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UNITED STATES DISTRICT COURT  
WESTERN DISTRICT OF WASHINGTON  
AT SEATTLE

BRION ROCKWELL,

Plaintiff,

v.

CHASE BANK,

Defendant.

Case No. C10-1602RSL

ORDER GRANTING IN PART AND  
DENYING IN PART DEFENDANT’S  
MOTION TO DISMISS

**I. INTRODUCTION**

This matter comes before the Court on defendant Chase Bank’s motion to dismiss plaintiff Brion Rockwell’s First Amended Complaint (“FAC”).<sup>1</sup> Mot. (Dkt. # 20). Plaintiff’s amended complaint<sup>2</sup> alleges at least twelve causes of action related to a credit card account originally issued by Washington Mutual Bank (“WaMu”). Plaintiff purports to bring all claims

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<sup>1</sup> Defendant’s request for oral argument is denied.

<sup>2</sup> Plaintiff filed his original complaint on October 6, 2010. See Compl. (Dkt. # 1). Plaintiff’s First Amended Complaint, filed on December 23, 2010, is the operative complaint. See First Am. Compl. (Dkt. # 17).

ORDER GRANTING IN PART AND DENYING  
IN PART DEFENDANT’S MOTION TO  
DISMISS - 1

1 on behalf of himself and all others similarly situated.<sup>3</sup> FAC ¶ 31. Throughout this Order, the  
2 Court will refer to plaintiff and the purported class simply as “plaintiff.”

## 3 **II. BACKGROUND**

### 4 **A. Documents Considered by the Court**

5 The only evidence supplied by plaintiff is a copy of the change-in-terms notice mailed by  
6 defendant in July 2009 and a copy of plaintiff’s credit card statement covering the dates of  
7 September 23 to October 22, 2009. See Compl. (Dkt. # 1), Ex. A; Rockwell Decl. (Dkt. # 23-1)  
8 at 2-3. Defendant seeks to fill the evidentiary void by attaching a number of documents to the  
9 declaration accompanying its motion to dismiss. This set of documents includes: (1) a sample  
10 preapproval solicitation, similar to the one mailed by WaMu to plaintiff in August 2008 (Dkt. #  
11 14-1); (2) a sample WaMu Account Agreement, similar to the one that governed plaintiff’s  
12 WaMu Credit Card (Dkt. # 14-3); and (3) a sample Chase conversion letter and Cardmember  
13 Agreement, similar to the one that defendant sent to plaintiff following its acquisition of  
14 plaintiff’s account (Dkt. # 14-4).

15 The preapproval solicitation, WaMu Account Agreement, and Chase conversion letter  
16 and Cardmember Agreement are merely “sample” copies that were not actually mailed to  
17 plaintiff. However, plaintiff’s amended complaint implicitly refers to these documents, and his  
18 claims depend on their content. See FAC (Dkt. # 17) ¶ 16 (referring to the preapproval WaMu  
19 Account Agreement), ¶ 17 (Chase conversion letter and Cardmember Agreement), ¶ 79  
20 (preapproval solicitation). Moreover, plaintiff does not dispute their authenticity or relevance.<sup>4</sup>

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21  
22 <sup>3</sup> Plaintiff defines the purported class as “[a]ll persons or entities that entered into loan  
23 agreements with Chase, whereby Chase promised an applicable interest rate until the loan balance was  
24 paid in full, but who have been notified by Chase that the terms on their existing balances have been  
changed.” FAC ¶ 31.

25 <sup>4</sup> In fact, plaintiff’s Response twice cites to the sample preapproval solicitation attached to the  
26 Haug Declaration. See Resp. (Dkt. # 23) at 7.

1 The Court takes notice of all three documents. See Branch v. Tunnell, 14 F.3d 449, 454 (9th Cir.  
2 1994), overruled on other grounds by Galbraith v. County of Santa Clara, 307 F.3d 111 (9th Cir.  
3 2002) (the Court may consider documents “whose contents are alleged in a complaint and whose  
4 authenticity no party questions, but which are not physically attached to the [complaint].”).

5 Plaintiff and defendant also refer to the September 25, 2008, Purchase and Assumption  
6 Agreement (“P & A”), the document under which defendant acquired plaintiff’s WaMu credit  
7 card account from the FDIC receivership. The P & A is publicly available on the FDIC’s  
8 website.<sup>5</sup> However, plaintiff appears to question the authenticity of this document. See Resp.  
9 (Dkt. # 23) at 5 n.1 (“Chase cites to an unsigned, unauthenticated document stored at  
10 [http://www.fdic.gov/about/freedom/Washington\\_Mutual\\_P\\_and\\_A.pdf](http://www.fdic.gov/about/freedom/Washington_Mutual_P_and_A.pdf). Mr. Rockwell objects  
11 to the admissibility of unsigned [sic] [.]”). Under Fed. R. Evid. 201, the Court may take judicial  
12 notice of facts that are “not subject to reasonable dispute” because they are “capable of accurate  
13 and ready determination by resort to sources whose accuracy cannot reasonably be questioned.”  
14 Here, plaintiff’s conclusory objection to the P & A is not reasonable because plaintiff has not  
15 identified a single inaccuracy. In fact, even as plaintiff disputes the P & A’s accuracy, he quotes  
16 from the document in his response. See Resp. (Dkt. # 23) at 5. Plaintiff has not revealed a  
17 specific source for his quote or explained why his source is more accurate than the one on the  
18 FDIC’s website. For the purposes of this motion, and only to the extent that the document is  
19 admissible at trial, the Court takes notice of the September 2008 P & A.

## 20 **B. Facts**

21 In August 2008, WaMu sent plaintiff a pre-approved solicitation for a credit card. FAC  
22 ¶ 16. Plaintiff responded to the solicitation and obtained a Visa credit card with an initial annual  
23 percentage rate of 9.99% for purchases. See Haug Decl. (Dkt. # 14-2). However, on September  
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25 <sup>5</sup> See Purchase and Assumption Agreement (Sept. 28, 2008), available at  
26 [http://www.fdic.gov/about/freedom/Washington\\_Mutual\\_P\\_and\\_A.pdf](http://www.fdic.gov/about/freedom/Washington_Mutual_P_and_A.pdf).

1 25, 2008, federal banking regulators placed WaMu into receivership with the FDIC. FAC ¶ 17;  
2 Haug Decl. (Dkt. # 13) ¶ 6. Under a Purchase and Assumption Agreement executed that same  
3 day, defendant Chase acquired a number of WaMu’s assets, including a number of WaMu’s  
4 credit card accounts. FAC ¶ 17.

5 Plaintiff’s credit card account was among the assets acquired by defendant. FAC ¶¶ 16-  
6 17. Rockwell Decl. (Dkt. # 23), ¶ 3. In January 2009, defendant mailed plaintiff an account  
7 conversion letter and a new Chase Cardmember Agreement (“January 2009 Cardmember  
8 Agreement” or “defendant’s initial disclosures”). See Haug Decl. (Dkt. # 14-4). The account  
9 conversion letter advised plaintiff that the attached Cardmember Agreement would completely  
10 replace his existing agreement with WaMu. Id. at 3. In July 2009, defendant mailed plaintiff a  
11 document entitled “Important Change In Terms Notice Enclosed – Please Read.” FAC ¶ 18;  
12 Complaint (Dkt. # 1), Ex. A (“July 2009 change-in-terms notice”). According to the notice,  
13 defendant planned to amend the January 2009 Cardmember Agreement in two principal ways:  
14 First, the standard APR for purchases and balance transfers would change to a variable rate—the  
15 Prime Rate plus 12.99%. Second, the standard APR for cash advances would change to a  
16 variable rate—the Prime Rate plus 15.99%. FAC ¶ 22, 24; Complaint (Dkt. # 1), Ex. A.  
17 Defendant attributed the changes to “market conditions, new federal laws and regulations, and  
18 [defendant’s] increasing costs.” Id. The new terms were to be “effective the first day of  
19 [plaintiff’s] billing cycle that includes October 1, 2009.” Id. All changes were to “apply to  
20 **current and future balances** on [plaintiff’s] account.” Id. (emphasis in original). Plaintiff  
21 could opt out of the amendments only by notifying defendant in writing, ceasing to use the credit  
22 card for new transactions, and paying off the outstanding balance under the original terms and  
23 conditions. Id.

24 Defendant presents undisputed evidence that plaintiff continued to use his credit card  
25 after receiving the change-in-terms notice. Haug. Decl. (Dkt. # 13), ¶ 8; see also FAC ¶¶ 27-28.

1 Because plaintiff failed to “opt out,” defendant applied the July 2009 changes to the billing cycle  
2 that ran from September 23, 2009, to October 22, 2009. Rockwell Decl. (Dkt. # 23-1) at 2.  
3 Plaintiff’s billing statement for that cycle reflected an effective APR of 16.24% for purchases.  
4 Id. Plaintiff’s statement also showed a \$56.60 finance charge owing on plaintiff’s outstanding  
5 balance. Id.

6 The gravamen of plaintiff’s FAC is that defendant’s retroactive APR increase was  
7 unlawful for at least two reasons. First, plaintiff alleges that defendant failed to disclose the  
8 retroactivity of the increase adequately. See FAC ¶¶ 1-2. Second, plaintiff alleges that even if  
9 the disclosure were adequate, defendant’s retroactive rate increases were fraudulent,  
10 unconscionable, or otherwise illegal for a number of alternative reasons. Id. Ultimately,  
11 plaintiff claims that he was “forced to pay Chase more than [he’d] bargained for.” Id. ¶ 26.  
12 Defendant moved to dismiss the FAC in its entirety. Mot. (Dkt. # 20) at 23. For the following  
13 reasons, defendant’s motion is granted in part and denied in part.

### 14 **III. LEGAL STANDARD**

#### 15 **A. Rule 12(b)(6)**

16 Under Fed. R. Civ. P. 12(b)(6), the Court may dismiss a complaint for “failure to state a  
17 claim upon which relief can be granted.” Plaintiff asserts that the standard of review on a  
18 motion to dismiss is governed by Conley v. Gibson, 355 U.S. 41 (1957). See Resp. (Dkt. # 23)  
19 at 4. However, “pleading requirements for the federal courts have departed from the traditional  
20 Rule 8 standard under Conley v. Gibson . . . .” Cafasso v. Gen. Dynamics C4 Sys., Inc., 637  
21 F.3d 1047, 1055 n.6 (9th Cir. 2011). Dismissal is now appropriate when a complaint fails to  
22 allege “enough facts to state a claim to relief that is plausible on its face.” Bell Atl. Corp. v.  
23 Twombly, 550 U.S. 544, 570 (2007). A claim is plausible on its face “when the plaintiff pleads  
24 factual content that allows the court to draw the reasonable inference that the defendant is liable  
25 for the misconduct alleged.” Aschcroft v. Iqbal, 129 S. Ct. 1937, 1949 (2009). “The plausibility  
26

1 standard is not akin to a ‘probability requirement,’ but it asks for more than a sheer possibility  
2 that a defendant has acted unlawfully.” *Id.* As a result, a complaint must contain “more than  
3 labels and conclusions, and a formulaic recitation of the elements of a cause of action will not  
4 do.” *Twombly*, 550 U.S. at 555. Dismissal “can be based on the lack of a cognizable legal  
5 theory or absence of sufficient facts alleged under a cognizable legal theory.” *Balistreri v.*  
6 *Pacifica Police Dept.*, 901 F.2d 696, 699 (9th Cir. 1990).

#### 7 **B. Rule 12(b)(1)**

8 Under Fed. R. Civ. P. 12(b)(1), the Court must dismiss any claim over which it lacks  
9 subject matter jurisdiction. *Chapman v. Pier 1 Imports (U.S.) Inc.*, 631 F.3d 939, 954 (9th Cir.  
10 2011). Even if defendant does not explicitly move for dismissal under Rule 12(b)(1), the Court  
11 has a duty to establish subject matter jurisdiction *sua sponte*. See *United Investors Life Ins. Co.*  
12 *v. Waddell & Reed Inc.*, 360 F.3d 960, 967 (9th Cir. 2004). When establishing subject matter  
13 jurisdiction, “the district court is not confined by the facts contained in the four corners of the  
14 complaint—it may consider [other] facts and need *not* assume the truthfulness of the complaint.”  
15 *Americopters, LLC v. F.A.A.*, 441 F.3d 726, 732 n.4 (9th Cir. 2006) (emphasis in original).

#### 16 **IV. PLAINTIFF’S WAMU-BASED CLAIMS**

17 As an initial matter, defendant argues that this Court lacks subject matter jurisdiction over  
18 all claims related to WaMu’s pre-receivership acts or omissions. See Mot. (Dkt. # 20) at 6-8.  
19 Defendant’s argument is well-taken. The Court lacks subject matter jurisdiction because  
20 plaintiff failed to exhaust the administrative claims process outlined in the Financial Institutions  
21 Reform, Recovery, and Enforcement Act (“FIRREA”), 12 U.S.C. § 1821(d)(13)(D) (“Limitation  
22 on judicial review”).<sup>6</sup> See *Henderson v. Bank of New England*, 986 F.2d 319, 320 (9th Cir.

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24 <sup>6</sup> Congress enacted FIRREA to promote the prompt disposition of claims against failed financial  
25 institutions. See *Yeomalakis v. Fed. Deposit Ins. Corp.*, 562 F.3d 56 (1st Cir. 2009) (citing H.R. Rep.  
26 No. 101-54(I), 101 Cong., 1st Sess., at 418-19, reprinted in 1989 U.S.C.C.A.N. 86, 214-15). As  
relevant here, FIRREA provides:

1 1993) (“Section 1821(d)(13)(D) strips all courts of jurisdiction over claims made outside  
2 . . . [FIRREA’s] administrative procedures.”); see also Rundgren v. Wash. Mut. Bank, F.A., No.  
3 C09-495JMS/KSC, 2010 WL 4960513, at \*5 (D. Hawai’i Nov. 30, 2010) (“[T]o the extent that  
4 Plaintiffs allege claims against Chase for WaMu’s conduct, liability for those claims remain with  
5 the FDIC and are therefore subject to FIRREA’s administrative claims process.”). Accordingly,  
6 plaintiff’s WaMu-based claims fail under Fed. R. Civ. P. 12(b)(1). See Wood v. CML-OR 5TH,  
7 LLC, No. 10–1256–KI, 2011 WL 1131520, at \*2 (D. Or. Mar. 28, 2011) (interpreting a FIRREA  
8 exhaustion of remedies argument as a Rule 12(b)(1) motion to dismiss).

9 FIRREA’s exhaustion of remedies requirement applies unless plaintiff can demonstrate  
10 that the FDIC expressly transferred liability for pre-receivership borrower claims to the  
11 subsequent purchaser (*i.e.* Chase Bank). Caires v. JP Morgan Chase Bank, 745 F. Supp. 2d 40,  
12 49 (D. Conn. 2010). Here, no such transfer took place. Under Article 2.5 of the September 2008  
13 P & A, defendant expressly did *not* assume any liability for claims “related in any way to any  
14 loan or commitment to lend made by [WaMu] prior to failure.” See Lemperle v. Wash. Mut.  
15 Bank, No. C10-1550-MMA(POR), 2010 WL 3958729, at \*4 (S.D. Cal. Oct. 7, 2010) (“Federal  
16 courts in this circuit are in agreement, that any borrower claims pre-dating the P & A Agreement  
17 cannot be brought against Chase.”) (interpreting the same P & A at issue in the present case); see  
18 also Yeomalakis, 562 F.3d at 60 (“When Washington Mutual failed, Chase Bank acquired many  
19 assets but its agreement with the FDIC retains for the FDIC ‘any liability associated with  
20 borrower claims . . . .’ Thus, the FDIC was and remains the appropriate party in interest.”)

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22 Except as otherwise provided in this subsection, no court shall have jurisdiction over—(i)  
23 any claim or action for payment from, or any action seeking a determination of rights  
24 with respect to, the assets of any depository institution for which the Corporation has  
25 been appointed receiver, including assets which the Corporation may acquire from itself  
as such receiver; or (ii) any claim relating to any act or omission of such institution or the  
Corporation as receiver.

26 12 U.S.C. § 1821(d)(13)(D).

27 ORDER GRANTING IN PART AND DENYING  
28 IN PART DEFENDANT’S MOTION TO  
DISMISS - 7

1 (quoting the same P & A at issue in the present case). Therefore, to the extent plaintiff's claims  
2 are based on WaMu's pre-receivership acts or omissions, they are dismissed with prejudice for  
3 lack of subject matter jurisdiction.

#### 4 **V. RELEVANT TIME FRAME FOR REMAINING CLAIMS**

5 The dismissal of plaintiff's WaMu-based claims narrows the field of issues presented by  
6 plaintiff's complaint. As a result of the dismissal, all remaining claims relate solely to  
7 defendant's alleged acts or omissions occurring after defendant's September 25, 2008,  
8 acquisition of plaintiff's account. The first post-acquisition act or omission allegedly occurred in  
9 January 2009, when defendant mailed plaintiff its conversion letter and Cardmember Agreement.  
10 Haug Decl. (Dkt. # 14-4). Therefore, January 2009 marks the starting point for this dispute.

#### 11 **VI. PLAINTIFF'S FEDERAL CLAIMS**

##### 12 **A. Violations of the Truth In Lending Act (TILA), 15 U.S.C. §§ 1601 *et seq.***

13 Congress enacted TILA to "assure a meaningful disclosure of credit terms so that the  
14 consumer will be able to compare more readily the various credit terms available to him and  
15 avoid the uninformed use of credit, and to protect the consumer against inaccurate and unfair  
16 credit billing and credit card practices." 15 U.S.C. § 1601(a). To effectuate TILA's purpose, the  
17 Court "must construe the Act's provisions liberally in favor of the consumer and require absolute  
18 compliance by creditors." Hauk v. JP Morgan Chase Bank USA, 552 F.3d 1114, 1118 (9th Cir.  
19 2009) (internal quotation omitted).

20 Here, plaintiff alleges various violations of TILA. See ¶ FAC 79-81. Before turning to  
21 the merits of these claims, the Court must determine whether plaintiff's claims are barred by the  
22 statute of limitations.

##### 23 **1. Plaintiff's TILA Claims are Timely**

24 A one-year statute of limitations applies to claims for money damages brought under  
25 TILA. See 15 U.S.C. § 1640(e). In general, the TILA limitations period "starts at the



1 consummation of the transaction.” King v. State of California, 784 F.2d 910, 915 (9th Cir.  
2 1986). Regulation Z<sup>7</sup> defines “consummation” as “the time that a consumer becomes  
3 contractually obligated on a credit transaction.” Grimes v. New Century Mortgage Corp., 340  
4 F.3d 1007, 1009 (9th Cir. 2003) (quoting 12 C.F.R. § 226.2(a)(13)). However, it is not at all  
5 clear what constitutes “consummation” where, as here, every use of a credit card constitutes a  
6 new and separate contractual obligation.

7 Relevant to this question is the fact that TILA and Regulation Z envision different  
8 disclosure requirements depending on whether a loan is an “open-end credit plan” or a “closed-  
9 end credit plan.” Compare 15 U.S.C. § 1637 (mandatory disclosures in connection with an  
10 open-end credit plan) with id. § 1638 (mandatory disclosures in connection with a closed-end  
11 credit plan). TILA defines an “open-end credit plan” as “a plan under which the creditor  
12 reasonably contemplates repeated transactions, which prescribes the terms of such transactions,  
13 and which provides for a finance charge which may be computed from time to time on the  
14 outstanding unpaid balance.” 15 U.S.C. § 1602(i).<sup>8</sup> Consumer credit cards fall within the  
15 definition of open-end credit. Barrer v. Chase Bank USA, N.A., 566 F.3d 883, 887 (9th Cir.  
16 2009) (“[Plaintiff]’s credit card is considered to be an ‘open end credit plan’ ”).

17 The Ninth Circuit has not directly addressed the applicable limitations period for causes  
18

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19 <sup>7</sup> TILA is implemented by the Federal Reserve Board via Regulation Z. See Hauk, 552 F.3d at  
20 1118. Regulation Z “gives teeth to TILA by prescribing specific disclosure requirements with which  
21 lenders must comply.” DeMando v. Morris, 206 F.3d 1300, 1303 (9th Cir. 2000). The Court “must  
22 defer to the decisions of the Federal Reserve Board” and must not “apply ‘[t]he concept of ‘meaningful  
disclosure’ that animates TILA . . . in the abstract.’ ” Id. (quoting Ford Motor Credit Co. v. Milhollin,  
444 U.S. 555, 568 (1980)).

23 <sup>8</sup> Similarly, Regulation Z defines “open-end credit” as “consumer credit extended by a creditor  
24 under a plan in which: (i) The creditor reasonably contemplates repeated transactions; (ii) The creditor  
25 may impose a finance charge from time to time on an outstanding unpaid balance; and (iii) The amount  
26 of credit that may be extended to the consumer during the term of the plan (up to any limit set by the  
creditor) is generally made available to the extent that any outstanding balance is repaid.” 12 C.F.R.  
§ 226.2(20).

1 of action related to open-end credit plans. However, the Seventh Circuit has held that the  
2 limitations period for an open-end credit plan does not begin to run until the lender imposes a  
3 finance charge. See Goldman v. First Nat. Bank, 532 F.2d 10, 21 (7th Cir. 1973). In Goldman,  
4 the defendant imposed a finance charge for the first time almost a year after plaintiff opened his  
5 credit card account. Id. at 13. Only when he received his billing statement did plaintiff discover  
6 a discrepancy related to the calculation of his finance charge.<sup>9</sup> Id. Plaintiff subsequently filed a  
7 class action under TILA, arguing that defendant’s disclosures did not accurately describe the  
8 date on which finance charges would commence. Id. at 15. Defendant moved for summary  
9 judgement, arguing that more than a year had passed since plaintiff first used his card. Id. at 17.  
10 Plaintiff responded with the contention—novel at the time—that the statute of limitations did not  
11 begin to run until he received his billing statement showing the inconsistent finance charge. Id.  
12 The Court agreed and held that “[t]he imposition of a finance charge under an open end credit  
13 plan . . . is a necessary condition for the assessment of liability [under TILA].” Id. at 21.

14 Numerous courts have since acknowledged Goldman’s holding. See Jones v. TransOhio  
15 Sav. Ass’n, 747 F.2d 1037, 1042 (6th Cir. 1984); Bartholomew v. Northampton Nat. Bank of  
16 Easton, Easton, Pa., 584 F.2d 1288, 1296 (3d. Cir. 1978); see also McAnaney v. Astoria Fin.  
17 Corp., No. 04-CV-1101, 2008 WL 222524 (E.D.N.Y Jan. 25, 2008) (cataloguing additional  
18 cases acknowledging or following the Goldman rule).<sup>10</sup> Finding the reasoning in these cases  
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20 <sup>9</sup> Plaintiff had 25 days from the receipt of his billing statement to pay off his balance. 532 F.2d  
21 at 13. After plaintiff’s check arrived 3 days late, defendant imposed a finance charge in the following  
22 month’s billing statement. Defendant calculated this finance charge essentially by applying a penalty  
23 for each day in the month spanning the two billing statements. Plaintiff pointed to a provision in the  
24 credit card agreement stating that “finance charges shall commence 25 days from billing date.”  
According to plaintiff, this provision suggested that defendant would apply a penalty only for each day  
that his payment was late. Id.

25 <sup>10</sup> In King v. State of California, the Ninth Circuit rejected a “continuing violation” theory under  
26 which the limitations period would begin “when the disclosures are actually made.” 784 F.2d at 914.  
However, the loan at issue was a closed-end credit transaction, and the Court did not address whether

1 persuasive, this Court will follow Goldman as well.

2 Applying the Goldman rule, the Court concludes that plaintiff's TILA claims are not  
3 time-barred. Here, plaintiff correctly argues that the limitations period began to run on October  
4 22, 2009, when plaintiff received his first billing statement reflecting the increased rate. See  
5 Resp. (Dkt. # 23) at 5. That billing statement revealed a "Finance Charge Due To Periodic Rate"  
6 of \$56.00 owing on plaintiff's existing balance. Rockwell Decl. (Dkt. # 23-1) at 2.<sup>11</sup> As in  
7 Goldman, plaintiff's first opportunity to discover any allegedly inconsistent finance charges  
8 would have occurred on October 22, 2009, when he received his first billing statement following  
9 the July 2009 change-in-terms notice. Accordingly, the statute of limitations began to run on  
10 that date. Plaintiff filed his original complaint on October 10, 2010, within the one-year limit  
11 imposed by 15 U.S.C. § 1640(e).

12 **2. Plaintiff's TILA Claims Survive Only to the Extent That They Challenge the**  
13 **Clarity or Conspicuousness of Defendant's Disclosures under 15 U.S.C. § 1632(a)**

14 Plaintiff alleges that defendant violated TILA by failing to "disclose [that] the  
15 modification to interest rates applied to existing balances." FAC ¶ 80. Plaintiff's FAC does not  
16 direct the Court to any particular provision of TILA that requires such disclosure. However,  
17 plaintiff's Response clarifies that his TILA claim "is based on Chase Bank's failure to clearly  
18 disclose that the Bank may retroactively increase the interest on existing balances due [to]  
19 . . . Chase Bank's desire to increase profits." Resp. (Dkt. # 23) at 6. In other words, he finds  
20 fault both with (1) defendant's profit justification and (2) with defendant's retroactive rate

21 \_\_\_\_\_  
22 the limitations period would have been different in the context of open-end credit. Id. at 913.

23 <sup>11</sup> Regulation Z defines the term "finance charge" as "any charge payable directly or indirectly  
24 by the consumer and imposed directly or indirectly by the creditor as an incident to or a condition of the  
25 extension of credit." 12 C.F.R. § 226.4(a) (2009). Although Regulation Z excludes certain charges and  
26 fees from its definition of finance charge, neither party disputes that the \$56.00 charge included in  
27 plaintiff's October 22, 2009, billing statement constituted a finance charge within the meaning of  
28 Regulation Z.

1 increase. The Court will address each of these arguments in turn.

2 ***(a) Plaintiff's Profit Justification Allegation***

3 Plaintiff alleges that defendant violated TILA by relying on a previously undisclosed  
4 profit justification when it increased plaintiff's APR. FAC ¶¶ 2, 21, 80-81; Resp. (Dkt. # 23) at  
5 7-8. More specifically, plaintiff argues that WaMu's August 2008 preapproval solicitation failed  
6 to disclose clearly and conspicuously that defendant might increase plaintiff's rates to "maintain  
7 profitability." See Resp. (Dkt. # 23) at 7. Plaintiff concludes that defendant, having acquired  
8 plaintiff's account, must now answer for WaMu's inadequate disclosures. The Court disagrees.  
9 As noted above, plaintiff's WaMu-based claims are barred by FIRREA.<sup>12</sup> To the extent that  
10 plaintiff alleges a cause of action against defendant for WaMu's pre-receivership conduct,  
11 liability for that claim remains with the FDIC. See Rundgren, 2010 WL 4960513, at \*5.

12 Plaintiff alleges that defendant is also liable for its post-receivership failure to disclose its  
13 profit justification clearly and conspicuously. See FAC ¶¶ 8, 79 (appearing to allege both pre-  
14 and post-receivership liability). Plaintiff's allegation implicates two separate TILA provisions:  
15 15 U.S.C. § 1637(a), as implemented by Regulation Z at 12 C.F.R. § 226.6 (2009), and 15  
16 U.S.C. § 1632(a), as implemented by Regulation Z at 12 C.F.R. § 226.5 (2009). According to  
17 the Ninth Circuit, the former provision regulates the substance of defendant's required  
18 disclosures while the latter regulates their form. See Barrer, 566 F.3d at 888 ("Just as section  
19 226.6 states *what* must be disclosed, so section 226.5 describes *how* to disclose it.") (emphasis  
20 added).

21 Defendant argues, and the Court agrees, that the substance of its disclosures was adequate  
22 under 15 U.S.C. § 1637(a) and 12 C.F.R. § 226.6 (2009). See Mot. (Dkt. # 20) at 10-11.  
23 Section 226.6 requires creditors to provide an initial disclosure statement explaining "the  
24 circumstances under which a finance charge will be imposed and an explanation of how it will

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25  
26 <sup>12</sup> See supra Part IV.

1 be determined . . . .” 12 C.F.R. § 226.6(a) (2009). Although one could read this provision to  
2 require disclosure of any circumstance that might lead to a finance charge (including a profit-  
3 based motive), courts have interpreted the provision far more narrowly. Specifically, because  
4 § 226.6 enumerates a list of specific disclosure requirements, “only the items enumerated in the  
5 list must be disclosed.” Barrer, 566 F.3d at 891 n.8 (9th Cir. 2009). The Ninth Circuit has found  
6 that “[d]isclosure of the basis for increases in a periodic rate (such as an APR) is not on that  
7 list.” Id.

8         However, § 226.6 is not the only applicable authority. According to Comment 11 of  
9 Regulation Z’s official staff commentary, “even if the creditor could not know what a potential  
10 increased rate would be when it made the original disclosures, ‘the creditor must provide an  
11 explanation of the specific event or events that may result in the increased rate.’ ” Barrer, 566  
12 F.3d at 889 (quoting 12 C.F.R. Pt. 226 Supp. I, par. 6(a)(2) cmt. 11.). Examples of “specific  
13 events” include “late payments and credit draws in excess of the credit limit.” Plaintiff argues  
14 that Comment 11 requires prior disclosure of a profit justification. See Resp. (Dkt. # 23) at 8  
15 (“Maintaining profitability was not initially disclosed as a reason for increasing the interest rate  
16 as required by [Comment 11].”) (internal quotation marks omitted).

17         Plaintiff reads Comment 11 too broadly. As Ninth Circuit precedent makes clear,  
18 “neither [TILA] nor Regulation Z demands clairvoyance from creditors.” Barrer, 566 F.3d at  
19 889. Although Courts must construe TILA in favor of the consumer, the Act “does not protect  
20 against every sharp credit practice.” Id. at 891 n.9. In fact, a general change-in-terms  
21 provision—that is, a provision that simply reserves the creditor’s right to modify the credit card  
22 agreement—will satisfy Comment 11’s disclosure requirement. Id. at 891 (“We are persuaded  
23 that Chase adequately disclosed the APRs that the Agreement permitted it to use simply by  
24 means of the change-in-terms provision.”). Change-in-terms provisions are entirely

1 commonplace and are regularly enforced.<sup>13</sup> See Chase Bank USA, N.A. v. McCoy, 131 S.Ct.  
2 871, 879 (2011) (noting that credit card agreements “routinely” include a general change-in-  
3 terms provision giving the card issuer “discretion to change the terms of the contract”).

4 Defendant’s January 2009 Cardmember Agreement contained a general change-in-terms  
5 provision. Haug Decl. (Dkt. # 14-4). Despite the broad discretion defendant obtained from this  
6 provision, plaintiff argues that any rate increase was invalid unless the specific justification for  
7 the change was previously disclosed. See Resp. (Dkt. # 23) at 8. In support of this contention,  
8 plaintiff appears to rely on Rubio v. Capital One Bank, 613 F.3d 1195 (9th Cir. 2010). Id.  
9 Plaintiff misinterprets Rubio. In that case, the defendant’s credit card agreement included a  
10 change-in-terms provision granting defendant the right to “amend or change any part of  
11 [plaintiff’s] Agreement, including periodic rates and other charges, or add or remove  
12 requirements . . . at any time.” 613 F.3d at 1198. The Court did not quarrel with the language of  
13 the change-in-terms provision. Instead, the Court took issue with the fact that the open-ended  
14 change-in-terms provision contradicted the defendant’s simultaneous use of the word “fixed” to  
15 describe the APR applicable to plaintiff’s account. Id. at 1199, 1203 (“At issue in this case is  
16 not Capital One’s obligation to disclose the change-in-terms provision, but its obligation to  
17 disclose the APR clearly and conspicuously.”) (internal quotation omitted).

18 Here, defendant included a general change-in-terms notice in its January 2009  
19 Cardmember Agreement. The provision disclosed that defendant retained discretion to alter the  
20 Agreement at “any time”:

21 **CHANGES TO THIS AGREEMENT**

22 We can change this agreement at any time, regardless of whether you have access  
23 to your account, by adding deleting, or modifying any provision. Our right to add,

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24 <sup>13</sup> Nothing in TILA or Regulation Z explicitly authorizes creditors to use and rely upon general  
25 change-in-terms provisions. Rather, the conclusion that such provisions pass muster under TILA  
26 appears to have resulted from widespread judicial deference—or acquiescence—to a standard banking  
industry practice.

1 delete, or modify provisions includes financial terms, such as the APRs and fees,  
2 and other terms such as the nature, extent, and enforcement of the rights and  
obligations you or we may have relating to this agreement.

3 Haug Decl. (Dkt. # 14-4) at 9 (emphasis in original). Plaintiff has not identified any materially  
4 conflicting provisions, such as promises of fixed APRs. Therefore, under the prevailing  
5 interpretation of TILA, defendant's change-in-terms provision satisfied 15 U.S.C. § 1637(a)  
6 (requiring creditors to disclose the "conditions under which a finance charge may be imposed"),  
7 12 C.F.R. § 226.6 (2009) (detailing the list of items that must appear in the initial disclosure  
8 statement), and Comment 11 (interpreting § 226 to require disclosure of the "specific event or  
9 events that may result in the increased rate"). See Barrer, 566 F.3d at 891.

10 Whether defendant's change-in-terms notice was "clear and conspicuous" must be  
11 analyzed separately. Barrer, 566 F.3d at 888. As noted above, a change-in-terms provision must  
12 convey all required information in a "clear and conspicuous" manner. 15 U.S.C. § 1632(a); 12  
13 C.F.R. § 226.5(a)(1) (2009). Stated differently, creditors must disclose required information "in  
14 a reasonably understandable form . . . [that is] readily noticeable to the consumer." 12 C.F.R. pt.  
15 226 supp. I, para. 5a(a)(2), cmt. 1 (2009); see also Barrer, 566 F.3d at 892 ("Clear and  
16 conspicuous disclosures, therefore, are disclosures that a reasonable cardholder would notice and  
17 understand."). Whether a disclosure is clear and conspicuous is ultimately a matter of law for  
18 the Court to decide. See Rubio, 613 F.3d at 1200.

19 In Barrer, the issue of clarity and conspicuousness was at the heart of the Court's decision  
20 to remand the case to the district court. Barrer, 566 F.3d at 892. In justifying its decision to  
21 remand, the Court pointed to several features of the defendant's cardmember agreement that  
22 diminished the clarity and conspicuousness of the agreement's change-in-terms provision:

23 It is enough to observe that the change-in-terms provision appears on page 10-11 of the  
24 Agreement, five dense pages after the disclosure of the APR. It is neither referenced in  
25 nor clearly related to the "Finance Terms" section. This provision, as part of the APRs  
26 allowed under the contract, is buried too deeply in the fine print for a reasonable  
cardholder to realize that, in addition to the specific grounds for increasing the APR listed  
in the "Finance Charges" section, Chase could raise the APR for other reasons.

1 Id. Defendant’s change-in-terms provision in the present case was similarly buried deep within  
2 the Cardmember Agreement. See Haug Decl. (Dkt. # 14-4) at 4-9. Defendant placed the  
3 provision immediately after a lengthy arbitration provision and approximately five pages after  
4 the section discussing “finance charges.” Id. Plaintiff alleges that the Cardmember Agreement  
5 was “confusing, couched in legal technicalities, [and] not understandable by the average  
6 person.” FAC ¶ 59. He also alleges that he was “not aware that Chase Bank included a change  
7 of terms clause in the agreement . . . .” Id. ¶ 62. Plaintiff has sufficiently alleged that a  
8 reasonable cardholder might fail to notice and understand defendant’s disclosures.

9 Accordingly, the Court finds that plaintiff has stated a claim under 15 U.S.C. § 1632(a)  
10 challenging the clarity and conspicuousness of defendant’s change-in-terms provision.  
11 Recovery will be limited to actual damages. See 15 U.S.C. § 1640(a) (allowing for statutory  
12 damages only in certain situations but allowing for actual damages resulting from “any”  
13 violation of TILA’s credit transactions provisions); see also Barrer v. Chase Bank, USA, N.A.,  
14 No. 06–415–HA, 2011 WL 1979718, at \*1 (D. Or. May 18, 2011) (“[S]tatutory damages are  
15 unavailable for claims brought under § 1632(a), the statute concerning *how* information must be  
16 disclosed.”) (emphasis in original). To recover actual damages, plaintiff must allege detrimental  
17 reliance on the change-in-terms provision. In re Ferrell, 539 F.3d 1186, 1192 (9th Cir. 2008).  
18 Here, plaintiff’s complaint alleges detrimental reliance in a number of places. See FAC ¶¶ 54,  
19 62, 64; see also id. ¶ 84 (alleging entitlement to damages under 15 U.S.C. § 1640).

20 ***(b) Plaintiff’s Retroactivity Allegation***

21 Plaintiff next alleges that defendant inadequately disclosed its plan to apply future rate  
22 increases retroactively. See Resp. (Dkt. # 23) at 8. Plaintiff cites no authority for the  
23 proposition that TILA requires such disclosures.<sup>14</sup> Even if such authority existed, the Court  
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25 <sup>14</sup> Recent changes in federal law have addressed retroactive rate increases. As explained in Part  
26 VI(B), however, none of these changes applied to the disclosures at issue in this case.



1 notes that defendant's January 2009 Cardmember Agreement did disclose the retroactivity of  
2 any future rate increases. Page 9 of the Cardmember Agreement specified that, unless defendant  
3 stated otherwise, any rate increases promulgated in accordance with the change-in-terms  
4 provision "*will apply to the unpaid balances on [plaintiff's] account and to new transactions.*"  
5 Haug Decl. (Dkt. # 14-4) at 9. To the extent that plaintiff seeks to hold defendant accountable  
6 for its failure to disclose the retroactivity of its rate increases, that claim is dismissed.

### 7 **B. Illegality of Retroactive Rate Increases Under Federal Law**

8 In his response to defendant's motion, plaintiff argues for the first time that defendant's  
9 retroactive rate increase violated the Credit CARD Act of 2009. Resp. (Dkt. # 23) at 12-13  
10 (citing 15 U.S.C. § 1666i-1(b)(1)(c)) ("Limits on interest rate, fee, and finance charge increases  
11 applicable to outstanding balances"). However, the provision plaintiff cites did not become  
12 effective until February 22, 2010. See 75 Fed. Reg. 7658 (February 22, 2010). Because  
13 plaintiff's APR increase took effect well before that date, the Credit CARD Act's provisions do  
14 not apply. See Complaint (Dkt. # 1), Ex. A, at 1 (explaining that rate changes would be effective  
15 the first day of plaintiff's billing cycle that included October 1, 2009).

16 Also raised for the first time in plaintiff's response is the argument that "Retroactive  
17 Interest Rates have been unlawful under federal law since at least 1938." Resp. (Dkt. # 23) at  
18 13. In support of this argument, plaintiff cites 15 U.S.C. § 45(a)(1), the Federal Trade  
19 Commission Act. Id. In the lengthy discussion that follows, plaintiff cites a number of cases  
20 and FTC enforcement actions that ostensibly demonstrate the illegality of retroactive rate  
21 increases. Id. at 13-19.<sup>15</sup> None of these citations provides any support for plaintiff's

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23 <sup>15</sup> The Court notes that plaintiff's discussion on these pages was copied verbatim from public  
24 comments prepared by the FTC's Bureau of Consumer Protection in response to an advance notice of  
25 proposed rulemaking promulgated by the Office of Thrift Supervision. Compare Resp. (Dkt. # 23) at  
26 13-19 with Letter from Lydia B. Parnes, Director, Bureau of Consumer Protection, et al., to John E.  
Bowman, Chief Counsel, Office of Thrift Supervision (Dec. 12, 2007), available at  
<http://www.ftc.gov/os/2007/12/P084800anpr.pdf>.

1 contention.<sup>16</sup> In any event, the Court has no jurisdiction over claims brought under 15 U.S.C.  
2 § 45(a)(1), because the FTC Act provides no private cause of action. See Dreisbach v. Murphy,  
3 658 F.2d 720, 730 (9th Cir. 1981).

## 4 VII. PLAINTIFF'S STATE LAW CLAIMS

### 5 A. Breach of Contract and Breach of the Implied Duty of Good Faith and Fair Dealing

6 Plaintiff alleges that defendant “breached its contractual promise to provide loans at  
7 interest rates originally agreed to” when it unilaterally increased the interest rates that it  
8 “promised would apply to the loan.” FAC ¶ 44. This claim fails because the January 2009  
9 Cardmember Agreement explicitly authorized the July 2009 change-in-terms notice and the  
10 ensuing rate increase. See Haug. Decl (Dkt. # 14-4) at 9. Plaintiff’s complaint is devoid of facts  
11 suggesting otherwise. Because plaintiff has not provided any evidence that defendant violated a  
12 contractual duty, the Court will dismiss plaintiff’s breach of contract claim. See Carlson v.  
13 Hallinan, 925 A.2d 506, 528-29 (Del. Ch. 2006) (party must show violation of a contractual duty  
14 to survive dismissal of breach-of-contract claim).<sup>17</sup>

15 In the alternative, plaintiff alleges that defendant’s rate increase violated the implied duty  
16 of good faith and fair dealing. FAC ¶ 72. More specifically, plaintiff alleges that the opt-out  
17 provision in the July 2009 change-in-terms notice served only as an attempt “to coerce Plaintiff  
18 and members of the Class to pay their entire loan balances in full prematurely.” Id.; see also id.  
19 ¶ 24 (alleging that defendant’s opt-out provision would require plaintiff to pay his outstanding  
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21 <sup>16</sup> For example, plaintiff cites a number of enforcement actions in which credit card companies  
22 charged advance fees for credit cards but never provided the cards. See, e.g., Resp. (Dkt. # 23) at 18  
23 n.35. Plaintiff also cites a number of federal cases addressing the issue of deceptive advertising.  
See, e.g., id. at 16 n. 23. Neither of these fact patterns is at issue here.

24 <sup>17</sup> The January 2009 Cardmember Agreement contained a provision specifying that plaintiff’s  
25 account “shall be governed and interpreted in accordance with federal law and, to the extent state law  
26 applies, the law of Delaware, without regard to conflict-of-law principles.” Haug Decl. (Dkt. # 14-4) at  
4 (original in all caps). Plaintiff does not contest the applicability of Delaware law.

1 balance “immediately”). Plaintiff also alleges that defendant required plaintiff to assume  
2 responsibility for defendant’s profitability. FAC ¶ 21; Resp. (Dkt. # 23) at 8. Although  
3 plaintiff’s opt-out allegation seems to contradict the record,<sup>18</sup> the Court will accept it as true for  
4 the time being. The Court will also accept as true plaintiff’s profitability allegation.

5 Under Delaware law, the duty of good faith and fair dealing is implied into every  
6 contract. Trombley v. Bank of Am. Corp., 715 F. Supp. 2d 290, 295 (D.R.I. 2010); Dunlap v.  
7 State Farm Fire and Casualty Co., 878 A.2d 434, 442 (Del. 2005). Defendant argues that  
8 plaintiff fails to state a claim because Delaware law plainly authorizes creditors to utilize the  
9 very terms that plaintiff seeks to invalidate through the implied duty of good faith and fair  
10 dealing. Mot. (Dkt. # 20) at 11-12. In support of this argument, defendant cites § 952 of the  
11 Delaware Banking Code, which provides:

12 Unless the agreement governing a revolving credit plan otherwise provides, a bank may  
13 *at any time* and from time to time amend such agreement *in any respect*, whether or not  
14 the amendment or the subject of the amendment was originally contemplated or addressed  
15 by the parties . . . . Without limiting the foregoing, such amendment may change terms  
16 by the addition of new terms or by the deletion or modification of . . . the rate or rates of  
17 periodic interest . . . or other matters of *any kind whatsoever*.

18 Del. Code Ann. tit. 5, § 952 (2009) (emphasis added).<sup>19</sup>

19 The Court agrees that Delaware law permits the type of notice and opt-out procedure used  
20 by defendant in its July 2009 change-in-terms notice. See Edelist v. MNA Am. Bank, 790 A.2d

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21 <sup>18</sup> An inspection of the January 2009 Cardmember Agreement and the July 2009 change-in-terms  
22 notice reveals no indication that plaintiff would be required to pay off his balance “immediately”—or  
23 even “prematurely”—if he opted out of the changes. Those documents state that plaintiff would merely  
24 be responsible for paying off his balance under the terms of his existing agreement. See Haug Decl.  
25 (Dkt. #14-4); Compl. (Dkt. # 1), Ex. A.

26 <sup>19</sup> Under the Banking Code, a creditor must follow certain procedures before unilaterally  
27 amending the credit card agreement. First, it must provide at least fifteen days’ notice of the change.  
28 Del. Code Ann. tit. 5, § 952(b)(1). Second, the creditor must give the cardholder an opportunity to opt  
out of the change by sending the creditor a rejection letter. Id. § 952(b)(2). Finally, the creditor must  
allow the cardholder to pay off the accrued balance under the existing APR terms. Id. § 952(b)(2).

1 1249, 1257-58 (Del. Super. 2001) (“Delaware statutory law . . . permits [creditors] to unilaterally  
2 amend agreements by notice and an opt-out provision”) (analyzing Del. Code Ann. tit. 5,  
3 §§ 952(b)(1) and (b)(2)).<sup>20</sup> However, the legality of defendant’s change-in-terms provision does  
4 not automatically trump the implied duty of good faith and fair dealing. Defendant can still be  
5 liable for breaching the duty if its conduct “frustrates the overarching purpose of the contract by  
6 taking advantage of [defendant’s] position to control implementation of the agreement’s terms.”  
7 Dunlap, 878 A.2d at 442. Stated differently, defendant’s conduct would violate the duty if  
8 defendant “exercised its contractual right to modify in bad faith.” In re Chase Bank USA, N.A.  
9 “Check Loan” Contract Litig., MDL No. 2032, No. M:09-CV-2032 MMC, 2009 WL 4063349,  
10 at \*7 (N.D. Cal. Nov. 20, 2009) (denying motion to dismiss).

11 Arguably, defendant acted in bad faith—or in contravention of the Cardmember  
12 Agreement’s overarching purpose—when it raised plaintiff’s rates primarily out of concern for  
13 its profitability. See id., at \*8 (allegation that defendant modified underlying credit card  
14 agreement due to “underperformance” of plaintiff’s account was sufficient to state claim for  
15 breach of implied duty of good faith and fair dealing). Given the early stage of the litigation, the  
16 Court finds that plaintiff has stated a claim for breach of the implied duty of good faith and fair  
17 dealing.

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18  
19 <sup>20</sup> In an effort to evade its implications, plaintiff seeks a declaration that § 952 violates the Equal  
20 Protection Clause of the Fourteenth Amendment. FAC ¶ 101. According to plaintiff, § 952 is  
21 unconstitutional because it “grants a private contract right to one party to an agreement and not the  
22 other.” However, § 952 easily passes the rational basis test. See Hispanic Taco Vendors of Wash. v.  
23 City of Pasco, 790 F. Supp. 1023, 1028 (E.D. Wash. 1991) (“An equal protection or due process  
24 challenge to economic regulations will be sustained only if the court is unable to postulate any  
25 conceivable rationale for the regulations.”) (internal quotation omitted). Defendant claims that the  
26 rationale for § 952 is to allow “creditors in open-ended credit relationships the ability to change the  
27 terms of credit as market conditions fluctuate and the risk posed by different cardholders changes.”  
28 Mot. (Dkt. # 20) at 22. Because defendant has articulated at least one conceivable rationale for § 952,  
there is no way that plaintiff can meet its “burden to negative every conceivable basis that might support  
it.” F.C.C. v. Beach Commc’ns, Inc., 508 U.S. 307, 315 (1993).

1 **B. Unconscionable Contract**

2 Plaintiff alleges that the January 2009 Chase Cardmember Agreement is an  
3 unenforceable contract of adhesion. FAC ¶ 91. Plaintiff also alleges that the Cardmember  
4 Agreement is unconscionable and against public policy. FAC ¶¶ 92-93. Under Delaware law, a  
5 contract is unconscionable only when it contains terms that are “so one-sided as to be  
6 oppressive.” Graham v. State Farm Mut. Auto. Ins. Co., 565 A.2d 908, 912 (Del. 1989) (internal  
7 quotation omitted). Plaintiff has not alleged facts sufficient to state a claim under this standard.

8 In In re Chase Bank USA, N.A. “Check Loan” Contract Litig., plaintiffs alleged that  
9 Chase’s practice of offering “long term fixed rate loans while simultaneously retaining the right  
10 to unilaterally modify the material terms of those loans” was unconscionable under Delaware  
11 law. 2009 WL 4063349, at \*9. The court dismissed the claim, citing the legality of the practice  
12 under Del. Code Ann. tit. 5, § 952,<sup>21</sup> and the protection against exploitation afforded by the  
13 implied duty of good faith and fair dealing. Id. Here, plaintiff’s unconscionability claim is  
14 similarly undermined by the legality of defendant’s change-in-terms provision under Delaware  
15 law and the availability of relief under the implied duty of good faith and fair dealing. Although  
16 these considerations are not dispositive, the Court also notes the threadbare manner in which  
17 plaintiff pleaded his claim. See FAC ¶¶ 91-93.<sup>22</sup> Plaintiff may have alleged facts sufficient to  
18 state a claim for breach of the implied duty of good faith and fair dealing, but he has not alleged  
19 any additional facts showing that the January 2009 Cardmember Agreement was “so one-sided  
20 as to be oppressive.” Graham, 565 A.2d at 912. Plaintiff has failed to state a claim for

21 \_\_\_\_\_  
22 <sup>21</sup> The Court cited Graham, 565 A.2d at 913, for the proposition that courts should not strike  
23 down contractual provisions that “adhere[] to the declared public policy of [the] State.”

24 <sup>22</sup> Under the heading “NINTH CAUSE OF ACTION (Unconscionable Contract),” plaintiff  
25 alleged as follows: “[¶ 91]. The credit card contracts defendant has with plaintiff are contracts of  
26 adhesion. [¶ 92]. The defendants’ credit card contracts are against public policy and are unenforceable  
at law. [¶ 93]. The terms complained of above are unconscionable.” These allegations are nothing  
more than “labels and conclusions.” Twombly, 550 U.S. at 555.

1 unconscionability.

2 **C. Violation of the Delaware Banking Code**

3 Plaintiff alleges that defendant’s rate increase violated Del. Bank. Code § 944 because  
4 defendant’s January 2009 Cardmember Agreement did not disclose these changes in a “schedule  
5 or formula.” FAC ¶¶ 95-96 (citing Del. Code Ann. tit. 5, § 944 (2009) (“Variable rates”)).  
6 Plaintiff’s argument fails because the rate increase at issue in this case resulted from the change-  
7 in-terms notice mailed by defendant in July 2009. Section 944 of the Banking Code only  
8 governs interest rate increases occurring by operation of the existing agreement. Id. (authorizing  
9 changes to interest rates “[i]f the agreement governing the revolving credit plan so provides”).  
10 The Court agrees with defendant that § 944 is inapplicable. See Mot. (Dkt. # 20) at 20. As  
11 described above, the section of the Banking Code that governs the July 2009 change-in-terms  
12 notice is § 952 (“Amendment of agreement”). Plaintiff has not alleged a violation of § 952.  
13 Thus, to the extent plaintiff challenges defendant’s compliance with § 944, that claim is  
14 dismissed.

15 **D. Negligent Misrepresentation and Fraud**

16 Plaintiff alleges that defendant falsely represented that “[plaintiff’s] interest rates  
17 ‘[would] not be impacted by’ the changes to the loan terms set forth in [defendant’s] ‘notices.’ ”  
18 FAC ¶ 48, 58. Plaintiff further alleges that defendant made this representation knowingly, and  
19 that it fraudulently took advantage of its superior bargaining position to lure consumers into  
20 confusing and undecipherable credit card contracts. Id. ¶¶ 59, 61. These actions, plaintiff  
21 alleges, constitute negligent misrepresentation, fraud, or both.

22 On a motion to dismiss, the Court must accept all factual allegations as true. Manzarek,  
23 519 F.3d at 1031. However, the Court is “not bound to accept as true a legal conclusion couched  
24 as a factual allegation.” Iqbal, 129 S.Ct. at 1950 (internal quotation omitted). Here, plaintiff has  
25 not provided any evidence that defendant promised him a permanently fixed APR. A thorough  
26

1 investigation of the January 2009 Cardmember Agreement failed to reveal a single instance in  
2 which defendant represented that plaintiff’s interest rates “will not be impacted” by the changes  
3 to the loan terms set forth in defendant’s “notices.” See Haug Decl. (Dkt. # 14-4). Dismissal of  
4 plaintiff’s negligent misrepresentation claim is warranted because plaintiff failed to plead  
5 “enough facts to state a claim to relief that is plausible on its face.” Twombly, 550 U.S. at 570.  
6 This conclusion applies with even more force to plaintiff’s fraud claim, given the heightened  
7 pleading standard of Fed. R. Civ. P. 9(b). See Swartz v. KPMG LLP, 476 F.3d 756, 764 (9th  
8 Cir. 2007) (a complaint alleging fraud must provide “an account of the time, place, and specific  
9 content of the false representations as well as the identities of the parties to the  
10 misrepresentations.”) (internal quotation marks omitted).

11 **E. Washington Consumer Protection Act (“CPA”)**

12 Plaintiff alleges that defendant “engaged in unfair or deceptive acts and practices in  
13 violation of Chapter 19.86 RCW [the Washington Consumer Protection Act] by applying  
14 unlawful or unenforceable contract terms as defined by 15 U.S.C. § 45(a)(1) and common law to  
15 plaintiff’s existing balance.” FAC ¶ 89. Defendant argues, and the Court agrees, that plaintiff’s  
16 allegation fails to meet the most basic pleading standard. See Mot. (Dkt. # 20) at 18 (“[Plaintiff]  
17 fails to allege anything specific about his claim—neither supporting facts nor any specific legal  
18 rule that allegedly was violated.”). Under Twombly, a well-pleaded complaint must include  
19 “more than labels and conclusions, and a formulaic recitation of the elements of a cause of action  
20 will not do.” Twombly, 550 U.S. at 555. Plaintiff’s unfair practices claim is entirely  
21 conclusory,<sup>23</sup> and it must be dismissed.

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24 <sup>23</sup> To state a claim under the CPA, plaintiff must plead facts demonstrating: (1) an unfair or  
25 deceptive act or practice, (2) in trade or commerce, (3) that impacts the public interest, (4) which causes  
26 injury to the plaintiff in his or her business or property, and (5) which injury is causally linked to the  
unfair or deceptive act. Indus. Indem. Co. v. Kallevig, 114 Wn.2d 907, 920-21 (1990).

1 **F. Illusory Promise**

2 Plaintiff alleges that the January 2009 Cardmember Agreement is unenforceable because  
3 its general change-in-terms provision “constitutes an unlimited right” that effectively “destroys  
4 the promised 9.99% APR” disclosed in plaintiff’s original agreement with WaMu. FAC ¶ 99.  
5 Plaintiff seeks to void the Cardmember Agreement on the theory that it contained unenforceable  
6 “illusory promises.”<sup>24</sup> Id.

7 In Barrer, the Ninth Circuit rejected a similar line of reasoning. There, the majority took  
8 up the issue of illusory promises while responding to concerns raised by Judge Graber’s partial  
9 dissent. Judge Graber opined that the general change-in-terms provision at issue unacceptably  
10 allowed the defendant to “raise [plaintiff’s] APR for any reason, however bizarre or unexpected,  
11 without informing them that it intends to do so.” Barrer, 566 F.3d at 893 (Graber, C.J.,  
12 concurring in part and dissenting in part). The majority disagreed. In a footnote, it expressed  
13 “doubt” that “Regulation Z would permit a creditor to use a general change-in-terms provision to  
14 punish a cardholder on any whim whatsoever.” Id. at 891 n.9. Until banks began “pricing credit  
15 on the basis of hair color or any other peccadillo that might offend some over-punctilious  
16 creditor,” the majority concluded, there was no reason to assume that Regulation Z failed to  
17 provide sufficient protection against unlimited creditor discretion. Id.<sup>25</sup>

18 Here, plaintiff has similarly failed to demonstrate the existence of unlimited unilateral  
19 discretion. The Cardmember Agreement bound defendant just as it bound plaintiff. For

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20  
21 <sup>24</sup> According to one Delaware court, “[t]he underlying question in cases involving ‘illusory’  
22 promises is consideration . . . Where the plaintiff’s promise is a mere illusion, that is, where his promise  
23 exists in form only but not in substance, then it follows necessarily that there is no consideration to  
support the defendant’s promise, and thus no enforceable contract.” Mobil Oil Corp. v. Wroten, 303  
A.2d 698 (Del. Ch. 1973).

24 <sup>25</sup> The majority further justified its stance by explaining that “pricing credit on the basis of  
25 cardholder risk [without prior disclosure of the practice] is how credit card companies normally do  
26 business.” Barrer, 566 F.3d at 891 n.9. In other words, the majority’s dismissal of Judge Graber’s  
concerns was at least partially grounded in its deference to standard banking practice.



1 example, the Cardmember Agreement required defendant to notify plaintiff of any change in the  
2 terms of the agreement, as required by applicable law. Haug. Decl (Dkt. #14-4) at 9.  
3 Defendant’s July 2009 change-in-terms notice complied with applicable law by informing  
4 plaintiff about impending modifications to the Cardmember Agreement and about his right to opt  
5 out of the changes. See Complaint (Dkt. # 1), Ex. A; see also Mot. (Dkt. # 20) (discussing the  
6 fact that Del. Bank. Code § 952 required defendant to provide at least 15 days’ notice of an  
7 impending APR increase, as well as an opportunity to opt out). The change-in-terms notice was  
8 thus an invitation to enter into a new relationship governed by the modified terms. Plaintiff  
9 accepted this invitation by failing to opt out and by continuing to use his card. See FAC ¶¶ 27-  
10 28. Plaintiff cannot now complain that defendant retained an “unlimited right to decide later the  
11 nature or extent of its performance.” Console Master Speaker Corp. v. Muskegon Wood Prods.  
12 Corp., 138 A. 598, 599 (Del. Super. 1927). Plaintiff’s illusory promise cause of action is  
13 dismissed.

#### 14 **G. Unjust enrichment**

15 Plaintiff alleges that defendant “unjustly received a benefit at the expense of Plaintiff and  
16 Class members.” FAC ¶ 66. Under Delaware law, a claim for unjust enrichment requires  
17 “(1) an enrichment, (2) an impoverishment, (3) a relation between the enrichment and  
18 impoverishment, (4) the absence of justification, and (5) the absence of a remedy provided by  
19 law.” In re Chase Bank USA, N.A. “Check Loan” Contract Litig., 2009 WL 4063349, at \*11  
20 (quoting BAE Sys. Info. and Elec. Sys. Integration, Inc. v. Lockheed Martin Corp., 2009 WL  
21 264088, at \*7 (Del. Ch. 2009)). Before turning to these elements, the Court must make a  
22 “threshold inquiry” into whether a comprehensive contract governs the parties’ dispute. BAE  
23 Sys., 2009 WL 264088, at \*7. If so, then no claim for unjust enrichment will lie. See Kuroda v.  
24 SPJS Holdings, L.L.C., 971 A.2d 872, 891 (Del. Ch. 2009) (“A claim for unjust enrichment is  
25 not available if there is a contract that governs the relationship between parties that gives rise to  
26

1 the unjust enrichment claim.”). Having dismissed all claims affecting the validity of the January  
2 2009 Cardmember Agreement, the Court finds that plaintiff’s dispute with defendant was  
3 governed by that document. The Cardmember Agreement is the measure of plaintiff’s right to  
4 recovery, and plaintiff’s unjust enrichment claim is dismissed.

5 **H. Declaratory Relief**

6 Finally, plaintiff seeks a declaration finding that any arbitration agreement found in the  
7 January 2009 Cardmember Agreement is unconscionable and against public policy. FAC ¶¶ 85-  
8 86. Defendant has already waived its right to invoke the Cardmember Agreement’s arbitration  
9 clause. See Mot. (Dkt. # 20) at 23 n.17. Accordingly, the Court dismisses plaintiff’s claim for  
10 declaratory judgment as moot.

11 **VIII. CONCLUSION**

12 For the foregoing reasons, defendant’s motion to dismiss (Dkt. # 20) is GRANTED in  
13 part and DENIED in part, as follows:

- 14 (1) **Claims dismissed under Fed. R. Civ. P. 12(b)(1):** Plaintiff’s claims based on  
15 WaMu’s pre-receivership acts or omissions are hereby dismissed with prejudice  
16 for lack of subject matter jurisdiction;
- 17 (2) **Claims dismissed under Fed. R. Civ. P. 12(b)(6):** Plaintiff’s TILA claims, to the  
18 extent that they challenge the substance of defendant’s disclosures under 15 U.S.C.  
19 §1637(a) and 12 C.F.R. § 226.6 (2009), are dismissed for failure to state a claim  
20 upon which relief can be granted. Plaintiff’s federal claims arising under the  
21 Credit CARD Act and the FTC Act, to the extent plaintiff intended to bring them,  
22 are dismissed for the same reason. Plaintiff’s state-law claims for breach of  
23 contract, unconscionable contract, violation of the Delaware Banking Code,  
24 negligent misrepresentation, fraud, unjust enrichment, Washington Consumer  
25 Protection Act, and illusory promise, are also dismissed for failure to state a claim;

1 (3) **Claims dismissed as moot:** Plaintiff's request for declaratory relief is dismissed  
2 as moot;

3 (4) **Surviving claims:** Plaintiff has stated a claim under 15 U.S.C. § 1632(a)  
4 challenging the clarity and conspicuousness of the change-in-terms provision  
5 located on page nine of defendant's January 2009 Cardmember Agreement  
6 (Dkt. # 14-4). Plaintiff has also stated a claim for breach of the implied duty of  
7 good faith and fair dealing.  
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9 Dated this 7th day of June, 2011.  
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12 Robert S. Lasnik  
13 United States District Judge  
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