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UNITED STATES DISTRICT COURT
EASTERN DISTRICT OF WASHINGTON

JOHN DOE 1, JOHN DOE 2, JANE DOE
1, JANE DOE 2, JANE DOE 3, and all
persons similarly situated,

Plaintiffs,

v.

WASHINGTON STATE DEPARTMENT
OF CORRECTIONS, and STEPHEN
SINCLAIR, Secretary of the Department
of Corrections, in his official capacity,

Defendants,

and

BONNEVILLE INTERNATIONAL INC.,
a Utah Corporation d.b.a. KIRO RADIO
97.3 FM; THE MCCLATCHY
COMPANY, LLC, a California Limited
Liability Company d.b.a. THE TACOMA
NEWS TRIBUNE; and ANDREA
KELLY, an individual,

Interested Parties.

NO. 4:21-CV-5059-TOR

ORDER GRANTING SECOND
MOTION TO EXTEND
TEMPORARY RESTRAINING
ORDER

1 BEFORE THE COURT is Plaintiffs’ Expedited Second Motion to Extend
2 Temporary Restraining Order (ECF No. 47). This matter was submitted for
3 consideration without oral argument. The Court has reviewed the record and files
4 herein, the completed briefing, and is fully informed. For the reasons discussed
5 below, Plaintiffs’ Expedited Second Motion to Extend Temporary Restraining
6 Order (ECF No. 47) is **GRANTED**.

7 **BACKGROUND**

8 This case concerns public records requests for information from the
9 Washington Department of Corrections (DOC) pertaining to the disclosure of
10 incarcerated individuals’ personal information, including any status as transgender,
11 gender non-conforming, and intersex, as well as related information pertaining to
12 sexual history, sexual orientation, sexual victimization, genital anatomy, and
13 mental and physical health. ECF No. 1. On April 8, 2021, Plaintiffs sought a
14 temporary restraining order (“TRO”) enjoining Defendants from releasing such
15 records. ECF No. 6. The Court issued the TRO on April 8, 2021 and subsequently
16 extended the TRO on April 22, 2021. ECF Nos. 22, 39. Plaintiffs now seek
17 expedited review to extend the TRO for a second time. ECF No. 47. The TRO is
18 set to expire at midnight on May 6, 2021. ECF No. 47 at 2. Defendants oppose
19 the extension, arguing the TRO is ambiguous, goes beyond the scope of the relief
20 requested, and violates the Prison Litigation Reform Act. ECF No. 55. Pursuant

1 to Local Rule 7(i)(2)(C), the Court finds that Plaintiffs have demonstrated good
2 cause for expedited review on this matter.

3 DISCUSSION

4 Pursuant to Federal Rule of Civil Procedure 65, a district court may grant a
5 TRO in order to prevent “immediate and irreparable injury.” Fed. R. Civ. P.
6 65(b)(1)(A). Upon a showing of good cause, a TRO may be extended for a period
7 of up to 14 days. Fed. R. Civ. P. 65(b)(2). Plaintiffs assert good causes exists to
8 extend the TRO because the hearing on Plaintiff’s Motion for Preliminary
9 Injunction is not set until May 12, 2021, after the expiration of the TRO, and
10 because Defendants have indicated they will release the requested records absent a
11 court order preventing the disclosure. ECF No. 47 at 2-3.

12 As noted in the Court’s prior order, the standard for granting a TRO is
13 “substantially identical” to that for a preliminary injunction. *Stuhlbarg Int’l Sales*
14 *Co., Inc. v. John D. Brush & Co.*, 240 F.3d 832, 839 n.7 (9th Cir. 2001). It “is an
15 extraordinary remedy never awarded as of right.” *Winter v. Nat. Res. Def. Council,*
16 *Inc.*, 555 U.S. 7, 24 (2008). To obtain this relief, a plaintiff must demonstrate: (1)
17 a likelihood of success on the merits; (2) a likelihood of irreparable injury in the
18 absence of preliminary relief; (3) that a balancing of the hardships weighs in
19 plaintiff’s favor; and (4) that a preliminary injunction will advance the public
20 interest. *Winter*, 555 U.S. at 20; *M.R. v. Dreyfus*, 697 F.3d 706, 725 (9th Cir.

1 2012). Under the *Winter* test, a plaintiff must satisfy each element for injunctive
2 relief.

3 Alternatively, the Ninth Circuit also permits a “sliding scale” approach
4 under which an injunction may be issued if there are “serious questions going to
5 the merits” and “the balance of hardships tips sharply in the plaintiff’s favor,”
6 assuming the plaintiff also satisfies the two other *Winter* factors. *All. for the Wild*
7 *Rockies v. Cottrell*, 632 F.3d 1127, 1131 (9th Cir. 2011) (“[A] stronger showing of
8 one element may offset a weaker showing of another.”). “[T]he district court ‘is
9 not bound to decide doubtful and difficult questions of law or disputed questions of
10 fact.’” *Int’l Molders’ and Allied Workers’ Local Union No. 164 v. Nelson*, 799
11 F.2d 547, 551 (9th Cir. 1986). In the same vein, the court’s factual findings and
12 legal conclusions are “not binding at trial on the merits.” *Univ. of Tex. v.*
13 *Camenisch*, 451 U.S. 390, 395 (1981). The moving party bears the burden of
14 persuasion and must make a clear showing of entitlement to relief. *Winter*, 555
15 U.S. at 22.

16 Nothing has occurred in this case since the issuance of the original TRO.
17 Therefore, the Court’s analysis of the issue remains the same.

18 **A. Likelihood of Success on the Merits**

19 Plaintiffs argue they are likely to succeed on the merits of the constitutional
20 claims. ECF No. 6 at 3. For purposes of this motion only, the Court finds that

1 Plaintiffs are likely to succeed on their Eighth and Fourteenth Amendment claims.
2 *See Farmer v. Brennan*, 511 U.S. 825, 833-835 (1976) (setting forth standard for
3 Eighth Amendment violation based on failure to prevent harm); *Lopez-Valenzuela*
4 *v. Arpaio*, 770 F.3d 772, 780 (9th Cir. 2014) (setting forth standard for Fourteenth
5 Amendment violation of substantive due process regarding fundamental right).
6 The Court will more thoroughly address the merits on the pending motion for
7 preliminary injunction.

8 **B. Likelihood of Irreparable Injury**

9 Plaintiffs assert that if the records are released “there would be no turning
10 back, and Plaintiffs’ safety and lives would be placed in great peril.” ECF No. 6 at
11 3. “Irreparable harm is traditionally defined as harm for which there is no adequate
12 legal remedy, such as an award of damages.” *Arizona Dream Act Coal. v. Brewer*,
13 757 F.3d 1053, 1068 (9th Cir. 2014). “[I]ntangible injuries, such as damage to
14 recruitment efforts and goodwill, qualify as irreparable harm.” *Rent-A-Car, Inc. v.*
15 *Canyon Television and Appliance Rental, Inc.*, 944 F.2d 597, 603 (9th Cir. 1991).
16 Here, Court finds the release of records regarding confidential information relating
17 to sexual identity and physical health constitutes a substantial irreparable injury.

18 **C. Balance of the Equities**

19 Plaintiffs assert that they will have no remedy at law if the records are
20 released and Defendants will not be prejudiced in any way. ECF No. 6 at 3. The

1 Supreme Court has recognized that courts must “balance the competing claims of
2 injury and must consider the effect on each party of the granting or withholding of
3 the requested relief.” *Amoco Production Co. v. Village of Gambell, AK*, 480 U.S.
4 531, 542 (1987). Courts have found that the maintenance of the “status quo”
5 relevant to balance of the equities, however, it is not the only consideration. *See*
6 *Flex-Plan Servs., Inc. v. Evolution1, Inc.*, No. C13-1986-JCC, 2013 WL 12092543,
7 at *7 (W.D. Wash. Dec. 31, 2013); *Tanner Motor Livery, Ltd. v. Avis, Inc.*, 316
8 F.2d 804, 809 (9th Cir. 1963) (“We are not to be understood as stating that the
9 [status quo] principles are hard and fast rules, to be rigidly applied to every case
10 regardless of its peculiar facts.”). Here, the Court finds that maintaining the status
11 quo is warranted due to the private nature of the records as well as apparent lack of
12 prejudice to Defendants. As such, the Court finds that the balance of the equities
13 sharply tips in Plaintiffs’ favor.

14 **D. Public Interest**

15 Plaintiffs assert that the public has an interest in keeping confidential records
16 confidential. ECF No. 6 at 3. Additionally, Plaintiffs assert that any public
17 interest in the records is vastly outweighed by the irreparable harm to Plaintiffs.
18 *Id.* Thus, Plaintiff has shown that the public interest weighs in favor of keeping the
19 records confidential.

20 Finding all the elements have been met for purposes of this motion, the

1 Court finds that a second extension of the TRO is warranted.

2 **ACCORDINGLY, IT IS HEREBY ORDERED:**

- 3 1. Plaintiffs' Expedited Second Motion to Extend Temporary Restraining
4 Order to Preserve the Status Quo (ECF No. 47) is **GRANTED**.
- 5 2. Pursuant to Federal Rule of Civil Procedure 65(b)(2), the Temporary
6 Restraining Order ("TRO") is issued on **May 6, 2021 at 1:20 p.m.**
- 7 3. Plaintiffs (and the putative class of similarly situated persons) have
8 demonstrated a privacy interest that will be irreparably injured if
9 confidential records related to their physical and mental health are
10 released to the public. Defendants are **RESTRAINED** from releasing
11 any records (including names and numbers) concerning or that identify
12 the gender identity, sexual history, sexual orientation, sexual
13 victimization, genital anatomy, mental and physical health, of current and
14 past prisoners, including any records concerning transfer requests,
15 discipline, and reassignment surgery.
- 16 4. This Order is issued without further notice due to the time-sensitive
17 nature that the records will be released in the absence of this Order.
- 18 5. This TRO is to be promptly filed in the Clerk's Office and entered into
19 the record.
- 20

1 6. Pursuant to Federal Rule of Civil Procedure 65(b)(2), this TRO expires at
2 **midnight May 18, 2021**, unless the parties demonstrate good cause to
3 extend it for a like period or Defendants consent to a longer extension.

4 7. Pursuant to Federal Rule of Civil Procedure 65(c), no bond is required.

5 The District Court Executive is directed to enter this Order and furnish
6 copies to counsel.

7 DATED May 6, 2021.



Thomas O. Rice
THOMAS O. RICE
United States District Judge