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IN THE UNITED STATES DISTRICT COURT  
FOR THE DISTRICT OF UTAH, CENTRAL DIVISION

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KANE COUNTY,

Plaintiff,

v.

UNITED STATES OF AMERICA,

Defendant.

**MEMORANDUM DECISION AND  
ORDER**

- **FOR JOINT CASE MANAGEMENT;**
- and
- **TRANSFERRING CASE**

Case No. 2:10-cv-1073-RJS

Judge Robert J. Shelby

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This action is one of 30 similar cases recently filed in the District of Utah by the State of Utah and numerous Utah counties seeking to quiet title to alleged R.S. rights-of-way on federal land across the State (the “recently filed cases”). A list of the recently filed cases is attached as Exhibit 1. These cases include:

- a. three cases filed in November 2011;
- b. 22 cases filed in May 2012; and
- c. one case filed in June 2012.

This case is one of four similar cases, which were filed in this District before the 26 recently filed cases, and remain in active litigation, either in this District or on appeal before the Tenth Circuit Court of Appeals (the “previously filed cases”). These four previously filed cases are also listed in Exhibit 1:

- a. San Juan County (1), *Utah v. United States*, 2:04-cv-552-BSJ (“San Juan County (1)”) (one right-of-way claimed; presently on appeal to the Tenth Circuit);
- b. Emery County (1), *Utah and State of Utah v. United States*, 2:05-cv-540-DB (“Emery County (1)”) (seven rights-of-way claimed);

- c. Kane County (1), Utah v. United States, 2:08-cv-315-CW (“Kane County (1)”) (fifteen rights-of-way claimed); and
- d. Kane County (2), Utah v. United States, 2:10-cv-1073-RJS (“Kane County (2)”) (64 rights-of-way claimed).

The recently filed cases and the previously filed cases shall be referred to collectively herein as the “R.S. 2477 cases.” The case listed in Exhibit 1 as having a consent decree pending (Juab County (1), Utah and State of Utah v. United States, 2:05-cv- 00714-TC ) is not included in the “R.S. 2477 cases.”

The State of Utah and the relevant county plaintiffs have completed service on the Office of the United States Attorney in all 26 of the recently filed cases. The majority of these complaints have been amended and, at present, plaintiffs in these 26 actions claim a total of more than 12,000 alleged rights-of-way under R.S. 2477.

Given the thousands of claims, and numerous complex issues involved in the recently filed cases, the United States, the State of Utah, and all the county plaintiffs in the R.S. 2477 cases except for Kane County, have engaged in discussions and have entered into various stipulations to efficiently manage this voluminous litigation.

It appears the R.S. 2477 cases present many related and sometimes overlapping issues. While each is factually distinct, a review of the cases suggests that numerous procedural and legal issues repeatedly arise in the cases. Common examples include case management issues, consolidation motions, discovery preservation issues, and third-party motions to intervene. The court concludes the parties to the R.S. 2477 cases, as well as interested third-parties, would benefit from a coordinated and consistent approach to resolving similar pretrial issues.

The nature of these R.S. 2477 cases is such that they may place an extraordinary strain on the scarce judicial resources available in the district. The court has an inherent interest in the efficient and orderly presentation of business before it. Particularly where, as here, a series of related cases threatens to consume a disproportionately high percentage of a court's resources, to the detriment of other parties and pending matters, courts are well-advised to invoke their inherent authority to manage their dockets and promote judicial efficiency.

Enabling one district court judge to oversee a number of these cases will permit the court to engage the parties on a more global level, to manage the timing and presentation of cases and issues, to enhance judicial efficiency, and to reduce uncertainty among the litigants and other interested parties.

THEREFORE, in order to facilitate the overall management of these cases pretrial, the court HEREBY ORDERS the following:

1. This case is active, as shown on the case list in Exhibit 1.
2. This case is TRANSFERRED to the Honorable Clark Waddoups to oversee and manage all non-dispositive, pretrial matters, including without limitation, issues relating to consolidation, intervention, discovery (including referral of discovery issues), scheduling, and coordination with other R.S. 2477 cases in the district that may be transferred to him by other judges.
3. It is contemplated that Judge Waddoups may make a specific order for the status and schedule of this case after considering all R.S. 2477 cases subject to his management and Judge Waddoups's rulings shall supersede and take precedence over this Order.

4. Judge Waddoups may transfer this case back to the undersigned to address dispositive motions or other matters, or Judge Waddoups may elect to resolve them. In any event, this case is to be transferred back to the undersigned for trial.

Signed March 12, 2013.

BY THE COURT:

A handwritten signature in black ink, appearing to read 'R. J. Shelby', written over a horizontal line.

Robert J. Shelby  
United States District Judge

A handwritten signature in blue ink, appearing to read 'Clark Waddoups', written over a horizontal line.

Clark Waddoups  
United States District Judge