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UNITED STATES DISTRICT COURT
WESTERN DISTRICT OF WASHINGTON
AT SEATTLE

MIKE GOODMAN,

Plaintiff,

v.

NEW HAMPSHIRE INSURANCE
COMPANY, a Pennsylvania corporation
with its principal place of busniess in
NEW York, and AMERICAN
INTERNATIONAL GROUP, INC., a
Delaware corporation with its principal
place of business in New York,

Defendant.

CASE NO. C09-1493RSM

ORDER

This matter comes before the Court on the parties’ cross- motions for summary judgment on the issue of insurance coverage (Dkt. ## 64, 74), together with plaintiff’s motion for partial summary judgment regarding bad faith (Dkt. # 60). Plaintiff Mike Goodman alleges in his complaint that defendant New Hampshire Insurance Company (“New Hampshire”) wrongfully denied insurance coverage for a claim regarding his boat, acted in bad faith by failing to provide

1 coverage, and violated Washington's Insurance Fair Conduct Act ("IFCA") and Consumer
2 Protection Act ("CPA"). He has moved for summary judgment on these claims. Defendant has
3 opposed plaintiff's motions, and contends in its own motion that an exclusion in the policy for
4 corrosion applies to bar coverage for the loss, and also that the coverage was voided by
5 plaintiff's misrepresentations regarding the extent of repairs.

6 At the parties' request, the Court heard oral argument on the cross-motions for summary
7 judgment on August 30, 2010. For the reasons set forth below, the Court shall grant in part
8 defendant's motion as to coverage, and deny plaintiff's motions on coverage, bad faith, and
9 violation of the CPA and IFCA.

10 DISCUSSION

11 **A. Background Facts.**

12 Plaintiff Mike Goodman is the owner of the *Conundrum*, a forty-eight foot motor yacht,
13 insured at all times relevant to this action with defendant New Hampshire. On September 24,
14 2007, while the yacht was moored at Elliot Bay Marina, a leaking starboard fuel tank triggered
15 the automatic bilge pumps, which pumped the diesel fuel overboard into the water. When the
16 fuel leak was discovered, the bilge pumps were shut off and the spilled fuel was cleaned up at a
17 cost to plaintiff of \$4,433.58. Plaintiff contacted New Hampshire to request information
18 regarding coverage for the spill clean-up costs. In the course of investigating the source of the
19 spill, New Hampshire hired a marine surveyor, Dave Cater, who arranged to remove the
20 starboard fuel tank for inspection to determine the cause of the leak. This required removal of
21 the vessel's cockpit and decking. After inspecting and testing the aluminum fuel tank, Mr. Cater

1 determined that the fuel tank leak was due to a hole in the tank caused by corrosion, which is
2 excluded from coverage under the applicable policy.

3 Plaintiff hired a marine contractor, Driver Marine, to clean the boat, replace both fuel
4 tanks (port and starboard tanks), and to rebuild and replace the vessel's superstructure, cockpit
5 and deck. He then submitted invoices for the work done by Driver Marine to New Hampshire.
6 Declaration of Mike Goodman, Dkt. # 14, ¶¶ 7, 8. Relying on the corrosion exclusion, a claims
7 adjustor for New Hampshire determined that a reasonable amount for covered costs related to the
8 fuel leak was \$20,328.96. This amount included \$4,433.58 for the cost of the cleanup of the
9 spill (pollution recovery), and \$15,895.38 as the reasonable cost of repairing the damage done by
10 Mr. Cater's investigation and removal of the starboard fuel tank. Declaration of Mike Goodman,
11 Dkt. # 14, ¶ 9. Plaintiff asserts that his actual losses, all of which should be covered, are his
12 "out-of-pocket expenses for the repairs to my boat in the amount of approximately \$111,122.42,"
13 loss of use and enjoyment of his boat in the amount of \$52,960.96, and "investigatory costs as a
14 result of New Hampshire's bad faith conduct" in the amount of "approximately \$56,043.97."
15 Declaration of Mike Goodman, Dkt. # 75, ¶ 3.

16 Plaintiff filed this action in King County Superior Court to recover these costs, including
17 the entire costs of repairs to the vessel, the costs of investigating the claim, and the costs of
18 repairs to the fuel tanks. Complaint, Dkt. # 1, p. 6. The complaint asserts causes of action for
19 breach of contract, bad faith, violation of the Washington Consumer Protection Act ("CPA"),
20 and violation of the Washington Insurance Fair Conduct Act ("IFCA"), and seeks attorneys' fees
21
22

1 pursuant to *Olympic Steamship*¹ and the CPA. Defendant New Hampshire removed the case to
2 this Court on the basis of the parties' diversity. Dkt. # 1. Defendant American International
3 Group, Inc., was dismissed from the action on the stipulation of the parties. Dkt. # 24.

4 Plaintiff filed an early motion for partial summary judgment on coverage, which was
5 denied because the facts were not sufficiently developed at that time. Dkt. # # 13, 66. After
6 defendant filed an amended answer asserting an affirmative defense that the policy coverage was
7 rendered void by misrepresentations made by plaintiff in presenting his claim, plaintiff moved
8 for summary judgment of dismissal of that defense. Dkt. # 41. That motion was also denied.
9 Dkt. # 87. That left the three summary judgment motions now pending: the cross-motions on
10 coverage, and plaintiff's motion on bad faith.

11 **B. The Policy Language.**

12 The issues surrounding coverage are governed by several relevant paragraphs in the
13 policy, which shall be set forth in the order they appear. First, in the section titled "General
14 Conditions and Exclusions," the policy states,
15

16 11. CONCEALMENT OR MISREPRESENTATION

17 Any relevant coverages shall be voided if **you** intentionally conceal or misrepresent
18 any material fact or circumstance relating to this insurance, or **your** insurance
application, whether before or after a loss.

19 New Hampshire Insurance Company Yacht Policy, Dkt. # 65, Exhibit 5, p. 66 (emphasis in
20 original).

21
22 ¹ *Olympic Steamship. Co. v. Centennial Ins. Co.*, 117 Wn.2d 37, 811 P.2d 673 (1991).

1 Under Section A, "Hull Insurance," the policy states,

2 1. WHAT WE INSURE:

3 (a) Physical Loss to **Your Yacht**: We shall pay for direct physical loss to **your yacht** arising out of all perils unless otherwise excluded herein.

4 (b) Hidden Defect: We shall pay for indirect physical loss or **property damage**
5 caused by any hidden defect in the machinery, the hull, or any other area of **your yacht**. In the event a mast failure is deemed to be caused by a hidden defect in the
6 mast, the mast shall be considered one indivisible unit. **We** shall not, however, pay
7 for the cost of replacing or repairing the defective part.

8

9 10. CAUSES OF LOSS THAT ARE NOT COVERED:

10

11 (b) **We** shall not cover any loss or damage arising out of:

12 (1) Any intentional misuse or misconduct, or lack of reasonable care or due diligence,
13 in the operation or maintenance of **your yacht** or **trailer**;

14 (2) Any wear and tear, gradual deterioration, weathering, inherent vice, insects,
15 animals, vermin, mold, marine life, electrolytic or galvanic action, corrosion,
16 dampness of atmosphere, gelcoat or fiberglass blistering, wet or dry rot, or extremes
17 of temperature; . . .

18 *Id.*, p. 67- 68 (emphasis in original).

19 Under Section H, "Fuel Spill Liability," the policy states,

20 1. WHAT WE INSURE: **We** shall pay those amounts **you** are legally responsible
21 to pay for the containment, clean-up, **property damage** and assessments arising out
22 of a **fuel spill occurrence** which results from the ownership, maintenance, use, or
23 operation of **your yacht**.

24 *Id.*, p. 70 (emphasis in original).

1 **C. Summary Judgment Standard.**

2 Summary judgment is appropriate when, viewing the facts in the light most favorable to
3 the nonmoving party, the records show that "there is no genuine issue as to any material fact and
4 that the movant is entitled to judgment as a matter of law." Fed.R.Civ.P. 56(c). Once the moving
5 party has satisfied its burden, it is entitled to summary judgment if the non-moving party fails to
6 designate, by affidavits, depositions, answers to interrogatories, or admissions on file, "specific
7 facts showing that there is a genuine issue for trial." *Celotex Corp. v. Catrett*, 477 U.S. 317, 324,
8 106 S.Ct. 2548, 91 L.Ed.2d 265 (1986).

9 All reasonable inferences supported by the evidence are to be drawn in favor of the
10 nonmoving party. *See Villiarimo v. Aloha Island Air, Inc.*, 281 F.3d 1054, 1061 (9th Cir.2002).
11 "[I]f a rational trier of fact might resolve the issues in favor of the nonmoving party, summary
12 judgment must be denied." *T.W. Elec. Serv., Inc. v. Pacific Elec. Contractors Ass'n*, 809 F.2d
13 626, 631 (9th Cir.1987). "The mere existence of a scintilla of evidence in support of the non-
14 moving party's position is not sufficient." *Triton Energy Corp. v. Square D Co.*, 68 F.3d 1216,
15 1221 (9th Cir.1995). "[S]ummary judgment should be granted where the nonmoving party fails
16 to offer evidence from which a reasonable jury could return a verdict in its favor." *Id.* at 1221.

17 **D. Analysis.**

18 1. Cross-Motions for Summary Judgment on Coverage

19 Because this is a diversity case, the Court applies Washington's choice of law rules. The
20 parties agree, and the Court finds, that Washington law applies.

21 In Washington, insurance policies are construed as contracts. An insurance policy is
22 construed as a whole, with the policy being given a fair, reasonable, and sensible construction as

1 would be given to the contract by the average person purchasing insurance. If the language is
2 clear and unambiguous, the court must enforce it as written and may not modify it or create
3 ambiguity where none exists. If the clause is ambiguous, however, extrinsic evidence of intent of
4 the parties may be relied upon to resolve the ambiguity. Any ambiguities remaining after
5 examining applicable extrinsic evidence are resolved against the drafter-insurer and in favor of
6 the insured. A clause is ambiguous when, on its face, it is fairly susceptible to two different
7 interpretations, both of which are reasonable. *Panorama Vill. Condo. v. Allstate Ins. Co.*, 144
8 Wash.2d 130, 137, 26 P.3d 910 (2001) (quoting *Weyerhaeuser Co. v. Commercial Union Ins.*
9 *Co.*, 142 Wash.2d 654, 665-66, 15 P.3d 115 (2000)) (internal quotations omitted).

10 "The insured bears the burden of showing that coverage exists; the insurer that an
11 exclusion applies." *Mutual of Enumclaw Ins. Co. v. T & G Constr., Inc.*, 165 Wash.2d 255, 268,
12 199 P.3d 376 (2008). Under Washington law, the Court must liberally construe the policy in
13 favor of finding coverage. *See, e.g., Bordeaux, Inc. v. Am. Safety Ins. Co.*, 145 Wash.App. 687,
14 694, 186 P.3d 1188 (2008). Coverage exclusions "are contrary to the fundamental protective
15 purpose of insurance and will not be extended beyond their clear and unequivocal meaning;"
16 they are "strictly construed against the insurer." *Stuart v. Am. States Ins. Co.*, 134 Wash.2d 814,
17 818-19, 953 P.2d 462 (1998).

18 Marine surveyor David Cater, who investigated the cause of the fuel leak and now
19 testifies as defendant's expert, determined that the hole in the fuel tank was caused by corrosion
20 "pit-thru." Declaration of David Cater, Dkt. # 20, ¶4 and Exhibit 5. He explained that an
21 electrolytic reaction between seawater and the aluminum fuel tank resulted in pitting and
22 eventually a hole in the tank. The seawater came from "[p]eriodic wetting of the fuel tanks []

1 incurred through cockpit hatches and deck leaks over the lifetime of the vessel (28 years)---by
2 rain, sea spray, wash down water and dirt, and apparently by Mr. Goodman cooling his vessel's
3 cockpit deck by repeatedly flushing with buckets of sea water for his and his guests' personal
4 comfort. . . ." Dkt. # 20, Exhibit 6, p. 15. Plaintiff's expert Joseph Bozick agreed at his
5 deposition that the hole was caused by corrosion of the aluminum tank, which resulted from
6 galvanic action from the presence of seawater. Declaration of Matthew Crane, Dkt. # 65, Exhibit
7 1 (Deposition of Joseph Bozick), pp. 33-35.

8 Defendant denied plaintiff's claim for loss, beyond offering payment for the fuel spill
9 clean-up and cost of repairs for damage done by the investigation, on the basis that loss from
10 corrosion is excluded under Paragraph 10 of Section A of the policy, set forth above. Defendant
11 has moved for summary judgment on the issue of coverage on this basis. In opposing
12 defendant's motion and cross-moving for summary judgment on coverage, plaintiff asserts that
13 there is no factual issue regarding the corrosion as a cause of the leak, but argues that under the
14 efficient proximate cause rule, coverage should be provided. Plaintiff also contends that
15 coverage exists because the hole in the fuel tank was a hidden defect which is covered under
16 Paragraph 1(b) of Section A, set forth above. Plaintiff's contentions shall be addressed
17 separately.

18 The efficient proximate cause rule, adopted by the Washington Supreme Court in 1983,
19 provides that

20 where a peril specifically insured against sets other causes into motion which, in
21 an unbroken sequence, produce the result for which recovery is sought, the loss is
22 covered, even though other events within the chain of causation are excluded from
23 coverage.

1 *McDonald v. State Farm Fire & Caultys. Co.*, 119 Wash.2d 724, 731, 837 P.2d 1000 (1992)
2 (citing *Graham v. Pub. Employees Mutual Ins. Co.*, 98 Wash.2d 533, 538, 656 P.2d 1077
3 (1983)).

4 The efficient proximate cause rule is a rule of contract construction. The rule
5 requires courts to apply insurance contract causation language with reference
6 to the efficient proximate cause of the loss, rather than its immediate, physical
7 cause. The rule effectively imposes liability on an insurer for a loss efficiently
8 caused by a covered peril, even though other, excluded perils contributed to the
9 loss.

7 *Sunbreaker Condominium Association v. Travelers Insurance Co.*, , 79 Wn.App. 368, 374-75,
8 901 P.2d at 1082-83 (citations omitted); *accord, Graham*, 98 Wn.2d at 538, 656 P.2d at 1081.

9 It is plaintiff's position that the efficient proximate cause of the hole in the fuel tank was
10 water intrusion, which led to the corrosion that caused the hole. The water intrusion itself
11 happened, according to plaintiff, due to a hidden defect in the construction of the deck.
12 According to plaintiff, the efficient proximate cause rule would apply because the initiating
13 cause, a design defect that allowed intrusion of water, is a covered cause under the policy.

14 Plaintiff's argument is misplaced on several accounts. First, plaintiff has provided no
15 evidence from which the Court could find that the defect in design that allowed the intrusion of
16 water was "hidden." Indeed, the evidence cited by plaintiff, the Declaration of Joseph Boznick,
17 states the opposite. Mr. Boznick provided a rebuttal report to refute Mr. Cater's testimony that
18 water intrusion into the bilge area was due to construction defects coupled with a lack of
19 maintenance. In his rebuttal expert report, Mr. Boznick states,

20 Mr. Cater testified that the hatches "were of a non-watertight type." However,
21 when hatches are nonwatertight, water gets through routinely from rain, salt water
22 spray, and saltwater washdown. Maintenance does not make the hatches water
23 tight. Moreover, **the photographs I have reviewed in this case** show that there are

1 no drainage channels/trenches that extend overboard from the deck hatches.
2 Because the hatches are recessed into the deck, water that enters the gap between
3 the hatches and the enclosing cockpit deck will seep into the bilge,
4 and discharge into the bilge when lifted. The channel/trenches would allow for
5 the discharge of water overboard at the bottom edge of the recessed hatch. Lack
6 of such channels/trenches would, in fact, be a design defect.

7 Declaration of Joseph Boznick, Dkt. # 52, Exhibit 2, p. 1 (emphasis added). As Mr. Boznick
8 made his determination regarding the hatch construction from a photograph, it cannot be said to
9 be “hidden.”

10 Even if the construction defects that allowed water intrusion could be considered
11 “hidden,” there is no basis for application of the efficient proximate cause rule to mandate
12 coverage. Washington courts have held that the efficient proximate cause rule does not apply to
13 exclusionary clauses that employ the term “arising out of” as Paragraph 10, Section A does here.
14 *See, Mutual of Enumclaw Insurance Co. v. Patrick Archer Construction, Inc.*, 123 Wash. App.
15 728, 740, 97 P. 3d 751 (2004). The phrase “arising out of” is unambiguous and has a broader
16 meaning than “caused by” or “resulting from.” *Toll Bridge Auth. v. Aetna Ins. Co.*, 54
17 Wash.App. 400, 404, 773 P.2d 906 (1989). It ordinarily means “originating from,” “having its
18 origin in,” “growing out of,” or “flowing from.” *Krempl v. Unigard Sec. Ins. Co.*, 69 Wash.App.
19 703, 707, 850 P.2d 533 (1993) (*quoting Toll Bridge Auth.*, 54 Wash.App. at 404, 773 P.2d 906).
20 “Arising out of” does not mean “proximately caused by.” *Toll Bridge Auth.*, at 407, 773 P.2d
21 906.

22 To construe ‘arising out of’ as requiring a finding of ‘proximate cause’ before we
23 would know whether the accident arose out of the use or operation of the vessel does
24 violence to the plain language of the policy. ‘Arising out of’ and ‘proximate cause’
describe two different concepts. . . A determination of proximate cause is not a
necessary precedent to determination of coverage in this case.

1 *Id.* at 407.

2 Plaintiff contends that the cases addressing the “arising out of” language are third-party
3 liability cases, and the rule does not apply to a first-party property claim. Plaintiff’s Opposition,
4 Dkt. # 74, p. 9. This is incorrect. The Washington cases which discuss the reach of an “arising
5 out of” exclusion, and the inapplicability of the efficient proximate cause rule where such
6 language is employed in the policy, neither make nor imply such a distinction. Further, the
7 Washington State Court of Appeals has cited *Toll Bridge Authority* and applied the rule in a first-
8 party property loss case without any question as to the validity of the rule in such a case, finding
9 that “[p]roximate cause is thus not a necessary prerequisite to coverage under the policy, . . . nor
10 to the applicability of an exclusion. . . .” *Munn v. Mutual of Enumclaw Insurance*, 73 Wash.
11 App. 321, 326, 869 P. 2d 99 (1994).

12 The Court therefore finds that the explicit language of the policy excludes losses arising
13 out of perils such as corrosion, as well as dampness and/or galvanic or electrolytic action. This
14 exclusion applies to foreclose coverage here. The efficient proximate cause rule is inapplicable
15 as a matter of law. *Toll Bridge Auth.*, 54 Wash.App. at 407.

16 In an alternate argument, plaintiff asserts that the hole in the fuel tank was itself a hidden
17 defect, and should be covered under Paragraph 1, Section A of the policy regardless of cause.
18 Plaintiff contends that the “hidden defect” coverage conflicts with the corrosion exclusion,
19 creating an ambiguity in the policy which must, under Washington law, be resolved in his favor.

20 An insurance policy provision is ambiguous when it is fairly susceptible to two different
21 interpretations, both of which are reasonable. *Lynott v. National Union Fire Insurance Co. of*
22 *Pittsburgh, Pa.*, 123 Wash. 2d 678, 690, 871 P. 2s 146 (1994). However, a policy is not

1 structurally ambiguous merely because the relevant language is not contained within a single
2 clause or page. *Mutual of Enumclaw Insurance Co. v. Grimstad-Hardy*, 71 Wash. App. 225, 235,
3 857 P. 2d 1064 (1993), *review denied*, 123 Wash. 2d 1017, 871 P. 2d 600 (1994). Provisions are
4 not necessarily inconsistent or ambiguous merely because the scope of coverage must be
5 determined by the examination of several provisions. *Doyle v. State Farm Ins. Co.*, 61
6 Wash.App. 640, 644, 811 P.2d 968, *review denied*, 118 Wash.2d 1005, 822 P.2d 288 (1991).

7 The Court finds no ambiguity in the policy here, nor any conflict between the coverage
8 for “hidden defects” and the exclusion for corrosion. In Washington, insurance policies are to be
9 construed as contracts. *See, e.g. Findlay v. United Pacific Insurance Company*, 129 Wash. 368,
10 378, 917 P. 2d 116 (1996) (*en banc*). Where a peril is specifically excluded from coverage, the
11 policy should be interpreted in such a way to give effect to that provision. *Id., citing McDonald*
12 *v. State Farm Fire & Casualty Co.*, 119 Wash 2d 724, 744, 837 P. 2d 1000 (1992). The insurer,
13 as a private contractor, is permitted to limit its liability “unless to do so would be inconsistent
14 with public policy.” *Id.* Plaintiff has advanced no public policy grounds for voiding the
15 exclusion set forth here. The exclusion for losses arising out of corrosion is reasonable for a
16 policy covering a boat, it was clearly stated within the relevant section of the policy, and it is not
17 ambiguous. Moreover, although plaintiff has offered testimony tending to show that the
18 corrosion in the fuel tank may have been “hidden,” nowhere has he demonstrated or argued that
19 it was a “defect” within the meaning of the policy. Accordingly, defendant’s motion for
20 summary judgment as to coverage for losses arising out of corrosion shall be granted, and
21 plaintiff’s cross-motion shall be denied.

1 2. Defendant's Motion for Summary Judgment on the Affirmative Defense

2 Defendant has also moved for summary judgment on the affirmative defense that
3 coverage was voided entirely, under Paragraph 11 of the General Conditions and Exclusions of
4 the policy, on the basis that plaintiff intentionally misrepresented the cost and scope of the
5 repairs to his boat, by presenting bills for work beyond what was necessary to repair damage
6 from the investigation. Defendant contends that plaintiff's admissions, including matters which
7 were deemed admitted by the Court (see Order, Dkt. # 67), establish as a matter of law that "he
8 intentionally misrepresented material facts concerning his claim." Dkt. # 89, p. 1.

9 Plaintiff has responded to these allegations with several declarations, all made under
10 penalty of perjury, stating that he did not intentionally misrepresent or conceal anything during
11 the claims process, and that he informed Mr. Cater and the insurance company that not all of the
12 costs incurred were related directly to his loss. Declaration of Mike Goodman, Dkt. # 30, ¶¶ 6,
13 7; Dkt. # 42, ¶¶ 7, 13. He also states that he was asked by Mr. Cater to produce all receipts for
14 the repairs, not just the ones directly related to his claim. Dkt. # 30, ¶¶ 5, 10; Dkt. # 53, ¶ 4;
15 Further, he asserts that work which appears to be unrelated to the repairs was actually necessary
16 to return the boat to its original condition, or to correct, at lower cost, design defects on the hatch
17 covers. Dkt. # 42, ¶¶ 11-13; Dkt. # 53, ¶ 3; Dkt. # 92, ¶ 2.

18 Voiding of coverage under Paragraph 11 requires intentional misrepresentation.
19 Plaintiff's sworn declarations, the credibility of which cannot be questioned at the summary
20 judgment stage, create an issue of fact for the jury as to his intent. Summary judgment on
21 defendant's affirmative defense shall accordingly be denied.

1 3. Plaintiff's Motion for Summary Judgment Regarding Bad Faith

2 In a separate motion, plaintiff has moved for summary judgment on his claims of bad
3 faith, violation of the Washington Consumer Protection Act ("CPA"), RCW 19.86 *et seq.*; and
4 violation of the Washington Insurance Fair Conduct Act ("IFCA"), RCW 48.30.015. Dkt. # 60.
5 Defendant has opposed the motion in all respects. The three bases asserted by plaintiff shall be
6 addressed in turn.

7 a. Bad Faith

8 In Washington, insurers have a duty to act in good faith and to deal fairly with their
9 insureds, and violation of that duty may give rise to a tort action for bad faith. *Smith v. Safeco*
10 *Ins. Co.*, 150 Wash.2d 478, 484, 78 P.3d 1274 (2003) (*citing Truck Ins. Exch. v. Vanport*
11 *Homes, Inc.*, 147 Wash.2d 751, 765, 58 P.3d 276 (2002)). According to RCW 48.01.030, "[t]he
12 business of insurance is one affected by the public interest, requiring that all persons be actuated
13 by good faith, abstain from deception, and practice honesty and equity in all insurance matters.
14 Upon the insurer, the insured, their providers, and their representatives rests the duty of
15 preserving inviolate the integrity of insurance."

16 The duty to act in good faith requires the insurer to act reasonably in interpreting the
17 policy and investigating the claim. *See Torina Fine Homes v. Mutual of Enumclaw Ins. Co.*, 118
18 Wash.App. 12, 21, 74 P.3d 648 (2003), *rev. denied*, 151 Wash.2d 1010, 89 P.3d 712 (2004). A
19 denial of coverage that is unreasonable, frivolous, or unfounded constitutes bad faith. *Smith v.*
20 *Safeco Ins. Co.*, 150 Wash.2d 478, 484, 78 P.3d 1274, 1277 (2003); *Kirk v. Mt. Airy Ins. Co.*,
21 134 Wash.2d 558, 560, 951 P.2d 1124 (1998). An insured may maintain an action against its
22 insurer for bad faith investigation of the insured's claim and violation of the CPA regardless of

1 whether the insurer was ultimately correct in determining coverage did not exist. *Coventry*
2 *Associates v. American States Ins. Co.*, 136 Wash.2d 269,279 961 P.2d 933 (Wash.,1998).

3 In *Smith*, the Washington Supreme Court explained the relative burdens of policyholders
4 and insurers for claims alleging bad faith denial of insurance coverage:

5 If the insured claims that the insurer denied coverage unreasonably in bad faith,
6 then **the insured must come forward with evidence that the insurer acted**
7 **unreasonably**. The policyholder has the burden of proof. The insurer is entitled
8 to summary judgment if reasonable minds could not differ that its denial of coverage
9 was based on reasonable grounds ... If, however, reasonable minds could differ that
10 the insurer's conduct was reasonable, or if there are material issues of fact with respect
11 to the reasonableness of the insurer's action, then summary judgment is not appropriate.
12 If the insurer can point to a reasonable basis for its action, this reasonable basis is
13 significant evidence that it did not act in bad faith and may even establish that
14 reasonable minds could not differ that its denial of coverage was justified.

15 *Smith*, 150 Wash.2d at 486, 78 P.3d 1274 (emphasis added). The test is not whether the insurer's
16 interpretation of the policy is correct, but whether the insurer's conduct was reasonable. *Wright v.*
17 *Safeco Ins. Co.*, 124 Wash.App. 263, 279-80, 109 P.3d 1 (2004) (citing *Torina Fine Homes*, 118
18 Wash.App. at 21, 74 P.3d 648).

19 This Court must determine whether genuine issues of material fact remain as to the
20 reasonableness of the insurers' policy interpretations and investigations. If reasonable minds
21 could not differ that the insurer's denial of coverage was based on a reasonable interpretation of
22 the policies, and that it conducted a reasonable investigation to make the final determination,
23 then this Court must deny plaintiff's motion for summary judgment on bad faith.

24 As to the investigation, plaintiff asserts that he was originally offered a "low ball"
amount of \$2,000, plus clean-up costs, before any investigation took place. Declaration of Mike
Goodman, Dkt. # 14, ¶ 5. Plaintiff has not produced a writing of this offer, and Frank Micari, the

1 only adjustor who handled plaintiff's claim from the beginning, denies that he made any such
2 offer either verbally or in writing. Declaration of Frank Micari, Dkt. # 73. Attached to his
3 declaration is a copy of Mr. Micari's initial response to plaintiff's notice of the loss, dated
4 September 27, 2007, the date that plaintiff first contacted his insurer. *Id.* The response makes no
5 offer of settlement and simply notifies plaintiff that Mr. Cater will be engaged to perform an
6 investigation. *Id.* Nevertheless, for the purposes of deciding the bad faith issue only, the Court
7 will analyze the question as if this early settlement offer were made as plaintiff describes. Such a
8 "low ball" offer would not demonstrate bad faith, because as the Court has found above, there
9 was no coverage for the loss beyond what was provided under the fuel spill coverage provision.
10 The offer as described by plaintiff would have fully compensated him for his out-of-pocket
11 expenses for the fuel spill, as well as have afforded an additional amount to clean up the bilge.
12 This was the total extent of plaintiff's loss at that point. Had such an offer been made, plaintiff
13 could have avoided the further costs of investigation, and the damage it caused to his boat, by
14 simply accepting it. Thus, if such an offer were made, it would not serve to demonstrate bad
15 faith on the part of the insurer.

16 Plaintiff also asserts that New Hampshire acted in bad faith in failing to consider the
17 efficient proximate cause rule in determining the cause of the fuel leak. The Court has
18 determined above that the efficient proximate cause analysis was not applicable to this claim.
19 Defendant's failure to apply efficient proximate cause analysis was reasonable, and not an
20 indication of bad faith, because such analysis was foreclosed by the "arising out of" language in
21 the policy itself.

1 As plaintiff has failed to produce any evidence that defendant used an unreasonable
2 policy determination, performed an improper investigation, or otherwise acted in bad faith, he is
3 not entitled to summary judgment on this claim.

4 b. Washington Consumer Protection Act

5 To prevail on a Washington Consumer Protection Act (CPA) claim under RCW 19.86,
6 plaintiff must show: (1) an unfair or deceptive act or practice; (2) in trade or commerce; (3)
7 which affects the public interest; (4) that injured the plaintiff's business or property; and (5) that
8 the unfair or deceptive act complained of caused the injury suffered. *Hangman Ridge Training*
9 *Stables, Inc. v. Safeco Title Ins. Co.*, 105 Wash.2d 778, 784-785, 719 P.2d 531 (1986). The
10 Washington Administrative Code (WAC) contains specific consumer protection standards for the
11 insurance industry. The regulations provide that "failing to adopt and implement reasonable
12 standards for the prompt investigation of claims arising under insurance policies" and "refusing
13 to pay claims without conducting a reasonable investigation" are unfair or deceptive acts or
14 practices. WAC 284-30-330 (2007). Violations of WAC 284-30-330 may constitute *per se*
15 violations of the Consumer Protection Act, providing the other *Hangman Ridge* factors are also
16 met. *Truck Ins. Exchange v. Vanport Homes, Inc.*, 147 Wash.2d 751, 764, 58 P.3d 276 (2002).

17 Based on the above analysis concerning the bad faith claim, the Court finds that plaintiff
18 has failed to produce facts which demonstrate that New Hampshire violated the CPA through
19 bad faith. The Court has determined that the insurer used reasonable standards for the prompt
20 investigation of plaintiff's claim, and the investigation and ultimate decision to deny coverage
21 were also reasonable. Thus, plaintiff is not entitled to summary judgment on his claim that New
22

1 Hampshire violated the CPA by engaging in bad faith in the investigation and claims handling
2 process.

3 Violation of other insurance regulations may also constitute an unfair trade practice,
4 which similarly may result in CPA liability if the remaining elements of the five-part test are
5 established. *Indus. Indem. Co. of the Northwest, Inc. v. Kallevig*, 114 Wash.2d 907, 923, 792
6 P.2d 520 (1990). Insurance regulations are set forth in the Washington Administrative Code
7 (“WAC”). Plaintiff does not specify in his complaint regarding the CPA claim which section of
8 the WAC he believes defendant violated; he simply alleges that “[t]he acts and omission on the
9 part of Defendants constitute violations of the Washington Administrative Code.” Dkt # 1, ¶ 6.2.
10 However, in moving for summary judgment on his claim of violation of the CPA, plaintiff points
11 to six specific provisions in WAC 284-30-330, which states in relevant part as follows:

12 **Specific unfair claims settlement practices defined**

13 The following are hereby defined as unfair methods of competition and unfair or
14 deceptive acts or practices of the insurer in the business of insurance, specifically
applicable to the settlement of claims:

15

16 (2) Failing to acknowledge and act reasonably promptly upon communications with
17 respect to claims arising under insurance policies.

18 (3) Failing to adopt and implement reasonable standards for the prompt investigation of
claims arising under insurance policies.

19 (4) Refusing to pay claims without conducting a reasonable investigation.

20 (5) Failing to affirm or deny coverage of claims within a reasonable time after fully
21 completed proof of loss documentation has been submitted.

22

23 (7) Compelling a first party claimant to initiate or submit to litigation, arbitration, or
24 appraisal to recover amounts due under an insurance policy by offering substantially less
than the amounts ultimately recovered in such actions or proceedings.

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3 (13) Failing to promptly provide a reasonable explanation of the basis in the insurance
4 policy in relation to the facts or applicable law for denial of a claim or for the offer of a
5 compromise settlement.

6 WAC 284-30-330.

7 Plaintiff's contention that New Hampshire violated section (3) of WAC 294-30-330 is
8 based on the assertion that adjuster Frank Micari was unfamiliar with Washington insurance law
9 and failed to apply efficient proximate cause analysis. This argument was rejected by the Court
10 in the discussion of efficient proximate cause, above. Plaintiff also contends that defendant
11 violated section (5) of the regulation by "delaying resolution of the claim for over thirteen
12 months" (Plaintiff's Motion for Summary Judgment, Dkt. # 60, p. 11). This assertion is refuted
13 by undisputed facts in the record. On October 2, 2007, shortly after plaintiff notified New
14 Hampshire of the September 24 fuel spill, Mr. Cater made his first survey of the damage. Once
15 he determined that a thorough investigation would require removal of the fuel tank, there were
16 necessarily delays while the removal and reconstruction of the boat deck were performed. Mr.
17 Cater ultimately determined that corrosion was the cause of the hole in the fuel tank. Mr. Micari
18 informed plaintiff on March 24, 2008, that New Hampshire would offer plaintiff \$20,328.96,
19 including the \$4,433.58 cleanup cost which had already been paid. The balance of \$15,895.38
20 was to cover the expense of the investigation. Declaration of Thomas Lether, Dkt. # 62, Exhibit
21 2. Thus defendant completed the investigation and made an offer affirming in part and denying
22 in part coverage within six months, not the thirteen months that plaintiff asserts. In light of the
23 nature and complexity of the investigation, six months was a reasonable time and did not violate
24 section (5) of WAC 284-30-330. Further, these same facts demonstrate that defendant

1 conducted a thorough investigation of the claim, thus demonstrating that there was no violation
2 of section (4) of the regulation.

3 Plaintiff contends that New Hampshire violated WAC 284-30-330(2) because “Mr.
4 Micari admitted in his deposition that there was no written communication from himself to
5 Plaintiff for approximately six months—between September 27, 2007 and March 24, 2008.”
6 Plaintiff’s Motion for Partial summary Judgment, Dkt. # 60, p. 15. This admission wholly fails
7 to demonstrate a violation of the cited section, which requires that the insurer “acknowledge and
8 act reasonably promptly upon communications with respect to claims.” WAC 284-30-330(2).
9 The section does not state that written communication is required. Mr. Micari’s March 24, 2008
10 e-mail references an exchange of voice mail messages between plaintiff and himself prior to that
11 date. Declaration of Thomas Lether, Dkt. # 62, Exhibit 2. Plaintiff had, in the meantime,
12 numerous communications with Mr. Cater regarding his claim. Declaration of Marcin
13 Grabowski, Dkt. # 72, Exhibits D, E, F, H, I. Further, plaintiff has not cited to any specific
14 communication by him to which defendant failed to respond. These facts demonstrate that there
15 is no basis for finding that defendant’s actions violated section (2) of WAC 284-30-330.

16 Plaintiff’s contention that defendant violated section (13) of WAC 284-30-330, which
17 requires a prompt explanation of the basis for denial of a claim, is based on two assertions: that
18 Mr. Micari failed to quote a specific policy provision or state facts to support his conclusion, and
19 that Mr. Micari failed to advise plaintiff of coverage under the “hidden defect” clause. Plaintiff’s
20 Motion for Partial Summary Judgment, Dkt. # 60, p. 9. The first assertion is refuted by Mr.
21 Micari’s March 24, 2008 email, in which he states, “The cause of the leakage of fuel from the
22 starboard tank has been determined to be the result of the corrosion of the fuel tank and wear and
23 tear. The policy of insurance specifically excludes damage resulting from both of the two above
24

1 causes.” Declaration of Thomas Lether, Dkt. # 62, Exhibit 2. It was not necessary for Mr.
2 Micari to cite to this exclusion by paragraph and number, as the provision is clearly stated and
3 appropriately titled in the policy. The regulation does not require a specific citation but rather a
4 “reasonable explanation of the basis in the insurance policy.” WAC 284-30-330(13). Nor was
5 it necessary for Mr. Micari to advise plaintiff of coverage under the hidden defect provision, as
6 that provision did not apply to plaintiff’s claim. Plaintiff’s assertion that defendant violated this
7 regulation is wholly without merit.

8 Finally, plaintiff contends that defendant violated WAC 294-30-330(7) by compelling
9 him to litigate to order to obtain the benefit to which he was entitled under the policy. This
10 contention is also without merit. The cited section applies where the insurer compels the insured
11 to institute litigation by “offering substantially less than the amounts ultimately recovered in
12 such actions or proceedings.” WAC 284-30-330(7). Here, New Hampshire offered plaintiff the
13 sum of \$20,328.96, to cover the \$4,433.58 cleanup cost and \$15,895.38 for reimbursable costs of
14 investigation. Plaintiff will not recover more than that amount as a result of this litigation.
15 Therefore, there is no violation of this section.

16 As plaintiff has failed to demonstrate any violation of a section of WAC 284-30-330, he
17 is not entitled to benefit from the *per se* rule that such violation is an unfair practice under the
18 CPA. *Indus. Indem. Co. of the Northwest, Inc. v. Kallevig*, 114 Wash.2d at 923. His motion for
19 summary judgment on the CPA shall accordingly be denied.

20 c. Washington Insurance Fair Conduct Act

21 Plaintiff also alleges in his complaint a violation of the “Washington Insurance Fair
22 Claims [sic] Act,” RCW 48.30.015.¹ He states, “On November 2, 2008, Plaintiff provided
23 twenty-day notice as required under RCW 48.30.015 of a potential claim arising under the
24

1 Washington State Insurance Fair Claims Act. There was no response to this letter.” Complaint,
2 Dkt. # 1, ¶ 7.3.

3 Washington voters passed Referendum 67, popularly known as the Insurance Fair
4 Conduct Act (“IFCA”), in November 2007. It was subsequently codified as RCW 48.30.015.
5 The IFCA creates a private right of action to a first-party claimant who has been unreasonably
6 denied insurance coverage, and provides for treble damages and an award of attorney’s fees.
7 *See*, RCW 48.30.015(1) – (3).

8 Section (8) of the statute requires that

9 (a) Twenty days prior to filing an action based on this section, a first party claimant
10 must provide written notice of the basis for the cause of action to the insurer and
11 office of the insurance commissioner. Notice may be provided by regular mail,
12 registered mail, or certified mail with return receipt requested. . . The insurer and
13 insurance commissioner are deemed to have received notice three business days
14 after the notice is mailed.

15 (b) If the insurer fails to resolve the basis for the action within the twenty-day period
16 after the written notice by the first party claimant, the first party claimant may
17 bring the action without any further notice.

18 (c) The first party claimant may bring an action after the required period of time in (a) of
19 this subsection has elapsed.

20 RCW 48.30.015(a), (b), (c). This section imposes a duty upon the insured to give notice prior to
21 filing a lawsuit, but nowhere does it impose a duty on the insurer to respond to the notice.

22 Plaintiff’s allegation that New Hampshire failed to respond to his notice, set forth above,
23 therefore fails to describe a violation of the IFCA.

24 Plaintiff also alleges in his complaint that “[d]efendant’s acts and omissions in regard to
this claim constitute a violation of the Washington State Insurance Fair Claims Act, RCW
48.30.015.” Complaint, Dkt. # 1, ¶ 7.2. Nowhere does he specify which acts or omissions he
claims as violations, nor which sections of the IFCA he believes was violated, beyond the
conclusory statement in his bad faith claim that

1 Defendants' conduct in failing to extend coverage, acknowledge communications
2 from its insured, attempt to compromise a covered claim for less than what was
3 owed, and Defendants' refusal to pay the reasonable and necessary costs associated
with the investigation of the loss has resulted in a breach of their statutory and
regulatory obligation.

4 Complaint, Dkt. # 1, ¶ 5.2. These allegations have been addressed above, under plaintiff's claim
5 of bad faith, and were found to be lacking in merit.

6 In briefing his IFCA claim in his summary judgment motion, plaintiff argues various
7 other bases for finding a violation of this statute. Although plaintiff did not specifically plead
8 any of these in his complaint, they shall be addressed briefly.

9 Section (5) of the IFCA provides that:

10 (5) A violation of any of the following is a violation for the purposes of subsections (2)
11 and (3) of this section:

12 (a) WAC 284-30-330, captioned "specific unfair claims settlement practices defined"

13 (b) WAC 284-30-350, captioned "misrepresentation of policy provisions"

14 (c) WAC 284-30-360, captioned "failure to acknowledge pertinent communications"

15 (d) WAC 284-30-370, captioned "standards for prompt investigation of claims"

16 (e) WAC 284-30-380, captioned "standards for prompt, fair and equitable settlements
applicable to all insurers" or

17 (f) An unfair claims settlement practice rule adopted under RCW 48.30.010 by the
18 insurance commissioner intending to implement this section. The rule must be codified
in chapter 284-30 of the Washington Administrative Code.

19 RCW 48.30.015(5).

20 Plaintiff contends that New Hampshire violated WAC 284-30-350(1) by Mr. Micari's
21 "fail[ure] to advise Plaintiff of available coverage under his policy for hidden defects." This
22 assertion has been addressed and rejected above. Mr. Micari had no obligation to advise plaintiff
23 of coverage which did not apply to his claim.

1 Next, plaintiff contends that New Hampshire violated WAC 284-30-370, which states
2 that insurers must complete investigation of a claim within thirty days after notification, unless
3 the investigation cannot reasonably be completed within that time. There is no basis for finding
4 a violation of this section, as the record demonstrates that New Hampshire acted reasonably and
5 diligently in promptly hiring Mr. Cater to perform the investigation. Because of the work
6 involved in removal of the fuel tank, it could not reasonably be completed in thirty days. After
7 extensive work, it was completed in six months, not the thirteen months that plaintiff contends
8 were consumed.

9 Plaintiff also contends that New Hampshire violated WAC 284-30-380, which provides
10 that “[w]ithin fifteen working days after receipt by the insurer of fully completed and executed
11 proofs of loss,” the insurer must notify the insured whether the claim has been accepted or
12 denied. WAC 284-30-380(1). However, he fails to allege facts which would demonstrate that
13 New Hampshire violated this section in any way. Nor does it appear that he could do so, in light
14 of the fact that his declaration clearly states that he never provided an executed Proof of Loss to
15 defendant. Declaration of Mike Goodman, Dkt. # 42, ¶ 14. This statement was made to support
16 his sworn declaration that he did not intend to misrepresent the extent of his loss when he
17 submitted invoices and bills for repair work done. *Id.* Under plaintiff’s theory, he never signed
18 or executed a formal Proof of Loss, and therefore he made no misrepresentations. But absent the
19 formal Proof of Loss, he cannot now claim a violation of WAC 284-30-380.

20 Plaintiff also alleges several violations of WAC 284-30-330, all of which have been
21 addressed, and rejected, above. In summary, the Court finds that he has failed to demonstrate
22 any violation of the IFCA, and his motion for summary judgment on this issue shall be denied.
23
24

1 CONCLUSION

2 As set forth above, defendant’s motion for summary judgment (Dkt. # 64) is GRANTED
3 IN PART and DENIED IN PART. The motion is GRANTED on the issue of coverage,
4 affirming defendant’s denial of coverage on the basis of the corrosion exclusion, beyond
5 payment for the fuel spill and direct costs of investigation. The motion is DENIED as to the
6 affirmative defense of misrepresentation which would void coverage entirely. Plaintiff’s cross-
7 motion on the issue of coverage (Dkt. # 74) is DENIED, as is the motion to strike the Declaration
8 of Dave Cater raised on page 1 of that motion. Plaintiff’s motion for partial summary judgment
9 on bad faith, violation of the CPA, and violation of the IFCA is DENIED in all respects.

10 This result leaves one issue for trial: defendant’s affirmative defense of
11 misrepresentation, for which the Court has found questions of fact for the jury. The trial date in
12 this matter was struck previously pending resolution of the summary judgment motions. Dkt. #
13 88. The Court accordingly sets a new date of **February 22, 2011** for trial of the remaining issue
14 in this matter. The Clerk shall issue a new scheduling order consistent with this trial date,
15 beginning with dates for motions in limine.

16 Dated October 19, 2010.

17
18 

19 RICARDO S. MARTINEZ
20 UNITED STATES DISTRICT JUDGE

21
22
23 ¹ The Notes to this statute state, “**Short title---2007 c 498:** ‘This act may be known and cited as the
24 insurance fair conduct act.’ [2007 c 498 § 1.]” RCW 48.30.015.