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IN THE UNITED STATES DISTRICT COURT  
FOR THE DISTRICT OF PUERTO RICO

AUDI ACOSTA,

Plaintiff

v.

COMMISSIONER OF SOCIAL SECURITY,

Defendant

CIVIL 12-1755 (JA)

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OPINION AND ORDER

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On September 13, 2012, plaintiff filed this petition for judicial review of a final decision of the Commissioner of Social Security which denied his application for a period of disability and Social Security disability insurance benefits. The answer to the complaint was filed on February 13, 2013. (Docket No.10). The case was transferred to me on September 24, 2012, pursuant to the authority of 28 U.S.C. § 636(c). (Docket No. 7).

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After evaluating the evidence of record, administrative law judge Glenn G. Meyers entered the following findings on November 24, 2010:

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1. The claimant last met the insured status requirements of the Social Security Act on December 31, 2008.
  2. The claimant did not engaged in substantial gainful activity during the period from his alleged onset date of November 20, 2008 through his date last insured of December 31, 2008 (20 CFR § 404.1571 et seq.).
  3. Through the date last insured, December 31, 2008, the claimant had the following severe combination of impairments: status post right distal tibia complex fracture and left radius fracture, status post open reduction internal fixation of the left wrist and right ankle and major depressive disorder. (20 CFR § 404.1520(c)).
  4. Through the date last insured, the claimant did not have an impairment or combination of impairments that met or medically equaled one of the listed impairments in 20 CFR

3 Part 404, Subpart P, Appendix 1 (20 CFR § 404.1525 and  
4 404.1526).

- 5 5. After careful consideration of the entire record, the  
6 undersigned finds that, through the date last insured, the  
7 claimant had the residual functional capacity to perform  
8 sedentary work as defined in 20 CFR 404.1567(a) except for  
9 a right hand dominant person, can use left arm and hand up  
10 to 6 hours in an 8-hour workday, from the physical standpoint  
11 and can perform simple repetitive tasks, from the mental  
12 standpoint.
- 13 6. Through the date last insured, the claimant was unable to  
14 perform any past relevant work (20 CFR 404.1565).
- 15 7. The claimant was born on November 7, 1964 and was 44  
16 years old, which is defined as a younger individual age 18-44,  
17 on the date last insured (20 CFR 404.1563).
- 18 8. The claimant has a limited education and is unable to  
19 communicate in English (20 CFR 404.1564).
- 20 9. Transferability of skills is not material to the determination of  
21 disability because using the Medical-Vocational Rules as a  
22 framework supports a finding that the claimant is "not  
23 disabled", whether or not the claimant has transferable job  
24 skills (See SSR 82-41) and 20 CFR Part 404, Subpart P,  
25 Appendix 2).
- 26 10. Through the date last insured, considering the claimant's age,  
27 education, work experience, and residual functional capacity,  
there were jobs that existed in significant number in the  
national economy that the claimant could have performed (20  
CFR 404.1569 and 404.1569(a)).
11. The claimant was not under a disability, as defined in the  
Social Security Act, at any time from November 20, 2008, the  
alleged onset date, through December 31, 2008, the date  
last insured (20 CFR 404.1520(g)).

20 Tr. at 22-31; Docket No. 22-1.

21 The administrative law judge ended the well-known sequential inquiry  
22 at step five. At this level, it has already been determined that the claimant cannot  
23 perform any work he or she has performed in the past due to a severe impairment  
24 or combination of impairments. The inquiry requires a consideration of the  
25 claimant's residual functional capacity as well as the claimant's age, education,  
26 and past work experience to see if the claimant can do other work. If the  
27 claimant cannot, a finding of disability will follow. See 20 C.F.R. § 404.1520(f).  
At step five, the Commissioner bears the burden of determining that significant

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3 jobs exist in the national economy given the above factors. See Nguyen v.  
4 Chater, 172 F.3d 31, 34-36 (1<sup>st</sup> Cir. 1999); Lancelotta v. Secretary of Health &  
5 Human Servs., 806 F.2d 284 (1<sup>st</sup> Cir. 1986); Vázquez v. Secretary of Health &  
6 Human Servs., 683 F.2d 1, 2 (1<sup>st</sup> Cir. 1982); Rodriguez-Gonzalez v. Astrue, 854  
7 F. Supp. 2d 176, 180 (D.P.R. 2012); Vega-Valentin v. Astrue, 725 F. Supp. 2d  
8 264, 268 (D.P.R. 2010).

9 Plaintiff filed a comprehensive memorandum of law against such final  
10 decision on July 10, 2013. (Docket No.22). On August 5, 2013, the  
11 Commissioner of Social Security moved to remand under Sentence Four of 42  
12 U.S.C. § 405(g). (Docket No. 23). The Commissioner explained that the  
13 administrative law judge would be asked on remand to re-evaluate several factors  
14 and obtain supplemental vocational evidence if warranted. The motion to remand  
15 was granted and I entered judgment in favor of plaintiff on August 19, 2013.  
16 (Docket No. 28).

17 This matter is before the court on plaintiff's motion for attorney's fees  
18 pursuant to the Equal Access to Justice Act, 28 U.S.C. § 2412 (hereinafter  
19 "EAJA"). (Docket No. 30). In it, plaintiff moves for an award of attorney's fees  
20 in the total amount of \$4,502.38 (28.86 hours at a rate of \$188.70 per hour).  
21 The Commissioner of Social Security has filed no opposition to plaintiff's motion.  
22 Plaintiff's motion having been reviewed, the same is GRANTED.

23 The EAJA provides in relevant part that "a court shall award to a prevailing  
24 party ... fees and other expenses ... incurred by that party in any civil action ...  
25 brought by or against the United States ... unless the court finds that the position  
26 of the United States was substantially justified..." 28 U.S.C. § 2412(d)(1)(A). See  
27 Commissioner, I.N.S. v. Jean, 496 U.S. 154, 155, 110 S.Ct. 2316 (1990);

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3 Castaneda-Castillo v. Holder, 723 F.3d 48, 57 (1<sup>st</sup> Cir. 2013); Heredia v. Sec’y of  
4 Health & Human Svcs., 783 F. Supp 1550, 1551 n.1 (D.P.R. 1992). The burden  
5 is on the United States to demonstrate that its position was substantially justified  
6 in the proceedings at the agency and in the ensuing litigation following agency  
7 action or inaction. See Schock v. United States, 254 F.3d 1, 5 (1<sup>st</sup> Cir. 2001).  
8 The Commissioner has failed to meet that burden as demonstrated by its  
9 acquiescence to the motion for attorney’s fees. See Trinidad v. Sec’y of Health  
10 & Human Svcs., 935 F.2d 13, (1<sup>st</sup> Cir. 1991); Santiago-Aybar v. Commissioner of  
11 Social Security, 545 F. Supp. 2d 231, 236-37 (D.P.R. 2008); cf. Alonso-Velez v.  
12 Commissioner of Social Security, 796 F. Supp.2d 300,304-05 (D.P.R. 2011). And  
13 plaintiff is clearly a prevailing party under 42 U.S.C. § 405(g). See Shalala v.  
14 Schaefer, 509 U.S. 292, 300-02, 113 S. Ct. 2625 (1993).

15 I similarly find, after reviewing plaintiff’s itemized statement, that plaintiff’s  
16 computation of the actual time expended (23.86 hours) and the rate charged per  
17 hour (\$188.70) are reasonable. Counsel has conducted a very active practice of  
18 law for almost forty years, almost all of it dedicated to Social Security cases. He  
19 filed a comprehensive 31-page memorandum of law, with attachments, relying  
20 on what I consider a comparably voluminous, complex record which had  
21 challenging medical documents in terms of their legibility. See e.g. Ramos-Morales  
22 v. Commissioner of Social Security, 2013 WL 1909615 (D.P.R. May 8, 2013);  
23 Bermontiz-Hernandez v. Commissioner of Social Security, 2013 WL 1788550  
24 (D.P.R. Apr. 26, 2013); Valentin-Negron v. Commissioner of Social Security, 2012  
25 WL 5948341 (D.P.R. Nov. 28, 2012). The maximum compensable rate per hour  
26 allowed by the Equal Access to Justice Act in 1996 was \$125.00. Cf. Rivera-  
27 Quintana v. Commissioner of Social Security., 692 F. Supp. 2d 223, 227-28

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(D.P.R. 2010). Cost of living increases justify the rate proposed by plaintiff. See 28 U.S.C. § 2412(d)(2)(A)(ii); Nieves Montijo v. Commissioner of Social Security, 2011 WL 903970 (D.P.R. March 10, 2011). Therefore, I award reasonable attorney's fees in the amount of \$4,502.38 at the District Court level.

SO ORDERED.

At San Juan, Puerto Rico, this 9<sup>th</sup> day of October, 2013.

S/ JUSTO ARENAS  
United States Magistrate Judge