

FILED IN THE  
U.S. DISTRICT COURT  
EASTERN DISTRICT OF WASHINGTON

Jul 02, 2020

SEAN F. McAVOY, CLERK

UNITED STATES DISTRICT COURT  
EASTERN DISTRICT OF WASHINGTON

GEORGE RAPP, individually,

Plaintiff,

v.

FRANKLIN COUNTY, a Municipal  
Corporation; and FRANKLIN COUNTY  
SHERIFF JIM RAYMOND, in his  
individual and official capacity,  
Defendants.

No. 4:19-CV-05150-SAB

**ORDER DENYING MOTION  
FOR PROTECTIVE ORDER  
AND DENYING MOTION TO  
COMPEL AND FOR  
ATTORNEY’S FEES**

The Court held a telephonic hearing in the above-captioned matter on June 30, 2020. During the hearing, the Court heard oral argument on Defendants’ Motion for Protective Order, ECF No. 45, and Plaintiff’s Motion to Compel and Award Attorney’s Fees, ECF No. 48, and associated Motion to Expedite, ECF No. 47. Plaintiff was represented by Andrea Clare. Defendant was represented by Andrew Cooley. At the hearing, the Court took both motions under advisement. Having reviewed the briefing, parties’ argument, and the relevant caselaw and for the reasons discussed herein, the Court denies both the Motion for Protective Order and the Motion to Compel. The Motion to Expedite is dismissed as moot.

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**ORDER DENYING MOTION FOR PROTECTIVE ORDER AND  
DENYING MOTION TO COMPEL AND FOR ATTORNEY’S FEES \* 1**

1 **Facts**

2 The facts underlying this case are not particularly relevant to the motions at  
3 hand. Briefly, this case relates to an employment dispute. Plaintiff is an employee  
4 of the Franklin County Sheriff’s Office. He was terminated from his position as a  
5 road deputy in 2016. After winning at an arbitration proceeding guaranteed by his  
6 collective bargaining agreement, Plaintiff was reinstated by Defendant Sheriff  
7 Raymond to a position that was different from his original job after a delay of  
8 nearly eighteen months. Plaintiff alleges Defendants retaliated and discriminated  
9 against him and violated his constitutional rights because he won at the arbitration  
10 proceedings. Defendants argue that Plaintiff has not been retaliated or  
11 discriminated against and, to the extent he has not been reinstated to the same  
12 position, that Sheriff Raymond is merely following the arbitration order, has  
13 legitimate reasons for not reinstating Plaintiff to his original position, and has legal  
14 authority to appoint Plaintiff to whatever position he chooses.

15 **Procedural History**

16 Plaintiff originally filed his complaint in Walla Walla County Superior  
17 Court on May 28, 2019, alleging federal constitutional claims, violations of  
18 Washington state antidiscrimination and anti-retaliatory laws, and defamation.  
19 ECF No. 1-3. He sought declaratory relief against Defendants, as well as  
20 compensatory and punitive damages, attorney’s fees, and costs. *Id.* Defendants  
21 removed the action on the basis of federal question jurisdiction on June 6, 2019.  
22 ECF No. 1. Shortly after an initial scheduling conference, Defendants filed a  
23 motion for summary judgment, ECF No. 19. The Court denied the motion because  
24 there were genuine issues of material fact as to the conditions of Plaintiff’s  
25 employment and the legitimacy of Defendants’ proffered reasons for their  
26 treatment of Plaintiff before and since his reinstatement. ECF No. 44. The Court  
27 did not reach the merits of any of Plaintiff’s claims. The instant discovery motions  
28 were filed on June 9 and 12, 2020, respectively.

1 **Defendants’ Motion for Protective Order**

2 The Court first considers Defendants’ Motion for Protective Order, ECF No.  
3 45. Defendants request that the Court enter a protective order barring Plaintiff from  
4 discovering evidence related to (1) assault allegations against Sheriff Raymond,  
5 made by his daughter-in-law in November 2019, and (2) Franklin County Sheriff’s  
6 Office investigations into allegations that a Franklin County sergeant, Josh Bunton,  
7 had a secret camera in his office in late 2019 and early 2020. For the reasons  
8 discussed below, Defendants’ motion is dismissed as moot in part and denied in  
9 part.

10 1. Federal Rule of Civil Procedure 26

11 Federal Rule of Civil Procedure 26 provides that a party may obtain  
12 discovery of any nonprivileged matter that is relevant to a party’s claim or defense  
13 and is proportionate to the needs of their case. Fed. R. Civ. P. 26(b)(1). Evidence  
14 need not be admissible at trial to be discoverable. *Id.* For discovery purposes,  
15 relevance requires only that the materials sought are reasonably calculated to lead  
16 to the discovery of admissible evidence. *Oppenheimer Fund v. Sanders*, 437 U.S.  
17 340, 351 (1978).

18 Rule 26 also provides the Court with authority to enter protective orders on a  
19 party’s motion and forbid or limit discovery of certain evidence. Fed. R. Civ. P.  
20 26(c)(1). The Court may, if supported by a finding of good cause, issue a  
21 protective order to protect a party from annoyance, embarrassment, oppression, or  
22 undue burden or expense. *Id.* The party seeking the protective order must show a  
23 specific prejudice or harm that will result if the protective order is not granted. *In*  
24 *re Roman Catholic Archbishop of Portland in Oregon*, 661 F.3d 417, 424 (9th Cir.  
25 2011).

26 2. Assault Allegations

27 Plaintiff initially requested that Defendants disclose any criminal  
28 investigations where Sheriff Raymond was a suspect. ECF No. 55-1. Defendants

1 disclosed that Sheriff Raymond was the subject of a complaint by his daughter-in-  
2 law, but also said there was no investigation into her claims and that he would be a  
3 witness if there were an investigation. ECF No. 55-2. There was in fact an  
4 investigation, however. Sheriff Raymond's daughter-in-law alleged that he  
5 assaulted her after a contentious meeting at his home related to her ongoing  
6 divorce proceedings with Sheriff Raymond's son. The allegation was made directly  
7 to the Franklin County Prosecutor, who forwarded the matter to the Washington  
8 State Patrol and the Grant County Prosecutor for investigation. No criminal  
9 charges were filed in connection with the allegations.

10 Plaintiff sought documents related to this investigation, but Defendants  
11 refused and filed the instant motion for protective order instead, arguing that the  
12 request was unduly embarrassing to Sheriff Raymond and that the requested  
13 evidence was protected non-conviction data under the Washington State Criminal  
14 Records Privacy Act, Wash. Rev. Code 10.97. However, Plaintiff's counsel  
15 confirmed that Plaintiff was able to acquire a copy when a private citizen requested  
16 the documents via a public records request in the interim between his request and  
17 the hearing. ECF No. 56 at ¶ 4; ECF No. 56-2. Because Plaintiff now has the  
18 evidence that he was seeking from Defendants, Defendants' motion for a  
19 protective order as to the assault allegations is dismissed as moot.

### 20 3. Secret Camera Investigation

21 Defendants also request that the Court enter a protective order barring  
22 disclosure of evidence related to a secret camera in Sargent Bunton's office in late  
23 2019 and early 2020. At issue here are Plaintiff's Interrogatories #12 and 13, which  
24 specifically requested as follows:

25 INTERROGATORY NO. 12: Describe in detail what occurred and if  
26 any investigative steps, IA's [sic], or reports were prepared as a result  
27 of the Sheriff's office learning of a secret camera in Josh Bunton's  
28 office.

1 INTERROGATORY NO. 13: Detail any and all reasons the Sheriff  
2 has issued/placed a gag order in regard to the above referenced Josh  
3 Bunton's secret camera.

4 ECF No. 46 at 2. Defendants refused to answer either interrogatory, insisting  
5 that the questions had "nothing to do with the case" and that "Rapp is being  
6 used by the labor union attorney to seek this in the federal lawsuit to further  
7 other people[']s] agendas, and not for any legitimate purpose related to this  
8 case. ECF No. 46 at 3. Defendants provided no support for these assertions  
9 either in their briefing or at the hearing. Plaintiff argues that this evidence is  
10 necessary so that he can compare the severity of discipline and the scope of  
11 investigation in the Bunton case to his own as part of his theory that he is  
12 being singled out for bad treatment by Sheriff Raymond.

13 Defendants' motion for a protective order is denied. The evidence  
14 sought in Interrogatories #12 and 13 are relevant to Plaintiff's theory of his  
15 case and could support his claims under the Washington Law Against  
16 Discrimination and the Fourteenth Amendment. Furthermore, Defendants  
17 have failed to establish any specific or articulable harm that they would  
18 suffer if the sought discovery were disclosed. Defendants are directed to  
19 respond to Interrogatories #12 and 13 as asked, though they need not  
20 produce any reports that are not yet complete, as Defendants indicated that  
21 the investigation was ongoing. Additionally, the Court takes notice that  
22 copies of the investigative reports were not requested in the two  
23 interrogatories at issue here.

24 **Plaintiff's Motion to Compel and Award Attorney's Fees**

25 The Court next considers Plaintiff's Motion to Compel and for Attorney's  
26 Fees, ECF No. 48. Plaintiff requests that the Court compel Defendants to properly  
27 respond to discovery, arguing that Sheriff Raymond is improperly asserting  
28 attorney-client privilege to avoid producing discovery and that Defendants'

1 privilege log is insufficient to meet their burden. In his motion, Plaintiff requests  
2 that the Court rule on the scope of attorney-client privilege as applied to this case,  
3 though in counsel's declaration he seems to request that the Court consider some of  
4 these emails *in camera*, ECF No. 49. Defendants argue that Plaintiff's motion, in  
5 essence, requests that the Court strike their privilege claim and would require them  
6 to disclose around 100 emails that they believe are protected by attorney-client  
7 privilege. For the reasons discussed below, Plaintiff's motion is denied.

8 1. Federal Rule of Civil Procedure 26

9 As discussed above, Rule 26 provides that a party may obtain discovery  
10 regarding any nonprivileged matter that is relevant to a party's claim or defense  
11 and is proportional to the needs of the case. Fed. R. Civ. P. 26(b)(1). Information  
12 within this scope need not be admissible at trial to be discoverable. *Id.* A party  
13 need not provide discovery of electronically stored information like emails if the  
14 party identifies it as not reasonably accessible because of undue burden or cost.  
15 Fed. R. Civ. P. 26(b)(2)(B).

16 Relatedly, if a party withholds otherwise discoverable information on the  
17 basis of privilege, the party must (1) expressly make the privilege claim and (2)  
18 make a privilege log describing the nature of the documents or communications  
19 not produced in a manner that does not reveal the allegedly privileged materials but  
20 does allow other parties to assess the privilege claim. Fed. R. Civ. P. 26(b)(5)(A);  
21 *In re Grand Jury Investigation*, 974 F.2d 1068, 1071-72 (9th Cir. 1992). The party  
22 claiming the privilege has the duty of establishing it exists. *Tornay v. United*  
23 *States*, 840 F.2d 1424, 1426 (9th Cir. 1988). Boilerplate objections or blanket  
24 refusals are not sufficient to meet this burden. *Burlington N. & Santa Fe Ry. Co. v.*  
25 *U.S. Dist. Ct. for Dist. of Mont.*, 408 F.3d 1142, 1149 (9th Cir. 2005). Failure to  
26 provide sufficient information in support of the privilege may constitute waiver of  
27 the privilege. *Eureka Fin. Corp. v. Harford Accident & Indem. Co.*, 136 F.R.D.  
28 179, 182-83 (E.D. Cal 1991).

1 Federal attorney-client privilege law applies here. *Fitzgerald v. Cassil*, 216  
2 F.R.D. 632, 634 (N.D. Cal. 2003). Attorney-client privilege protects confidential  
3 communications between a client and their attorney for the purposes of securing  
4 legal advice. *Fisher v. United States*, 425 U.S. 391, 403 (1976). The privilege  
5 protects only disclosures necessary to obtain informed legal advice and which  
6 would not have been made but for the protection afforded by the privilege. *Upjohn*  
7 *Co. v. United States*, 449 U.S. 383, 395 (1981).

## 8 2. Motion to Compel

9 Plaintiff's motion to compel is denied. First, insofar as Plaintiff requests  
10 relief only in his counsel's declaration and not in his motion, the Court denies that  
11 relief. *See* LCivR 7(b)(1) ("The motion serves as the memorandum and shall set  
12 forth supporting factual assertions and legal authority."). Second, the privilege log  
13 submitted by Defendants identified the date the withheld email was sent, parties to  
14 the email, the subject line, a description of the email's contents, and the reasons  
15 that the email was withheld. ECF No. 50-11, ECF No. 58-3. The information  
16 provided, combined with defense counsel's affidavit, is sufficient to determine that  
17 the attorney-client privilege applies to the withheld emails. Furthermore, because  
18 Plaintiff does not identify any specific emails he wants reviewed—and because  
19 those emails were not produced to the Court—the Court declines to conduct in  
20 camera review of them. Furthermore, given the lack of specificity in Plaintiff's  
21 motion—and disregarding any further requests made in his counsel's declaration—  
22 the Court also declines to issue an Order detailing the extent of attorney-client  
23 privilege, as such an Order would border on a prohibited advisory opinion. *See*  
24 *Hayburn's Case*, 2 U.S. (2 Dall.) 408 (1792) (declining to issue nonbinding  
25 opinions on the amount of benefits owed to Revolutionary War veterans).

26 Plaintiff's arguments that Defendant waived attorney-client privilege are  
27 also not persuasive on the record before the Court. Plaintiff first argues that there is  
28 no privilege because some of the withheld emails were sent to or included Franklin

1 County prosecutors, and that the prosecutors were not acting in their “professional”  
2 capacity because they are not representing Defendants in this lawsuit. ECF No. 48  
3 at 10. This argument fails because county prosecutors in Washington have the  
4 power and authority to provide legal advice to county officials. Wash. Rev. Code  
5 36.16.010, 36.72.020(2); *State ex rel. Banks v. Drummond*, 187 Wash.2d 157  
6 (2010). Furthermore, defense counsel here has been appointed as special deputy  
7 prosecutors in the course of their representation of Defendants. Wash. Rev. Code  
8 36.27.040. Insofar as county prosecutors were included on withheld emails, it  
9 appears they were included as part of the larger legal team advising Defendants,  
10 not as some sort of liaison or consultant.

11 Similarly, Plaintiff’s argument that Defendants waived the privilege by  
12 asserting qualified immunity as an affirmative defense must fail. The only case  
13 cited by Plaintiff in support of his waiver argument predates the modern standard  
14 on qualified immunity. In that case, the court ruled that, because there was then a  
15 subjective good faith element to the predecessor of qualified immunity, it made  
16 sense to allow Plaintiff to discover the sought communications between the  
17 defendants and state attorneys. *Hearn v. Rhay*, 68 F.R.D. 574, 582 (E.D. Wash.  
18 1975). However, there is no longer a subjective good faith element in a modern  
19 qualified immunity defense, *Harlow v. Fitzgerald*, 457 U.S. 800, 818 (1982), so  
20 the waiver argument fails.

21 Thus, Plaintiff’s motion to compel is denied. The Court will not issue an  
22 advisory opinion on the scope of attorney-client privilege and, absent a motion to  
23 review specific emails for misuse of attorney-client privilege, Plaintiff has failed to  
24 rebut Defendants’ evidence establishing the existence of the privilege.

### 25 3. Motion for Attorney’s Fees

26 Plaintiff also requests that the Court grant him attorney’s fees in connection  
27 with this discovery dispute pursuant to Federal Rule of Civil Procedure 37. Rule 37  
28 provides that an evasive or incomplete disclosure, answer, or response may be



1 treated as a failure to disclose, answer, or respond. Fed. R. Civ. P. 37(a)(4). If a  
2 motion to compel a response is granted or if the requested discovery is provided  
3 after the motion is filed and after an opportunity to be heard, the Court may require  
4 the party whose conduct necessitated the motion to pay the moving party's  
5 reasonable expenses incurred in making the motion in making the motion. Fed. R.  
6 Civ. P. 37(a)(5)(A). If the motion is denied, the Court may issue any protective  
7 order authorized under Rule 26 and, after an opportunity to be heard, require the  
8 movant to pay the party who opposed the motion its reasonable expenses. Fed. R.  
9 Civ. P. 37(a)(5)(B). But the court must not order payment if the motion was  
10 substantially justified or other circumstances make an award of expenses unjust. *Id.*

11 The motion to compel here was denied, as discussed above, so the Court  
12 denies Plaintiff's motion for attorney's fees. Defendants' refusal to produce the  
13 withheld emails was substantially justified and not grounds for fees. Accordingly,  
14 the motion for attorney's fees is denied.

15 Accordingly, **IT IS SO ORDERED:**

16 1. Defendants' Motion for Protective Order, ECF No. 45, is **dismissed as**  
17 **moot in part** and **DENIED in part**. The Motion is dismissed as moot as to the  
18 request for documents related to an alleged assault of Sheriff Raymond's daughter-  
19 in-law. The Motion is denied as to the requests related to Interrogatories #12 and  
20 13. Defendants are directed to respond to Interrogatories #12 and #13 as originally  
21 asked.

22 2. Plaintiff's Motion to Expedite, ECF No. 47, is **dismissed as moot**.

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**ORDER DENYING MOTION FOR PROTECTIVE ORDER AND  
DENYING MOTION TO COMPEL AND FOR ATTORNEY'S FEES \* 9**

1 3. Plaintiff's Motion to Compel and Award Attorney's Fees, ECF No. 48, is  
2 **DENIED.**

3 **IT IS SO ORDERED.** The Clerk of Court is directed to enter this Order  
4 and forward copies to counsel.

5 **DATED** the 2nd day of July 2020.



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A handwritten signature in blue ink that reads "Stanley A. Bastian". The signature is written in a cursive style and is underlined.

11 Stanley A. Bastian  
12 United States District Judge  
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