPRIV04187 Attorney A/C and DPP; balance of Rodriguez factors weighs against disclosure 190 NYCPRIV04187 Attorney A/C b/c reflects legal advice; DPP b/c reflects deliberations about potential rezonings; balance of Rodriguez factors weighs against disclosure 191 NYCPRIV04207 Client;Deliberative DPP b/c reflects deliberatios about potential rezonings; balance of Rodriguez factors weighs against disclosure 192 Deliberative DPP b/c reflects deliberatios about potential neighborhood strategies; balance of Rodriguez factors weighs against disclosure 192 Deliberative DPP b/c reflects deliberatios about potential neighborhood strategies; balance of Rodriguez factors weighs against disclosure 193 NYCPRIV05462 Deliberative DPP b/c reflects deliberatios about potential neighborhood strategies; balance of Rodriguez factors weighs against disclosure 194 NYCPRIV05466 Deliberative DPP b/c reflects deliberations about potential preservation program; balance of Rodriguez factors weighs against disclosure 194 NYCPRIV05466 Deliberative Not DPP b/c does not reveal deliberations about policy; rather reveals recommendations about how to build suport for Administration's policy proposal no affordable housing				Not DPP
190 NYCPRIV04187 Client;Deliberative weighs against disclosure A/C b/c reflects legal advice; DPP b/c reflects deliberations about potential rezonings; balance of Rodriguez factors weighs against disclosure 191 NYCPRIV04207 Client;Deliberative DPP b/c reflects deliberatios about potential neighborhood strategies; balance of Rodriguez factors weighs against disclosure 192 Deliberative DPP b/c reflects deliberatios about potential neighborhood strategies; balance of Rodriguez factors weighs against disclosure 193 NYCPRIV05462 Deliberative DPP b/c reflects deliberatios about potential neighborhood strategies; balance of Rodriguez factors weighs against disclosure 193 NYCPRIV05462 Deliberative DPP b/c reflects deliberations about potential neighborhood strategies; balance of Rodriguez factors weighs against disclosure 194 NYCPRIV05466 Deliberative DPP b/c reflects deliberations about potential preservation program; balance of Rodriguez factors weighs against disclosure 195 NYCPRIV04214 Deliberative Not DPP b/c does not reveal deliberations about policy; rather reveals recommendations about how to build suport for Administration's policy proposal on affordable housing	189	NYCPRIV05446	Deliberative	Not DPP
191 NYCPRIV04207 Attorney reflects deliberations about potential rezonings; balance of Rodriguez factors weighs against disclosure 191 NYCPRIV04207 Client;Deliberative DPP b/c reflects deliberatios about potential neighborhood strategies; balance of Rodriguez factors weighs against disclosure 192 Deliberative DPP b/c reflects deliberatios about potential neighborhood strategies; balance of Rodriguez factors weighs against disclosure 192 Deliberative DPP b/c reflects deliberatios about potential neighborhood strategies; balance of Rodriguez factors weighs against disclosure 193 NYCPRIV05462 Deliberative 194 NYCPRIV05466 Deliberative 194 NYCPRIV05466 Deliberative 194 NYCPRIV05466 Deliberative 195 NYCPRIV05466 Deliberative 195 NYCPRIV04214 Deliberative	190	NYCPRIV04187		
192 Deliberative potential neighborhood strategies; balance of Rodriguez factors weighs against disclosure 192 Deliberative DPP b/c reflects deliberatios about potential neighborhood strategies; balance of Rodriguez factors weighs against disclosure 193 NYCPRIV05462 Deliberative DPP b/c reflects deliberations about potential neighborhood strategies; balance of Rodriguez factors weighs against disclosure 194 NYCPRIV05466 Deliberative DPP b/c reflects deliberations about potential preservation program; balance of Rodriguez factors weighs against disclosure 194 NYCPRIV05466 Deliberative Not DPP b/c reflects deliberations about potential preservation program; balance of Rodriguez factors weighs against disclosure 194 NYCPRIV05466 Deliberative Not DPP b/c does not reveal deliberations about potential preservation program; balance of Rodriguez factors weighs against disclosure 195 NYCPRIV04214 Deliberative Not DPP b/c does not reveal deliberations about how to build suport for Administration's policy proposal on affordable housing	191	NYCPRIV04207	,	reflects deliberations about potential rezonings; balance of Rodriguez factors
193NYCPRIV05462Deliberativepotential neighborhood strategies; balance of Rodriguez factors weighs against disclosure193NYCPRIV05462DeliberativeDPP b/c reflects deliberations about potential preservation program; balance of Rodriguez factors weighs against disclosure194NYCPRIV05466DeliberativeRodriguez factors weighs against disclosure194NYCPRIV05466DeliberativeNot DPP b/c does not reveal deliberations about policy; rather reveals recommendations about how to build suport for Administration's policy proposal on affordable housing	192		Deliberative	potential neighborhood strategies; balance of Rodriguez factors weighs against
194NYCPRIV05466Deliberativepotential preservation program; balance of Rodriguez factors weighs against disclosure194NYCPRIV05466DeliberativeNot DPP b/c does not reveal deliberations about policy; rather reveals recommendations about how to build suport for Administration's policy proposal on affordable housing	193	NYCPRIV05462	Deliberative	potential neighborhood strategies; balance of Rodriguez factors weighs against
about policy; rather revealsabout policy; rather revealsrecommendations about how to buildsuport for Administration's policy proposal195 NYCPRIV04214Deliberativeon affordable housing	194	NYCPRIV05466	Deliberative	DPP b/c reflects deliberations about potential preservation program; balance of Rodriguez factors weighs against disclosure
Attorney A/C b/c reflects legal advice; no need to	195	NYCPRIV04214	Deliberative	about policy; rather reveals recommendations about how to build suport for Administration's policy proposal on affordable housing
			Attorney	A/C b/c reflects legal advice; no need to
196 NYCPRIV04220 Client; Deliberative reach DPP	196	NYCPRIV04220	· ·	- · · ·

197	NYCPRIV04283	Deliberative	DPP b/c reflects deliberations on potential changes to housing policy and study; balance of Rodriguez factors weighs against disclosure
198	NYCPRIV04296	Deliberative	DPP b/c reflects deliberations on 10-year housing plan; balance of Rodriguez factors weighs against disclosure
199	NYCPRIV04310	Work Product;Deliberative	WP b/c prepared to assist with strategy in litigation; DPP and balance of Rodriguez factors weighs against disclosure WP b/c prepared to assist with strategy in
200	NYCPRIV04311	Work Product	litigation;
201	NYCPRIV04314	Work Product;Deliberative	WP b/c prepared to assist with strategy in litigation; DPP and balance of Rodriguez factors weighs against disclosure
202	NYCPRIV05487	Deliberative	DPP b/c reflects internal deliberations about various potential policies for affordable housing; balance of Rodriguez factors weighs against disclosure
203	NYCPRIV05492	Deliberative	DPP b/c reflects internal deliberations about various potential policies for affordable housing; balance of Rodriguez factors weighs in favor of disclosure
204	NYCPRIV04371	Deliberative	DPP b/c reflects internal deliberations about 10-year plan; balance of Rodriguez factors weighs against disclosure

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			DDD h /a raflaata internal discussions about
			DPP b/c reflects internal discussions about
			potential changes to procedures in light of new AFFH rule; balance of Rodriguez
205	NYCPRIV04388	Deliberative	factors weighs against disclosure
	NYCPRIV04388	Deliberative	Not DPP
200			
			DPP b/c reveals deliberations about
			potential new areas for rezoning and
			affordable housing projects; balance of
207	NYCPRIV05533	Deliberative	Rodriguez factors weighs against disclosure
			A/C not demonstrated; DPP b/c reflects
200		Attorney	discussions about MIH policy; balance of
208	NYCPRIV04413	Client;Deliberative	Rodriguez factors weighs against disclosure
			A/C not shown; DPP b/c reflects internal
			discussions about potential changes to
			procedures in light of new AFFH rule;
		Attorney	balance of Rodriguez factors weighs
209	NYCPRIV04419	, Client;Deliberative	against disclosure
			DPP b/c reflects internal discussions about
			potential changes to procedures in light of
			new AFFH rule; balance of Rodriguez
210	NYCPRIV04424	Deliberative	factors weighs against disclosure
			DPP b/c reflects internal discussions about
			potential changes to procedures in light of
211	NYCPRIV04425	Deliberative	new AFFH rule; balance of Rodriguez factors weighs against disclosure
211			
			DPP b/c reflects discussions/planning on
			various policies; balance of Rodriguez
212	NYCPRIV04433	Deliberative	factors weighs against disclosure

			DPP b/c reveals internal discussions on
			MIH; balance of Rodriguez factors weighs
213		Deliberative	against disclosure
215		Democrative	DPP b/c reveals internal discussions on
			MIH; balance of Rodriguez factors weighs
214	NYCPRIV04442	Deliberative	against disclosure
			DPP b/c reflects internal discussions about
			potential loan program to rehabilitate
			certain home/building loans; balance of
215		Deliberative	Rodriguez factors weighs against disclosure
			DPP b/c reflects internal discussions about
			Multifamily program; balance of Rodriguez
216		Deliberative	factors weighs against disclosure
			DPP b/c reflects internal discussions about
			potential loan program to rehabilitate
			certain home/building loans; balance of
217		Deliberative	Rodriguez factors weighs against disclosure
			DPP b/c reflects internal discussions about
			potential tax credit; balance of Rodriguez
218		Deliberative	factors weighs against disclosure
			DPP b/c reveals discussion about potential
			programs to combat landlord harassment;
			balance of Rodriguez factors weighs
219	NYCPRIV04232	Deliberative	against disclosure
			DPP b/c reflects internal discussions about
			potential changes to procedures in light of
			new AFFH rule; balance of Rodriguez
220	NYCPRIV04299	Deliberative	factors weighs against disclosure
221	NYCPRIV05580	Deliberative	Not DPP b/c merely describing process
			DPP b/c reveals deliberations about ZQA
			and MIH; balance of Rodriguez factors
222	NYCPRIV04465	Deliberative	weighs against disclosure

223		Deliberative	DPP b/c reveals deliberations about ZQA and MIH; balance of Rodriguez factors weighs against disclosure
224	NYCPRIV04475	Attorney Client;Work Product;Deliberative	rezonings; balance of Rodriguez factors weighs against disclosure; A/C and WP not apparent
225	NYCPRIV04495	Deliberative	DPP b/c reflects discussion about potential rezonings; balance of Rodriguez factors weighs against disclosure; A/C and WP not apparent
226	NYCPRIV04516	Deliberative	DPP b/c reviews non-final deliberations on Con plan; balance of Rodriguez factors weighs against disclosure
227	NYCPRIV04527	Deliberative	DPP b/c reviews non-final deliberations on plan; balance of Rodriguez factors weighs against disclosure
228	NYCPRIV04533	Attorney Client;Deliberative	A/C and DPP
229		Deliberative	DPP b/c reviews non-final deliberations on plan; balance of Rodriguez factors weighs against disclosure
230		Deliberative	DPP b/c reviews non-final deliberations on plan; balance of Rodriguez factors weighs against disclosure
231		Deliberative	DPP b/c reviews non-final deliberations on plan; balance of Rodriguez factors weighs against disclosure
232	NYCPRIV04598	Deliberative	DPP b/c reviews non-final deliberations on plan; balance of Rodriguez factors weighs against disclosure

1			
			DPP b/c reviews non-final deliberations on
			plan; balance of Rodriguez factors weighs
233		Deliberative	against disclosure
			Not DPP b/c does not reveal deliberations
			about policy; rather reveals
			recommendations about how to build
			suport for Administration's policy proposal
22/	NYCPRIV04644	Deliberative	on affordable housing
234	NTCF N104044		
			DPP b/c draft of non-final neighborhood
			plan for Bay St., Staten Island; balance of
			Rodriguez factors weighs in favor of
225	NYCPRIV04656	Deliberative	production
	NYCPRIV04705	Deliberative	Not DPP
230		Deliberative	
			DPP b/c reveals deliberations on MIH;
			balance of Rodriguez factors weighs
237	NYCPRIV04710	Deliberative	against disclosure
			DPP b/c reveals deliberations on 10-year
			plan; balance of Rodriguez factors weighs
238	NYCPRIV05023	Deliberative	against disclosure
			DPP b/c reveals deliberations on 10-year
			plan; balance of Rodriguez factors weighs
229	NYCPRIV05047	Deliberative	against disclosure
233			
			DPP b/c reveals deliberations on 10-year
			plan; balance of Rodriguez factors weighs
240		Deliberative	
240		Deliberative Deliberative	against disclosure
241	NYCPRIV05096	Deliberative	Not DPP
			DPP b/c reveals deliberations on Jerome
			Ave.; balance of Rodriguez factors weighs
242	NYCPRIV05747	Deliberative	against disclosure
	NYCPRIV05748	Deliberative	Not DPP
243			

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			DPP b/c reflects deliberations about community planning; balance of Rodriguez
244		Deliberativa	
244	NYCPRIV05751	Deliberative	factors weighs against disclosure
245	NYCPRIV05112	Deliberative	DPP b/c reveals deliberations on Faith and Community Partnership; balance of Rodriguez factors weighs against disclosure
246	NYCPRIV05113	Deliberative	DPP b/c reveals deliberations on Faith and Community Partnership; balance of Rodriguez factors weighs against disclosure
240			
247	NYCPRIV05765	Deliberative	DPP b/c reveals deliberations on Barnett Ave.; balance of Rodriguez factors weighs against disclosure
248	NYCPRIV05131	Attorney Client;Work Product;Deliberative	A/C b/c reflects legal advice; WP b/c portion prepared because of anticipated litigation; DPP b/c reveals deliberations on neighborhood rezonings; balance of Rodriguez factors weighs against disclosure
	NYCPRIV05133	Deliberative	Not DPP
	NYCPRIV05134	Deliberative	Not DPP
251		Deliberative	DPP b/c reveals deliberations on neighborhood rezonings; balance of Rodriguez factors weighs against disclosure
201			nounder ractors weigns against disclosure

			A/C b/c reflects legal advice; WP b/c portion prepared because of anticipated litigation; DPP b/c reveals deliberations on
		Attorney Client;Work	neighborhood rezonings; balance of
252	NYCPRIV05140	Product;Deliberative	Rodriguez factors weighs against disclosure
253		Deliberative	DPP b/c reveals delibeations on East Harlem plan; balance of Rodriguez factors weighs against disclosure
254		Legislative;Deliberative	Not LP or DPP; email does not reflect deliberatons of administration
255	NYCPRIV05770	Deliberative	Not DPP
256	NYCPRIV05181	Deliberative	Not DPP
257	NYCPRIV05774	Deliberative	DPP re: homeless initiative; balance of Rodriguez factors weighs against disclosure DPP re: homeless initiative; balance investment Rodriguez faccommentsrs
258		Deliberative	weighs against disclosure
259	NYCPRIV05255	Deliberative	DPP b/c reflectd deliberations about HNY; balance of Rodriguez factors weighs against disclosure
260		Work Product	WP b/c prepared in part because of this litigation; no substantial need
261	NYCPRIV05801	Attorney Client;Work Product;Deliberative	WP to extent prepared because of this litigaiton; no substantial need; remainder DPP and balance of Rodriguez factors weigh against disclosure

262	NYCPRIV05284	Attorney Client;Work Product;Deliberative	A/C b/c reflects legal advice; WP b/c portion prepared because of anticipated litigation; DPP b/c reveals deliberations on neighborhood rezonings; balance of Rodriguez factors weighs against disclosure
263	NYCPRIV05040	Attorney Client;Work Product;Deliberative	A/C b/c reflects legal advice; WP b/c portion prepared because of anticipated litigation; DPP b/c reveals deliberations on neighborhood rezonings; balance of Rodriguez factors weighs against disclosure
264	NYCPRIV05809	Deliberative	DPP b/c reveals deliberations on Barnett Ave.; balance of Rodriguez factors weighs against disclosure
265	NYCPRIV05810	Deliberative	Not DPP
266	NYCPRIV05812	Deliberative	DPP b/c reveals deliberations on homeless unit commitment; balance of Rodriguez factors weighs against disclosure
267	NYCPRIV05813	Deliberative	DPP b/c reveals deliberations on homeless unit commitment; balance of Rodriguez factors weighs against disclosure
268		Deliberative	DPP b/c reveals deliberations about neighborhood rezonings; balance of Rodriguez factors weighs against disclosure

269	NYCPRIV05821	Attorney Client;Work Product;Deliberative	A/C b/c reflects legal advice; WP b/c portion prepared because of anticipated litigation; DPP b/c reveals deliberations on neighborhood rezonings; balance of Rodriguez factors weighs against disclosure
270	NYCPRIV05823	Deliberative	DPP b/c reveals deliberations on faith and community partnership; balance of Rodriguez factors weighs against disclosure
271	NYCPRIV05828	Deliberative	DPP b/c reveals deliberations on Barnett Ave.; balance of Rodriguez factors weighs against disclosure
	NYCPRIV05331	Deliberative	DPP b/c non-final draft of plan for ENY; balance of Rodriguez factors weighs against disclosure
273		Deliberative	Not DPP
274		Attorney Client;Work Product	A/C communication aspect not made clear by City; WP because prepared for this litigation and reveals strategy as to defenses; no substantial need
275		Deliberative	DPP b/c reflecting planning for new report of AFFH to HUD; balance of Rodriguez factors weighs against disclosure
276		Deliberative	DPP b/c reflects deliberation on rent- setting policy; balance of Rodriguez factors weighs against disclosure
277		Deliberative	DPP b/c reflects discussion on Homeowner Repair Assistance program; balance of Rodriguez factors weighs against disclosure

278	Deliberative	DPP b/c reveals internal discussions about HPD PR plans and goals; balance of Rodriguez factors weighs against disclosure
279	Deliberative	DPP b/c reveals inernal affordable housing- related policy deliberations; balance of Rodriguez factors weighs against disclosure
280	Deliberative	DPP b/c reveals discussions about how to prepare for and comply with new AFFH rule; balance of Rodriguez factors weighs against disclosure
281	Deliberative	DPP b/c reveals discussions about how to prepare for and comply with new AFFH rule; balance of Rodriguez factors weighs against disclosure
282	Attorney Client;Deliberative	A/C not apparent; not DPP
283	Deliberative	DPP b/c reviews non-final deliberations on plan; balance of Rodriguez factors weighs against disclosure
284	Attorney Client;Deliberative	A/C b/c draft for legal review
285	Deliberative	not DPP
286	Deliberative	not DPP

		DDD h /s due ft af also fan neutre sún souith
		DPP b/c draft of plan for partnering with
		non-profits and community organizations;
		balance of Rodriguez factors weighs
287	Deliberative	against disclosure
		DPP b/c prospectus of plan a partnering
		with non-profits proposed community
		organizations; balance of Rodriguez factors
288	Deliberative	weighs against disclosure
		DPP b/c reflects discussion on Homeowner
		Repair Assistance program; balance of
289	Deliberative	Rodriguez factors weighs against disclosure
		DPP b/c reflects discussion on community
		stabilization program; balance of Rodriguez
290	Deliberative	factors weighs against disclosure
		DPP b/c reflects discussion on community
		stabilization program; balance of Rodriguez
291	Deliberative	factors weighs against disclosure
292	Deliberative	Not DPP
293	Deliberative	Not DPP
		DPP b/c reflects deliberations about
		submissions to HUD re: AFFH; balance of
294	Deliberative	Rodriguez factors weighs against disclosure
295	Attorney	Not DPP
	recorney	
		DPP b/c includes deliberations on certain
		policies; balance of Rodriguez factors
296	Deliberative	weighs against disclosure
	Attorney	A/C b/c draft for legal review; do not need
297	Client;Deliberative	to reach DPP
		DPP b/c reflects internal deliberations on
		various policies related to Inwood
		rezoning; balance of Rodriguez factors
298	Deliberative	weighs in favor of disclosure

299	Deliberative	Not DPP
		DPP b/c reflects deliberations about
		Jerome Ave.; balance of Rodriguez factors
300	Deliberative	weighs against disclosure
		DPP b/c reflects deliberations about
		Jerome Ave.; balance of Rodriguez factors
301	Deliberative	weighs against disclosure
		DPP b/c reflects deliberations about
		Jerome Ave.; balance of Rodriguez factors
302	Deliberative	weighs against disclosure
303	Legislative;Deliberative	Not DPP; not LP for City Administration
303	Attorney	A/C not aparent; not DPP
504	Attorney	Draft report re: Anti-displacement
305	Deliberative	strategies
505		
		DPP b/c reflects internal deliberations on
		various rezoning and other housing
		projects; balance of Rodriguez factors
306	Deliberative	weighs against disclosure
		DPP b/c reflects internal deliberations on
		non-profit and faith based developers;
		balance cons Rodriguez facnonrs weighs
307	Deliberative	against disclosure
		DPP b/c reflects internal discussions re:
		Inwood; balance of Rodriguez factors
308	Deliberative	weighs against disclosure
		DPP b/c reflects internal discussions re:
		Inwood; balance of Rodriguez factors
309	Deliberative	weighs against disclosure

Deliberative	DPP b/c reflects internal discussions re: Inwood; balance of Rodriguez factors weighs in favor of disclosure
Deliberative Deliberative	DPP b/c reflects internal deliberations re: Partners in Preservation program; balance of Rodriguez factors weighs against disclosure Not DPP
Deliberative	DPP b/c reflects deliberations on MIH; balance of Rodriguez factors weighs against disclosure
Deliberative	DPP b/c reflects deliberations about East Harlem plan; balance of Rodriguez factors weighs against disclosure
Deliberative	DPP b/c reflects deliberations about Browsvill plan; balance of Rodriguez factors weighs against disclosure
Deliberative	DPP b/c reflects deliberations about Browsvill plan; balance of Rodriguez factors weighs against disclosure
Deliberative	DPP b/c reveals deliberations about potential rezoning areas and neighborhood planning projects; balance of Rodriguez factors weighs against disclosure
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330	Legislative;Deliberative	DPP b/c reflects internal deliberations about potential East Harlem plan; balance of Rodriguez factors weighs against disclosure; LP not apparent
331	Deliberative	DPP b/c reflects internal deliberations about potential changes to Jerome Ave. plan; balance of Rodriguez factors weighs against disclosure
222	Deliherative	DPP b/c reveals deliberations on research needed to assist in policy formulation on housing; balance of Rodriguez factors
332	Deliberative	weighs against disclosure DPP b/c reveals deliberations on potential creation of neighborhood stabilization unit; balance of factors weighs against disclosure
334	Deliberative	DPP b/c reveals deliberatons on HNY plan; balance of Rodriguez factors weighs against disclosure
335	Deliberative	DPP b/c reveals deliberatons on HNY plan; balance of Rodriguez factors weighs against disclosure

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336	Deliberative	DPP b/c reveals deliberatons on plan to work with non-profit developers; balance of Rodriguez factors weighs in favor of disclosure
337 338	Deliberative Deliberative	DPP b/c reveals deliberatons on perservation locations; balance of Rodriguez factors weighs against disclosure Not DPP
339	Deliberative	DPP b/c reflects internal deliberations about potential changes to Jerome Ave. plan; balance of Rodriguez factors weighs against disclosure
340	Deliberative	DPP b/c reveals planning on potential partners in preservation initiative; balance of Rodriguez factors weighs against disclosure
341	Deliberative	DPP b/c reflects internal deliberations about potential changes to Jerome Ave. plan; balance of Rodriguez factors weighs against disclosure
342	Deliberative	DPP b/c reflects internal deliberations about potential changes to Jerome Ave. plan; balance of Rodriguez factors weighs against disclosure
343 NYCPRIV02199	Deliberative	DPP b/c reveals planning on ENY plan; balance of Rodriguez factors weighs against disclosure
344 NYCPRIV00171	Attorney Client;Work Product;Deliberative	WP b/c prepared in anticipation of potential HUD litigation and for settlement strategy; no substantial need; not A/C; do not need to reach DPP

345	NYCPRIV01898	Legislative;Deliberative	Not DPP or LP b/c does not reveal internal deliberations about policy, rather, this is notes of a meeting
346	NYCPRIV04729	Attorney Client	A/C b/c reflects leagal advice requested and conveyed
347	NYCPRIV05930	Deliberative	DPP b/c reflect discussions on con plan planning; balance of Rodriguez factors weighs against disclosure
348	NYCPRIV05945	Deliberative	DPP b/c reflect discussions on con plan planning; balance of Rodriguez factors weighs against disclosure
349	NYCPRIV05955	Deliberative	Not DPP b/c does not reveal deliberations about policy; rather reveals work assignments
350	NYCPRIV06065	Attorney Client;Deliberative	A/C b/c reveals discussion with counsel re: regulatory compliance and pending legislation and impact on policy; no need to reach DPP