

IN THE UNITED STATES DISTRICT COURT  
FOR THE NORTHERN DISTRICT OF OHIO  
EASTERN DIVISION

GREGORY A. FARLEY,	)	CASE NO. 1:18-cv-1766
	)	
Plaintiff,	)	MAGISTRATE JUDGE
	)	KATHLEEN B. BURKE
v.	)	
	)	
COMMISSIONER OF SOCIAL	)	
SECURITY ADMINISTRATION,	)	
	)	<b><u>MEMORANDUM OPINION &amp; ORDER</u></b>
Defendant.	)	

Pending before the Court is Plaintiff Gregory Farley’s Motion for Attorney Fees, wherein Plaintiff’s counsel, Jon Ressler, requests an award of attorney fees under 42 U.S.C. § 406(b) in the amount of \$27,083.00. Doc. 24. Plaintiff’s counsel states that he previously received an award of attorney fees under the Equal Access to Justice Act (EAJA) and that any amount received under the EAJA will be returned to the claimant to prevent double recovery of fees. Doc. 24, pp. 1, 3.

Defendant filed a response indicating agreement with Plaintiff’s request for payment of attorney fees to Plaintiff’s counsel in the amount sought. Doc. 25.

**I. Law & Analysis**

**A. Attorney fee awards in social security disability cases**

There are two statutes under which a plaintiff may recover attorney fees in a social security disability case. First, under the EAJA, a plaintiff may recover attorney fees which, if awarded, are paid by the government. *See* 28 U.S.C. § 2412. Second, as part of the judgment rendered in favor of a plaintiff, a court may award a reasonable fee for an attorney’s representation in court which, if awarded, are to be paid out of a plaintiff’s past-due benefits, not

as an addition to the amount of past due-due benefits. *See* 42 U.S.C. § 406(b). The fee awarded pursuant to 42 U.S.C. § 406(b) may not be in excess of 25 percent of the total past-due benefits. *Id.* Further, a plaintiff’s counsel may not receive fees under both statutes for the same work. *Bowman v. Colvin*, 2014 WL 1304914, \* 2 (N.D. Ohio Mar. 27, 2014). Thus, if a court awards both EAJA fees and fees under 42 U.S.C. § 406(b), the plaintiff’s attorney is required to refund the smaller amount to the plaintiff. *Gisbrecht v. Barnhart*, 535 U.S. 789, 796 (2002).

**B. Reasonableness of attorney fees under 42 U.S.C. § 406(b)**

In *Gilsbrecht*, the Supreme Court recognized the “prevalence of contingent-fee agreements between attorneys and Social Security claimants.” *Id.* at 805. In doing so, the Supreme Court held that “§ 406(b) does not displace contingent-fee agreements within the statutory [25 percent] ceiling; instead, § 406(b) instructs courts to review for reasonableness fees yielded by those agreements.” *Id.* at 808-809. The Supreme Court observed that, in enacting § 406(b), Congress set one boundary line, namely, “Agreements are unenforceable to the extent that they provide for fees exceeding 25 percent of the past-due benefits.” *Id.* at 807. However, “[w]ithin the 25 percent boundary, . . . the attorney for the successful claimant must show that the fee sought is reasonable for the services rendered.” *Id.*

Sixth Circuit “precedent accords a rebuttable presumption of reasonableness to contingency-fee agreements that comply with § 406(b)’s 25-percent cap.” *Lasley v. Comm’r of Soc. Sec.*, 771 F.3d 308, 309 (6th Cir. 2014) (citing *Hayes v. Sec’y of Health & Human Servs.*, 923 F.2d 418, 421 (6th Cir. 1991); *Rodriquez v. Bowen*, 865 F.2d 739, 746 (6th Cir. 1989)(en banc)). Courts shall make deductions for large fees in only two circumstances: “1) those occasioned by improper conduct or ineffectiveness of counsel; and 2) situations in which counsel would otherwise enjoy a windfall *because of either an inordinately large benefit award or from*

*minimal effort expended.*” *Hayes*, 923 F.2d at 420-421 (discussing *Rodriquez*, 865 F.2d at 746) (emphasis in original). If the foregoing reasons are not applicable, “an agreement for a 25% fee, the maximum permitted under § 206(b) of the Social Security Act, 42 U.S.C. § 406(b), is presumed reasonable.” *Id.* at 421. Additionally, in *Hayes*, the Sixth Circuit held that “a windfall can never occur when, in a case where a contingent fee contract exists, the hypothetical hourly rate determined by dividing the number of hours worked for the claimant into the amount of the fee permitted under the contract is less than twice the standard rate for such work in the relevant market.” *Id.* at 422.

**C. Plaintiff’s request for attorney fee award under 42 U.S.C. § 406(b)**

Plaintiff was awarded past due social security benefits in the approximate amount of \$148,332.00. Doc. 24, p. 2; Doc. 24-2, pp. 1-2, 3. Plaintiff signed a Social Security Client Fee Agreement wherein he agreed to pay his attorney 25% of all past-due benefits awarded if the Social Security Administration favorably decided his claim. Doc. 24-1. The Agency withheld \$37,083.00 from Farley’s past due benefits, representing 25% of his benefits award. Doc. 24-2, p. 3. The Agency “approved a fee of \$10,000.00 for counsel’s administrative-level services,” and “\$27,083.00 is still being withheld for payment of attorney fees for court-level services.” Doc. 24, p. 2. *See Culbertson v. Berryhill*, --U.S.--, 139 S. Ct. 517, 523 (2019) (holding that the 25% cap in § 406(b)(1)(A) applies only to fees for court representation).

Additionally, Plaintiff’s counsel submitted an affidavit documenting a total of 68 hours expended in connection with the federal court litigation.<sup>1</sup> Doc. 24-3. Based on 68 hours of work, payment of \$27,083.00 would result in an hourly rate of \$398.28 per attorney, which is less than twice the amount of the hourly rate of \$250 and \$350 normally charged by Plaintiff’s

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<sup>1</sup> Farley’s case was remanded by the district court twice; therefore, the 68 hours represents hours expended in both cases. *See Farley v. Comm’r of Soc. Sec.*, Case No. 1:15-cv-01282.

counsel.<sup>2</sup> Doc. 24, pp. 2, 3-4. Thus, it cannot be said that counsel will enjoy a windfall. *See Hayes*, 923 F.3d at 422.

## II. Conclusion

For the reasons explained above, the Court **GRANTS** Plaintiff's motions (Doc. 24) and awards attorney fees in the amount of \$27,083 under 42 U.S.C. § 406(b), provided that Plaintiff's counsel refund to Plaintiff any amount received under the EAJA to prevent double recovery of fees.

IT IS SO ORDERED.

Dated: September 8, 2020

*/s/ Kathleen B. Burke*

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Kathleen B. Burke  
United States Magistrate Judge

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<sup>2</sup> Four counsel from the same firm worked on Farley's case: Attorneys Ressler, Kunder, Meadows, and Roose. Doc. 24-3.