| 1 | IN THE UNITED STATES DISTRICT COURT |
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| 2 | FOR THE EASTERN DISTRICT OF VIRGINIA Richmond Division |
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| 5 | The United States of America, |
| 6 | plaintiff, |
| 7 | versus 3:08 CV 709 |
| 8 | Jean Cunningham, et al., |
| 9 | defendants |
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| 12 | October 9, 2009 |
| 13 | Richmond, Virginia |
| 14 | |
| 15 | Phone Conference |
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| 18 | Before: Honorable Richard L. Williams |
| 19 | Senior United States District Judge |
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| 23 | Gilbert Frank Halasz, RMR |
| 24 | Official Court Reporter U.S. Courthouse 701 East Broad Street |
| 25 | Richmond, Virginia 23219 |

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| 5 | APPEARANCES |
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| 8 | Richard Dellheim, Esq. |
| 9 | Robin E. Perrin, Esq. |
| LO | Lema Bashir, Esq. |
| L1 | for the plaintiff |
| L2 | |
| L3 | Robert A. Dybing, Esquire, |
| L 4 | for the defendant |
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- 1 THE CLERK: I have joined Judge Williams
- 2 here. We have our court reporter, Gil Halasz,
- 3 well.
- 4 THE COURT: Okay. Identify yourselves, if
- 5 you will, so that Gil will have an accurate
- 6 record.
- 7 MR. DELLHEIM: This Richard Dellheim on
- 8 behalf of the United States.
- 9 MS PERRIN: Good afternoon. This is Robin
- 10 Perrin on behalf of the United States.
- 11 MS BASHIR: Lema Bashir here on behalf of
- 12 United States:
- MR. DYBING: Your Honor, good afternoon.
- 14 Robert Dybing for the defendant.
- 15 THE COURT: All right.
- Well, let me start off by asking Mr. Dellheim
- 17 a question.
- 18 I have done some preliminary research, and it
- 19 shows that eleven states have extended the state
- 20 law for accepting absentee ballots. Have you
- 21 studied the law governing how states extend the
- 22 law for accepting absentee ballots, or is it a
- 23 matter of right that comes under some statute or
- their constitution?
- MR. DELLHEIM: Your Honor, this is Richard

- 1 Dellheim. Good afternoon.
- 2 We have not conducted a survey of how states
- 3 pass state law to extend ballot deadlines, but we
- 4 would, I guess with some confidence, infer that
- 5 states in coordination with state election
- 6 authorities determine what is the most reasonable
- 7 method of what is the most reasonable deadlines in
- 8 conjunction with applicable election calendars,
- 9 and then pass legislation as appropriate.
- 10 THE COURT: Mr. Dybing, have you looked into
- it to find out how they extend their law for
- 12 counting absentee ballots?
- MR. DYBING: No, Your Honor.
- 14 THE COURT: Well, did you know that at least
- 15 eleven states have done it? And it goes, Georgia,
- three business days; Pennsylvania, New York 20
- days; and Virginia, being an enlightened state, I
- am sure it would extend it for at least 20 days.
- 19 Have you looked into that?
- 20 MR. DYBING: If you are asking if I looked
- into what other states have done, no, Your Honor,
- I have not.
- THE COURT: Right.
- Well, does Virginia have a provision where it
- could extend, say, for 30 days the counting of

- 1 absentee ballots?
- 2 MR. DYBING: No, Your Honor.
- 3 THE COURT: All right.
- Well, now if I were to find that Virginia did
- 5 violate UOCAVA, and we know from our hearing
- 6 earlier this week that the United States' position
- 7 is that the issue of whether to count the
- 8 timely-requested but belatedly-received ballots is
- 9 not moot despite the fact that the votes will not
- 10 be outcome-determinative because UOCAVA protects
- 11 the right to vote and not the right to change
- 12 elections, does the Commonwealth agree with that
- position, Mr. Dybing?
- 14 MR. DYBING: I am not sure I understood the
- 15 question, Your Honor.
- 16 THE COURT: Did you understand it,
- 17 Mr. Dellheim?
- MR. DELLHEIM: I think I did, Your Honor.
- 19 If I may, it is, of course, the United
- 20 States' position if there is -- if The Court does
- in fact find a UOCAVA violation stemming from the
- November 2008 election, then the appropriate
- remedy under UOCAVA is in fact to count the
- 24 ballots.
- 25 THE COURT: Right. But it is the position of

- the United States that UOCAVA protects the right
- 2 to vote and not the right to change elections; is
- 3 that your position?
- 4 MR. DELLHEIM: That is absolutely a hundred
- 5 percent the United States' position.
- 6 THE COURT: All right.
- 7 What is the Commonwealth of Virginia's
- 8 position, Mr. Dybing? Do you agree with
- 9 Mr. Dellheim?
- 10 MR. DYBING: Only in a very general sense. I
- 11 think UOCAVA has carefully provided certain
- 12 obligations on states which Virginia has complied
- with. And, of course, those obligations do
- 14 necessarily relate to the right to vote. And so
- that much we concur, that UOCAVA is in our
- estimation clear as to the right conferred with
- 17 regard to absentee voting.
- 18 THE COURT: But it is the right to vote and
- 19 not to change elections; is that your position?
- MR. DYBING: Well, that is correct. I don't
- see anything in UOCAVA that deals with the
- 22 changing of elections.
- 23 THE COURT: All right. But --
- MR. DYBING: If I could be specific, Your
- 25 Honor. Specifically 1973-1(a)(1) obligates states

- 1 to permit UOCAVA voters to vote by absentee ballot
- and to process those ballots in a certain way.
- 3 And so the obligation of the state, we think, are
- 4 clear. And those obligations do not extend to the
- 5 changing of elections, or it doesn't address that
- 6 topic.
- 7 THE COURT: All right.
- 8 Well now, to the extent that you didn't say
- 9 "yes," as you know the Fourth Circuit handles
- issues of mootness much like it handles issues of
- 11 Article III standing, and as such for a
- 12 controversy to be moot it must lack at least one
- of the three required elements of Article III
- standing; one, injury in fact; causation; or
- 15 three, redressability.
- Now, which of these three elements then do
- 17 you believe the United States lacks as to the
- 18 counting of ballots issue?
- 19 MR. DYBING: Well, Your Honor, I think
- 20 redressability was a point that we mentioned in
- our motion to dismiss at the very inception of the
- 22 case. And I understand The Court did not find the
- case moot at that juncture. But certainly our
- 24 position, given the state of affairs now in
- October of 2009 that there is no effective

- 1 redress-ability available --
- THE COURT: Well, let me ask you this.
- 3 As of now these uncounted ballots, have they
- 4 been shipped into Richmond and are being held in a
- 5 secure place? Or do you know?
- 6 MR. DYBING: We know the answer, Your Honor.
- 7 I will have the answer to you in about ten
- 8 seconds.
- 9 THE COURT: Okay.
- 10 MR. DYBING: They are secured in each
- 11 locality.
- 12 THE COURT: Okay. So the local registrars
- and officials, I think they put them in a sealed
- envelope as I recall it; is that right?
- 15 MR. DYBING: That's correct. That's correct.
- 16 Under the local electoral board. I think the
- 17 Virginia statute provides, Your Honor, that those
- 18 ballots are kept by the clerk of court.
- 19 THE COURT: Okay.
- 20 Well, let me ask you. To what extent would
- it be costly for the Commonwealth of Virginia to
- now have them counted and then processed in the
- usual way? Would it be expensive, or would you
- have to reconvene a whole lot of people? How
- would the clerk certify that these are the actual

- 1 ballots that were turned over to the registrars,
- or whatever you have in Wise County and these
- 3 remote localities in Virginia?
- 4 MR. DYBING: Your Honor, it would be
- 5 expensive. If I could elaborate on my answer.
- 6 The officers of election -- excuse me one second,
- 7 Your Honor.
- 8 There are 15,000 officers of election who are
- 9 involved in the certification process. And there
- are four hundred people who are on a local
- 11 electoral board who then must certify those
- 12 results. So we are talking about a fairly
- enormous undertaking in terms of the cost of
- assembling those people, paying those people, et
- 15 cetera.
- 16 THE COURT: All right.
- 17 All right, Mr. Dellheim. How can you justify
- putting the Commonwealth to this expense knowing
- 19 as we do that these votes will have no impact on
- the election results? And what point does The
- 21 Court's eye for economy and the efficient use of
- time and resources have to trump requests for a
- year-old outcome, moot, feel-good remedy when The
- 24 Court has no reason to believe the Commonwealth
- will not provide absentee ballots in time enough

- for UOCAVA voters to cast them timely at all
- future elections? Can you answer that?
- 3 MR. DELLHEIM: The United States is mindful
- 4 in this case, as we are in all cases, of the
- 5 impact on the localities of our cases. However,
- it is clear that the right to vote is, under
- 7 Supreme Court case law among others, perhaps the
- 8 most fundamental right that an American enjoys.
- 9 There is evidence before this court from a Navy
- 10 captain explaining exactly, far more articuably
- 11 than I could, how important it is to him as he
- served his country to insure that the right to
- vote that has been stripped from him through no
- fault of his own be restored and that his vote
- 15 counts.
- MS BASHIR: Your Honor, if I may. There is
- 17 an election coming -- this is Lema Bashir for The
- 18 United States -- sorry. An election coming up on
- 19 November 3rd. Would it be possible to have
- certification take place along with the
- 21 certification during that election to save
- resources, if that is a problem?
- 23 THE COURT: Are you putting that to
- Mr. Dybing or to me?
- MS BASHIR: Mr. Dybing, or to you perhaps as

- 1 a suggestion.
- 2 THE COURT: Mr. Dybing, do you care to
- 3 comment on that?
- 4 MR. DYBING: I will in just a moment, Your
- 5 Honor. I need to refer to a source.
- 6 There are different officers of election for
- 7 the up-coming election. They switch every
- 8 election.
- 9 THE COURT: All right.
- 10 MR. DYBING: And they are volunteers.
- 11 MR. DELLHEIM: This is Richard Dellheim.
- 12 There must be some practical way that is as
- mindful as we can be of conserving local election
- officers' resources to insure that these votes
- count.
- 16 THE COURT: All right.
- 17 MR. DELLHEIM: Miss Bashir's suggestion that
- 18 when the officers for the up-coming election are
- 19 called they do double duty and certify the
- 20 November 2008 election. If Mr. Dybing says that
- is impossible, there is an election after that.
- There must be some way to insure that these votes
- are counted while being mindful of limited local
- 24 election resources.
- 25 THE COURT: Let me ask you another question.

| 1 | If I order the Commonwealth to count as valid |
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| 2 | the timely-requested but belatedly-received |
| 3 | absentee ballots, for how long would you have The |
| 4 | Court extend Virginia's statutory deadline beyond |
| 5 | the close of polls on November 4, 2008? And I |
| 6 | guess some guidance would be that the states that |
| 7 | have extended it go over anywhere from three days |
| 8 | to 20 days. Do you think 20 days would be a |
| 9 | reasonable period of time, or longer, or what? |
| 10 | Are you scratching your head, or didn't you |
| 11 | hear my question? |
| 12 | MR. DYBING: Are you asking me that question? |
| 13 | THE COURT: I was asking Mr. Dellheim. |
| 14 | MR. DELLHEIM: Thank you, Judge. |
| 15 | THE COURT: How long suppose that I order |
| 16 | the Commonwealth to count as valid the |
| 17 | timely-requested but belatedly-received absentee |
| 18 | ballots? For how long after November 4 should the |
| 19 | cut-off be? |
| 20 | MR. DELLHEIM: Your Honor, it is our view |
| 21 | that all the ballots that were received that were |
| 22 | belatedly sent out but nonetheless received should |
| 23 | be counted. |
| 24 | THE COURT: Okay. So even if they came in as |
| 25 | much as say 60 days after the polls closed on |

- 1 November 4?
- 2 MR. DELLHEIM: Your Honor, there is an
- 3 answer. There is an answer to this question and I
- 4 do not have the state's data base in front of me.
- 5 Perhaps my colleague may be able to assist me.
- 6 But I believe that the last ballots were received
- 7 sometime in late November or early December.
- 8 THE COURT: Okay.
- 9 MR. DELLHEIM: I may be wrong about that,
- 10 Your Honor. But I believe that we are not talking
- about an infinite amount of time.
- 12 THE COURT: Okay.
- MS BASHIR: That is the case, Your Honor. I
- 14 believe that the last ballot arrived was returned
- on December 17th.
- 16 THE COURT: Okay.
- MR. DYBING: Your Honor, Bob Dybing here.
- 18 We don't believe that is correct. We think
- 19 that ballots continue to come in and came in in to
- the spring.
- MR. DELLHEIM: I would respond to that that
- in the Wisconsin case that we have cited in our
- briefs that is precisely the remedy order in
- 24 effect by that court. In other words, it was a
- November election and the court ordered the state

- 1 to certify the results, I believe, for all ballots
- 2 received. And the election was not certified, I
- 3 believe, until the following spring. In other
- 4 words --
- 5 THE COURT: Well, Mr. Dellheim, while I have
- 6 you on the line, where do I get the authority to
- 7 make an order to modify Virginia's state law?
- 8 MR. DELLHEIM: I believe under the supremacy
- 9 clause, Your Honor. If in fact the State of
- 10 Virginia -- if The Court finds the State of
- 11 Virginia has violated federal law it is within The
- 12 Court's remedial authority under UOCAVA to order
- such relief as will completely remedy the
- 14 violation.
- THE COURT: Mr. Dybing, do you share his
- views that I have that authority, or do you think
- that it is going too far?
- 18 MR. DYBING: Your Honor, respectfully, we
- 19 contend that there is no authority in UOCAVA for
- The Court to intrude on Virginia's electoral
- 21 regime, particularly with regard, particularly
- 22 with regard to the processing and handling of
- absentee ballots which may have been mailed late
- and which were received after the election day,
- 25 the date by which they had to be counted under

- 1 Virginia law. We don't see any authority in
- 2 UOCAVA to impose that remedy.
- 3 MR. DELLHEIM: Your Honor, with respect to
- 4 Mr. Dybing, the State of Virginia's position is
- 5 completely out of step with every -- with almost
- 6 every single state with whom we have had you
- 7 UOCAVA litigation. Most of our cases settled.
- 8 Most of the cases are settled by a federal court
- 9 order where states concede a violation and where
- 10 they also concede that the court has the power to
- in those circumstances implement a remedy that is
- 12 at times contrary to state law.
- 13 THE COURT: All right.
- Well, I think you have answered most of my
- 15 questions.
- Mr. Dybing, anything else that you can add
- 17 that you think will be helpful to The Court before
- I issue an opinion in the case?
- MR. DYBING: No, Your Honor.
- THE COURT: Okay.
- 21 Any of your associates in attendance, on both
- 22 sides, can you add anything that will ease the
- burdens of The Court in deciding this case?
- 24 Because I will give you some sort of a medal if
- you can make it easier for me.

- 1 MS BASHIR: Lema Bashir. One thing I would
- 2 suggest with respect to counting late-arrived
- 3 ballots, perhaps it would ease your mind if we
- 4 were looking at those that were post marked by
- 5 election day.
- 6 THE COURT: Okay.
- 7 MS BASHIR: As to opposed to any ballots
- 8 returned late.
- 9 THE COURT: Okay. So if one came out of
- 10 Afghanistan that was postmarked on November 3 or 4
- and was received on Christmas of the following
- 12 year that would be counted?
- MR. DYBING: Your Honor, Robert Dybing here.
- Your Honor, there are no post marks on these
- 15 ballots. These are free mail.
- 16 THE COURT: Okay. So how does that affect
- 17 your suggestion that the postmark on them would be
- 18 helpful?
- 19 MS BASHIR: Postmark or perhaps the date with
- 20 the voter's signature. Something indicating this
- is when the vote was cast by election day.
- 22 THE COURT: Will that data be on all the
- 23 ballots do you think?
- MR. DYBING: No, Your Honor.
- THE COURT: Well, each of you give me the

- spin that you put on that question.
- 2 MR. DYBING: Robert Dybing here, Your Honor.
- 3 There is no date on the ballots.
- 4 THE COURT: All right.
- 5 MS BASHIR: Then I misunderstood. I
- 6 apologize, Your Honor.
- 7 THE COURT: All right. Fine.
- 8 Well, I will get on this as soon as I can.
- 9 But I can promise you in advance I am not going to
- 10 ruin my Columbus Day holiday on Monday by working
- on this. I am giving each of you all permission
- not to even think about it on Columbus Day.
- 13 MR. DYBING: Thank you, Judge.
- 14 MR. DELLHEIM: We are grateful, Your Honor.
- 15 THE COURT: If you can think of anything else
- that will be helpful to you, I leave it open to to
- to drop me a memo or something of that nature.
- MR. DYBING: Yes, Your Honor.
- 19 THE COURT: All right.
- Thank you for arranging the call.
- 21 MR. DELLHEIM: Thank you for your time, Your
- Honor.
- MS BASHIR: Thank you.
- THE COURT: Good bye.
- MR. DYBING: Goodbye.

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| 2 | HEARING ADJOURNED. |
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| 4 | The foregoing is a true and correct transcript. |
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| 6 | Gilbert Frank Halasz, RMR |
| 7 | Official Court Reporter |
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