IN THE UNITED STATES DISTRICT COURT FOR THE WESTERN DISTRICT OF VIRGINIA ROANOKE DIVISION

CLERK'S OFFICE U.S. DIST. COURT AT DANVILLE, VA FILED

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JUAN LEDEZMA-RODRIGUEZ,)	/ /
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Petitioner,)	Civil Action No. 7:18cv00268
)	
V.)	MEMORANDUM OPINION
M. BRECKEN,		By: Hon. Jackson L. Kiser
		Senior United States District Judge
Respondent.	~	Senior Onited States District Judge
Respondent.)	

Juan Ledezma-Rodriguez, a federal inmate proceeding <u>pro se</u>, filed a petition for a writ of habeas corpus under 28 U.S.C. § 2241. Relying on 28 U.S.C. § 2255(e), <u>United States v</u>. <u>Wheeler</u>, 886 F.3d 415 (4th Cir. 2018), and <u>United States v</u>. <u>Simmons</u>, 649 F.3d 237 (4th Cir. 2011),¹ Ledezma-Rodriguez seeks to invalidate the sentence imposed on him by the United States District Court for the Southern District of Iowa in 2002, Case No. 3:00cr00071. Upon review of the record, I conclude that the respondent's motion to dismiss must be granted because I lack jurisdiction to consider Ledezma-Rodriguez's § 2241 petition.

I.

In 2002, after a jury trial in the Southern District of Iowa, the court convicted Ledezma-Rodriguez of possession with intent to distribute more than 500 grams of mixture containing methamphetamine and amphetamine purporting to be methamphetamine, in violation of 21 U.S.C. §§ 841(a)(1) and (b)(1)(A); possession of cocaine with intent to distribute, in violation of 21 U.S.C. §§ 841(a)(1) and (b)(1)(B); conspiracy to distribute cocaine and more than 500 grams of mixture containing methamphetamine and amphetamine purporting to be methamphetamine,

¹ In reviewing a prior conviction under North Carolina law, <u>Simmons</u> held that a prior conviction could not enhance a sentence if the defendant's criminal history was not sufficient to garner more than a year of imprisonment.

in violation of 21 U.S.C. §§ 846 and 841(b)(1)(B); and carrying a firearm in relation to a drug trafficking crime, in violation of 18 U.S.C. § 924(c). Prior to trial, the United States filed a notice of prior convictions pursuant to 21 U.S.C. § 851, setting forth Ledezma-Rodriguez's two prior Oregon felony drug convictions, which increased the mandatory minimum sentence to life imprisonment on two of the federal drug counts. The court sentenced Ledezma-Rodriguez to life imprisonment on the conspiracy and methamphetamine distribution convictions, a concurrent thirty-year sentence on the cocaine distribution conviction, and a consecutive five-year sentence on the § 924(c) conviction. Ledezma-Rodriguez appealed and the Court of Appeals for the Eighth Circuit denied the appeal.

In September 2003, Ledezma-Rodriguez filed a motion to vacate, set aside, or correct his sentence pursuant to § 2255, which the Southern District of Iowa denied and the Eighth Circuit affirmed. In 2006, Ledezma-Rodriguez filed a petition for a successive habeas corpus motion under 28 U.S.C. § 2244, and the Eighth Circuit denied his motion. In 2013, Ledezma-Rodriguez filed a second § 2255 motion in the district court and the court dismissed it without prejudice as successive. In 2014, Ledezma-Rodriguez filed another petition for a successive habeas corpus motion under § 2244, which the court again denied. In 2016, Ledezma-Rodriguez filed a third petition for a successive habeas corpus motion under § 2244, which the court again denied. In 2016, Ledezma-Rodriguez filed a third petition for a successive habeas corpus motion under § 2244, and the court again denied his court again denied

In his instant § 2241 petition, Ledezma-Rodriguez argues that his sentence is unlawful because his prior Oregon drug convictions are not qualifying offenses for the sentencing enhancement of 21 U.S.C. § 841(b)(1)(A), in light of <u>Simmons</u>, 649 F.3d 237.² Respondent filed a motion to dismiss and Ledezma-Rodriguez has responded, making the matter ripe for

² Respondent contends that the Oregon convictions remain proper predicate offenses. I need not make that determination because I lack jurisdiction over the petition.

disposition.

A prisoner generally must file a motion under § 2255 to collaterally attack the legality of his detention under a federal conviction or sentence. 28 U.S.C. § 2255(a); <u>Davis v. United States</u>, 417 U.S. 333, 343 (1974). A district court cannot entertain a petition for a writ of habeas corpus under § 2241 challenging a federal court judgment unless a motion pursuant to § 2255 is "inadequate or ineffective to test the legality of [that inmate's] detention." 28 U.S.C. § 2255(e) ("the savings clause"); <u>United States v. Wheeler</u>, 886 F.3d 415, 423 (4th Cir. 2018). "[T]he remedy afforded by § 2255 is not rendered inadequate or ineffective merely because an individual has been unable to obtain relief under that provision, or because an individual is procedurally barred from filing a § 2255 motion." <u>In re Vial</u>, 115 F.3d 1192, 1194 n.5 (4th Cir. 1997).³

The United States Court of Appeals for the Fourth Circuit has concluded that § 2255 is inadequate and ineffective to test the legality of a sentence when:

(1) at the time of sentencing, settled law of this circuit or the Supreme Court established the legality of the sentence; (2) subsequent to the prisoner's direct appeal and first § 2255 motion, the aforementioned settled substantive law changed and was deemed to apply retroactively on collateral review; (3) the prisoner is unable to meet the gatekeeping provisions of § 2255(h)(2) for second or successive motions; and (4) due to this retroactive change, the sentence now presents an error sufficiently grave to be deemed a fundamental defect.

Wheeler, 886 F.3d at 429.⁴ If any one of the requirements is not met, the court is deprived of

³ I have omitted internal quotation marks, alterations, and/or citations here and throughout this memorandum opinion, unless otherwise noted.

⁴ Although recognizing their status as binding precedent on this court, respondent also argues in his motion to dismiss that <u>Wheeler</u> and <u>In re Jones</u>, 226 F.3d 328 (4th Cir. 2000), were incorrectly decided by the Fourth Circuit. I decline to overrule the Fourth Circuit's decisions in these cases. <u>See Condon v. Haley</u>, 21 F. Supp. 3d 572, 583 (D.S.C. 2014) ("[A] decision of a circuit court, not overruled by the United States Supreme Court, is controlling precedent for the district courts within the circuit.").

jurisdiction and may not "entertain [the petition] to begin with." <u>Id.</u> at 425. Ledezma-Rodriguez bears the burden of proving subject matter jurisdiction. <u>Adams v. Bain</u>, 697 F.2d 1213, 1219 (4th Cir. 1982).

In evaluating the substantive law in a § 2255(e) savings clause analysis, the court must "look to the substantive law of the circuit where a defendant was convicted." <u>Hahn v. Moseley</u>, 931 F.3d 295, 300-01 (4th Cir. 2019). The Iowa district court where Ledezma-Rodriguez was convicted is within the Eighth Circuit. 28 U.S.C. § 41. Accordingly, while the court must apply the procedural standard in <u>Wheeler</u>, it must do so using Eighth Circuit substantive law. <u>Id</u>.

Ledezma-Rodriguez relies exclusively on <u>Simmons</u> as substantive law to support his argument. However, <u>Simmons</u> is a Fourth Circuit decision that is not binding upon courts within other circuits.⁵ <u>See Williams v. Ziegler</u>, No. 5:12-0398, 2013 U.S. Dist. LEXIS 183854, at *14, 2014 WL 201713, at *4 (S.D. W. Va. Dec. 30, 2013) (citing <u>Goodwin v. United States</u>, No. 1:12cv430; 1:08cr104, 2013 U.S. Dist. LEXIS 80093, at *9, 2013 WL 2468365, at * 3 (E.D. Tenn. June 7, 2013)). Ledezma-Rodriguez has failed to identify any retroactive Eighth Circuit case that would substantively change the law applicable to his conviction. Therefore, I conclude that Ledezma-Rodriguez is unable to satisfy the second prong of <u>Wheeler</u> and, thus, I lack

⁵ I note that in reaching its decision in <u>Simmons</u>, the Fourth Circuit relied on <u>Carachuri-Rosendo</u> <u>v. Holder</u>, 560 U.S. 563 (2010). The United States Supreme Court, however, did not make <u>Carachuri-Rosendo</u> retroactive to cases on collateral review. Thus, <u>Carachuri-Rosendo</u> does not establish a substantive change in the law for purposes of the savings clause. On August 21, 2013, the Fourth Circuit held that <u>Simmons</u> is retroactive to cases on collateral review that involve claims of actual innocence of an underlying Section 922(g) conviction. <u>Miller v. United States</u>, 735 F.3d 141 (4th Cir. 2013). In <u>Miller</u>, the Fourth Circuit noted that "[t]he fact that this Court relied on <u>Carachuri</u> in reaching its decision in <u>Simmons</u> does not mean that <u>Carachuri</u> itself announced a new rule of substantive criminal law, only that this Court applied <u>Carachuri</u> in such a way as to announce such a [new substantive rule.]" <u>Miller</u>, 735 F.3d at 146. The Fourth Circuit explained that even though "<u>Carachuri</u> is a procedural rule that is not retroactive, this does not mean that <u>Simmons</u>, in applying <u>Carachuri</u>, did not announce a substantive rule that is retroactive." <u>Id.</u> at 147. Although <u>Miller</u> and <u>Simmons</u> may result in a substantive change in the law for individuals convicted in the Fourth Circuit, Ledezma-Rodriguez was convicted in Eighth Circuit and cannot sustain his burden of showing a substantive change in the law based upon <u>Simmons</u>, <u>Miller</u>, or <u>Carachuri-Rosendo</u>.

jurisdiction to consider his § 2241 petition.

III.

For the reasons stated, I will grant respondent's motion and dismiss Ledezma-Rodriguez's § 2241 petition without prejudice for lack of jurisdiction. Wheeler, 886 F.3d at 424-25 (holding that § 2255(e) is jurisdictional).

ENTERED this day of September, 2019.

DISTRICT JUDGE