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3 **UNITED STATES DISTRICT COURT**
4 **EASTERN DISTRICT OF WASHINGTON**

5 Case No. CV-14-0338-JPH

6 MARCENE NESSLY,

7 Plaintiff,

8 vs.

9 CAROLYN W. COLVIN, Acting
10 Commissioner of Social Security,

11 Defendant.

ORDER GRANTING DEFENDANT'S
MOTION FOR SUMMARY
JUDGMENT

12 **BEFORE THE COURT** are cross-motions for summary judgment. ECF No.
13 14, 15. Attorney Cory J. Brandt represents plaintiff (Nessly). Special Assistant
14 United States Attorney Summer Stinson represents defendant (Commissioner). The
15 parties consented to proceed before a magistrate judge. ECF No. 7. Plaintiff filed a
16 reply April 6, 2015. ECF No. 16. After reviewing the administrative record and the
17 briefs filed by the parties, the court **grants** defendant's motion for summary
18 judgment, ECF No. 15.

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ORDER ~ 1

1 **JURISDICTION**

2 Nessler applied for disability income benefits (DIB) and supplemental security
3 income (SSI) benefits on March 2, 2012 (Tr. 131-39). She alleged disability
4 beginning (as amended) June 24, 2009. Benefits were denied initially and on
5 reconsideration (Tr. 87-89, 91-94). Administrative Law Judge (ALJ) Donna L.
6 Walker held a hearing May 6, 2013 (Tr. 26-62) and issued an unfavorable decision
7 May 23, 2013 (Tr. 12-20). The Appeals Council accepted additional evidence and
8 denied review September 17, 2014 (Tr. 1-5). October 17, 2014 Nessler appealed
9 pursuant to 42 U.S.C. §§ 405(g). ECF No. 1, 4.

10 **STATEMENT OF FACTS**

11 The facts have been presented in the administrative hearing transcript, the
12 ALJ's decision and the parties' briefs. They are only briefly summarized here and
13 throughout this order as necessary to explain the Court's decision.

14 Nessler was 47 years old at onset and 52 at the hearing. She has a ninth grade
15 education and has worked as a cashier and housekeeper. She alleges disability due to
16 tendonitis with radicular symptoms, left foot claudication, trigger thumb and AC
17 joint arthritis. ECF No. 14 at 2. She takes pain medication. On appeal Nessler alleges
18 the ALJ should have found she is more limited.

19 **SEQUENTIAL EVALUATION PROCESS**

20 The Social Security Act (the Act) defines disability as the "inability to engage

1 in any substantial gainful activity by reason of any medically determinable physical
2 or mental impairment which can be expected to result in death or which has lasted or
3 can be expected to last for a continuous period of not less than twelve months.” 42
4 U.S.C. §§ 423(d)(1)(A), 1382c(a)(3)(A). The Act also provides that a plaintiff shall
5 be determined to be under a disability only if any impairments are of such severity
6 that a plaintiff is not only unable to do previous work but cannot, considering
7 plaintiff’s age, education and work experiences, engage in any other substantial
8 work which exists in the national economy. 42 U.S.C. §§ 423(d)(2)(A),
9 1382c(a)(3)(B). Thus, the definition of disability consists of both medical and
10 vocational components. *Edlund v. Massanari*, 253 F.3d 1152, 1156 (9th Cir. 2001).

11 The Commissioner has established a five-step sequential evaluation process
12 for determining whether a person is disabled. 20 C.F.R. §§ 404.1520, 416.920. Step
13 one determines if the person is engaged in substantial gainful activities. If so,
14 benefits are denied. 20 C.F.R. §§ 404.1520(a)(4)(i), 416.920(a)(4)(i). If not, the
15 decision maker proceeds to step two, which determines whether plaintiff has a
16 medically severe impairment or combination of impairments. 20 C.F.R. §§
17 404.1520(a)(4)(ii), 416.920(a)(4)(ii).

18 If plaintiff does not have a severe impairment or combination of impairments,
19 the disability claim is denied. If the impairment is severe, the evaluation proceeds to
20 the third step, which compares plaintiff’s impairment with a number of listed

1 impairments acknowledged by the Commissioner to be so severe as to preclude
2 substantial gainful activity. 20 C.F.R. §§ 404.1520(a)(4)(iii), 416.920(a)(4)(iii); 20
3 C.F.R. § 404 Subpt. P App. 1. If the impairment meets or equals one of the listed
4 impairments, plaintiff is conclusively presumed to be disabled. If the impairment is
5 not one conclusively presumed to be disabling, the evaluation proceeds to the fourth
6 step, which determines whether the impairment prevents plaintiff from performing
7 work which was performed in the past. If a plaintiff is able to perform previous work
8 that plaintiff is deemed not disabled. 20 C.F.R. §§ 404.1520(a)(4)(iv),
9 416.920(a)(4)(iv). At this step, plaintiff's residual functional capacity (RFC) is
10 considered. If plaintiff cannot perform past relevant work, the fifth and final step in
11 the process determines whether plaintiff is able to perform other work in the national
12 economy in view of plaintiff's residual functional capacity, age, education and past
13 work experience. 20 C.F.R. §§ 404.1520(a)(4)(v), 416.920(a)(4)(v); *Bowen v.*
14 *Yuckert*, 482 U.S. 137 (1987).

15 The initial burden of proof rests upon plaintiff to establish a *prima facie* case
16 of entitlement to disability benefits. *Rhinehart v. Finch*, 438 F.2d 920, 921 (9th Cir.
17 1971); *Meanel v. Apfel*, 172 F.3d 1111, 1113 (9th Cir. 1999). The initial burden is
18 met once plaintiff establishes that a mental or physical impairment prevents the
19 performance of previous work. The burden then shifts, at step five, to the
20 Commissioner to show that (1) plaintiff can perform other substantial gainful

1 activity and (2) a “significant number of jobs exist in the national economy” which
2 plaintiff can perform. *Kail v. Heckler*, 722 F.2d 1496, 1498 (9th Cir. 1984).

3 STANDARD OF REVIEW

4 Congress has provided a limited scope of judicial review of a Commissioner’s
5 decision. 42 U.S.C. § 405(g). A Court must uphold a Commissioner’s decision,
6 made through an ALJ, when the determination is not based on legal error and is
7 supported by substantial evidence. *See Jones v. Heckler*, 760 F.2d 993, 995 (9th Cir.
8 1985); *Tackett v. Apfel*, 180 F.3d 1094, 1097 (9th Cir. 1999). “The [Commissioner’s]
9 determination that a plaintiff is not disabled will be upheld if the findings of fact are
10 supported by substantial evidence.” *Delgado v. Heckler*, 722 F.2d 570, 572 (9th Cir.
11 1983)(citing 42 U.S.C. § 405(g)). Substantial evidence is more than a mere scintilla,
12 *Sorenson v. Weinberger*, 514 F.2d 1112, 1119 n 10 (9th Cir. 1975), but less than a
13 preponderance. *McAllister v. Sullivan*, 888 F.2d 599, 601-02 (9th Cir. 1989).
14 Substantial evidence “means such evidence as a reasonable mind might accept as
15 adequate to support a conclusion.” *Richardson v. Perales*, 402 U.S. 389, 401
16 (1971)(citations omitted). “[S]uch inferences and conclusions as the [Commissioner]
17 may reasonably draw from the evidence” will also be upheld. *Mark v. Celebreeze*,
18 348 F.2d 289, 293 (9th Cir. 1965). On review, the Court considers the record as a
19 whole, not just the evidence supporting the decision of the Commissioner. *Weetman*
20 *v. Sullivan*, 877 F.2d 20, 22 (9th Cir. 1989)(quoting *Kornock v. Harris*, 648 F.2d 525,

1 526 (9th Cir. 1980)).

2 It is the role of the trier of fact, not this Court, to resolve conflicts in evidence.
3 *Richardson*, 402 U.S. at 400. If evidence supports more than one rational
4 interpretation, the Court may not substitute its judgment for that of the
5 Commissioner. *Tackett*, 180 F.3d at 1097; *Allen v. Heckler*, 749 F.2d 577, 579 (9th
6 Cir. 1984). Nevertheless, a decision supported by substantial evidence will still be
7 set aside if the proper legal standards were not applied in weighing the evidence and
8 making the decision. *Browner v. Secretary of Health and Human Services*, 839 F.2d
9 432, 433 (9th Cir. 1987). Thus, if there is substantial evidence to support the
10 administrative findings, or if there is conflicting evidence that will support a finding
11 of either disability or nondisability, the finding of the Commissioner is conclusive.
12 *Sprague v. Bowen*, 812 F.2d 1226, 1229-30 (9th Cir. 1987).

13 **ALJ'S FINDINGS**

14 ALJ Walker found Nessly was insured through September 30, 2009 (Tr. 12,
15 14). At step one, the ALJ found Nessly did not work at substantial gainful activity
16 levels after onset (Tr. 14). At steps two and three, she found Nessly suffers from a
17 right arm burn with secondary tendon infection (cellulitis) and resulting pain, and
18 tendonitis of the right elbow, impairments that are severe but do not meet or
19 medically equal a Listed impairment (Tr. 15). The ALJ found Nessly less than
20 fully credible (Tr. 16-18). She found Nessly can perform a range of light work (Tr.

1 15). At step four, the ALJ found Nessly can perform her past work as a cashier (Tr.
2 18). Alternatively, the ALJ found at step five there are other jobs Nessly can do such
3 as cashier with a sit/stand option, electronics assembler and hand packager/packer
4 (Tr. 19). The ALJ found Nessly has not been disabled as defined by the Act from
5 onset through the date of the decision (Tr. 19-20).

6 **ISSUES**

7 Nessly alleges the ALJ failed to properly weigh her treating doctor's opinion
8 and assess credibility. She alleges the ALJ erred at steps four and five. ECF No. 14
9 at 7. The Commissioner responds that the ALJ's findings are factually supported and
10 free of harmful legal error. She asks the court to affirm. ECF No. 15 at 2.

11 **DISCUSSION**

12 *A. Credibility*

13 Nessly alleges the ALJ failed to give clear and convincing reasons for
14 rejecting her subjective complaints. ECF No. 14 at 13-15. The Commissioner
15 responds the ALJ's reasons meet this standard and are supported by the record. ECF
16 No. 15 at 4-7.

17 The ALJ relied on the lack of evidence of significant limitations, lack of
18 evidence of treatment, gaps in treatment and leaving the workforce for reasons other
19 than as a result of her impairments (Tr. 16-18).

20 To aid in weighing the conflicting medical evidence, the ALJ evaluated

1 Nessly's credibility. Credibility determinations bear on evaluations of medical
2 evidence when an ALJ is presented with conflicting medical opinions or
3 inconsistency between a claimant's subjective complaints and diagnosed condition.
4 *See Webb v. Barnhart*, 433 F.3d 683, 688 (9th Cir. 2005). It is the province of the
5 ALJ to make credibility determinations. *Andrews v. Shahala*, 53 F.3d 1035, 1039
6 (9th Cir. 1995). However, the ALJ's findings must be supported by specific cogent
7 reasons. *Rashad v. Sullivan*, 903 F.2d 1229, 1231 (9th Cir. 1990). Absent affirmative
8 evidence of malingering, the ALJ's reasons for rejecting the claimant's testimony
9 must be "clear and convincing." *Lester v. Chater*, 81 F.3d 821, 834 (9th Cir. 1995).

10 The ALJ's reasons are clear and convincing.

11 The ALJ notes Nessly has failed to consistently obtain medical treatment,
12 without adequate explanation. The alleged onset date is June 24, 2009. Very long
13 gaps in medical treatment include a six month gap from October 2009 to February-
14 April 2010, no treatment for the entire year of 2011, and no treatment from
15 November 2012 to April 2013, when she presented with complaints of a dog scratch
16 on her arm (Tr. 16, 18, citing Tr. 217-55, 266-80, 284-303). Nessly alleges she was
17 unable to pay for medical care. The Commissioner points out the ALJ asked Nessly
18 about the lack of treatment and medical records, and she did not assert she was
19 unable to afford treatment. ECF No. 15 at 5, citing Tr. 38-39.

20 The ALJ found Nessly's complaints are not reasonably consistent with

1 objective medical evidence. Alexander White, M.D., reviewed the record and
2 opined the objective evidence did not support finding Nessly disabled (Tr. 16-18).

3 The ALJ noted Nessly stopped work for reasons other than her alleged
4 limitations. Significantly, she also noted Nessly sustained burns in 2009 and had not
5 worked for over eight years prior (Tr. 18). Nessly testified her previous
6 employment ended because of a personal problem (Tr. 18, 44).

7 Nessly's reply alleges she should not be found less credible because she failed
8 to obtain mental health treatment. ECF No. 16 at 3. This does not reasonably
9 explain, however, why she failed to obtain treatment for allegedly disabling physical
10 limitations.

11 The ALJ's reasons are clear, convincing and supported by substantial
12 evidence. *See Tommasetti v. Astrue*, 533 F.3d 1035, 1039 (9th Cir. 2008)
13 (unexplained or inadequately explained lack of consistent treatment properly
14 considered); *Burch v. Barnhart*, 400 F.3d 676, 680 (9th Cir. 2005) (lack of objective
15 evidence properly considered as long as not sole reason); *Drouin v. Sullivan*, 966
16 F.2d 1255, 1258 (9th Cir. 1992) (the ALJ properly relied on Plaintiff's testimony she
17 did not lose her past two jobs because of pain). The credibility assessment is free of
18 error and supported by substantial evidence.

19 *B. Treating doctor's opinion*

20 Nessly alleges the ALJ should have given more credit to the opinion of her

1 treating doctor, Andrew Castrodale, M.D., that she is limited to sedentary work.
2 ECF No. 14 at 10-12. The ALJ's reasons, that Castrodale's opinion is inconsistent
3 with his own treatment notes and with the other medical evidence, are legitimate and
4 supported by the record, according to the Commissioner. ECF No. 15 at 8-10.

5 Dr. Castrodale opined Nessly was limited to sedentary work and would likely
6 miss four or more days of work per month (Tr. 282).

7 A consulting doctor, Robert Bray, M.D., examined Nessly in April 2012. He
8 reviewed x-rays and Dr. Castrodale's records (Tr. 17, 256-65). Dr. Bray opined
9 Nessly was capable of medium exertion work (Tr. 259-60).

10 The ALJ rejected Castrodale's assessed RFC for less than sedentary work
11 because, in part, Dr. White testified the assessment was inconsistent with
12 Castrodale's notes (Tr. 17-18, 41, 281-83). Opinions that are internally inconsistent
13 may be given little weight. *Bayliss*, 427 F.3d 1211, 1216 (9th Cir. 2005).

14 The ALJ also relied on Dr. White's statement that Nessly's activities show her
15 impairments did not prevent light exertion level activities, based on Dr. White's
16 review of Nessly's treatment records. The ALJ may rely on the testimony of a
17 nonexamining expert to discredit the opinion of a treating physician when the
18 expert's opinion is consistent with other independent evidence in the record.
19 *Tonapetyan v. Halter*, 242 F.3d 1144, 1149 (9th Cir. 2001). Here, Dr. Bray's
20 examination also supports Dr. White's opinion.

1 Importantly, the ALJ notes Dr. Castrodale admits in his assessment that no
2 nerve conduction studies have been done (Tr. 17, 283). The ALJ may properly
3 discredit any opinion that is brief, conclusory and inadequately supported by clinical
4 findings. *Bayliss*, 427 F.3d at 1216.

5 The ALJ is responsible for determining credibility, resolving conflicts in
6 medical testimony and resolving ambiguities. *Tommasetti v. Astrue*, 533 F.3d 1035,
7 1041-42 (9th Cir. 2008)(internal citations omitted).

8 The ALJ's reasons are "specific and legitimate" reasons based on substantial
9 evidence, as required. *Lester v. Chater*, 81 F.3d 821, 830 (9th Cir. 1995) (an
10 examining doctor's contradicted opinion can only be rejected for specific and
11 legitimate reasons that are supported by substantial evidence in the record).

12 The court will uphold the ALJ's conclusion when the evidence is susceptible
13 to more than one rational interpretation. *Burch v. Barnhart*, 400 F.3d 676, 679 (9th
14 Cir. 2005).

15 *C. Step four*

16 Nessly alleges the ALJ erred at step four by failing to include all of her
17 limitations in the RFC and by failing to identify the specific demands of her past
18 relevant work. ECF No. 14 at 16-17. The Commissioner answers that the first
19 allegation simply restates Nessly's allegation that the ALJ improperly weighed the
20 medical evidence. She answers there is no error at step four because the ALJ

1 properly relied on the vocational expert's testimony to determine how Nessly's past
2 relevant work as a cashier was performed, actually and generally. ECF No. 15 at 11-
3 13.

4 The Commissioner is correct.

5 The assessed RFC includes all of the limitations the ALJ found credible. She
6 was not required to do more. "In hypotheticals posed to a vocational expert, the ALJ
7 must only include those limitations supported by substantial evidence." *Robbins v.*
8 *Soc. Sec. Admin.*, 466 F.3d 880, 886 (9th Cir. 2006).

9 At step four, it is the claimant's burden to show she can no longer perform
10 past relevant work. 20 C.F.R. §§ 404.1520(e), 416.920(e). In determining the
11 demands of Nessly's past work as a cashier, the ALJ appropriately relied on
12 Nessly's self-reports and testimony, and on the VE's testimony (Tr. 15-19, 44, 53,
13 157-63, 185-96). She fails to show error at step four.

14 *D. Step five*

15 Last, Nessly alleges the ALJ erred in her alternative step five analysis. ECF
16 No. 14 at 17-19. The Commissioner responds that she met her burden at this step by
17 relying on the VE's testimony. ECF No. 15 at 13-14.

18 Again the Commissioner is correct.

19 An ALJ may rely on the vocational expert's answer when the hypothetical
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1 contained all of the limitations the ALJ found credible and supported by substantial
2 evidence in the record. *Bayliss*, 427 F.3d at 1217-18.

3 The ALJ properly weighed the contradictory medical evidence. The record
4 fully supports the assessed RFC and findings at steps four and five. Although Nessly
5 alleges the ALJ should have weighed the evidence differently, the ALJ is
6 responsible for reviewing the evidence and resolving conflicts or ambiguities in
7 testimony. *Magallanes v. Bowen*, 881 F.2d 747, 751 (9th Cir. 1989). It is the role of
8 the trier of fact, not this court, to resolve conflicts in evidence. *Richardson v.*
9 *Perales*, 402 U.S. 389, 400 (1971). If evidence supports more than one rational
10 interpretation, the Court may not substitute its judgment for that of the
11 Commissioner. *Tackett*, 180 F.3d 1094, 1097 (9th Cir. 1999); *Allen v. Heckler*, 749
12 F.2d 577, 579 (9th 1984). If there is substantial evidence to support the
13 administrative findings, or if there is conflicting evidence that will support a finding
14 of either disability or nondisability, the finding of the Commissioner is conclusive.
15 *Sprague v. Bowen*, 812 F.2d 1226, 1229-30 (9th Cir. 1987).

16 The ALJ's determinations are supported by the record and free of harmful
17 legal error.

18 CONCLUSION

19 After review the Court finds the ALJ's decision is supported by substantial
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1 evidence and free of harmful legal error.

2 **IT IS ORDERED:**

3 Defendant's motion for summary judgment, **ECF No. 15**, is **granted**.

4 Plaintiff's motion for summary judgment, ECF No. 14, is denied.

5 The District Court Executive is directed to file this Order, provide copies to
6 counsel, enter judgment in favor of defendant and **CLOSE** the file.

7 DATED this 15th day of April, 2015.

8 *S/ James P. Hutton*

9 JAMES P. HUTTON
10 UNITED STATES MAGISTRATE JUDGE
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