

IN THE UNITED STATES DISTRICT COURT  
FOR THE EASTERN DISTRICT OF VIRGINIA  
RICHMOND DIVISION

DONALD E. STUART,

Plaintiff,

v.

Action No. 3:09-CV-459

LASALLE BANK NATIONAL ASSOCIATION,  
As Trustee Under the Pooling and  
Servicing Agreement Dated as of December  
1, 2006, GSAMP Trust 2006-HE8,

AEGIS LENDING CORPORATION,

BAC NORTH AMERICAN HOLDING  
COMPANY,

BANK OF AMERICA,

and

ANY UNKNOWN HOLDER OF NOTE AS TO  
LOAN TRANSACTION DATED JULY 25,  
2006 BETWEEN PLAINTIFF AND AEGIS  
LENDING CORPORATION SECURED BY  
DEED OF TRUST THAT WAS A LIEN ON HIS  
HOME AT 2323 BUCKNER STREET,  
PETERSBURG, VA 23805,

Defendants.

**MEMORANDUM OPINION**

THIS MATTER is before the Court on Defendant Bank of America's Motion to Dismiss (Docket No. 19). After examining the motion, the associated briefs, and the Amended Complaint, the Court finds that oral argument is unnecessary since the facts and legal contentions are adequately presented and oral argument would not aid in the

decisional process. E.D. Va. Loc. Civ. R. 7(J). For the reasons stated below, the Court GRANTS the Motion.

### **I. BACKGROUND**

This declaratory judgment action concerns allegedly improper finance fees under the Truth in Lending Act (“TILA”). In 2006, Plaintiff Donald Stuart entered into a consumer refinance mortgage loan with Aegis Lending Corporation by executing a promissory note and deed of trust, which placed a security interest on Stuart’s home located in Petersburg, Virginia.<sup>1</sup> Aegis later assigned Stuart’s note to LaSalle Bank, National Association, which by merger became Bank of America.

As part of the transaction, creditor Aegis provided debtor Stuart certain material disclosures required by TILA,<sup>2</sup> including the annual percentage rate; number, amount, and due date of payments; and any finance charges. Stuart was also informed that under certain circumstances he would have a right to cancel the transaction. This dispute specifically concerns a notary fee of \$250.00, which was listed on the Settlement Statement as being paid to a third-party company named Accurate Closings. (Bank Mem. in Supp. Mot. to Dismiss, Exh. B, at 2.) National Lending Services was the closing agent for the transaction.

Subsequently, Stuart breached the mortgage loan by failing to make payments on the note. Accordingly, a non-judicial foreclosure was instituted on Stuart’s Petersburg

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<sup>1</sup>These facts are taken from Stuart’s Complaint and are assumed true for purposes of this Motion. See Mylan Labs., Inc. v. Matkari, 7 F.3d 1130, 1134 (4th Cir. 1993).

<sup>2</sup>The Bank does not dispute that Stuart’s mortgage transaction was covered by TILA.

home. In May 2008, during the pendency of the foreclosure, Stuart sent the Bank a rescission letter, claiming that the mortgage loan should be rescinded because the Bank failed to disclose that part of the notary fee was a finance charge in violation of TILA.

Although the Bank has yet to honor the rescission letter, the foreclosure sale was cancelled. In July 2009, Stuart initiated this suit, seeking a declaratory judgment that he properly rescinded the mortgage and also requesting the Court determine an amount due in tender by him. Stuart amended his complaint in October 2009. The Bank has now filed a motion to dismiss under Federal Rule of Civil Procedure 12(b)(6).

## **II. LEGAL STANDARD**

Rule 8 of the Federal Rules of Civil Procedure requires a complaint stating a claim for relief to contain a short plain statement of the claim that gives the defendant fair notice of what the claim is and the grounds upon which it rests. Fed. R. Civ. P. 8(a)(2); Bell Atl. Corp. v. Twombly, 550 U.S. 544, 555 (2007). Defendants police this requirement using Rule 12(b)(6), which permits a party to test the legal sufficiency of a complaint. Republican Party of N.C. v. Martin, 980 F.2d 943, 952 (4th Cir. 1992) (citing 5A Charles A. Wright & Arthur R. Miller, Federal Practice and Procedure § 1356 (1990)). A 12(b)(6) motion does not, however, “resolve contests surrounding the facts, the merits of a claim, or the applicability of defenses.” Id. As a result, in resolving a 12(b)(6) motion, a court must regard all of plaintiff’s well-pleaded allegations as true, Mylan Labs., Inc. v. Matkari, 7 F.3d 1130, 1134 (4th Cir. 1993), as well as any facts that could be proved consistent with those allegations, Hishon v. King & Spalding, 467 U.S. 69, 73 (1984). In contrast, the court does not have to accept legal conclusions couched as factual allegations, Twombly, 550 U.S. at

555, or “unwarranted inferences, unreasonable conclusions, or arguments,” E. Shore Mkts., Inc. v. J.D. Assocs. Ltd. P’ship, 213 F.3d 175, 180 (4th Cir. 2000); see also Ashcroft v. Iqbal, 129 S. Ct. 1937, 1950 (2009). With these principles in mind, the court must ultimately ascertain whether the plaintiff has stated a “plausible, not merely speculative, claim for relief.” Twombly, 550 U.S. at 555.

“Determining whether a complaint states a plausible claim for relief [is] . . . a context-specific task that requires the reviewing court to draw on its judicial experience and common sense.” Iqbal, 129 S. Ct. at 1950. While Rule 8(a)(2) requires a showing, not simply a blanket assertion of “entitlement to relief,” the plaintiff is not required to show that it is likely to obtain relief. Twombly, 550 U.S. at 556 n.3; Iqbal, 129 S. Ct. at 1949. In the end, if the complaint alleges—directly or indirectly—each of the elements of “some viable legal theory,” the plaintiff should be given the opportunity to prove that claim. Twombly, 550 U.S. at 563 n.8.

### **III. DISCUSSION**

Stuart alleges that the Bank, via the closing agent involved in the mortgage transaction, violated TILA by charging him an undisclosed finance charge as part of a \$250 notary fee. The Bank argues that the closing agent was not an agent for the Bank and that the Act specifically exempts notary fees charged by closing agents from inclusion as a finance charge.

#### **A. Background on the Truth in Lending Act**

In regulating the relationship between lenders and consumers, the Truth in Lending Act aims to ensure meaningful disclosure of credit terms and to protect consumers from

inaccurate and unfair credit billing practices. 15 U.S.C. § 1601(a). TILA requires lenders to disclose the cost of credit to borrowers as a dollar amount. This is done by disclosing, among other things, the amount financed, the finance charge, the annual percentage rate, and the total sale price. 15 U.S.C. § 1638(a); 12 C.F.R. § 226.18. The “finance charge” is the sum of all charges, minus certain exclusions, payable by the borrower and imposed by the creditor incident to the extension of credit. 15 U.S.C. § 1605(a).

TILA and its implementing regulation, Regulation Z, identify what fees are included in and excluded from the finance charge. *Id.*; 12 C.F.R. § 226.4. Examples of fees included in the finance charge are interest, points, credit report fees, service charges, and borrower paid mortgage broker fees. 15 U.S.C. § 1605(a); 12 C.F.R. § 226.4(b). Moreover, under Regulation Z, the “Special Rule” for closing agents states that

Fees charged by a third party that conducts the loan closing (such as a settlement agent, attorney, or escrow or title company) are finance charges only if the creditor:

- (i) Requires the particular services for which the consumer is charged;
- (ii) Requires the imposition of the charge; or
- (iii) Retains a portion of the third-party charge, to the extent of the portion retained.

12 C.F.R. § 226.4(a)(2) (emphasis added).

Some fees are specifically exempted from inclusion as a finance charge. Examples of these excludable fees include certain real estate related fees, such as charges for title insurance, property appraisals and notary fees, provided they are bona fide and reasonable. 15 U.S.C. § 1605(e); 12 C.F.R. § 226.4(c)(7). Because only reasonable fees are excludable, any unreasonable amount must be included in the finance charge. 12 C.F.R. § 226.4(c)(7).

If a mortgage lender fails to disclose finance charges accurately, it has violated the Act, exposing the lender to penalties such as money damages, attorney's fees, and rescission. 15 U.S.C. §§ 1635(a) & (g), 1640(a).<sup>3</sup> If a borrower seeks rescission, TILA requires the borrower to tender to the creditor the loan proceeds, less any payments that had been made. *Id.* § 1635(b). The court may modify this process where appropriate, including where borrowers do not evidence the ability or intent to comply with their rescission obligations. *See id.*; *see also Powers v. Sims & Levin*, 542 F.2d 1216, 1221 (4th Cir. 1976) (noting that a court may “circumscribe the right of rescission to avoid the perpetration of stark inequity” such as “when it is known that the borrowers did not intend and were not prepared to tender restitution of the funds expended by the lender”).

**B. Whether Part of the Notary Fee Was an Unreasonable Finance Charge Imposed by Aegis**

Stuart alleges that Aegis imposed the notary fee through the closing agent, National Lending Services, and thus can be held accountable for the unreasonable finance charge under TILA. The Bank says that Stuart's allegations are implausible legal conclusions that cannot survive a motion to dismiss. Besides Stuart's conclusory assertion that Aegis

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<sup>3</sup> TILA does, however, leave some room for small errors. Under the statute's “tolerances for accuracy” provision, 15 U.S.C. § 1605(f), damages may be awarded for such a disclosure violation only if “the amount disclosed as the finance charge . . . [varies] from the actual finance charge by more than \$100.” *Id.* § 1605(f)(1)(A). Typically, if a lender fails to disclose a finance charge that exceeds the tolerance level, the borrower can rescind the mortgage within three days following the transaction. 15 U.S.C. § 1635(a). But when the mortgagor has instituted a foreclosure action, such as in this case, TILA lowers the tolerance amount to \$35, *id.* § 1635(i)(2); 12 C.F.R. § 226.23(h)(2)(i), and the time period is extended to three years, 15 U.S.C. § 1635(f). Stuart's Amended Complaint alleges that at least \$100 of the notary fee was an undisclosed, improper finance charge and that he sought rescission within three years of entering into the July 2006 agreement.

imposed the fee, the Bank states that Stuart has offered no factual evidence that Aegis required the particular services for which Stuart was charged, required the imposition of the fee, or retained any portion of the fee, as is required by the Special Rule for it to be considered a “finance charge.” Because either the closing agent or the notary Accurate Closings actually imposed the notary fee, the Bank says that the Special Rule dictates that the fee is specifically not considered a finance charge under TILA.

The Bank further claims that accepting Stuart’s broad agency theory would eviscerate the Special Rule “since nearly any conceivable closing agent fee would be ‘imposed’ by the closing agent in its general capacity as an agent for the lender.” (Bank Mem. in Supp. Mot. to Dismiss 13.) Such a result, the Bank says, cannot be correct because it would render the Special Rule completely meaningless.

Asserting that he has met his pleading obligations, Stuart points to his Amended Complaint, which alleges that “Aegis required Stuart to pay a notary fee of \$250.00.” (Amend. Compl. ¶ 9A.) In his response to the Bank’s motion (i.e. not in the Amended Complaint), Stuart explains that Aegis required the fee, in his view, because to get a security interest in his home, the Bank had to record the notarized deed of trust in the public records. Thus, in Stuart’s view, Aegis is not protected by the Special Rule and was required to disclose any notary fee that was unreasonable or not bona fide.

The outcome of this Motion hinges on TILA’s Special Rule for closing agents. Under this rule, Aegis was required to reveal the alleged finance charges included with the notary fee only if Aegis (1) required the documents to be notarized, (2) required the notary fee, or (3) retained a portion of the notary fee. See 12 C.F.R. § 226.4(a)(2)(i)-(iii). Stuart’s

Amended Complaint merely states the legal conclusion that “Aegis required Stuart to pay a notary fee of \$250.00.” (Amend. Compl. ¶ 9A.) It is well settled, however, that “[t]hreadbare recitals of the elements of a cause of action, supported by mere conclusory statements, do not suffice.” Iqbal, 129 S. Ct. at 1499. Stuart’s allegations are simply sterile legal conclusions that “are not entitled to the assumption of truth.” Id. at 1500. Stripped of such legal incantation, these allegations provide insufficient factual support that Aegis required the notary fee. As a result, Stuart’s Amended Complaint fails to sufficiently plead a violation of TILA, and the Bank’s Motion to Dismiss is GRANTED.<sup>4</sup>

#### **IV. CONCLUSION**

For the reasons articulated above, the Court GRANTS the Bank’s Motion. An appropriate Order will accompany this memorandum.

Let the Clerk send a copy of this memorandum to all counsel of record.

It is SO ORDERED.

<p>_____ /s/ James R. Spencer Chief United States District Judge</p>
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Entered this 10th day of February 2010

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<sup>4</sup>Whether the notary fee was reasonable or bona fide is not relevant if there is insufficient allegations that Aegis was actually the one to impose the charge. Similarly, the Court notes that because there are insufficient allegations that Aegis imposed the fee, the Court does not address the Bank’s tender argument.