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2 **IN THE UNITED STATES DISTRICT COURT**  
3 **FOR THE DISTRICT OF PUERTO RICO**

4  
5 **AIDA ACEVEDO LOPEZ, et al.,**

6 **Plaintiffs**

7 **v.**

**Civil No. 13-1166 (DRD)**

8 **VIVIAN ORTIZ, et al.,**

9 **Defendants.**  
10

11 **OPINION AND ORDER**

12 Pending before the Court are Defendants' Motion to Dismiss for Lack of Subject Matter  
13 Jurisdiction at Docket No. 34 and Defendants' Motion for Judgment on the Pleadings at Docket  
14 No. 39. For the reasons set forth below, Defendants' Motion to Dismiss for Lack of Subject  
15 Matter Jurisdiction is **DENIED** and the Motion for Judgment on the Pleadings is **GRANTED in**  
16 **part and DENIED in part.**

17 **I. Introduction**

18 On February 26, 2013 Aida Acevedo Lopez, Janice De Jesus Concepción, Carmen Rivera  
19 Rivera, Iris Ruiz Rodriguez, Luz Rivera Charles, Friola Rivera Quiñones, Cydmarie Sanchez  
20 Correa, Estela Lugo, Carmen I. Gonzalez Morales, Lourdes Pardo Ortiz, Monica Gonzalez Rivera,  
21 Carmen Arcelay Mendez, Olga Gotay Lucas, Yomaira Irizarry, Wilivette Feliciano Torres and  
22 Melissa Arce Gonzalez (collectively "Plaintiffs") initiated the above-captioned case claiming  
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1 Defendants' actions violated their rights under the Fifth, Eighth, and Fourteenth Amendments of  
2 the Constitution of the United States, pursuant to the Civil Rights Act of 1871, as amended, 42  
3 U.S.C. § 1983, and under the Constitution and laws of the Commonwealth of Puerto Rico, in  
4 particular, P.R. LAWS ANN. tit. 31, § 1802." See Amended Complaint at Docket No. 27.

5 **II. Relevant Factual Background**

6 At the time of the filing of the complaint, Plaintiffs were incarcerated and under the  
7 custody of the Department of Corrections and Rehabilitation ("DCR") at the Vega Alta Women's  
8 correctional institution." (Docket No. 27 ¶¶ 1-17.) On February 27, 2012, at approximately 2:00  
9 a.m., male members of DCR's Tactical Operations Unit "stormed into" Sections 5, 6, and 7 of the  
10 Vega Alta correctional institution where approximately 100 female inmates were housed,  
11 including Plaintiffs.<sup>1</sup> Id. ¶¶ 30-31. The female plaintiffs were given plastic bags, ordered to place  
12 their belongings in them, and were "herded into the visitation area and ordered to sit on the floor."  
13 Id. ¶ 33. The women remained in the visitation area throughout the day, were not given any  
14 medical attention, and were surrounded at all times by the Tactical Operations Unit. (Docket No.  
15 27 ¶ 34.) This caused an atmosphere of "tremendous anxiety." Id. ¶ 34.

16 At approximately 5:30 p.m. that same day, Defendant Sergeant Marrero ("Sgt. Marrero")  
17 entered the visitation area and called each of the Plaintiffs' names, "and announced, '[t]he butchies  
18 who act like men are going to Section 7.'"<sup>2</sup> Id. ¶ 35. "Plaintiffs were immediately relocated to  
19 Section 7, where they were kept in complete isolation from the rest of the general population in  
20 Vega Alta." Id. ¶ 36. Upon arrival, Plaintiff Melissa Arce González was assigned to Section 7  
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22 <sup>1</sup> Except Plaintiff Melissa Arce González, who arrived at the prison on March 1, 2012.

23 <sup>2</sup> "Las buchitas que se creen machos se van al Salón 7." Docket No. 27 n. 3.

1 “and was told she was being housed ‘with the rest of the butches, where she would have no  
2 opportunity to find a girlfriend.’”<sup>3</sup> Id. ¶ 37. On March 1, 2012, Plaintiff Willivette Feliciano  
3 Torres was relocated to the general population. Id. ¶ 38.

4 Plaintiffs allege there were only eight serviceable beds in Section 7 and they had to take  
5 turns sleeping on the floor. Id. ¶ 39. “During their segregation in Section 7, [P]laintiffs received  
6 no recreation,” and “they were not allowed to eat in the dining area with the rest of the  
7 population.” Id. ¶¶ 40-41. Plaintiffs’ meals were brought to them after the rest of the population  
8 had eaten. Id. ¶ 42. The custodial officers told Plaintiffs that “women eat first, and then the  
9 butchies.”<sup>4</sup> Id. During the meals, a custodial officer was assigned to each Plaintiff “who would  
10 order her where to sit and eat.” Id. ¶ 43. The custodial officers would stand over Plaintiffs as they  
11 ate and many would threaten Plaintiffs with their pepper spray. Id.

12 During the entirety of their segregation, Plaintiffs “were subjected to a constant barrage of  
13 verbal abuse by the custodial officers.”<sup>5</sup> Id. ¶ 44. “Plaintiffs were also subjected to derogatory and  
14 discriminatory comments directly by Defendants Vivian Ortiz (“Ortiz”) and Sgt. Marrero, who  
15 would direct all manner of homophobic insults at them on a daily basis.” Id. ¶ 45. On March 2,  
16 2012, DCR’s Regional Director, Ulrich Jiménez, personally visited Section 7, listened to the  
17 Plaintiffs, and apologized to them on behalf of DCR and of then-Secretary of DCR, Jesús  
18 González Cruz. Docket No. 27 ¶¶ 47, 48. A few hours after Mr. Jiménez’s visit, [P]laintiffs were  
19 relocated among the general population. Id. ¶ 49. Several of the Plaintiffs objected to being  
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21 <sup>3</sup> “Con el resto de los buchos, donde no tienes break para buscar novia.” Docket No. 27, 8, n. 4.

22 <sup>4</sup> “Las nenas comen primero y después los buchos.” Docket No. 27, 9, n. 5.

23 <sup>5</sup> Custodial officers referred to Plaintiffs as “patas sucias” (“dirty lesbians”), “buchos” (“buchies”), and “nenes”  
24 (“boys”). Docket No. 27 ¶ 44. Section 7 was openly referred to as “bucholandia” and “el salon de los nenes.”  
Id.

1 reassigned until they could speak with lawyers. Id. ¶ 50. Plaintiff Estela Lugo resisted being  
2 relocated and was assaulted by various correctional officers.<sup>6</sup> Id.

3 **III. Procedural Background**

4 Plaintiffs filed the instant action against Defendant Vivian Ortiz, Colonel Nestor  
5 Velazquez, Samuel Jackson, Sgt. Marrero, one unnamed defendant and their spouses. (Docket No.  
6 27 ¶¶ 18-25.) All Defendants were sued in their personal and individual capacities. Id. ¶ 26.  
7 Plaintiffs alleged that Defendants violated their rights under the United States Constitution, the  
8 Civil Rights Act of 1871, as amended, and under the Constitution and laws of the Commonwealth  
9 of Puerto Rico, in particular, P.R. LAWS ANN. tit. 31, § 5141. See Docket No. 1. Defendants then  
10 filed their Motion for a More Definitive Statement Pursuant to Federal Rule of Civil Procedure  
11 12(e). (Docket No. 8.) This Court granted Defendants’ motion and provided Plaintiffs twenty one  
12 (21) days to amend their Complaint. See Lopez v. Ortiz, 11 F.Supp. 3d 46 (D.P.R. 2014). This  
13 Court instructed Plaintiffs to properly establish a cause of action against Defendants since “general  
14 allegations under the Fifth, Eighth, and Fourteenth Amendments [are] insufficient.” Id.

15 In their Motion to Dismiss for Lack of Subject Matter Jurisdiction pursuant to Rule  
16 12(b)(1) of the Federal Rules of Civil Procedure, Defendants argue that this court lacks subject  
17 matter jurisdiction because Plaintiffs failed to exhaust all administrative remedies available to  
18 them before filing this suit, as mandated by the Prisoner Litigation Reform Act (“PLRA”).  
19 (Docket No. 34.) Plaintiffs opposed the Motion to Dismiss arguing that the failure to exhaust  
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21 <sup>6</sup> Other than this broad allegation, Plaintiff Lugo did not make any other allegations regarding the assault. She  
22 failed to identify which correctional officers “assaulted” her and she failed to allege how she was assaulted.  
23 Plaintiff Lugo did not even allege excessive force under the Eighth Amendment and thus this Court shall not  
24 address this allegation.

1 administrative remedies is an affirmative defense and not a jurisdictional requirement. (Docket  
2 No. 38.) Defendants then moved the court for Judgment on the Pleadings, pursuant to Rule 12(c)  
3 of Federal Civil Procedure, wherein they argue that Plaintiffs failed to state a cause of action under  
4 the Fifth, Eighth, and Fourteenth Amendments and that the PRLA bars Plaintiffs from bringing suit  
5 under 42 U.S.C. § 1983 (“Section 1983”), again, because they failed to exhaust all administrative  
6 remedies and because they did not allege physical injury. (Docket No. 39.)

7 After a careful review of all the pleadings, the court disagrees with Defendants’ request  
8 regarding the jurisdictional issue but agrees, in part, with Defendant’s Motion for judgment on the  
9 pleadings. The court’s reasoning follows.

10 **IV. Motion to Dismiss for Lack of Subject Matter Jurisdiction**

11 A. Standard for Motion to Dismiss

12 Federal courts are courts of limited jurisdiction and thus have the responsibility “to police the  
13 border of federal jurisdiction.” Spielman v. Genzyme Corp., 251 F.3d 1, 4 (1st Cir. 2001). Federal  
14 Rule of Civil Procedure 12(b)(1) (“Rule 12(b)(1)”) provides that a complaint will be dismissed if  
15 the court lacks subject matter jurisdiction. Motions under Rule 12(b)(1) are brought forth to attack  
16 two different types of defects: the pleader’s failure to comply with Federal Rule of Civil Procedure  
17 8(a)(1) and the court’s actual lack of subject matter jurisdiction, which may exist despite the  
18 formal sufficiency of the allegations in the complaint. Tropical Air Flying Services, Inc. v.  
19 Carmen Feliciano de Melecio, 158 F. Supp. 2d 177, 181 (D.P.R. 2001). It is settled that the  
20 standard followed by the court when considering a dismissal request under Rule 12(b)(1) is that the  
21 court “must accept as true all well-pleaded factual claims and indulge all reasonable inferences in  
22 plaintiff’s favor.” Viqueira v. First Bank, 140 F.3d 12, 16 (1st Cir. 1998). To determine

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1 jurisdiction under Rule 12(b)(1), the court may also review the evidence on record, including  
2 affidavits and depositions, as opposed to a dismissal request under any other subsection of Rule  
3 12(b). Vaqueria Tres Monjitas, Inc. v. Laboy, No. 04-1840, 2006 WL 6925764, at \*5 (D. P. R.  
4 October 2, 2006).

5 Once the defendant challenges the court’s jurisdiction through a motion to dismiss, “it is  
6 plaintiff’s burden to establish that the court has jurisdiction.” Rolón v. Rafael Rosario & Assocs.,  
7 Inc., 450 F. Supp. 2d 153, 156 (D.P.R. 2006). “When a federal court concludes that it lacks  
8 subject matter jurisdiction, the court must dismiss the complaint in its entirety.” Arbaugh v. Y&H  
9 Corp., 546 U.S. 500, 514 (2006). “A final determination of lack of subject-matter jurisdiction of a  
10 case in a federal court, of course, precludes further adjudication of it.” Willy v. Coastal Corp., 503  
11 U.S. 131, 137 (1992).

12 B. Discussion

13 Plaintiffs assert that this Court has jurisdiction under 28 U.S.C. §§ 1331 and 1343 and  
14 supplemental jurisdiction under 28 U.S.C. § 1367. Docket No. 27 at 2-3. Under Section 1331 of  
15 the United States Code, “the district courts [ ] have original jurisdiction of all civil actions arising  
16 under the Constitution . . . of the United States.” 28 U.S.C. § 1331. “The vast majority of cases  
17 brought under the general federal question jurisdiction of the federal courts are those in which  
18 federal law creates the cause of action.” Merrell Dow Pharmaceuticals v. Thompson, 478 U.S.  
19 804, 808 (1986). Section 1343 of the United States Code states, in relevant part, as follows:

20 The district courts shall have original jurisdiction of any civil action authorized  
21 by law to be commenced by any person . . . (3) To redress the deprivation,  
22 under color of any State law, statute, ordinance, regulation, custom or usage, of  
any right, privilege or immunity secured by the Constitution of the United States  
or by any Act of Congress providing for equal rights of citizens or of all persons

1 within the jurisdiction of the United States; (4) To recover damages or to secure  
2 equitable or other relief under any Act of Congress providing for the protection  
of civil rights, including the right to vote.

3 28 U.S.C. § 1343.

4 Although Plaintiffs did not cite to a specific subsection of 1343, the United States Supreme  
5 Court has previously held that section “. . . 1343(3) and [section] 1983 unquestionably authorize[]  
6 federal courts to entertain suits to redress the deprivation, under color of state law, of constitutional  
7 rights.” Hagans v. Lavine, 415 U.S. 528, 538 (1974).

8 Supplemental jurisdiction is conferred in district courts by 28 U.S.C. § 1367 which states,  
9 in relevant part, that if the district court has original jurisdiction over a civil action, then the district  
10 court shall have supplemental jurisdiction over “all claims that are so related to claims in the action  
11 within such original jurisdiction that they form part of the same case or controversy under Article  
12 III of the United States Constitution.” To qualify for supplemental jurisdiction, “the state and  
13 federal claims must derive from a common nucleus of operative fact.” United Mine Workers of  
14 America v. Gibbs, 383 U.S. 715, 725 (1966). In other words, if one were to consider the claims  
15 “without regard to their federal or state character, a plaintiff’s claims are such that he would  
16 ordinarily be expected to try them all in one judicial proceeding. . . .” Id.

17 Here, Plaintiffs did not specifically use the words “under color of state law” in their  
18 complaint. (Docket No. 27 ¶ 18-22.) However, all of the facts alleged by Plaintiffs transpired  
19 under the umbrella of the DCR. At all relevant times, Defendants were all employed, one way or  
20 another, by DCR and acted in their official capacities as prison officials. The alleged violations  
21 occurred while Plaintiffs were “incarcerated under the custody of the DCR at the Vega Alta  
22 women’s correctional institution.” Id. ¶¶ 1-17. These allegations all lead to the inference that

1 Defendants were acting under color of state law during the alleged violations as they were DCR's  
2 employees and the discrimination took place in a DCR prison.

3 Defendants' argument that this Court lacks jurisdiction because Plaintiffs failed to exhaust  
4 all administrative remedies before bringing suit is incorrect. As Plaintiffs argued in their  
5 Opposition to Motion to Dismiss, the exhaustion requirement is an affirmative defense to be raised  
6 and proven by the defendants, not a jurisdictional prerequisite. Ramos v. Patnaude, 640 F.3d 485,  
7 488 (1st Cir. 2011) (citing Woodford v. Ngo, 548 U.S. 81, 101 (2006) and Jones v. Bock, 549  
8 U.S. 199, 212 (2007)). Thus, Plaintiffs' claim cannot be dismissed under Rule 12(b)(1) when  
9 Defendants claim failure to exhaust administrative remedies. Hernandez-Vazquez v. Ortiz-  
10 Martinez, No. 09-01743, 2010 WL 132343, at \*3 (D.P.R. 2010).

11 Regarding supplemental jurisdiction, the claims Plaintiffs are making under the Constitution  
12 and laws of the Commonwealth of Puerto Rico arise out of the same factual allegations as the  
13 federal claims. Therefore, they do arise out of the same common nucleus of operative fact and  
14 qualify for supplemental jurisdiction under 18 U.S.C. § 1367. This Court has subject matter  
15 jurisdiction over all causes of action in this suit. Accordingly, Defendants' motion to dismiss is  
16 hereby **DENIED**.

17 **V. Motion for Judgment on the Pleadings**

18 A. Standard of Review

19 Federal Rule of Civil Procedure 12(c) ("Rule 12(c)") provides that a party may move for  
20 judgment on the pleadings after the pleadings are closed, but early enough not to delay trial. A  
21 motion under Rule 12(c) is treated much the same as a motion under Rule 12(b)(6). Aponte-Torres  
22 v. University of Puerto Rico, 445 F.3d 50, 54 (1st Cir. 2006). The court must review the facts



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1 contained in the pleadings in the light most favorable to the non-movant and draw all reasonable  
2 inferences in their favor. Id. “A court may not grant a defendant’s Rule 12(c) motion ‘unless it  
3 appears beyond doubt that the plaintiff can prove no set of facts in support of his claim which  
4 would entitle him to relief.’” Rivera-Gomez v. de Castro, 843 F.2d 631, 635 (1st Cir. 1988)  
5 (quoting George C. Frey Ready-Mixed Concrete, Inc. v. Pine Hill Concrete Mix Corp., 554 F.2d  
6 551, 553 (2nd Cir. 1977)). To survive a Rule 12(c) motion, a complaint must contain factual  
7 allegations that raise a right to relief above the speculative level. Perez-Acevedo v. Rivero-  
8 Cubano, 520 F.3d 26, 29 (1st Cir. 2008). Under Rule 12(c) there is no resolution of contested facts  
9 meaning that the court may enter judgment on the pleadings only if the properly considered facts  
10 conclusively establish the movant’s point. R.G. Financial Corp. v. Vergara-Nunez, 446 F.3d 178,  
11 182 (1st Cir. 2006) (citing Rivera-Gomez, 843 F.2d at 635).

12 “Where a motion for judgment on the pleadings introduces materials dehors the records for  
13 the court’s consideration, the ground rules change.” Gulf Coast Bank & Trust Co. v. Reder, 355  
14 F.3d 35, 38 (1st Cir. 2004). If the court does not exclude the outside materials, the summary  
15 judgment standard governs the disposition of the motion.<sup>7</sup> Id. A court may convert a motion for  
16 judgment on the pleadings to a motion for summary judgment when: (1) the party opposing the  
17 motion is given adequate notice of the conversion, and (2) is given a reasonable opportunity to  
18 present material made pertinent to the motion for summary judgment. Id. (citing Collier v. City of  
19 Chicopee, 158 F.3d 601, 603 (1st Cir. 1998)). “Express notice is not required.” Id.

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22 <sup>7</sup> “If, on a motion [for judgment on the pleadings], matters outside the pleadings are presented to and not  
23 excluded by the court, the motion must be treated as one for summary judgment under [Federal Rule of Civil  
24 Procedure] 56.” FED.R.CIV.P. R. 12(d).

1 Summary judgment may be entered “if the pleadings, depositions, answers to  
2 interrogatories, and admissions on file, together with the affidavits, if any, show that there is no  
3 genuine issue as to any material fact and that the moving party is entitled to a judgment as a matter  
4 of law.” Reder, 355 F.3d at 39. After the movant states that there is no evidence supporting the  
5 nonmoving party’s case, the burden shifts to the nonmovant to establish “the existence of at least  
6 one fact issue which is both ‘genuine’ and ‘material.’” Garside v. Osco Drug, Inc., 895 F.2d 46,  
7 48 (1st Cir. 1990). A genuine issue is one that can be properly resolved “only by a finder of fact  
8 because [it] may reasonably be resolved in favor of either party.” Id. (citing Anderson v. Liberty  
9 Lobby, Inc., 477 U.S. 242, 250 (1986)). A material issue is one that “affect[s] the outcome of the  
10 suit, that is, an issue which, perforce, needs to be resolved before the related legal issues can be  
11 decided.” Id. (citations omitted).

12 **B. Conversion to Motion for Summary Judgment**

13 Plaintiffs argued in their Opposition to Defendants’ Motion for Judgment on the Pleadings  
14 that if Defendants wanted their motion to be examined as a motion for summary judgment, then it  
15 must be denied because it does not comply with Rule 56’s requirements. Docket No. 46, at 10.  
16 This Court disagrees and finds that conversion of Defendants’ motion for judgment on the  
17 pleadings, under Rule 12(c), to a motion for summary judgment, under Rule 56, is appropriate.  
18 The court reasons as follows.

19 This case assimilates Reder where the First Circuit determined that the district court  
20 correctly converted a motion for judgment on the pleadings to a motion for summary judgment as  
21 the notice and opportunity requirements were fully satisfied. 355 F.3d at 38. After the pleadings  
22 were closed, the plaintiff-appellee filed a motion for judgment on the pleadings and incorporated

1 by reference “a plethora of evidentiary submissions.” Id. Reder filed a memorandum of law in  
2 response. Id. The First Circuit determined that although the district court did not give Reder  
3 explicit notice of the conversion, the attachment of outside materials to a motion for judgment on  
4 the pleadings provides the nonmovant constructive notice that the court may, if it so chooses, apply  
5 the summary judgment standard. Id. Additionally, the First Circuit found that Reder had “ample  
6 time” to present evidence in opposition as the district court did not take action on the motion for  
7 judgment on the pleadings until 18 calendar days after it was filed. Id. “This interval exceeded the  
8 ten-day period specified in Rule 56(c).” Id. Thus, the conversion was within the district court’s  
9 discretion. Id. at 39.

10 Here, both requirements are well-satisfied. First, Defendants attached outside documents to  
11 their motion for judgment on the pleadings. These outside materials effectively put Plaintiffs on  
12 constructive notice that this Court may apply the summary judgment standard, just like the  
13 incorporations of evidence served as constructive notice in Reder. Second, Plaintiffs had plenty of  
14 time to present evidence in opposition –over 23 calendar days– and merely filed a memorandum of  
15 law. As such, both the notice and opportunity requirements were satisfied hence the court has  
16 discretion to convert Defendants’ motion for judgment on the pleadings to a motion for summary  
17 judgment. The court proceeds pursuant to said discretion.

18 C. Discussion

19 **a. Prisoner Litigation Reform Act (“PLRA”) and the Exhaustion**  
20 **Requirement**

21 Congress enacted the PLRA in 1996 following a sharp increase in prisoner litigation in  
22 federal courts to bring the litigation under control and to eliminate unwarranted federal-court  
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1 interference with the administration of prisons. Woodford, 548 U.S. at 94. “A centerpiece of the  
2 PLRA’s effort ‘to reduce the quantity . . . of prisoner suits’ is an ‘invigorated’ exhaustion  
3 provision, § 1997e(a).” Id. (citing Porter v. Nussle, 534 U.S. 516, 524 (2002)). 42 U.S.C. §  
4 1997e(a) (“Section 1997e(a)”) states that “no action shall be brought with respect to prison  
5 conditions under section 1983 . . . or any other Federal law, by a prisoner confined in any jail,  
6 prison, or other correctional facility until such administrative remedies as are available are  
7 exhausted.” (emphasis added). Here, Plaintiffs are suing under 42 U.S.C. § 1983 (“Section 1983”)  
8 which states, in relevant part, as follows:

9       Every person who, under color of any statute . . . of any State or Territory . . .  
10       subjects, or causes to be subjected, any citizen of the United States or other person  
11       within the jurisdiction thereof to the deprivation of any rights, privileges, or  
12       immunities secured by the Constitution and laws, shall be liable to the party injured  
13       in an action at law, suit in equity, or other property proceeding for redress . . .

14 42 U.S.C. § 1983.

15       Exhaustion of administrative remedies under Section 1997e(a) serves two main purposes.  
16 Woodford, 548 U.S. at 90. First, it provides an agency the “opportunity to correct its own  
17 mistakes with respect to the programs it administers before it is haled into federal court, and it  
18 discourages disregard of [the agency’s] procedures.” Id. (citations omitted). Second, it promotes  
19 efficiency as claims can generally be resolved more quickly and economically in proceedings  
20 before an agency than in litigation in federal court. Id. “Even where a controversy survives  
21 administrative review, exhaustion of the administrative procedure may produce a useful record for  
22 subsequent judicial consideration.” Id. The exhaustion of administrative remedies is not  
23 discretionary but mandatory. “A prisoner must . . . exhaust administrative remedies even where  
24 the relief sought –monetary damages- cannot be granted by the administrative process.” Id. at 85

1 (emphasis added). “[E]xhaustion of available administrative remedies is required for any suit  
2 challenging prison conditions, not just for suits under § 1983.” Id. (emphasis added); see also  
3 Porter v. Nussle, 534 U.S. 516, 520 (2002) (finding that Section 1997e(a)’s exhaustion  
4 requirement applies to all prisoners seeking redress for prison circumstances or occurrences).

5 “The defendant carries the burden of proving that the plaintiff failed to exhaust all available  
6 administrative remedies before filing suit.” Cruz-Berrios v. Oliver-Baez, 792 F. Supp. 2d 224, 228  
7 (D.P.R. 2011) (citing Cruz Berrios II, 630 F.3d 7, 11 (1st Cir. 2010)). To satisfy the burden, the  
8 defendant must prove that: (1) administrative remedies were in fact available to the plaintiff, and  
9 (2) the plaintiff failed to exhaust them. Id. The boundaries of proper exhaustion are defined by the  
10 prison’s requirements, not the PLRA. Jones v. Bock, 549 U.S. 199, 218 (2007).

11 In Medina-Claudio v. Rodriguez-Mateo, the First Circuit affirmed the lower court’s  
12 dismissal because the plaintiff failed to exhaust administrative remedies. 292 F.3d 31, 34 (1st Cir.  
13 2002). There was no dispute that the suit involved prison conditions under Section 1983 and so  
14 Section 1997e(a) applied. Id. Because there was no dispute that the plaintiff failed to exhaust all  
15 administrative remedies, the lower court dismissed the claim and the First Circuit affirmed. Id.

16 Here, Defendants provided in their motion for judgment on the pleadings a description of  
17 the administrative process by which an inmate can seek redress for any grievances.<sup>8</sup> The  
18 administrative process is initiated by completing an application form provided by the Division.  
19 (Docket No. 39 at 20.) The inmate has fifteen (15) calendar days to file the application from the  
20 time he or she learns of the facts giving rise to the request. Id. No more than fifteen (15) days  
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22 <sup>8</sup> Defendants also provided an English translation of the Regulation for Considering Requests for Administrative  
23 Remedies Filed by the Members of the Correctional Population, as an exhibit to their motion.

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1 after receipt of the application, “the evaluating officer shall refer the request for remedy to the  
2 superintendent of the institution, the head of the halfway home, the medical director, or the  
3 coordinator of the Residential Treatment Center, the medical director [sic], and the supervisor of  
4 food services.” Id. The evaluating official shall notify the inmate, in writing, within a maximum  
5 of twenty (20) days following receipt of the response to the request for remedy submitted by the  
6 superintendent of the institution, the supervisor of the halfway home, the medical director, or the  
7 coordinator of the Residential Treatment Center. Id. If the inmate disagrees with the response  
8 issued, he or she may request a review in a request for reconsideration with the coordinator, within  
9 twenty (20) calendar days from the receipt of the notification of response. Id. If the inmate  
10 continues to be dissatisfied with the resolution, he or she may request judicial review before the  
11 Puerto Rico Court of Appeals, in compliance with the Uniform Administrative Procedure Act,  
12 Section 4.2, Act. No. 170, August 12, 1988; P.R. LAWS ANN tit. 3, § 2172. (Docket No. 39 at 21.)

13 Defendants also provided letters which certify that five out of the seventeen Plaintiffs did  
14 not even initiate any administrative proceedings.<sup>9</sup> As such, Defendants met their burden of  
15 proving that Plaintiffs did not exhaust administrative remedies available to them before filing this  
16 suit. The burden shifted to Plaintiffs to counter the evidence provided by Defendants. However,  
17 Plaintiffs failed to do so in their Opposition to Defendant’s Motion for Judgment on the Pleadings.  
18 (Docket No. 38.) Essentially, Plaintiffs argue that the exhaustion requirement is not a  
19 jurisdictional requirement and so Defendants cannot obtain a judgment on the pleadings by arguing  
20 that it is. (Docket No. 46 at 9-10.) Plaintiffs seem to misunderstand Defendants’ argument.

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22 <sup>9</sup> The Plaintiffs for which Defendants provided the letters, stating that they did not exhaust remedies, are Iris  
23 Ruiz Rodríguez, Luz Rivera Charles, Lourdes Pardo Ortiz, Yomaira Irizarry, and Melissa Arce González.

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1 Defendants are no longer arguing that the Court lacks jurisdiction because of the failure to exhaust,  
2 but rather that the case must be dismissed because of that failure, not because of lack of  
3 jurisdiction.

4 Plaintiffs cite Woodford, 548 U.S. 81, and Bock, 549 U.S. 199, are two landmark cases on  
5 the subject, in support of their argument. (Docket No. 46 at 9.) This is correct to a certain extent.  
6 While Woodford and Bock do stand for the proposition that failure to exhaust is an affirmative  
7 defense to be proven by the defendants, they also make clear that if the defendant proves that the  
8 exhaustion requirement is not met, then the claims must be dismissed. This is something Plaintiffs  
9 failed to include in their Opposition. (Docket No. 38.) At any rate, Plaintiffs have failed to offer  
10 any evidence, or even make any allegations, contrary to the evidence provided by Defendants.

11 Plaintiffs are pussyfooting with the Court by playing word games. In their Opposition to  
12 Motion to Dismiss, Docket No. 38, they conceded that they did “not include in their Amended  
13 Complaint any allegations regarding their filing administrative grievances with the Puerto Rico  
14 Department of Corrections.” (Docket No. 38 at 1.) Yet Plaintiffs have not offered any evidence or  
15 made any allegations that they complied with the exhaustion rule or that the remedies were  
16 somehow unavailable to them. In their Opposition to Defendants’ Motion for Judgment on the  
17 Pleadings, Plaintiffs argued that “the applicability of the PLRA exhaustion requirement ‘is limited  
18 to individuals who are imprisoned at the time the suit is filed.’” Docket No. 46 at 10 (citing Rivera  
19 Quiñones v. Rivera González, 397 F. Supp. 2d 334, 340 (D.P.R. 2005)). They then claim that “it is  
20 impossible for the Court to determine if any or all of the [P]laintiffs mentioned by the [D]efendants  
21 were released from confinement at the time of the filing of the Complaint.” (Docket No. 46 at 10.)  
22 However, Plaintiffs do not allege that they were not still imprisoned when the Complaint was filed.

1 The Court finds Plaintiffs' litigation tactics unacceptable, as well as undesirable. Thus, for the  
2 foregoing reasons this Court concludes that there were remedial measures available to the  
3 Plaintiffs and, those for who Defendants provided the letters, did not exhaust them.

4 **b. PLRA and the "Physical Injury" Requirement**

5 *i. Compensatory Damages*

6 As previously discussed, Congress enacted PLRA to "reduce the quantity and improve the  
7 quality of prisoner suits." Woodford, 548 U.S. at 94. 42 U.S.C. § 1997e(e) ("Section 1997e(e)")  
8 states: "[n]o Federal civil action may be brought by a prisoner confined in a jail, prison, or other  
9 correctional facility, for mental or emotional injury suffered while in custody without a prior  
10 showing of physical injury or the commission of a sexual act." While the First Circuit has not  
11 addressed the application of Section 1997e(e), the Third, Fifth, Sixth, Seventh, Ninth, Tenth, and  
12 Eleventh Circuits have.<sup>10</sup> They all agree that if the plaintiff does not allege a physical injury with  
13 their mental and/or emotional injuries, their claim for compensatory damages is barred under  
14 Section 1997e(e). For example, the Eleventh Circuit relied on Section 1997e(e)'s "plain language"  
15 and found that it "unambiguously states that '[n]o Federal civil action' shall be brought for mental  
16 or emotional damages without a prior showing of physical injury." The court agrees.

17 Here, Plaintiffs claim they have suffered "bouts of insomnia, depression, anxiety, and loss  
18 of appetite, provoked by the constant humiliation, harassment, isolation[,] and abuse they were  
19 subjected to by [D]efendants." (Docket No. 27 ¶ 59.) These are all mental and emotional injuries.

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21 <sup>10</sup> Mitchell v. Horn, 318 F.3d 523, 533 (3d Cir. 2003); Herman v. Holiday, 238 F.3d 660, 665 (5th Cir. 2001);  
22 Tribe v. Snipes, 19 Fed. Appx. 325, 326 (6th Cir. 2001); Cassidy v. Indiana Dept. of Corrections, 199 F.3d 374,  
23 376-77 (7th Cir. 2000); Oliver v. Keller, 289 F.3d 623, 627 (9th Cir. 2002); Milledge v. McCall, 43 Fed. Appx.  
196, 197 (10th Cir. 2002); and Harris v. Garner, 216 F.3d 970 (11th Cir. 2000).



1 Thus, as a matter of law, Plaintiffs are not entitled to compensatory damages because they did not  
2 allege physical injury.

3 *ii. Punitive and Exemplary Damages*

4 Plaintiffs are also seeking “punitive and exemplary damages.”<sup>11</sup> Docket No. 27 at ¶ 62.  
5 Currently, the issue whether punitive damages are barred by the Section 1997e(e) is unclear. The  
6 Federal Circuit courts are split. On one hand, a majority of the circuits who have addressed the  
7 issue of whether Section 1997(e) bars the award of punitive damages have held in the negative.  
8 See Thompson v. Carter, 284 F.3d 411, 416(2nd Cir. 2002); Allah v. Hafeez, 226 F.3d 247, 252  
9 (3rd Cir. 2000); Hutchins v. McDaniels, 512 F.3d 193, 198 (5th Cir. 2007); Calhoun v. DeTella,  
10 319 F.3d 936, 941 (7th Cir. 2003); Oliver v. Keller, 289 F.3d 623, 630 (9th Cir. 2002); and Searles  
11 v. Van Bebber, 251 F.3d 869, 881 (10th Cir. 2001); Washington v. Hively, 695 F.3d 641, 644 (7th  
12 Cir. 2012). On the other hand, two circuits, the Eleventh and District of Columbia, have found that  
13 Section 1997e(e) bars such damages from being awarded. Davis v. District of Columbia, 158 F.3d  
14 1342, 1348 (D.C. Cir. 1998); and Al-Amin v. Smith, 637 F.3d 1192, 1198 (11th Cir. 2011).

15 The First Circuit has briefly touched over the issue, but hasn’t decided on it. In Kuperman  
16 v. Wrenn, the First Circuit indirectly touched on the subject of punitive damages, while analyzing  
17 if a plaintiff’s claims were moot. Particularly, the Court analyzed and found that despite the fact  
18 that plaintiff had been excarcerated while the appeal was pending; therefore injunctive and  
19 declaratory relief was no longer available as relief. Yet the court recognized that monetary relief

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21 <sup>11</sup> Although the Plaintiffs are not requesting injunctive or declaratory relief, the Court deems it important to  
22 mention that the majority of circuits who have considered the issue found that Section 1997e(e) does not bar  
23 claims seeking injunctive or declaratory relief. See Herman v. Holiday, 238 F.3d 660, 665 (5th Cir. 2001);  
24 Harris v. Garner, 216 F.3d 970, 1000 (11th Cir. 2000); Perkins v. Kansas Dept. of Corrections, 165 F.3d 803,  
808 (10th Cir. 1999); Davis v. District of Columbia, 158 F.3d 1342, 1346 (D.C. Cir. 1998); Zehner v. Trigg, 133  
F.3d 459, 462 (7th Cir. 1997).

1 was still available, specifically recognizing the availability punitive damages. 645 F.3d 69, 73 (1st  
2 Cir. 2011). “[A]s a former prisoner alleging a constitutional violation that occurred during his  
3 incarceration, [Plaintiff] may obtain nominal and punitive damages under § 1983.” Id. Thus, the  
4 undersigned opines that the First Circuit’s rationale constitutes an indirect recognition that Section  
5 1997(e) does not bar punitive damages. In addition, the Court stated:

6       Although neither party discussed the Prison Litigation Reform Act, we note that it  
7 could preclude [Plaintiff] from recovering on his § 1983 claim seeking  
8 compensatory damages. See 42 U.S.C. § 1997e(e). Section 1997e(e) provides that  
9 “[n]o Federal civil action may be brought by a prisoner confined in a jail, prison, or  
10 other correctional facility, for mental or emotional injury suffered while in custody  
11 without a prior showing of physical injury.” Although some courts have interpreted  
12 section 1997e(e)'s limitation not to apply to constitutional claims, we need not reach  
13 the issue. It does not matter whether compensatory damages are available to  
14 [Plaintiff], because his requests for [ . . . ] **punitive** damages are enough to keep his  
15 claims alive. (Emphasis ours).

16 Kuperman, 645 F.3d at 73 n. 5 (citing Thompson v. Carter, 284 F.3d 411, 416–17 (2d Cir. 2002)  
17 (collecting cases)). As such, the First Circuit did not clarify in depth whether Section 1997e(e)’s  
18 limitation related only to constitutional damages or could be applied under other federal statutory  
19 causes. Nevertheless, the Kuperman court’s reasoning is sufficient as to the instant case.

20       In allowing punitive damages under Section 1997e(e), the Third Circuit reasoned that  
21 Section 1997e(e) only limits recovery “for mental or emotional injuries.” Allah, 226 F.3d at 252.  
22 Therefore, should the plaintiff premise the punitive damages request on constitutional injury, then  
23 Section 1997e(e) does not bar the cause. Id.; see also Calhoun, 319 F.3d at 940 (reasoning “if the  
24 same prisoner alleges some other type of non-physical injury, the statute would not foreclose  
recovery, assuming that the damages sought were not ‘for’ any mental or emotional injuries  
suffered.”). The deprivation of the constitutional right is itself a cognizable injury, regardless of

1 any resulting mental or emotional injury. Calhoun, 319 F.3d at 940. Additionally, the Third  
2 Circuit found that Section 1997e(e) does not bar punitive damages because “[t]he purpose of  
3 punitive damages is to punish the defendant for his willful or malicious conduct and to deter others  
4 from similar behavior.” Al-Hafeez, 226 F.3d at 252. See also Calhoun, 319 F.3d at 941 (stating  
5 that punitive damages are not barred because they serve a different purpose than compensatory  
6 damages, which are the focus of Section 1997e(e)). Punitive damages may be awarded when the  
7 defendant’s conduct was “motivated by evil motive or intent, or when [the conduct] involves  
8 reckless or callous indifference to the federally protected rights of others.” Searles v. Van Bebber,  
9 251 F.3d 869, 889 (10th Cir. 2001).

10 The D.C. Circuit disagreed with the majority and reasoned that Section 1997e(e) does not  
11 draw a distinction between punitive and compensatory damages. Davis v. District of Columbia,  
12 158 F.3d 1342, 1348 (D.C. Cir. 1998). “It simply prevents suits ‘for’ mental injury without prior  
13 physical injury.” Id. “[M]uch if not all of Congress’s evident intent would be thwarted if  
14 prisoners could surmount § 1997e(e) simply by adding a claim for punitive damages and an  
15 assertion that the defendant acted maliciously.” Id. The Eleventh Circuit agreed with the D.C.  
16 Circuit and also refused “to provide a carve-out for punitive damage claims.” Al-Amin v. Smith,  
17 637 F.3d 1192, 1197 (11th Cir. 2011). “Section 1997e(e) unequivocally states that ‘No Federal  
18 Civil Action may be brought,’ and ‘no’ means no.” Id. (citing Harris v. Garner, 216 F.3d 970,  
19 984-85 (11th Cir. 2000)).

20 In light of the First Circuit’s brief discussion of the issue, the undersigned follows the path  
21 the First Circuit was paving and, therefore, joins the reasoning of the majority of circuits that find  
22 that Section 1997e(e) does not bar punitive damages if they are premised on a constitutional claim

1 and not mental or emotional injury. The undersigned finds this rationale extremely persuasive  
2 because while prisoners can seek redress through injunctive or declaratory relief, that hardly deters  
3 any future violation of constitutional rights. Considering the gravity of the situation, merely  
4 finding illegality is not enough. Punitive damages serve the purpose of punishing the wrongdoer  
5 and deterring any future similar action.<sup>12</sup> Here, Plaintiffs assert that their damages stem from the  
6 Defendants’ “willful violation of [P]laintiffs’ federally protected constitutional rights.” (Docket  
7 No. 27 ¶ 60.) Thus, while Plaintiffs may not recover any compensatory damages, their claims for  
8 punitive damages are not barred by Section 1997e(e). Consequently, the court now turns to  
9 analyze each constitutional violation alleged by Plaintiffs against Defendants in their personal  
10 capacities.

11 **c. Claims Under Section 1983**

12 Defendants allege in their Motion for Judgment on the Pleadings that Plaintiffs fail to state  
13 a claim under which relief can be granted. (Docket No. 39 at 7.) The Court will address each  
14 allegation in turn. First, generally speaking, Section 1983 “provides a cause of action for the  
15 ‘deprivation of any rights, privileges, or immunities secured by the Constitution and laws’ by any  
16 person ‘acting under color of any statute, ordinance, regulation, custom, or usage, of any State or  
17 Territory.’” Grapentine v. Pawtucket Credit Union, 755 F.3d 29 (1st Cir. 2014). Section 1983 does  
18 not create any independent substantive rights; it is only a procedural vehicle to vindicate  
19 constitutional and other federal statutory violations brought about by state actors. See Baker v.  
20 McCollan, 443 U.S. 137, 145 n.3 (1979) (finding “Section 1983 . . . is not itself a source of  
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22 <sup>12</sup> The court found odd the lack of prospective injunctive relief remedy in the instant case pursuant to Ex Parte  
23 Young, 209 U.S. 441 (1908) and other Supreme Court jurisprudence cited *infra*.

1 substantive rights, but [merely provides] a method for vindicating federal rights elsewhere  
2 conferred.”)

3 Section 1983’s “second element requires the plaintiff to show that the [defendant’s]  
4 conduct was the cause in fact of the alleged deprivation.” Gagliardi v. Sullivan, 513 F.3d 301, 306  
5 (1st Cir. 2008) (citing Rodríguez-Cirilo v. García, 115 F.3d 50, 52 (1st Cir. 1997)). The standard  
6 is satisfied if the actor sets in motion a series of acts by others which the actor knows or should  
7 reasonably know would cause others to inflict constitutional injury. Ocasio-Hernandez v. Fortuno-  
8 Burset, 640 F.3d 1, 16 (1st Cir. 2011) (quoting Sanchez v. Pereira-Castillo, 590 F.3d 31, 50 (1st  
9 Cir. 2009)). Liability under Section 1983 cannot rest solely on a defendant’s position of authority.  
10 Id. (citing Ayala-Rodriguez v. Rullán, 511 F.3d 232, 236 (1st Cir. 2007)).

11 However, the claim under Section 1983 may also be granted as a personal or official  
12 capacity based on injunctive or equitable relief. See Mills v. State of Maryland, 118 F.3d 37, 54  
13 (1st Cir. 1997) (citing Ex Parte Young, 209 U.S. 441 (1908); and Green v. Mansour, 474 U.S. 64,  
14 68 1985)).

15 *i. Fifth Amendment Claims*

16 The Fifth Amendment provides that “[n]o person shall be . . . deprived of life, liberty, or  
17 property, without due process of law . . .” U.S. CONST. AMEND. V. The Supreme Court has held  
18 that “the Due Process Clause of the Fifth Amendment forbids the Federal Government to deny  
19 equal protection of the laws.” Vance v. Bradley, 440 U.S. 93 n.1 (1979). “The Fifth Amendment  
20 Due Process Clause, however, applies ‘only to actions of the federal government –not to those of  
21 state or local governments.’” Martinez-Rivera v. Sanchez Ramos, 498 F.3d 3, 8 (1st Cir. 2007)  
22 (quoting Lee v. City of Los Angeles, 250 F.3d 668, 687 (9th Cir. 2001)).

1 In Martinez-Rivera, the First Circuit affirmed the dismissal of the plaintiffs' claims under  
2 the Fifth Amendment because they did not make any allegations that the Defendants were federal  
3 actors. The instant case suffers the same infirmity. In their Amended Complaint, Plaintiffs argue  
4 that Defendants violated "their equal protection rights guaranteed by the Fifth [ ] Amendment of  
5 the Constitution of the United States" when Defendants discriminated against them based on their  
6 sexual orientation. (Docket No. 27.) However, as Defendants argued in their Motion for  
7 Judgment on the Pleadings, that claims should be dismissed because Plaintiffs failed to allege that  
8 Defendants are federal actors, as a matter of fact, they are state actors and not federal actors.  
9 (Docket No. 39 at 8.) Thus, it is pellucid that all claims under the Fifth Amendment are dismissed  
10 as the Plaintiffs did not possess a federal government action. Simply stated, there is no Fifth  
11 Amendment claim in this case as to state actors. Martinez-Rivera, 498 F.3d at 8.

12 ii. *Fourteenth Amendment Claims*

13 "The Equal Protection Clause of the Fourteenth Amendment appl[ies] should the person be  
14 detained beyond arrest; when the pretrial detention began, as well as after the detainees have been  
15 convicted. It is settled that [neither] pretrial detainees nor the convicted prisoners "forfeit all  
16 constitutional protections by reason of their conviction and confinement in prison." Lopez, 11 F.  
17 Supp. 3d at 50. Although prisoners experience a reduction in many privileges and rights, a  
18 prisoner "retains those [constitutional] rights that are not inconsistent with his status as a prisoner  
19 or with the legitimate penological objectives of the corrections system." Sanchez, 590 F.3d at 41  
20 (quoting Turner v. Safley, 482 U.S. 78, 95, 107 S.Ct. 2254, 96 L.Ed.2d 64 (1987)).

21 The Equal Protection Clause of the Fourteenth Amendment mandates that similarly situated  
22 persons be treated alike absent a rational basis for doing otherwise. City of Cleburne v. Cleburne

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1 Living Ctr., Inc., 473 U.S. 432, 440 (1985). In the prison context, the Equal Protection Clause of  
2 the Fourteenth Amendment forbids a state from arbitrarily treating one group of prisoners worse  
3 than another. Anderson v. Romero, 72 F.3d 518, 526 (7th Cir. 1995). “Plaintiffs claiming an  
4 equal protection violation must first ‘identify and relate *specific instances* where persons *situated*  
5 *similarly in all relevant aspects* were treated differently, instances which have the capacity to  
6 demonstrate that plaintiffs were singled out for unlawful oppression.” Ayala-Sepulveda v.  
7 Municipality of San German, 671 F.3d 24, 32 (1st Cir. 2012) (internal quotations omitted).

8 Sixteen out of the seventeen Plaintiffs are, pursuant to the allegations, openly homosexual  
9 women. (Docket No. 27 ¶ 28.) According to Plaintiffs, their segregation was founded on their  
10 sexual preference and their non-stereotypical conforming physical appearance. Id. ¶ 27. In the  
11 instant case, Plaintiffs argue they were roundup and segregated based on “sexual stereotypes”.<sup>13</sup>  
12 Plaintiffs posit Defendants classified and segregated them by gender classification based on their  
13 sexual stereotype, in violation of the Equal Protection Clause. “[G]ender classifications that rest  
14 on impermissible stereotypes violate the Equal Protection Clause, even when some statistical  
15 support can be conjured up for the generalization. And hostility toward nonconformance with  
16 gender stereotypes also constitutes impermissible gender discrimination.” Latta v. Otter, 771 F.3d  
17 456, 486 (9th Cir. 2014) (citing Price Waterhouse v. Hopkins, 490 U.S. 228, 109 S.Ct. 1775, 104  
18 L.Ed.2d 268 (1989); Nichols v. Azteca Rest. Enters., Inc., 256 F.3d 864, 874 (9th Cir. 2001)

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21 <sup>13</sup>As to this matter, the court notes that in Lawrence v. Texas, 539 U.S. 558, 123 S.Ct. 2472, 156 L.Ed.2d 508  
22 (2003), the Court protected against discrimination in mistreatment against gays and lesbians based on substantive  
23 due process precedents, however, not on equal protection, but clarified that “precedents under the two rubrics use  
24 somewhat related tests as to levels of scrutiny-applied to liberty interests under the former and discrimination  
claims under the latter. Lopez, 11 F. Supp. 3d 46 at 51.

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1 (harassment against a person for “failure to conform to [sex] stereotypes” is gender-based  
2 discrimination)).

3 In the prison context, “[t]he appropriate analysis for an equal protection claim is whether  
4 the unequal treatment bears a reasonable relationship to legitimate penological interests.” Griffin  
5 v. Coughlin, 743 F. Supp. 1006, 1010 (N.D.N.Y. 1990) (citing Benjamin v. Coughlin, 905 F.2d  
6 571, 574-75 (2nd Cir. 1990)); see also Langone v. Coughlin, 712 F. Supp. 1061, 1066 (N.D.N.Y.  
7 1989); and Williams v. Lane, 851 F.2d 867, 881 (7th Cir. 1988)). “This is true even when the  
8 constitutional right claimed to have been infringed is fundamental, and the State under other  
9 circumstances would have been required to satisfy a more rigorous standard of review.”  
10 Washington v. Harper, 494 U.S. 210, 223 (1990). “Equal protection does not, however, require  
11 prison staff to treat all inmate groups the same when differentiation is necessary to avoid a threat to  
12 prison security.” Kuperman, 645 F.3d at 78. When there is no suspect classification involved, or  
13 any deprivation of fundamental rights, the ordinary equal protection test is extremely deferential.  
14 Beauchamp v. Murphy, 37 F.3d 700, 707 (1st Cir. 1994).

15 Plaintiffs argue that Defendants violated their equal protection rights under the Fourteenth  
16 Amendment for discriminating against because of stereotypical classifications. Particularly,  
17 against them “because they perceived [P]laintiffs not to conform to gender stereotypes premised on  
18 their physical appearance, masculine mannerisms, and their open or perceived homosexuality.”  
19 (Docket No. 27.) In essence, Defendants argue that Plaintiffs’ complaint does not allege the  
20 existence of an unconstitutional practice or regulation used by the correctional facility where the  
21 allegations took place. (Docket No. 39.) To wit, Defendants contend that Plaintiffs grievance is  
22 merely “an isolated event in a specific time frame” that in no way escalates to a Constitutional



1 violation. Id. at 12. Should the court find that there is a discriminatory practice; Defendants then  
2 assert that “prison safety and security are legitimate penological interests that the court must  
3 consider.” Id.

4 While it is true that Plaintiffs are not alleging that there is an unconstitutional regulation in  
5 place, it does not bar Plaintiffs from alleging their constitutional rights were violated under the  
6 Equal Protection Clause. Defendants are not free to violate inmates’ constitutional rights protected  
7 by the Equal Protection Clause and hide behind the fact that there is no written regulation or on-  
8 going practice in place. Regardless, Defendants argue that the “segregation” was carried out for  
9 security reasons and done to avoid potential violence between inmates. (Docket No. 39.)  
10 Particularly, they argue that housing homosexuals with heterosexuals might cause friction between  
11 cellmates that potentially could lead to violence. Id. at 13. “The legitimacy, and the necessity, of  
12 considering the State’s interests in prison safety and security are well established by [Supreme  
13 Court] cases.” Harper, 494 U.S. at 223. Given the clear instructions from the Supreme Court that  
14 the United States Constitution provides “respect and deference” to the prison administrators’  
15 judgment, the court awards deference to Defendants and their decision to segregate Plaintiffs for  
16 their own safety. See O’Lone v. Estate of Shabazz, 482 U.S. 342, 350 (1987).<sup>14</sup>

17 Nevertheless, the court is mindful of the early stage of this litigation, and is well aware that  
18 information regarding Plaintiffs’ alleged constitutional violations are in Defendants’ hands, thus,  
19 the court must hold a more lenient posture. See García-Catalán v. United States, 734 F.3d 100, 104

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21 <sup>14</sup> See also Jones v. North Carolina Prisoners’ Labor Union, Inc., 433 U.S. 119, 128 (1977) (finding “[t]he  
22 necessary and correct result of our deference to the informed discretion of prison administrators permits them,  
23 and not the courts, to make the difficult judgments concerning institutional operations . . . .”); Pell v. Procunier,  
417 U.S. 817, 827 (1974) (stating “in the absence of substantial evidence in the record to indicate that the  
24 officials have exaggerated their response . . . courts should ordinarily defer to their expert judgment in  
[institutional security].”).

1 (1st Cir. 2013). Plaintiffs have successfully pled sufficient facts to plausibly state a claim of  
2 Fourteenth Amendment Equal Protection violation due to gender discrimination. Regarding  
3 Defendants’ entering Plaintiffs’ Section in the middle of the night; taking them to a room where  
4 they were surrounded by the Tactical Operations Unit all day; subjecting them to daily  
5 homophobic insults; and feeding them after the rest of the population, Defendants do not allege  
6 there was a legitimate penological interest being served.

7 The court is confident that discovery will enlighten this determination at a later stage in the  
8 proceedings; and therefore finds that, at this juncture, Plaintiffs have pled sufficient facts to  
9 plausibly state a Fourteenth Amendment Equal Protection violation. Accordingly, Defendants’  
10 Motion for Judgment on the Pleadings as to Plaintiffs’ Fourteenth Amendment claims is **DENIED**.

11 *iii. Eighth Amendment Claims*

12 “The Constitution does not mandate comfortable prisons, but neither does it permit  
13 inhumane ones.” Farmer v. Brennan, 511 U.S. 825, 832 (1994) (internal citations and quotations  
14 omitted). It is well-settled that “the treatment a prisoner receives in prison and the conditions  
15 under which he is confined are subject to scrutiny under the Eighth Amendment.” Id. (citing  
16 Helling v. McKinney, 509 U.S. 25, 113 (1993)). The Eighth Amendment is meant to prohibit  
17 “unnecessary and wanton infliction of pain,” which is “repugnant to the conscience of mankind.”  
18 Kosilek v. Spencer, 774 F.3d 63, 82 (1st Cir. 2014).

19 “The Supreme Court has held ‘the unnecessary and wanton infliction of pain’ constitutes  
20 cruel and unusual punishment forbidden by the Eighth Amendment, and ‘[a]mong unnecessary and  
21 wanton inflictions of pain are those that are totally without penological justification.’” Silverstein  
22 v. Federal Bureau of Prisons, 559 Fed. Appx. 739, 753 (10th Cir. 2014) (citing Whitley v. Albers,

1 475 U.S. 312, 319 (1986) and quoting Rhodes v. Chapman, 452 U.S. 337, 346 (1981)). In sum, to  
2 be considered cruel and unusual punishment, the conditions of confinement must: (1) be grossly  
3 disproportionate to the severity of the crime warranting punishment, (2) involve the wanton and  
4 unnecessary infliction of pain, or deprive an inmate of the minimal civilized measure of life's  
5 necessities. See Rhodes, 452 U.S. at 346-47. "An inmate making an Eighth Amendment claim for  
6 constitutionally inadequate conditions of confinement must allege and prove an objective  
7 component and subjective component associated with the deficiency." Shannon v. Graves, 257  
8 F.3d 1164, 1168 (10th Cir. 2001).

9 *1) The objective component*

10 In order to successfully allege an Eighth Amendment violation, plaintiff must first plead  
11 facts which, if true, establish an objective component-that a "sufficiently serious" deprivation  
12 occurred. Only deprivations which deny 'the minimal civilized measure of life's necessities' are  
13 sufficiently grave to form the basis of an Eighth Amendment violation." Hunnewell v. Warden,  
14 Maine State Prison, 19 F.3d 7 (1st Cir. 1994) (quoting Wilson v. Seiter, 111 S. Ct. 2321, 2324  
15 (1991)).

16 "Extreme deprivations are required to make out a conditions-of-confinement claim.  
17 Because routine discomfort is part of the penalty that criminal offenders pay for their offenses  
18 against society." Hudson v. McMillian, 503 U.S. 1, 9 (1992). See also Rhodes, 452 U.S. at 366  
19 (housing two inmates per cell was not unconstitutional as it did not lead to deprivations of essential  
20 food, medical care, or sanitation); Jackson v. Meachum, 699 F.2d 578, 581 (1st Cir. 1983)  
21 (indefinite segregated confinement in a facility that provided satisfactory shelter, clothing, food,  
22 exercise, sanitation, lighting, heat, bedding, medical and psychiatric attention, and personal safety,

1 but virtually no communication or association with fellow inmates did not constitute a violation of  
2 the Eighth or Fourteenth Amendments); Tillery v. Owens, 907 F.2d 418, 428 (3rd Cir. 1990)  
3 (citing multiple cases “where the denial of medical care, prolonged isolation in dehumanizing  
4 conditions, exposure to pervasive risk of physical assault, severe overcrowding, and unsanitary  
5 conditions have all been found to be cruel and unusual under contemporary standards of  
6 decency.”); and Silverstein, 559 Fed. Appx. at 753 (quoting Hewitt v. Helms, 459 U.S. 460, 468  
7 (1983) “the transfer of an inmate to less amenable and more restrictive quarters for nonpunitive  
8 reasons is well within the terms of confinement ordinarily contemplated by a prison sentence.”)).

9         According to their pleadings, Plaintiffs were humiliated, harassed, isolated and abused by  
10 Defendants when they were herded and isolated to a separate unit, based on sexual-stereotyping.  
11 (Docket No. 27 ¶¶ 33-38.) Plaintiffs were abruptly escorted to Section 7 of the Vega Alta  
12 Women’s Prison by members of the Tactical Operations Unit where they remained segregated for  
13 approximately five (5) days. Id. During those days, Plaintiffs were subjected to daily homophobic  
14 insults from prison officials and were fed after the rest of the prison population. (Docket No. 27 ¶¶  
15 40-42.) Plaintiffs were not afforded enough serviceable beds so they had to take turns sleeping,  
16 while some would sleep on the floor. Docket No. 27 ¶ 39. Lastly, Plaintiffs did not receive any  
17 recreation during their segregation. Id. ¶ 40. The custodial officers told Plaintiffs that “women eat  
18 first, and then the butchies.” Id. During the meals, a custodial officer was assigned to each  
19 Plaintiff “who would order her where to sit and eat.” Id. at ¶ 43. The custodial officers would  
20 stand over Plaintiffs as they ate and many would threaten Plaintiffs with their pepper spray. Id.

21         The length of the conditions is also taken into consideration. “Unpleasant conditions of  
22 confinement “might be tolerable for a few days and intolerably cruel for weeks and months”.

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1 Surprenant v. Rivas, 424 F.3d 5, 20 (1st Cir. 2005) (citing Hutto v. Finney, 437 U.S. 678, 687, 98  
2 S. Ct. 2565, 57 L.Ed.2d 522 (1978)). In this case, Plaintiffs allege to have been subjected to “cruel  
3 and unusual” confinement conditions for a period of five (5) days.

4         However, in Brown v. Plata, 131 S. Ct. 1910 (2011) the Supreme Court found that  
5 overcrowding caused an inadequate strain in medical and mental health facilities; overburdened  
6 limited clinical and custodial staff; and created violent, unsanitary and chaotic conditions that  
7 contributed to the Eighth Amendment violation. Moreover, in Rodriguez-Sanchez v. Acevedo-  
8 Vila, 763 F. Supp. 2d 294, 303 (D.P.R. 2011), this Court found an Eight Amendment violation for  
9 the combination of inhumane conditions that plaintiff was subjected to for thirty-six (36) days  
10 where his cell had a clogged toilet, shower water running through it, and was unlit.

11         Nevertheless, not every deviation from ideally safe conditions constitutes a violation of the  
12 constitution. Hunnewell, 19 F.3d at 4. “Whether prison conditions are sufficiently onerous to  
13 establish an Eighth Amendment violation is a purely legal question determination to be made by  
14 the court.” Hickey v. Reeder, 12 F.3d 754, 756 (8th Cir. 1993) (citing Hudson, 503 U.S. at 6).

15         Considering that this case has not reached the discovery stage, thus, information regarding  
16 Plaintiffs’ alleged Eight Amendment violations is currently in Defendant’s hands, the court steers  
17 with caution finds that Plaintiffs have sufficiently pled enough facts to state an Eight Amendment  
18 claim for the conditions of confinement they were subjected to by Defendants. “District courts  
19 should accord “some latitude” in cases where a material part of the information needed is likely to  
20 be within the defendant’s control. (more latitude is appropriate in cases where it cannot reasonably  
21 be expected that the [plaintiff], without the benefit of discovery, would have any information  
22 about” the event that gave rise to the alleged injury.)” García-Catalán, 734 F.3d at 104.

1 Consequently, the court finds that the Plaintiffs’ conditions-of-confinement, at this juncture, are  
2 sufficiently serious to plausibly state a claim for an Eighth Amendment violation. Accordingly,  
3 Plaintiffs’ conditions-of-confinement could give rise to the level conditions that violate the Eight  
4 Amendment.

5 2) *The Subjective component*

6 A satisfied subjective prong means that prison officials had “a sufficiently culpable state of  
7 mind” in that they showed deliberate indifference to an inmate’s health and safety. See Farmer,  
8 511 U.S. at 834, Leavitt; 645 F.3d at 497. For conditions of confinement cases, the standard is  
9 “deliberate indifference” to inmate health or safety. Id. See also Lakin v. Barnhart, 758 F.3d 66,  
10 71 (1st Cir. 2014) (quoting Farmer, the Court emphasized that under the Eight Amendment,  
11 “prison officials have a duty to protect prisoners from violence at the hands of other prisoners.”  
12 511 U.S. at 833). The official must both be aware of facts from which the inference could be  
13 drawn that a substantial risk of serious harm exists, and he must also draw the inference. Id. In  
14 sum, in order to satisfy the subjective component, a plaintiff must show: “(1) the defendant knew  
15 of (2) a substantial risk (3) of serious harm and (4) disregarded that risk.” Id. “Merely  
16 establishing deliberate indifference on a subjective level is insufficient if the medical needs are not  
17 serious enough to necessitate action under the Eight Amendment.” Berrios-Romero v. Compass  
18 Grp. N. Am., 727 F. Supp. 2d 54, 59 (D.P.R. 2010).

19 Plaintiffs posit Defendants Ortiz and Sgt. Marrero had knowledge, witnessed and directly  
20 participated in their segregation. (Docket No. 27 ¶¶ 35, 45.) Moreover, they also allege to have  
21 been subjected to derogatory and harassing homophobic comments by Ortiz and Sgt. Marrero. Id.  
22 ¶ 45. Lastly, Plaintiffs posit that the sexual stereotypical segregation was “conceived and  
23

1 coordinated” by Ortiz and Nestor Velazquez and put in order by Ortiz, Velazquez, Jackson and  
2 unidentified Defendant Roe. Id. at 51.

3 Consequently, the court finds that Plaintiffs sufficiently pled the subjective requirement of  
4 the Eighth Amendment violation. Accordingly, Defendants’ Motion for Judgment on the  
5 Pleadings as to Plaintiffs’ Eighth Amendment claim is hereby **DENIED**.

6 **VI. Conclusion**

7 In view of the foregoing, the Defendants’ Motion to Dismiss for Lack of Subject Matter  
8 Jurisdiction at (Docket No. 34) is hereby **GRANTED in part and DENIED in part**. Particularly,  
9 the claims dismissed are those pertaining to Plaintiffs Iris Ruiz Rodriguez, Lourdes Pardo Ortiz,  
10 Luz Rivera Charles, Melisa Arce Gonzalez, and Yomayra Irizarry who have failed to exhaust  
11 administrative remedies. Moreover, Defendants’ Motion for Judgment on the Pleadings is  
12 **GRANTED in part and DENIED in part**. Plaintiffs’ Fifth Amendment claims are dismissed  
13 with prejudice in their entirety. Plaintiffs’ Eight and Fourteenth Amendment claims remain, as  
14 described above, and they may only recover punitive damages.

15 **IT IS SO ORDERED.**

16 In San Juan, Puerto Rico, this 31st day of March, 2015.

17 **s/Daniel R. Domínguez**

18 **DANIEL R. DOMINGUEZ**

19 **United States District Judge**