

1 receive Class B registration without first working as a casual.³

2 As a Class B registered longshoreman, plaintiff was required under section 9.13 of
3 the Coastwise Rules to work or be available to work at least 70 percent of the average hours
4 worked by Class B longshore workers in his port. Two violations of the “70 percent rule” will
5 result in mandatory deregistration if the individual had notice of the first violation or a prior
6 warning from the Joint Labor Relations Committee (“JPLRC”) at the port.⁴ Decl. of Joseph T.
7 Weber (Dkt. # 41), Ex. B. Plaintiff failed to satisfy the 70 percent rule in December 1990 and
8 January 1991 and was asked to appear before the JPLRC in February 1991. At that time, he was
9 informed that continued failure to make himself available for work could result in deregistration.
10 Levias Dep. Tr. (Dkt. # 43) at 20-21. The JPLRC subsequently asked plaintiff to appear at its
11 August 8, 1991, meeting because plaintiff had again failed to satisfy the 70 percent rule in June
12 1991. Plaintiff did not attend the meeting and was deregistered effective August 8, 1991,
13 because of low hours. Decl. of David E. Breskin (Dkt. # 62), Ex. 24. At the end of 1991,
14 plaintiff wrote a letter to the president of defendant Local 19 seeking reinstatement in the union.
15 Levias Dep. Tr. (Dkt. # 43) at 58. The union did not take action on the letter and plaintiff
16 allowed the matter to drop until 2004. Id.

17 In September 2004, plaintiff asked to meet with the JPLRC to discuss
18 reinstatement to the industry. Decl. of Counsel Dmitri Iglitzin (Dkt. # 35), Ex. D. In light of the
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20 ³ The Memorandum of Coastwise Rules Covering Registration and Deregistration of
21 Longshoreman and Clerks (“the Coastwise Rules”) (along with other local and coastwide agreements),
22 governs the circumstances under which longshore workers are registered and/or deregistered. Decl. of
23 Joseph T. Weber (Dkt. # 41), Ex. B. Section 7 of the Coastwise Rules allows a child of a deceased
24 registered longshore worker who was on the active registration list at the time of death to apply for Class
B registration in the same category that the decedent was registered, provided that the child becomes the
sole support of the decedent’s family and that other considerations, not applicable here, are met.

25 ⁴ The JPLRC hears disputes that arise under the CBA and is comprised of an equal number of
26 union and employer representatives. Decl. of Leal Sundet (Dkt. # 36) at ¶ 5.

1 fact that plaintiff was only 19 years old and was still coping with the death of his father when he
2 was deregistered in 1991, the unions, defendants International Longshore and Warehouse Union
3 (“ILWU”) and Local 19, and the employer, defendant Pacific Maritime Association, supported
4 plaintiff’s request for reinstatement. Reinstatement in this situation was entirely discretionary:
5 it was not required by either the Coastwise Rules or the collective bargaining agreement.
6 Plaintiff recognizes that Local 19 president Harold Ugles went “above and beyond” to get him
7 reregistered as a longshoreman. *Levias Dep. Tr.* (Dkt. # 43) at 39-40. The Coastwise Labor
8 Relations Committee (“CLRC”) reregistered plaintiff on December 6, 2005, pursuant to the
9 discretionary authority provided by section 8.3 of the Coastwise Rules.⁵ *Decl. of Joseph T.*
10 *Weber* (Dkt. # 41) at ¶ 12. At the time, plaintiff did not request seniority for time spent
11 previously in the industry from January 1990 to August 1991, advancement to Class A status, or
12 reinstatement of his original registration date of February 3, 1990. *Id.* at ¶ 14. The CLRC’s
13 determination simply reregistered plaintiff as a Class B longshore worker: it did not address the
14 issue of plaintiff’s seniority. *Decl. of Counsel Dmitri Iglitzin* (Dkt. # 35), Ex. E.

15 The JPLRC added plaintiff to the registration lists effective January 14, 2006.
16 *Decl. of David E. Breskin* (Dkt. # 62), Ex. 5. The registration card plaintiff received from the
17 union identified his registration date as February 3, 1990. *Decl. of James Levias* (Dkt. # 61) at
18 ¶ 3. At some point after April 29, 2006, Local 19 resequenced the seniority lists and gave
19 plaintiff a registration date of January 2006. In March 2007, plaintiff asked Local 19 president
20 Ugles about his seniority status and advancement to Class A. Mr. Ugles told plaintiff that he
21 should not push the seniority issue because (a) it would raise resentment against plaintiff and
22 (b) he would have enough seniority to reach Class A soon enough. *Id.* at ¶ 8. On September 12,

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24 ⁵ Section 8.3 provides that “[d]eregistration for cause from the registration list . . . shall
25 permanently exclude an individual from any registration list established or maintained . . . unless the
26 JPLRC agrees to grant reregistration to such individual subject to the approval of the [J]CLRC . . .” *Decl.*
of Joseph T. Weber (Dkt. # 41), Ex. B.

1 2007, plaintiff filed a grievance seeking credit for the eighteen months he had worked in the
2 industry before his deregistration.⁶ The only authority plaintiff could find for his request was the
3 “Reinstatement Guidelines—Alcohol and Drug Recovery Program” outlined in CLRC 14-99,
4 Item 8. Plaintiff understood, however, that CLRC 14-99 did not apply to him.⁷

5 Plaintiff argues that, on March 27, 2008, he amended his grievance to seek credit
6 for the years between his original registration date and his reinstatement, including the years he
7 was not working in the industry. Opposition (Dkt. # 60) at 9. Even when considered in the light
8 most favorable to plaintiff, the March 27, 2008, letter does not include a demand for sixteen
9 years of retroactive seniority:

10 After much careful consideration and consultation, I have decided to push forward
11 on this matter as I feel this is the right thing to do. I don’t believe I was rightfully
12 deregistered years ago after only one warning especially considering there was no
13 way to possibly know I was low in hours until it was too late. There were several
14 procedures and protocols that weren’t followed at the time, *however that’s not the
matter at hand; I am simply asking for credit for the time I was previously
registered.*

15 Decl. of David E. Breskin (Dkt. # 62), Ex. 11 (emphasis added). Although plaintiff questions
16 the way his deregistration was handled in 1991, he clearly limits the relief sought in the
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19 ⁶ Plaintiff specifically requested that his reinstatement “be retroactive to [his] original date of
20 registration minus [his] time out of the industry . . .” and that he be advanced “to A registration at the
next stop-work meeting.” Decl. of Counsel Dmitri Iglitzin (Dkt. # 35), Ex. G.

21 ⁷ When plaintiff met with Local 19 president Ugles and Matt Ventoza regarding reinstatement in
22 2004, they discussed the CLRC 14-99 program. Levias Dep. Tr. 34:5-11. The program allows
23 longshore workers deregistered because of drug or alcohol dependency to be reinstated with credit for
24 the time previously worked in the industry. The CLRC 14-99 program can be utilized only if the
25 worker’s time away from the industry did not exceed his time in the industry. Decl. of Joseph T. Weber
26 (Dkt. # 41), Ex. F. Messrs. Ugles and Ventoza informed plaintiff that CLRC 14-99 would not apply
because he did not meet this criterium. Levias Dep. Tr. (Dkt. # 43) at 38. Plaintiff understood he was
not eligible for CLRC 14-99 in any event because he was not deregistered due to a drug and alcohol
problem. *Id.* at 37-39.

1 grievance to “credit for the time [he] was previously registered.” The March 27, 2008, letter is
2 entirely consistent with the initial grievance letter of September 12, 2007.

3 On April 30, 2008, plaintiff appeared before the JPLRC to discuss his request for
4 retroactive seniority. Apparently unbeknownst to plaintiff, the union and employer
5 representatives on the JPLRC agreed that plaintiff was not entitled to an earlier registration date
6 and decided to refer the matter to the CLRC.⁸ Local 19 president Ugles and another union
7 member, Richard Austin, were two of the three union representatives at the time plaintiff’s
8 grievance was considered. Between April 30, 2008, and June 27, 2008, plaintiff’s grievance
9 continued to appear in the JPLRC’s minutes with the issue described as some variant of “Mr.
10 Levias requested he be assigned his original Class ‘B’ date that was given to him when he was
11 reinstated into the industry.” Decl. of David E. Breskin (Dkt. # 62), Ex. 12. See also Id. at Ex.
12 22. The minutes from the JPLRC’s May and June meetings note that a referral to the CLRC was
13 in progress.

14 On June 27, 2008, a summary of the grievance and seventeen exhibits were
15 submitted to the CLRC. In the referral document, the JPLRC informed the CLRC that plaintiff
16 was “asking for his Class ‘B’ date of January 14, 2006 to be made retroactive to his original
17 Class ‘B’ date of February 3, 1990, minus his years out of the Industry, thus giving him a new
18 Class ‘B’ registration date of July 2004.” Decl. of Counsel Dmitri Iglitzin (Dkt. # 35), Ex. H.
19 The JPLRC summarized its findings as follows:

20 The Seattle Joint Port Labor Relations Committee agrees that Mr. Levias was
21 appropriately given a new Class “B” date effective January 14, 2006 when he was
22 reinstated in meeting WASE-0004-2006, held February 2, 2006, as agreed-to by
23 the Committee at that time. The Committee states Mr. Levias’ reinstatement was
24 handled in the same manner as all other Seattle Joint Port Labor Relations

25 ⁸ Decl. of Joseph T. Weber (Dkt. # 17); Decl. of Counsel Dmitri Iglitzin (Dkt. # 35), Ex. H.
26 JPLRC decisions are subject to review by the CLRC, which is ultimately responsible for the registration
and deregistration of longshore workers. Decl. of Leal Sundet (Dkt. # 36) at ¶ 5.

1 Committee reinstatements to the Longshore Class “B” registration list; thereby,
2 Mr. Levias was given new Class “B” registration date. The Seattle Joint Port
3 Labor Relations Committee further agrees to deny Mr. Levias’ request for a
4 retroactive Class “B” date of July 2004, and in addition, the Seattle Joint Port
5 Labor Relations Committee agrees Mr. Levias is excluded from the provisions of
CLRC 14-99 even though he makes reference to the provisions of CLRC 14-99 in
his request.

6 Id.

7 A month after the referral was made, plaintiff wrote to the JPLRC. Despite a
8 number of inquiries, plaintiff was unaware of the status of his grievance: he did not know that
9 the JPLRC had denied the grievance or that the matter had been referred to the CLRC. In his
10 letter, plaintiff noted that further review of his personnel file had generated an additional “list of
11 reasons why [he felt that he was] entitled to retroactive seniority” Decl. of David E.
12 Breskin (Dkt. # 62), Ex. 30. The list included objections to the procedures followed in his 1991
13 deregistration, criticism of the 70 percent rule, and a challenge to the decision to deny him any
14 retroactive seniority when he was reregistered. Id. This information was not forwarded to the
15 CLRC.

16 At least one member of the CLRC independently reviewed the record presented by
17 the JPLRC. Based on that review, the ILWU agreed that plaintiff’s grievance should be denied.
18 Decl. of Leal Sundet (Dkt. # 36) at ¶ 15. Because the employer representative had come to the
19 same conclusion, the discussion of this matter at the August 27, 2008, CLRC meeting was
20 relatively brief. The minutes simply state: “The Committee agreed to deny this request.” Id. at
21 Ex. E. Plaintiff was apprised of the denial on September 11, 2008. This action was filed on
22 March 9, 2009, alleging that plaintiff “was entitled to be reinstated to Class B status in
23 December 2005 with full accumulated seniority for all time in the industry and to have a
24 seniority date that reflected the date upon which he first commenced work in the longshore
25 industry as an identified casual.” Complaint at ¶ 3.8. Plaintiff asserts that defendants breached
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1 the governing labor relations contracts and that ILWU and Local 19 breached their duty of fair
2 representation. Complaint at ¶ 4.1 and ¶ 4.2.

3 DISCUSSION

4 Plaintiff has initiated a hybrid suit against the unions and the employer, alleging
5 that the unions violated their duty of fair representation and that the employer, Pacific Maritime
6 Association, breached the CBA under § 301 of the Labor Management Relations Act. In order
7 to prevail against either the unions or the employer, plaintiff must show both a breach of duty by
8 the unions and a breach of contract by the employer. DelCostello v. Int'l Bhd. of Teamsters, 462
9 U.S. 151, 164-65 (1983).⁹ Because “nothing requires the district court to decide the fair
10 representation question first,” the Court turns to the merits of plaintiff’s claim that defendants
11 breached the collective bargaining agreement. Bliesner v. Comm’n Workers of Am., 464 F.3d
12 910, 914 (9th Cir. 2006).¹⁰

13 1. Denial of Retroactive Seniority

14 Plaintiff argues that, because there is nothing in § 8.3 of the Coastwise Rules or

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16 ⁹ Plaintiff relies on Breining v. Sheet Metal Workers Int'l Ass'n Local Union No. 6, 493 U.S.
17 67 (1989), for the proposition that he “may succeed on his claims against the union independent of his
18 claim against the employer.” Opposition (Dkt. # 60) at 24. Breining establishes that a plaintiff may
19 choose to bring a hybrid fair representation/§ 301 suit in federal court against the union, the employer,
20 or both: the primary issue was whether federal courts could exercise jurisdiction over a fair
21 representation claim in the absence of a claim against the employer. Breining did not discuss
22 plaintiff’s burden of proof when pursuing such a claim. Other cases have, however. “Whether the
23 defendant is the union or the employer, the required proof is the same: The plaintiff must show that
24 there has been both a breach of the duty of fair representation and a breach of the CBA.” Bliesner, 464
25 F.3d at 913-14.

26 ¹⁰ Plaintiff alleges that the unions violated their duty of fair representation when they failed to
respond to requests for information, did not permit him to review the referral to the CLRC, acted while
under a conflict of interest, misrepresented facts to the CLRC, and failed to investigate and/or pursue his
grievance. The evidence shows that the unions, working with the employer, showed extraordinary
leniency toward Mr. Levias when they took him back into the union fold in 2004. Although the merits
of plaintiff’s fair representation claim need not be addressed, the Court does not intend to suggest, and is
not suggesting, that the unions treated plaintiff unfairly in any way.

1 other binding authority that required plaintiff to give up his seniority when he reregistered in
2 2006, defendants have violated the CBA. Plaintiff offers no analysis or case law in support of
3 this theory of contractual liability. Pursuant to § 8.3, deregistration is generally considered a
4 permanent separation of the worker from the union. The JPLRC, with the approval of the
5 CLRC, may in its discretion grant reregistration, but this process is rarely used. The contract
6 imposes no limitations on the Committee's discretion in determining whether reregistration is
7 appropriate or under what conditions it should be permitted.

8 Plaintiff has the burden of identifying the provision of the contract which
9 defendants are alleged to have breached. See Commer v. Am. Fed'n of State, County & Mun.
10 Employees, 272 F. Supp.2d 332, 338 (S.D.N.Y. 2003). He has not done so. Plaintiff
11 acknowledges that there is no provision in the CBA that entitles him to seniority earned prior to
12 deregistration (Levias Dep. Tr. (Dkt. # 43) at 171-72) and that the only provisions touching on
13 this subject (the Alcohol and Drug Recovery Program set forth in CLRC 14-99) do not apply to
14 him (Id. at 37-38). In the absence of a contractual provision, binding policy, or long-standing
15 practice that gave plaintiff a right to recover seniority that had accrued during an earlier
16 registration period, defendants' decision to deny plaintiff's request was not a breach of the
17 collective bargaining agreement.

18 **2. 1991 Deregistration**

19 Plaintiff argues that, because he should not have been deregistered in 1991,
20 defendants had no good faith reason to deprive him of seniority earned in the interim. It is not
21 clear whether plaintiff is challenging the validity of the 1991 deregistration or whether he is
22 asserting that defendants should not have relied on it when evaluating his grievance.¹¹ Either
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24 ¹¹ At oral argument, plaintiff's counsel suggested that Mr. Levias simply wanted defendants to
25 consider the propriety of his 1991 deregistration when determining whether plaintiff were entitled to
26 recover the seniority he accrued between February 3, 1990, and August 8, 1991. Defendants were not
under any contractual obligation to consider specific factors when determining plaintiff's grievance,

1 way, plaintiff's argument is unpersuasive.

2 If plaintiff is substantively challenging the 1991 deregistration, he is at least
3 fourteen years too late. Grievances related to registration or deregistration must be filed within
4 six months. Decl. of Leal Sundet (Dkt. # 36), Ex. A (§§ 17.41, 17.411) and Ex. C (§ 12).
5 Although there is some question regarding the exact date on which plaintiff learned that he had
6 been deregistered, he was clearly aware of the deregistration when he sought reinstatement at the
7 end of 1991. Plaintiff did not file a timely grievance related to his deregistration and has
8 therefore failed to exhaust his contractual remedies.¹² Plaintiff cannot litigate the validity of the
9 1991 deregistration in this action.

10 If plaintiff is asserting that defendants should not have considered the
11 deregistration when evaluating his seniority claim, he offers no factual or legal argument in
12 support. Plaintiff was, in fact, deregistered in 1991: plaintiff did not work as a longshoreman
13 thereafter for over a decade. The deregistration was not grieved or invalidated, and plaintiff
14 understood that he had to seek reinstatement if he wanted to work on the waterfront again.
15 Defendants were entitled to consider what was, until recently, an uncontested fact when
16 evaluating plaintiff's claim for seniority.

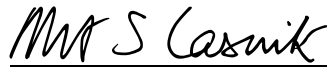
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22 much less to credit his untimely assertions of procedural error. Plaintiff has failed to show that
23 defendants violated any provision of the CBA when investigating and evaluating plaintiff's 2007
24 grievance.

25 ¹² In the circumstances presented here, defendants did not waive their failure to exhaust defense.
26 Because plaintiff did not challenge the validity of the 1991 deregistration in his complaint, defendants
would have had no reason to raise a defense to that claim.

1 **CONCLUSION**

2 For all of the foregoing reasons, no reasonable jury could find that defendants
3 violated the collective bargaining agreement. The § 301 claim for breach of contract is therefore
4 **DISMISSED**. Because plaintiff must succeed on both the breach of contract and the fair
5 representation claim in order to hold defendants liable, plaintiff's claims are **DISMISSED** in
6 their entirety.

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8 Dated this 3rd day of September, 2010.

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10 Robert S. Lasnik
11 United States District Judge
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