

UNITED STATES DISTRICT COURT  
WESTERN DISTRICT OF NEW YORK

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MARK M.,

Plaintiff,

v.

COMMISSIONER OF SOCIAL SECURITY,

Defendant.

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**DECISION AND ORDER**

1:20-CV-01604-EAW

**INTRODUCTION**

Plaintiff Mark M. (“Plaintiff”) seeks attorneys’ fees in the amount of \$23,615.50 pursuant to 42 U.S.C. § 406(b). (Dkt. 22). The Commissioner of Social Security (“the Commissioner”) neither supports nor opposes Plaintiff’s fee request. (Dkt. 20). For the reasons that follow, the Court grants Plaintiff’s motion.

**BACKGROUND**

On November 1, 2020, Plaintiff filed this action, seeking review of the Commissioner’s final decision denying his application for disability insurance benefits (“DIB”). (Dkt. 1). On September 14, 2021, the Court approved the parties’ stipulation for remand, reversing the Commissioner’s final decision and remanding the matter for further proceedings. (Dkt. 15).

By Stipulated Order filed on November 16, 2021, the Court approved payment of \$5,650.00 to Plaintiff’s counsel pursuant to the Equal Access to Justice Act, 28 U.S.C. § 2412(d) (“EAJA”), for services performed in connection with this action and \$400.00 in legal costs. (Dkt. 17).

On October 25, 2023, the Commissioner issued a Notice of Change in Benefits in connection with Plaintiff's claim, which stated that the Commissioner withheld \$21,953.25 from Plaintiff's past-due benefits to pay for Plaintiff's attorneys' fees. (Dkt. 22-4 at 2). Plaintiff moved pursuant to 42 U.S.C. § 406(b) on November 2, 2023, seeking \$21,953.25 in attorneys' fees. (Dkt. 18).

On December 21, 2023, the Commissioner sent a letter to Plaintiff and his counsel advising them that Plaintiff was awarded past-due benefits in the amount of \$94,462.00, out of which the Commissioner withheld \$23,615.50 to pay for Plaintiff's attorneys' fees. (Dkt. 22-10; Dkt. 22-12 at 2). That same day Plaintiff filed his amended application for attorneys' fees seeking \$23,615.50 in attorneys' fees. (Dkt. 22).

In his amended motion, Plaintiff's counsel indicates that although he was awarded the sum of \$5,650.00 under the EAJA, he only received \$5,540.90 as a result of an offset of \$109.91 due to Plaintiff's debt owed to the New York State Department of Taxation and Finance. (Dkt. 22-1 at ¶¶ 15-17; Dkt. 22-6; Dkt. 22-7). Counsel submits that he will refund the EAJA award to Plaintiff. (Dkt. 22-1 at ¶ 17).

The Commissioner filed a response to Plaintiff's original motion on November 6, 2023. (Dkt. 20). The Commissioner did not respond to Plaintiff's amended motion.

## DISCUSSION

### **I. Timeliness of the Motion**

Generally, a fee application under § 406(b) must be filed within 14 days after the entry of judgment. Fed. R. Civ. P. 54(d)(2)(B)(1). Rule 54(a)(2)(B) as applied to § 406(b) motions for attorneys' fees, requires that a party moving for attorneys' fees file the motion within 14 days of notice of a benefits award. *Sinkler v. Berryhill*, 932 F.3d 83, 88 (2d Cir. 2019). Additionally, a presumption applies that a notice is received "three days after mailing." *Id.* at 89 n.5; *see also* Fed. R. Civ. P. 6(d).

Here, Plaintiff was receiving disability benefits pursuant to a decision made on August 31, 2019, awarding him disability payments beginning February 2020. (Dkt. 22-11). On November 1, 2020, Plaintiff filed the instant action, which eventually resulted in the ALJ issuing a partially favorable decision and awarding Plaintiff past-due benefits beginning October 12, 2018. (Dkt. 22-1 at ¶¶ 7-8; Dkt. 22-3). On October 25, 2023, the Commissioner issued the Notice of Change in Benefits. (Dkt. 22-4). Plaintiff's counsel filed his original application for attorney's fees eight days later on November 2, 2023. (Dkt. 18). Moreover, Plaintiff's counsel immediately filed the amended motion upon learning of the adjusted amount withheld for payment of fees by the Commissioner. Accordingly, Plaintiff's application is timely.

## II. The Reasonableness of the Requested Fee

Section 406(b) provides, in relevant part, as follows:

Whenever a court renders a judgment favorable to a claimant under this subchapter who was represented before the court by an attorney, the court may determine and allow as part of its judgment a reasonable fee for such representation, not in excess of 25 percent of the total of the past-due benefits to which the claimant is entitled by reason of such judgment. . . .

42 U.S.C. § 406(b)(1)(A). In other words, § 406(b) allows a successful claimant's attorney to seek court approval of his or her fees, not to exceed 25 percent of the total past-due benefits. Section 406(b) "calls for court review of [contingent-fee] arrangements as an independent check, to assure that they yield reasonable results in particular cases." *Gisbrecht v. Barnhart*, 535 U.S. 789, 807 (2002). This review is subject to "one boundary line: Agreements are unenforceable to the extent that they provide for fees exceeding 25 percent of the past-due benefits." *Id.* "Within the 25 percent boundary, . . . the attorney for the successful claimant must show that the fee sought is reasonable for the services rendered." *Id.*

Accordingly, a fee is not automatically recoverable simply because it is equal to or less than 25 percent of the client's total past-due benefits. "To the contrary, because section 406(b) requires an affirmative judicial finding that the fee allowed is 'reasonable,' the attorney bears the burden of persuasion that the statutory requirement has been satisfied." *Id.* at 807 n.17. As such, the Commissioner's failure to oppose the motion is not dispositive. *Mix v. Comm'r of Soc. Sec.*, No. 6:14-CV-06219 (MAT), 2017 WL 2222247, at \*2 (W.D.N.Y. May 22, 2017). Several factors are relevant to the reasonableness analysis, including the following: (1) "whether the contingency percentage is within the

25% cap[;]” (2) “whether there has been fraud or overreaching in making the agreement[;]” and (3) “whether the requested amount is so large as to be a windfall to the attorney.” *Wells v. Sullivan*, 907 F.2d 367, 372 (2d Cir. 1990). Also relevant are the following: (1) “the character of the representation and the results the representative achieved[;]” (2) “the amount of time counsel spent on the case[;]” (3) whether “the attorney is responsible for delay[;]” and (4) “the lawyer’s normal hourly billing charge for noncontingent-fee cases.” *Gisbrecht*, 535 U.S. at 808.

When determining whether a requested fee constitutes a windfall, courts are required to consider: (1) “the ability and expertise of the lawyers and whether they were particularly efficient[;]” (2) “the nature and length of the professional relationship with the claimant—including any representation at the agency level[;]” (3) “the satisfaction of the disabled claimant[;]” and (4) “how uncertain it was that the case would result in an award of benefits and the effort it took to achieve that result.” *Fields v. Kijakazi*, 24 F.4th 845, 854-55 (2d Cir. 2022).

Here, Plaintiff’s counsel seeks \$23,615.50 which is 25 percent of the total amount of past-due benefits of \$94,462.00 recouped by Plaintiff. (*See* Dkt. 22-10). The Commissioner neither supports nor opposes counsel’s request. (Dkt. 20 at 1). Utilizing the factors set forth above, the Court finds that the amount counsel seeks is within the 25 percent statutory cap, and that there is no evidence of fraud or overreaching in the making of the contingency agreement between counsel and Plaintiff. Counsel provided effective representation resulting in Plaintiff successfully receiving the benefits sought. There is no reason to believe that Plaintiff is dissatisfied with the outcome of such representation.

Here, the success of Plaintiff's claim was uncertain as demonstrated by multiple denials of his application at the agency level. Accordingly, the amount of time expended by counsel was reasonable in light of the issues presented, the extent and character of representation, Plaintiff's counsel's expertise, and the absence of any significant delay in the proceedings caused by counsel.

The requested fee would result in a *de facto* hourly rate of \$868.22 (\$23,615.50 divided by 27.2 hours). (Dkt. 22-1 at ¶13; Dkt. 22-5; Dkt. 22-12 at 9). The Court finds that neither the *de facto* hourly rate, nor the overall requested attorneys' fees amount, constitutes a windfall. Even though the hourly rate requested is greater than Plaintiff's counsel's normal hourly rate of \$300.00 per hour (Dkt. 22-1 at ¶ 19), counsel's successful representation of Plaintiff's interests achieved reversal of the Commissioner's decision and remand of Plaintiff's application, ultimately resulting in a favorable decision. (Dkt. 22-3). The effective hourly rate of \$868.22 falls within (or below) the range of rates under § 406(b) approved by courts. *See e.g., Fields*, 24 F.4th at 856 (an effective hourly rate of \$1,556.98 was not a "windfall"); *Hennelly v. Kijakazi*, No. 20-CV-4786 (JGK), 2023 WL 3816961, at \*2 (S.D.N.Y. June 5, 2023) (an hourly rate of \$1,705.16 did not constitute "windfall" to counsel); *Leonard J.H. v. Comm'r of Soc. Sec.*, No. 18-CV-1436-FPG, 2023 WL 2768300, at \*4 (W.D.N.Y. Apr. 4, 2023) (an hourly rate of \$1,473.77 was not a windfall to counsel) (collecting cases); *John C. v. Comm'r of Soc. Sec.*, No. 20-CV-99-FPG, 2023 WL 2623584, at \*2 (W.D.N.Y. Mar. 24, 2023) (court approved the *de facto* hourly rate of \$1,685.39). Accordingly, in light of the above, the Court finds that the requested fee award of \$23,615.50 is reasonable and in line with awards generally approved

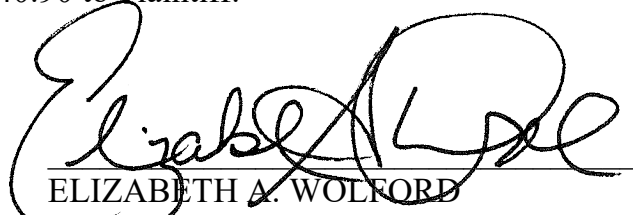
in this District for similar work performed. The Court is also mindful that “payment for an attorney in a social security case is inevitably uncertain.” *Wells*, 907 F.2d at 371. Accordingly, the Second Circuit has “recognized that contingency risks are ‘necessary factors’ in determining reasonable fees under § 406(b).” *Id.*

The Court also notes that counsel is required to return the previously received EAJA fee of \$5,540.90 to Plaintiff. (Dkt. 22-1 at ¶ 16). *See Gisbrecht*, 535 U.S. at 796 (“Fee awards may be made under both [EAJA and § 406(b)], but the claimant’s attorney must refund to the claimant the amount of the smaller fee . . .”).

### **CONCLUSION**

For the foregoing reasons, Plaintiff’s motion for attorneys’ fees under § 406(b) (Dkt. 22) is granted, and the Court hereby orders as follows: (1) Plaintiff’s counsel is awarded attorneys’ fees in the amount of \$23,615.50; and (2) Plaintiff’s counsel must refund the previously received EAJA fee of \$5,540.90 to Plaintiff.

SO ORDERED.

  
ELIZABETH A. WOLFORD  
Chief Judge  
United States District Court

Dated: February 27, 2024  
Rochester, New York