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5 UNITED STATES DISTRICT COURT  
6 EASTERN DISTRICT OF WASHINGTON

7 RONALD KIMSEY,

8 Plaintiff,

9 v.

10 SML RELOCATION SERVICES; and  
11 SIMPLE MOVERS, LLC.,

12 Defendants.

NO: 2:15-CV-0209-TOR

ORDER GRANTING DEFENDANTS'  
MOTION FOR PARTIAL SUMMARY  
JUDGMENT

13 BEFORE THE COURT is Defendants' Motion for Partial Summary  
14 Judgment Re Limitation of Damages Under the Carmack Amendment (ECF No.  
15 20). This matter was heard with oral argument on September 9, 2016, in Spokane,  
16 Washington. Derek T. Taylor appeared on behalf of Plaintiff Ronald Kimsey.  
17 Justin R. Boland appeared on behalf of Defendants SML Relocation Services and  
18 Simple Movers, LLC. The Court—having reviewed the briefing, the record, and  
19 files therein and heard from counsel—is fully informed.

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ORDER GRANTING DEFENDANTS' MOTION FOR PARTIAL SUMMARY  
JUDGMENT ~ 1

1 **BACKGROUND**

2 This action stems from an agreement between Plaintiff Ronald Kimsey  
3 (“Plaintiff”) and Defendants SML Relocation Services and Simple Movers, LLC  
4 (collectively, “Defendants”) to transport Plaintiff’s personal effects from Las  
5 Vegas, Nevada to Spokane, Washington. On May 15, 2015, Plaintiff filed a  
6 Complaint against Defendants in the Washington State Superior Court for Spokane  
7 County styled, *Ronald Kimsey v. SML Relocation Services, et al.*, case no. 15-2-  
8 01863-3. ECF No. 1-1. Defendant Simple Movers, LLC subsequently removed the  
9 action to this Court pursuant to this Court’s jurisdiction under 28 U.S.C. § 1441, 28  
10 U.S.C. § 1446, and 49 U.S.C. § 14706, ECF No. 1. On January 22, 2016, Plaintiff  
11 filed his Second Amended Complaint for Damages asserting negligence and  
12 breach of contract, and adding a third cause of action pursuant to the Carmack  
13 Amendment, 49 U.S.C. § 14706. ECF No. 18.

14 In the instant motion, Defendants move for partial summary judgment on all  
15 of Plaintiff’s claims. ECF No. 20 at 7. Defendants argue that Plaintiff’s (1) claims  
16 are preempted by the Carmack Amendment; and (2) damages are limited pursuant  
17 to the Full Service Move Valuation Options form signed by Plaintiff. ECF No. 20.  
18 Plaintiff concedes that breach of contract and negligence claims are preempted by  
19 the Carmack Amendment. ECF No. 23 at 4. However, Plaintiff avers that his  
20 damages should not be limited to a maximum of \$0.60 per pound per article

1 because Defendants failed to issue a bill of lading prior to the move and the  
2 damages limitation is not reasonable under the circumstances. *Id.* at 4-8.<sup>1</sup>

### 3 **FACTS**

4 The following are the undisputed material facts unless otherwise noted.  
5 Plaintiff hired Defendants to move his personal effects from Las Vegas, Nevada to  
6 Spokane, Washington in 2013. ECF No. 20 at 2; *see* ECF No. 23 at 2 (undisputed).  
7 On June 24, 2013, Plaintiff signed and returned a Quote to Defendants requesting  
8 relocation services to transport Plaintiff's personal belongings from July 13, 2013  
9 through July 16, 2013. ECF No. 20 at 2; ECF No. 21 at 6-7; *see also* ECF No. 22  
10 at 5 (undisputed). That same day, Plaintiff initialed, signed, and returned a Full  
11 Service Move Valuation Options form to Defendants. ECF No. 20 at 6-7; ECF No.  
12 21 at 9-10; *see also* ECF No. 22 at 5-6.

13 The Full Service Move Valuation Options form provides "two types of  
14 valuation options" for the full service move: an Increased Carrier Valuation and a  
15 Released Value Valuation. ECF No. 21 at 9-10. Plaintiff selected the Released

16  
17 <sup>1</sup> Plaintiff argues that even if his damages are contractually limited, in the  
18 alternative, he is entitled to reasonable attorney fees under 49 U.S.C. § 14708(d) as  
19 the prevailing party. ECF No. 23 at 8-10. This request is neither ripe nor properly  
20 before this Court; accordingly, the Court will not consider it at this time.

1 Value Valuation method of valuation computation, rather than the Increased  
2 Carrier Valuation. ECF No. 20 at 2-3; ECF No. 21 at 9-10; *see also* ECF No. 23 at  
3 2 and ECF No. 22 at 6 (undisputed). The “Released Value Valuation provides  
4 repair or replacement for up to a maximum of \$.60 per pound per article.” ECF No.  
5 21 at 9-10.

6 On July 13, 2013, Plaintiff’s personal belongings were loaded in a moving  
7 truck in Las Vegas on July 13, 2013, and unloaded in Spokane on July 16, 2013.  
8 ECF No. 20 at 3; *see* ECF No. 23 at 2-3 (undisputed). On July 13, 2013 and July  
9 16, 2013, Plaintiff received and signed a Household Goods Proposal/Contract for  
10 Moving Services. ECF No. 20 at 3-4; ECF No. 21 at 12; *see* ECF No. 22 at 5  
11 (undisputed).<sup>2</sup> The Household Goods Proposal/Contract for Moving Services

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13 <sup>2</sup> Plaintiff admits in his opposition to Defendants’ summary judgment motion that  
14 he signed the Household Goods Proposal/Contract for Moving Services, but  
15 denies—for the first time—that he received a copy prior to the truck leaving on  
16 July 13, 2013. ECF No. 23 at 2-3. Yet, on March 30, 2016, Plaintiff verified a  
17 Request for Admission admitting that he signed and received the same on July 13,  
18 2013 and July 16, 2013. ECF No. 22 at 5. Plaintiff has not moved the Court to  
19 withdraw or amend his admission. *See* Fed. R. Civ. P. 36(b). Accordingly, for  
20 purposes of the instant motion, the Court deems the issue admitted. *See O’Campo*

1 references the \$0.60 per pound per article carrier liability limitation. ECF No. 21 at  
2 12.

3 After Defendants transported Plaintiff's personal belongings to Spokane,  
4 Plaintiff noticed that certain items were damaged and others missing. ECF No. 20  
5 at 4; *see* ECF No. 23 at 3.

## 6 DISCUSSION

### 7 A. Standard of Review

8 Summary judgment may be granted to a moving party who demonstrates  
9 "that there is no genuine dispute as to any material fact and the movant is entitled  
10 to judgment as a matter of law." Fed. R. Civ. P. 36(a). The moving party bears the  
11 initial burden of demonstrating the absence of any genuine issues of material fact.  
12 *Celotex Corp. v. Catrett*, 477 U.S. 317, 323 (1986). The burden then shifts to the  
13 non-moving party to identify specific facts showing there is a genuine issue of  
14 material fact. *See Anderson v. Liberty Lobby, Inc.*, 477 U.S. 242, 256 (1986). "The  
15 mere existence of a scintilla of evidence in support of the plaintiff's position will be

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18 *v. Hardisty*, 262 F.2d 621, 624 (9th Cir. 1958) (finding that a district court may  
19 grant summary judgment based on deemed admissions); *999 v. C.I.T. Corp.*, 776  
20 F.2d 866, 869–70 (9th Cir. 1985) ("Evidence inconsistent with a Rule 36  
admission is properly excluded.").

1 insufficient; there must be evidence on which the jury could reasonably find for the  
2 plaintiff.” *Id.* at 252. For purposes of summary judgment, “[i]f a party fails to  
3 properly support an assertion of fact or fails to properly address another party's  
4 assertion of fact as required by Rule 56(c), the court may . . . consider the fact  
5 undisputed.” Fed. R. Civ. P. 56(e)(2); *see also* L.R. 56.1(d) (“[T]he Court may  
6 assume that the facts as claimed by the moving party are admitted to exist without  
7 controversy except as and to the extent that such facts are controverted by the  
8 record set forth [in the non-moving party's opposing statement of facts]”).

9 For purposes of summary judgment, a fact is “material” if it might affect the  
10 outcome of the suit under the governing law. *Id.* at 248. A dispute concerning any  
11 such fact is “genuine” only where the evidence is such that the trier-of-fact could  
12 find in favor of the non-moving party. *Id.* “[A] party opposing a properly supported  
13 motion for summary judgment may not rest upon the mere allegations or denials of  
14 his pleading, but must set forth specific facts showing that there is a genuine issue  
15 for trial.” *Id.* (internal quotation marks and alterations omitted); *see also First Nat'l*  
16 *Bank of Ariz. v. Cities Serv. Co.*, 391 U.S. 253, 288-89 (1968) (holding that a party  
17 is only entitled to proceed to trial if it presents sufficient, probative evidence  
18 supporting the claimed factual dispute, rather than resting on mere allegations).  
19 Moreover, “[c]onclusory, speculative testimony in affidavits and moving papers is  
20 insufficient to raise genuine issues of fact and defeat summary judgment.”

1 *Soremekun v. Thrifty Payless, Inc.*, 509 F.3d 978, 984 (9th Cir. 2007); *see also*  
2 *Nelson v. Pima Cmty. Coll.*, 83 F.3d 1075, 1081-82 (9th Cir. 1996) (“[M]ere  
3 allegation and speculation do not create a factual dispute for purposes of summary  
4 judgment.”).

5 In ruling upon a summary judgment motion, a court must construe the facts,  
6 as well as all rational inferences therefrom, in the light most favorable to the non-  
7 moving party, *Scott v. Harris*, 550 U.S. 372, 378 (2007), and only evidence which  
8 would be admissible at trial may be considered, *Orr v. Bank of Am., NT & SA*, 285  
9 F.3d 764, 773 (9th Cir. 2002). *See also Tolan v. Cotton*, 134 S. Ct. 1861, 1863  
10 (2014) (“[I]n ruling on a motion for summary judgment, the evidence of the  
11 nonmovant is to be believed, and all justifiable inferences are to be drawn in his  
12 favor.” (internal quotation marks and brackets omitted)).

### 13 **B. Preemption Under the Carmack Amendment**

14 Defendants move for partial summary judgment on all of Plaintiff’s claims,  
15 and assert that all are preempted by the Carmack Amendment, 49 U.S.C. § 14706.  
16 ECF No. 20 at 7. Plaintiff concedes that the Carmack Amendment preempts breach  
17 of contract and negligence claims. ECF No. 23 at 3-4. The Court agrees.

18 Briefly, the Carmack Amendment to the Interstate Commerce Act governs  
19 the liability of carriers for damage to goods transported in interstate commerce and  
20 defines the right to limit or disclaim liability imposed under the Amendment. 49

1 U.S.C. § 14706. It is well settled that the Carmack Amendment is the exclusive  
2 cause of action for interstate shipping contract claims alleging loss or damage to  
3 property, providing “a uniform national liability policy for interstate carriers.”  
4 *Hughes Aircraft Co. v. N. Am. Van Lines, Inc.*, 970 F.2d 609, 613 (9th Cir. 1992)  
5 (holding that preemption under the Carmack Amendment requires dismissal of a  
6 negligence claim); *see also Hall v. North Am. Van Lines*, 476 F.3d 683, 688-89  
7 (9th Cir. 2007) (affirming dismissal of a breach of contract claim due to  
8 preemption under the Carmack Amendment).

9       Accordingly, the Court finds that the Carmack Amendment preempts  
10 Plaintiff’s breach of contract and negligence causes of action; Defendants are  
11 entitled to summary judgment on both claims.

12       **C. Limitation of Damages Under the Carmack Amendment.**

13       The Court turns its attention to whether Plaintiff’s damages are limited to a  
14 maximum of \$0.60 per pound per article under the Carmack Amendment. Plaintiff  
15 avers that his damages should not be limited because Defendants did not issue a  
16 bill of lading prior to the move on July 13, 2013, and because the damage  
17 limitation is not reasonable under the circumstances. ECF No. 23 at 4-8.

18       At the outset, a carrier is subject to the requirements of the Carmack  
19 Amendment and required “to issue a receipt or bill of lading for property it  
20 receives for transportation.” 49 U.S.C. § 14706(a)(1); *see also OneBeacon Ins. Co.*



1 *v. Haas Industries, Inc.*, 634 F.3d 1092, 1097 (9th Cir. 2011). In turn, a “bill of  
2 lading” is characterized as a contract between the carrier and the shipper. 634 F.3d  
3 at 1098. A carrier is “liable to the person entitled to recover under the receipt or  
4 bill of lading” for any damage or loss to the property caused by the carrier during  
5 shipment calculated by the actual loss or injury to the property. § 14706(a)(1).

6 However, a carrier and shipper may agree to a "reasonable" value of the  
7 goods, for which the carrier will be liable in the event of damage or loss, in lieu of  
8 the actual value of the goods. § 14706(c)(1)(A). A carrier may “establish rates for  
9 the transportation of property . . . under which the liability of the carrier for such  
10 property is limited to a value established by . . . written agreement between the  
11 carrier and shipper if that value would be reasonable under the circumstances  
12 surrounding the transportation.” § 14706(c)(1)(A). A carrier is liable for the full  
13 value of household goods, unless the shipper waives, in writing, the carrier’s  
14 maximum liability. *See* § 14706(f)(3).

15 In *Hughes*, the Ninth Circuit set out a four-step inquiry for determining  
16 whether a carrier has effectively limited its liability under the Carmack  
17 Amendment. 970 F.2d at 611-12. A carrier may limit its liability, but it must:  
18 (1) at the shipper's request, provide the shipper with a written or electronic copy of  
19 the rate, classification, rules, and practices upon which any rate applicable to a  
20 shipment, or agreed to between the shipper and the carrier, is based; (2) give the

1 shipper a reasonable opportunity to choose between two or more levels of liability;  
2 (3) obtain the shipper's agreement as to his choice of carrier liability limit; and (4)  
3 issue a bill of lading prior to moving the shipment that reflects any such agreement.  
4 *OneBeacon Ins.*, 634 F.3d at 1099-1100 (citing *Hughes*, 970 F.2d at 611-12)  
5 (amending the first prong of the *Hughes* four-part test to reflect a statutory  
6 change).

7 Plaintiff challenges the reasonableness of Defendants' rate and the fourth  
8 prong of the *Hughes* test regarding issuance of the bill of lading prior to shipment.

9 1. Rate Reasonableness

10 Plaintiff argues that due to the extraordinary nature and uniqueness of the  
11 damaged or missing items and Defendants' actions, it is unreasonable to apply the  
12 \$0.60 per pound valuation limitation. ECF No. 23 at 7-8. Plaintiff also contends  
13 that customers should not have to pay money to receive the actual value of their  
14 items. *Id.*

15 The Full Service Move Valuation Options form provided Plaintiff with two  
16 options for the valuation of his property in the event the property became damaged  
17 or lost. ECF No. 21 at 9-10. The first option, the Increased Carrier Valuation,  
18 would have required Defendants to "offer one of the following for each item, up to  
19 the declared value: (1) repair the item to the extent necessary to restore to the  
20 condition when received; (2) replace with an item of like kind and quality; (3)

1 make a cash settlement for the cost of repair or full (replacement) cost.” *Id.* This  
2 option allowed for the valuation of high value items, such as antiques and rare  
3 collectible items, “based on the maximum liability restriction of \$100 per pound  
4 per article unless the Item(s) is declared by the customer on the High-Value Article  
5 Inventory List and accepted by Defendants prior to the agreed upon moving date.”  
6 *Id.* In other words, under the Increased Carrier Valuation, high value items would  
7 have been covered for damage based on their accepted value. *See id.*

8         Instead, Plaintiff selected the Released Value Valuation option (at no cost)  
9 agreeing to accept “repair or replacement for up to a maximum of \$.60 per pound  
10 per article.” *Id.* Plaintiff offered no legal authority in support of his contention  
11 that \$0.60 per pound per article is unreasonable, only conclusive, speculative  
12 testimony, which is insufficient to raise genuine issues of fact and defeat summary  
13 judgment. *Soremekun*, 509 F.3d at 984. That Plaintiff could not afford the  
14 Increased Carrier Valuation option is irrelevant. ECF No. 24 at 1-2.

15         Courts have limited carrier liability premised on rates ranging from \$0.10 to  
16 \$0.60 per pound. *See e.g., Hath v. Alleghany Color Corp.*, 369 F. Supp. 2d 1116,  
17 1119 (D. Ariz. 2005) (limiting carrier liability to \$0.10 per pound); *OneBeacon*  
18 *Ins.*, 634 F.3d at 1100 (noting liability is limited to \$50 or \$0.50 per pound in the  
19 absence of a higher declared value); *Hughes*, 970 F.2d at 613 (affirming \$0.60 per  
20 pound limited carrier liability).

1           The Court finds that Plaintiff had reasonable notice and an opportunity to  
2 make an informed choice in selecting the liability limitation when he selected the  
3 Released Value Valuation on June 24, 2013. ECF No. 21 at 9-10. While the Court  
4 is certainly sympathetic to the loss of Plaintiff's collectibles and his father's  
5 remains, the Court finds that Plaintiff has made no offer of proof tending to show  
6 the unreasonableness of the agreed upon rate, nor a lack of choice between the \$.60  
7 per pound liability limit and other options. Plaintiff's testimony that he "did not  
8 understand it at the time" is belied by Plaintiff's testimony that he selected the  
9 Released Rate Valuation because "[w]hen he signed the agreements [he] could not  
10 afford the Increased Carrier Valuation." ECF No. 24 at 2-3.

11           It is undisputed that Plaintiff was aware of the availability of the higher  
12 release value. *Id.* The Full Service Move Valuation Options form delineates the  
13 monetary discount provided to Plaintiff in return for selecting the no cost lower  
14 release value. ECF No. 21 at 9-10. Plaintiff received the liability limitation  
15 options, and then elected, in writing, to waive the additional liability coverage. *Id.*  
16 Accordingly, the Court finds that the agreed upon \$0.60 per pound rate is  
17 reasonable.

## 18           2. Issuance of the Bill of Lading

19           Plaintiff contends that Defendants did not provide a copy of the bill of lading  
20 to Plaintiff before or after the shipment of goods, which precludes the Court from

1 finding that the Released Value Valuation damage limitation applies. ECF No. 23  
2 at 6-7.

3 At the outset, the Court finds that Defendants have satisfied their burden to  
4 meet all four prongs of the *Hughes* test. *Hughes*, 970 F.2d at 611-12. First, it is not  
5 contested that Defendants made its tariff available upon request. *See* 49 U.S.C. §  
6 14706(c)(1)(B). Second, and as articulated above, Plaintiff had a “reasonable  
7 opportunity to choose between two or more levels of liability.” *Hughes*, at 611-12.  
8 Third, it is undisputed that Plaintiff simply chose not to purchase additional  
9 liability coverage, which effectively limited Defendants’ liability to \$0.60 per  
10 pound per article. Finally, a bill of lading was issued prior to moving Plaintiff’s  
11 personal effects as evidenced by Plaintiff’s signature on the Household Goods  
12 Proposal/Contract for Moving Services on July 13, 2013, and his discovery  
13 admission in this action. *See* ECF No. 21 at 12; ECF No. 22 at 5. The Court finds  
14 Plaintiff’s assertion that he did not receive a copy of the bill of lading unpersuasive  
15 given that he admitted signing the bill of lading on the day of the move and again  
16 on completion of the move. *See Gendler v. All Pro Van Lines, Inc.*, 464 F. Supp.2d  
17 925, 926 (D. Ariz. 2005) (noting that a claim that a party did not receive a copy of  
18 a bill of lading is contradicted by the bill of lading bearing the party’s signature).  
19 Plaintiff’s signature on the bill of lading is dispositive and forecloses further debate  
20 about whether Defendants issued a bill of lading prior to the move.

1           Nevertheless, construing the evidence in the light most favorable to Plaintiff,  
2 failure to provide a copy of the bill of lading does not negate Defendants’ issuance  
3 of the bill of lading prior to the move. In other words, the fourth prong of the  
4 *Hughes* test does not require the shipper to receive a copy of a bill of lading; rather,  
5 issuance by the carrier prior to the move is all that is required, and the  
6 uncontroverted evidence—Plaintiff’s signature on July 13, 2013, and Plaintiff’s  
7 sworn discovery admission—is sufficient to establish that Defendants issued the  
8 bill of lading prior to moving the shipment. As a result, all *Hughes* factors are met  
9 and Defendants’ liability is validly limited.

10           Because the Carmack Amendment preempts state law claims, summary  
11 judgment is granted to Defendant on Plaintiff’s first claim for negligence and his  
12 second claim for breach of contract. ECF No. 18. As to Plaintiff’s third claim  
13 under the Carmack Amendment, Plaintiff waived any increased valuation and  
14 effectively limited Defendants’ liability under the Carmack Amendment to “repair  
15 or replacement for up to a maximum of \$.60 per pound per article.”

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1           **ACCORDINGLY, IT IS ORDERED:**

2           1. Defendants' Motion for Partial Summary Judgment (ECF No. 20) is

3                   **GRANTED.**

4           2. The District Court Executive is hereby directed to file this Order and  
5           provide copies to counsel.

6           **DATED** September 9, 2016.



8                   *Thomas O. Rice*

9                   **THOMAS O. RICE**  
                  Chief United States District Judge

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