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UNITED STATES DISTRICT COURT  
WESTERN DISTRICT OF WASHINGTON  
AT SEATTLE

\_\_\_\_\_  
GALINA MEDVEDEVA, )  
 )  
Plaintiff, )  
v. )  
CITY OF KIRKLAND, *et al.*, )  
Defendants. )  
\_\_\_\_\_

No. C14-7RSL  
  
ORDER GRANTING IN PART  
DEFENDANTS’ MOTION FOR  
SUMMARY JUDGMENT

**I. INTRODUCTION**

This matter comes before the Court on “Defendants’ Motion for Summary Judgment.” Dkt. # 20. Defendants seek judgment as a matter of law on all of plaintiff’s constitutional and tort claims arising out of an entry and arrest at plaintiff’s mother’s apartment on September 24, 2011. Having reviewed the memoranda, declarations, and exhibits submitted by the parties and taking the evidence in the light most favorable to plaintiff, the Court grants in part and denies in part defendants’ motion as follows:<sup>1</sup>

**II. BACKGROUND**

Plaintiff served in the military from 2001 to 2007, during which time she was raped and suffered foot injuries. Medvedeva Decl. (Dkt. #27) ¶¶ 5–8. She developed Post Traumatic

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<sup>1</sup> The Court also grants plaintiff’s motion for leave to file an overlength response brief (Dkt. #24), which defendants have not opposed.

1 Stress Disorder (“PTSD”) and problems with her left foot requiring multiple surgeries. Id. ¶ 8.  
2 On September 24, 2011, plaintiff was recovering from a third surgery on her left foot and staying  
3 with her mother at 9821 NE 122nd Street, # 317, in Kirkland (Unit 317). Sakk Decl. (Dkt. #28)  
4 ¶¶ 2, 6. That afternoon, plaintiff’s mother was at work and plaintiff was alone in the apartment.  
5 Id. ¶¶ 7–8. At around 2:30 p.m., the tenant living in Unit 217 knocked on the door of Unit 317  
6 to inform plaintiff or plaintiff’s mother that water was coming through the ceiling of Unit 217.  
7 Medvedeva Decl. (Dkt. #27) ¶ 11. The tenant of Unit 217 thought that Unit 317 was the source  
8 of the water and wanted to check Unit 317. Plaintiff did not allow her to enter. Id. Plaintiff  
9 then went to the bathroom and saw that water was overflowing from the bathroom sink and onto  
10 the floor. Id. ¶ 12. The water had been running “maybe a half an hour” before plaintiff’s  
11 interaction with the tenant from Unit 217. Parker Decl. (Dkt. #26) Ex. B, at 11:5. Plaintiff  
12 “threw a couple blankets on the floor and soaked up the water.” Id. at 11:7–8.

13 In the meantime, the tenant from Unit 217 called 911 to report the water flowing through  
14 her ceiling. Firefighters and police officers employed by the City of Kirkland responded to the  
15 call. Firefighters inspected Unit 217 and saw that there was “water on the floor surrounding the  
16 toilet, the area rug was soaked and there was water dripping from several locations on the  
17 ceiling, overhead light, and exhaust fan. These conditions existed even after the resident [in Unit  
18 217] had mopped and used towels to clean up.” Hani Decl. (Dkt. #22) ¶ 7.

19 Defendants arrived and knocked on the door to Unit 317 and asked to come inside to  
20 investigate the flooding. Id. ¶ 8; Medvedeva Decl. (Dkt. #27) ¶ 13. Plaintiff did not let them in,  
21 informing them that she did not feel comfortable with them entering the apartment due to her  
22 PTSD. Medvedeva Decl. (Dkt. #27) ¶ 13. She told them to wait for her mother to return home,  
23 which would be in about fifteen or twenty minutes. Id. Defendants continued to ask plaintiff to  
24 let them in, but she refused. Id. ¶ 14. After being on the scene for approximately forty-five  
25 minutes, one of the firefighters became “concerned that water was continuing to migrate into a  
26 common wall that was known to contain electrical junctions and circuitry.” Hani Decl. (Dkt.

1 #22) ¶¶ 7, 9. He informed defendants that the situation posed a serious risk to the tenants in the  
2 building because of potential fire or ceiling collapse. Id. Due to these fears, the firefighters and  
3 police officers used a master key to gain entry into the apartment. Id. ¶¶ 9–10.

4 Once defendants and firefighters were inside the apartment, plaintiff ran to the bathroom,  
5 the source of the flooding water.<sup>2</sup> Medvedeva Decl. (Dkt. #27) ¶ 14. Officer Wood opened the  
6 bathroom door and then grabbed and twisted plaintiff’s arm, causing her pain. Id. ¶ 16. Next, he  
7 pushed plaintiff, causing her to fall into the bathtub. Id. Plaintiff was subsequently “dragged out  
8 of the bathroom” and placed face-down on a bed. At that point, one of the officers “had his knee  
9 or torso on [her] mid and lower back.” Id. ¶ 19.

10 Once plaintiff’s mother arrived, she attempted to talk with defendants about plaintiff’s  
11 mental and physical conditions. Corporal McGuire told plaintiff’s mother that “Galina has to  
12 learn a lesson in how to behave.” Sakk Decl. (Dkt. #28) ¶ 12. Plaintiff states that “[o]ne of the  
13 officers commented that they needed to teach me a lesson.” Medvedeva Decl. (Dkt. #27) ¶ 21.  
14 The officers subsequently decided to arrest plaintiff for obstruction. Parker Decl. (Dkt. #26)  
15 Ex. F. The officers removed plaintiff from the apartment by taking her down three flights of  
16 stairs, with plaintiff’s injured left foot “hitting each step” on the way down. Medvedeva Decl.  
17 (Dkt. #27) ¶ 22. Plaintiff was placed in a patrol car and brought to Kirkland City Jail. Id. ¶ 24.  
18 From there, she was taken to Snohomish County Jail. Id. ¶ 25.

19 The firefighters inspected the bathroom in Unit 317 and saw “slight water on the floor  
20 and water splashed all around the sink on the countertop.” Hani Decl. (Dkt. #22) ¶ 11. They  
21 then inspected Unit 217 and found that the water had stopped coming through the ceiling. Id.

### 22 **III. SUMMARY JUDGMENT STANDARD**

23 Summary judgment is appropriate if, viewing the evidence in the light most favorable to  
24 the nonmoving party, “the movant shows that there is no genuine dispute as to any material fact

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25 <sup>2</sup> From this point on, the parties present differing accounts of the event. The Court sets forth the  
26 facts taken in the light most favorable to plaintiff’s version.

1 and the movant is entitled to judgment as a matter of law.” Fed. R. Civ. P. 56(a); L.A. Printex  
2 Indus., Inc. v. Aeropostale, Inc., 676 F.3d 841, 846 (9th Cir. 2012). The moving party “bears the  
3 initial responsibility of informing the district court of the basis for its motion.” Celotex Corp. v.  
4 Catrett, 477 U.S. 317, 323 (1986). It need not “produce evidence showing the absence of a  
5 genuine issue of material fact” but instead may discharge its burden under Rule 56 by “pointing  
6 out . . . that there is an absence of evidence to support the nonmoving party’s case.” Id. at 325.  
7 Once the moving party has satisfied its burden, it is entitled to summary judgment if the non-  
8 moving party fails to designate “specific facts showing that there is a genuine issue for trial.” Id.  
9 at 324. “The mere existence of a scintilla of evidence in support of the non-moving party’s  
10 position is not sufficient:” the opposing party must present probative evidence in support of its  
11 claim or defense. Arpin v. Santa Clara Valley Transp. Agency, 261 F.3d 912, 919 (9th Cir.  
12 2001); Intel Corp. v. Hartford Accident & Indem. Co., 952 F.2d 1551, 1558 (9th Cir. 1991).  
13 “An issue is ‘genuine’ only if there is a sufficient evidentiary basis on which a reasonable fact  
14 finder could find for the nonmoving party.” In re Barboza, 545 F.3d 702, 707 (9th Cir. 2008)  
15 (internal citations omitted).

#### 16 IV. ANALYSIS

##### 17 A. Fourth Amendment Claims Under Section 1983

18 Plaintiff asserts that the officers unlawfully entered her mother’s apartment without a  
19 warrant, unlawfully seized and arrested her, and used excessive force in violation of the Fourth  
20 Amendment to the United States Constitution. Because the officers had a lawful reason for their  
21 entry, and carried out their entry in a reasonable manner, the Court grants summary judgment to  
22 defendants on plaintiff’s unlawful entry and unlawful seizure and arrest claims. However,  
23 because there are genuine issues of material fact, this Court denies summary judgment on  
24 plaintiff’s excessive force claim.

##### 25 1. Unlawful Entry

26 “Searches and seizures inside a home without a warrant are presumptively unreasonable,

1 but that presumption is not irrebuttable, and a warrantless search or seizure is permitted to render  
2 emergency aid or address exigent circumstances.” Sheehan v. City & Cnty. of San Francisco,  
3 743 F.3d 1211, 1221 (9th Cir. 2014), cert. granted, \_\_ U.S. \_\_, 135 S. Ct. 702 (2014). “The  
4 emergency aid exception applies when: ‘(1) considering the totality of the circumstances, law  
5 enforcement had an objectively reasonable basis for concluding that there was an immediate  
6 need to protect others or themselves from serious harm; and (2) the search’s scope and manner  
7 were reasonable to meet the need.’” Id. (quoting United States v. Snipe, 515 F.3d 947, 952 (9th  
8 Cir. 2008)).

9 First, defendants had an “objectively reasonable basis for concluding that there was an  
10 immediate need to protect” all of the occupants of the apartment building, including plaintiff,  
11 from the very serious threat to safety that results from water leaks or flooding in apartment  
12 buildings. The firefighters had seen a significant amount of water flowing through the ceiling of  
13 Unit 217. Hani Decl. (Dkt. #22) ¶ 7. One of the firefighters expressed a concern that water was  
14 going through a wall “that was known to contain electrical junctions and circuitry.” Id. ¶ 9. He  
15 was concerned that the water might start a fire, create an electrocution hazard, or cause portions  
16 of the structure to collapse. Id. ¶¶ 3, 7. Once the firefighters saw the amount of water in Unit  
17 217, they needed to stop the problem at its source in Unit 317. Id. ¶ 7. As time passed, during  
18 which plaintiff refused to let defendants and firefighters enter the unit, the need to examine the  
19 problem increased. Due to the firefighters’ observations in Unit 217 and fears that this flooding  
20 could cause fire and ceiling collapse, defendants’ basis for entering the apartment was  
21 reasonable.

22 Second, the officers carried out the search in a reasonable manner based on the  
23 circumstances. They knocked on the door and identified themselves. They informed plaintiff  
24 that they were there only to address the water problem. Id. ¶ 8. They used the master key to  
25 enter the apartment only after it was clear that plaintiff would not let them in and the situation  
26 was becoming increasingly dangerous. After entering, the officers and firefighters “quickly

1 observed that the kitchen area was dry and not the source of the flooding.” *Id.* ¶ 10. The only  
2 other source of the flooding could have been the bathroom, which made sense because the  
3 flooding was in the bathroom of Unit 217 and the two units likely had the same floor plan. *Id.*  
4 ¶ 8. Defendants thus entered the bathroom in their search for the flooding, where they  
5 encountered plaintiff. Their entry into the apartment was conducted in a reasonable manner  
6 because it was aimed solely at identifying and addressing the source of the flooding. Therefore,  
7 the Court grants summary judgment to defendants on plaintiff’s claim for unlawful entry.

## 8 **2. Unlawful Seizure and Arrest**

9 “It is well established that ‘an arrest without probable cause violates the Fourth  
10 Amendment and gives rise to a claim for damages under § 1983.’” *Rosenbaum v. Washoe*  
11 *Cnty.*, 663 F.3d 1071, 1076 (9th Cir. 2011) (quoting *Borunda v. Richmond*, 885 F.2d 1384, 1391  
12 (9th Cir. 1988). “Probable cause to arrest exists when officers have knowledge or reasonably  
13 trustworthy information sufficient to lead a person of reasonable caution to believe that an  
14 offense has been or is being committed by the person being arrested.” *United States v. Lopez*,  
15 482 F.3d 1067, 1072 (9th Cir. 2007). “[P]robable cause supports an arrest so long as the  
16 arresting officers had probable cause to arrest the suspect for any criminal offense . . . .” *Torres*  
17 *v. City of Los Angeles*, 548 F.3d 1197, 1207 (9th Cir. 2008) (citing *Devenpeck v. Alford*, 543  
18 U.S. 146, 153–55 (2004)).

19 Defendants assert that there was probable cause to arrest plaintiff for obstruction.<sup>3</sup> RCW  
20 9A.76.020 provides that “[a] person is guilty of obstructing a law enforcement officer if the  
21 person willfully hinders, delays, or obstructs any law enforcement officer in the discharge of his  
22 or her official powers or duties.” In discussing the statute, the Ninth Circuit has stated that  
23 “[t]he crime of obstructing an officer has four essential elements: (1) an action or inaction that

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25 <sup>3</sup> Defendants also contend that there was probable cause to arrest plaintiff for assault in the third  
26 degree under RCW 9A.36.031. Motion (Dkt. #20) at 15. Defendants assert that plaintiff kicked one of  
the officers, *id.*, which plaintiff denies. Medvedeva Decl.(Dkt. #27) at ¶ 19. Thus, the facts taken in the  
light most favorable to plaintiff do not support defendants’ contention.

1 hinders, delays, or obstructs the officers; (2) while the officers are in the midst of their official  
2 duties; (3) the defendant knows the officers are discharging a public duty; (4) the action or  
3 inaction is done knowingly.” Lassiter v. City of Bremerton, 556 F.3d 1049, 1053 (9th Cir.  
4 2009). The statute applies to the obstruction of an officer’s “community caretaking functions.”  
5 State v. Steen, 164 Wn. App. 789, 802 (2011).

6 Viewing the facts in the light most favorable to plaintiff, defendants had probable cause  
7 to arrest plaintiff for obstruction. Plaintiff delayed and obstructed defendants’ and firefighters’  
8 attempts to address the flooding problem. Second, defendants needed to enter the apartment as  
9 part of their official duties. They were called to the scene to address an emergency, a duty that  
10 fell under their community caretaking responsibilities. Third, plaintiff knew they were officers  
11 attempting to discharge their duties because they identified themselves and stated their purpose.  
12 She briefly opened the door and realized they were police officers. Parker Decl. (Dkt. #26)  
13 Ex. B, at 17:11. Fourth, plaintiff knowingly refused entry to defendants. Accordingly, the Court  
14 grants summary judgment to the City of Kirkland on the unlawful seizure and arrest claims.

### 15 **3. Excessive Force**

16 Ninth Circuit courts “analyze all claims of excessive force that arise during or before  
17 arrest under the Fourth Amendment’s reasonableness standard.” Coles v. Eagle, 704 F.3d 624,  
18 627 (9th Cir. 2012). A reasonableness inquiry “requires a careful balancing of the nature and  
19 quality of the intrusion on the individual’s Fourth Amendment interests against the  
20 countervailing governmental interests at stake.” Graham v. Connor, 490 U.S. 386, 396 (1989)  
21 (internal quotation marks omitted). After considering the “nature and quality of the intrusion,” a  
22 court must “consider the governmental interests at stake by looking at (1) how severe the crime  
23 at issue is, (2) whether the suspect posed an immediate threat to the safety of the officers or  
24 others, and (3) whether the suspect was actively resisting arrest or attempting to evade arrest by  
25 flight.” Mattos v. Agarano, 661 F.3d 433, 441 (9th Cir. 2011). These factors are not exclusive,  
26 and courts are “free to consider issues outside the three enumerated above when additional facts

1 are necessary to account for the totality of circumstances in a given case.” Id. “We have often  
2 observed that ‘[b]ecause such balancing nearly always requires a jury to sift through disputed  
3 factual contentions, and to draw inferences therefrom . . . summary judgment or judgment as a  
4 matter of law in excessive force cases should be granted sparingly.’” Coles, 704 F.3d at 627–28  
5 (quoting Santos v. Gates, 287 F.3d 846, 853 (9th Cir. 2002)).

6 Plaintiff alleges a substantial intrusion. She states that defendants twisted and  
7 hyperextended her arm, pushed her into the bathtub, and dragged her out of the bathroom.  
8 Medvedeva Decl. (Dkt. #27) ¶¶ 16–17. She also states that they put pressure on her back to the  
9 extent that she could not breathe. Id. ¶ 19. After notifying defendants that she had recently  
10 undergone surgery on her left foot, defendants “dragged [her] out of the third story apartment  
11 with [her] injured foot sliding along and bumping against the ground.” Id. ¶ 22.

12 Viewed in the light most favorable to plaintiff, the crime at issue was obstruction, a  
13 misdemeanor. See Section III.A.2. In addition, plaintiff was unarmed, recovering from surgery,  
14 and slight in stature. Medvedeva Decl. (Dkt. #27) ¶ 18–19. Third, she did not resist arrest, but  
15 instead screamed in pain and told the officers she could not breathe. Accordingly, an analysis of  
16 the reasonableness factors reveals that plaintiff has placed facts in the record to support her  
17 excessive force claim.

18 The Court also finds that defendants are not entitled to qualified immunity on this claim.  
19 An officer will not be entitled to qualified immunity if the law is “clearly established such that it  
20 would ‘be clear to a reasonable officer that his conduct was unlawful in the situation he  
21 confronted.’” Rosenbaum, 663 F.3d at 1078–79 (quoting Saucier v. Katz, 533 U.S. 194, 202  
22 (2001)). It was clearly established at the time of the incident that an officer’s use of force must  
23 be reasonable under the circumstances. Coles, 704 F.3d at 627. Taking the evidence in the light  
24 most favorable to plaintiff, no reasonable officer could have believed that defendants’ conduct  
25 was lawful. Therefore, defendants are not entitled to judgment as a matter of law on the  
26 excessive force claim.



## B. Municipal Liability Under Section 1983

1 Plaintiff claims that defendant City of Kirkland is liable to plaintiff for failing to  
2 adequately train its officers in how to deal with individuals with mental disabilities. Because  
3 plaintiff has failed to put forth evidence that this amounted to a policy or practice, the Court  
4 awards summary judgment to defendants on the municipal liability claim.

5 “[A]s to a municipality, ‘the inadequacy of police training may serve as the basis for  
6 § 1983 liability only where the failure to train amounts to deliberate indifference to the rights of  
7 persons with whom the police come into contact.’” Flores v. Cnty. of Los Angeles, 758 F.3d  
8 1154, 1158 (9th Cir. 2014) (quoting City of Canton v. Harris, 489 U.S. 378, 388 (1989)). A  
9 plaintiff “must demonstrate a ‘conscious’ or ‘deliberate’ choice on the part of a municipality in  
10 order to prevail on a failure to train claim.” Id. at 1158 (quoting Price v. Sery, 513 F.3d 962, 973  
11 (9th Cir. 2008)). “A ‘pattern of similar constitutional violations by untrained employees is  
12 ordinarily necessary to demonstrate deliberate indifference for purposes of failure to train,’  
13 though there exists a ‘narrow range of circumstances [in which] a pattern of similar violations  
14 might not be necessary to show deliberate indifference.’” Id. at 1159 (quoting Connick v.  
15 Thompson, \_\_\_ U.S. \_\_\_, 131 S. Ct. 1350, 1360, 1361 (2011)). “Without notice that a course of  
16 training is deficient in a particular respect, decisionmakers can hardly be said to have  
17 deliberately chosen a training program that will cause violations of constitutional rights.”  
18 Connick, 131 S. Ct. at 1360.

19 In this case, plaintiff alleges that the city’s failure to have its officers “undergo mandatory  
20 Crisis Intervention Training or Mental illness training” constitutes a failure to train. Response  
21 (Dkt. #25) at 22–23. Plaintiff contends that, with this training, defendants “would have  
22 deescalated the situation with Medvedeva and would not have subjected her to rough treatment  
23 and arrested her.” Id. at 23. However, plaintiff has not attempted to show a pattern of similar  
24 violations by untrained employees.

25 Additionally, plaintiff’s claim does not fall within the “narrow range of circumstances [in  
26

1 which] a pattern of similar violations might not be necessary to show deliberate indifference.”  
2 Connick, 131 S.Ct at 1361. This “narrow range” of circumstances is reserved for scenarios in  
3 which “the unconstitutional consequences of failing to train [are] . . . patently obvious.” Id. Put  
4 another way, this type of circumstance was meant to address municipal employees put into  
5 service with an “utter lack of ability to cope with constitutional situations.” Id. at 1363. The  
6 consequences of neglecting to offer the two types of training referenced by plaintiff are not  
7 “patently obvious.” Further, the lack of these two programs did not create officers with an “utter  
8 lack of ability to cope” with situations like the event in this case. In fact, the City of Kirkland’s  
9 police officers, including defendants, received training in various areas relevant to crisis  
10 intervention and mental illness. For example, defendants received training in “Understanding  
11 Anger,” “Defensive Tactics and Patrol Scenarios,” “Takedown and Handcuff Techniques,”  
12 “Verbal Judo and De-Escalation Techniques,” and “Development Disabilities and Mental  
13 Illness.” Estes Decl. (Dkt. #21) Ex. F, at KIRK 002013–002018. For these reasons, the Court  
14 grants summary judgment for the City of Kirkland on plaintiff’s municipal liability claim.

### 15 **C. Malicious Prosecution Under Section 1983 and Washington State Law**

16 Plaintiff also alleges that defendants are liable for malicious prosecution. Because the  
17 arrest in this case was made with probable cause, this Court grants defendants’ motion to dismiss  
18 this claim.

19 “In order to prevail on a § 1983 claim of malicious prosecution, a plaintiff ‘must show  
20 that the defendants prosecuted [him] with malice and without probable cause, and that they did  
21 so for the purpose of denying [him] equal protection or another specific constitutional right.’”  
22 Awabdy v. City of Adelanto, 368 F.3d 1062, 1066 (9th Cir. 2004) (quoting Freeman v. City of  
23 Santa Ana, 68 F.3d 1180, 1189 (9th Cir. 1995)). In order to bring a malicious prosecution claim  
24 under Washington state law, a plaintiff must prove: “(1) that the prosecution claimed to have  
25 been malicious was instituted or continued by the defendant; (2) that there was want of probable  
26 cause for the institution or continuation of the prosecution; (3) that the proceedings were

1 instituted or continued through malice; (4) that the proceedings terminated on the merits in favor  
2 of the plaintiff, or were abandoned; and (5) that the plaintiff suffered injury or damage as a result  
3 of the prosecution.” Clark v. Baines, 150 Wn.2d 905, 911 (2004) (internal quotation marks and  
4 citations omitted). Viewing the facts in the light most favorable to plaintiff, defendants had  
5 probable cause to arrest plaintiff for obstruction. See Section III.A.2. Therefore, the Court  
6 grants summary judgment to defendants on both malicious prosecution claims.

#### 7 **D. First Amendment Claim**

8 Plaintiff claims her First Amendment rights were violated because defendants’ decision to  
9 book and jail her was based on a retaliatory motive. Plaintiff bases this claim on the fact that  
10 while she was restrained in her mother’s apartment, Corporal McGuire stated that “Galina has to  
11 learn a lesson in how to behave.” Sakk Decl. (Dkt. #28) ¶¶ 11, 12. Subsequently, plaintiff was  
12 removed from the apartment and taken to jail for obstruction. While there may be genuine issues  
13 of fact as to the arresting officer’s motives in executing a full custodial arrest, plaintiff’s claim  
14 for a retaliatory arrest in violation of the First Amendment fails because she has not  
15 demonstrated that she engaged in speech protected under the First Amendment.

16 The first issue in a First Amendment retaliation claim on summary judgment is whether  
17 the facts, taken in the light most favorable to the plaintiff, show a violation of the plaintiff’s First  
18 Amendment rights. See, e.g., Ford v. City of Yakima, 706 F.3d 1188, 1192 (9th Cir. 2013).  
19 Thus, in order to establish a claim of retaliation in violation of the First Amendment, the plaintiff  
20 must first show that she engaged in protected “speech.” A plaintiff must then show that an  
21 officer or officers’ “conduct would chill a person of ordinary firmness from future First  
22 Amendment activity.” Id. at 1193. Finally, a plaintiff must also present evidence that will allow  
23 her “to prove that the . . . desire to chill [her] speech was a but-for cause of [the] allegedly  
24 unlawful conduct.” Id.

25 “[T]he First Amendment protects a significant amount of verbal criticism and challenge  
26 directed at police officers.” City of Houston, Tex. v. Hill, 482 U.S. 451, 461 (1987); Mackinney

1 v. Nielsen, 69 F.3d 1002, 1007 (9th Cir. 1995). In fact, the freedom of individuals to verbally  
2 express opposition to police action without risk of arrest is a “principal characteristic” of a free  
3 state. Hill, 482 U.S. at 462–63. In City of Houston, Texas v. Hill, the Supreme Court  
4 invalidated a city ordinance that made it unlawful for an individual to verbally “interrupt” a  
5 police officer’s lawful investigation, as the inclusion of such verbal comments swept too broadly  
6 and thereby prohibited speech protected under the First Amendment. 482 U.S. at 462–63,  
7 466–67. The Court determined that the ordinance was “not narrowly tailored to prohibit only  
8 disorderly conduct or fighting words” and instead burdened an individual’s right to verbally  
9 oppose police action, which constitutes First Amendment protected speech. Id. at 465–66. The  
10 Court was careful to note, however, that its decision would “not leave municipalities powerless  
11 to punish physical obstruction of police action.” Hill, 482 U.S. at 462 n.11.

12 Ninth Circuit case law recognizes a distinction between verbal opposition to police  
13 conduct, protected under the First Amendment, and conduct that physically obstructs police  
14 officer action, which is not protected as “speech.” In Young v. City of Los Angeles, 655 F.3d  
15 1156 (9th Cir. 2011), plaintiff was arrested for refusing to comply with a law enforcement  
16 officer’s orders requesting that he reenter his vehicle during a traffic stop. Id. at 1170. Plaintiff  
17 challenged his arrest on the grounds that his repeated statements of refusing to comply with the  
18 officer’s orders constituted free speech, and that the arrest therefore violated his First  
19 Amendment rights. The Ninth Circuit held that plaintiff’s arrest did not violate his right to free  
20 speech under the First Amendment because plaintiff’s complete refusal to obey the law  
21 enforcement officer’s lawful command was not an act of speech or expression protected by the  
22 First Amendment. Id.

23 Here, plaintiff was arrested for her complete refusal to comply with law enforcement’s  
24 lawful request to enter her mother’s apartment. The crime of arrest, obstruction of justice,  
25 makes it unlawful for an individual to engage in conduct that “willfully hinders, delays, or  
26 obstructs” a law enforcement officer in the discharge of his official duties. RCW 9A.76.020.

1 While plaintiff was free to verbally criticize the police officers as they carried out their official  
2 duties, plaintiff did not have a First Amendment right to engage in conduct that physically  
3 obstructed law enforcement from carrying out their lawful investigation of the water leak.

4 Furthermore, plaintiff has not presented the Court with any evidence that her conduct in  
5 refusing to open the door was a form of expression or protest. Rather, she admits in her  
6 declaration that she closed the door on the officers because she began to feel “panicked” and  
7 refused to let them in despite the officers’ repeated requests because she was “terrified.”  
8 Medvedeva Decl. (Dkt. #27) at ¶¶ 13, 14. Plaintiff’s refusal to open the door in response to  
9 numerous lawful requests by the law enforcement officers in this case was not an “act of  
10 expression protected by the First Amendment, but rather . . . [a] simple failure to obey a police  
11 officer’s lawful instructions.” Navarro v. Sterkel, 2012 WL 3249487, at \*8 (N.D. Cal. Aug. 7,  
12 2012) (quoting Young, 655 F.3d at 1170) (rejecting plaintiff’s First Amendment claims because  
13 plaintiff’s refusal to obey the police officer’s lawful orders during a traffic stop was due to fear  
14 and thus did not constitute expressive conduct). Therefore, defendants are entitled to judgment  
15 as a matter of law on plaintiff’s First Amendment claim.

### 16 **E. ADA Claims**

17 Title II of the ADA applies to arrests. Sheehan, 743 F.3d at 1232. There are “at least two  
18 types of Title II claims applicable to arrests: (1) wrongful arrest, where police wrongly arrest  
19 someone with a disability because they misperceive the effects of that disability as criminal  
20 activity; and (2) reasonable accommodation, where, although police properly investigate and  
21 arrest a person with a disability for a crime unrelated to that disability, they fail to reasonably  
22 accommodate the person’s disability in the course of investigation or arrest, causing the person  
23 to suffer greater injury or indignity in that process than other arrestees.” Id. “[E]xigent  
24 circumstances inform the reasonableness analysis under the ADA.” Id.

25 The first type of claim under Title II does not apply here. The officers did not make a  
26 wrongful arrest. See Section III.A.2. The second type of Title II claim, however, does apply

1 here. In the course of arresting plaintiff, there is a genuine issue of material fact about whether  
2 the officers failed to make reasonable accommodations for her after she was removed from the  
3 bathroom.

4 The Court finds that Sheehan controls here. In Sheehan, police officers responded to a  
5 situation in which a mentally ill resident of a group home told a social worker that she had a  
6 knife and threatened him. Sheehan, 743 F.3d at 1217. The officers knocked on her door,  
7 announced themselves, and used a building key to open the door. Id. at 1218. The woman  
8 walked in an aggressive manner towards the officers with a knife and told them to leave her  
9 room. Id. at 1218–19. The officers left the room and closed the door. The officers then re-  
10 entered her room with their service weapons drawn. Id. at 1219. The woman was near the  
11 threshold, still holding the knife, and the officers pepper sprayed and shot her multiple times. Id.  
12 at 1219–20. The Ninth Circuit found that the officers should have provided the woman with a  
13 reasonable accommodation during the second entry into her room because the officers knew that  
14 Sheehan had a disability, and because “[a] reasonable jury . . . could find that the situation had  
15 been defused sufficiently, following the initial retreat from Sheehan’s room, to afford the  
16 officers an opportunity to wait for backup and to employ less confrontational tactics.” Id. at  
17 1233.

18 As in Sheehan, the situation had been defused once plaintiff was removed from the  
19 bathroom, the source of the flooding. Furthermore, once plaintiff’s mother arrived at the scene,  
20 she confirmed with the officers that plaintiff suffered from PTSD, and that she had recently  
21 undergone surgery on her foot. Sakk Decl. (Dkt. #28) at ¶ 10. Taking the evidence in the light  
22 most favorable to plaintiff, the officers at this time had knowledge of plaintiff’s disability. Once  
23 the officer had knowledge of plaintiff’s disability, and the exigency of the flooding was  
24 dispelled, a reasonable juror could find that defendants could have taken additional time to  
25 accommodate plaintiff’s PTSD during the process of detaining and booking her. For these  
26 reasons, “and because the reasonableness of an accommodation is ordinarily a question of fact,”

1 Sheehan, 743 F.3d at 1233, defendants are not entitled to summary judgment on plaintiff’s ADA  
2 claim against the City of Kirkland.

## 3 **F. State Law Claims**

### 4 **1. Assault and Battery**

5 “Generally, a police officer making an arrest is justified in using sufficient force to  
6 subdue a prisoner, however he becomes a tortfeasor and is liable as such for assault and battery  
7 if unnecessary violence or excessive force is used in accomplishing the arrest.” Boyles v. City  
8 of Kennewick, 62 Wn. App. 174, 176 (1991). Following the Court’s excessive force analysis  
9 above, the Court cannot grant summary judgment on this claim. Viewed in the light most  
10 favorable to plaintiff, the officers used more force than necessary to accomplish the arrest.

### 11 **2. False Arrest and False Imprisonment**

12 Under Washington law, “probable cause is a complete defense to an action for false arrest  
13 and imprisonment.” Hanson v. City of Snohomish, 121 Wn.2d 552, 563 (1993). As discussed  
14 above, defendants had probable cause to arrest plaintiff for obstruction. See Section III.A.2.  
15 Accordingly, the Court grants summary judgment to defendants on plaintiff’s false arrest and  
16 false imprisonment claims.

### 17 **3. Negligence**

18 Plaintiff has not opposed defendants’ motion regarding the state law negligence claim.  
19 Consequently, the Court grants summary judgment on this claim.

### 20 **4. Trespass**

21 Under Washington law, “[a] person is liable for trespass if he or she intentionally  
22 (1) enters or causes another person or a thing to enter land in the possession of another or  
23 (2) remains on the land or (3) fails to remove from the land a thing that he or she is under a duty  
24 to remove.” Brutsche v. City of Kent, 164 Wn.2d 664, 673 (2008). Liability for trespass arises  
25 only if an officer acts “in an unreasonable manner” and causes harm. Id. at 674. In this case,  
26 viewing the evidence in the light most favorable to plaintiff, the officers did not enter the

1 apartment “in an unreasonable manner.” They were responding to an emergency, and thus acted  
2 reasonably in entering the apartment and searching for the source of the flooding. See Section  
3 III.A.1. Therefore, the Court grants summary judgment to defendants on this claim.

#### 4 **5. Intentional Infliction of Emotional Distress (Outrage)**

5 The tort of outrage, also known as intentional infliction of emotional distress, “requires  
6 proof of three elements: (1) extreme and outrageous conduct, (2) intentional or reckless infliction  
7 of emotional distress, and (3) actual result to plaintiff of severe emotional distress.” Kloepfel v.  
8 Bokor, 149 Wn.2d 192, 195 (2003). “Any claim of outrage must be predicated on behavior so  
9 outrageous in character, and so extreme in degree, as to go beyond all possible bounds of  
10 decency, and to be regarded as atrocious, and utterly intolerable in a civilized community.”  
11 Strong v. Terrell, 147 Wn. App. 376, 385 (2008) (internal quotation marks and citations  
12 omitted).

13 “The elements of outrage generally are factual questions for the jury.” Sutton v. Tacoma  
14 Sch. Dist. No. 10, 180 Wn. App. 859, 869 (2014). “However, a trial court faced with a summary  
15 judgment motion must make an initial determination as to whether the conduct may reasonably  
16 be regarded as so ‘extreme and outrageous’ as to warrant a factual determination by the jury.”  
17 Id. (internal quotation marks and citations omitted). A court may consider several factors,  
18 including:

19 (1) the position the defendant occupied; (2) whether the plaintiff was  
20 particularly susceptible to emotional distress and the defendant was aware  
21 of the susceptibility; (3) whether the defendant’s conduct was privileged;  
22 (4) whether the degree of emotional distress was severe as opposed to  
23 merely annoying, inconvenient or embarrassing; and (5) whether the  
24 defendant was aware of a high probability that his or her conduct would  
25 cause severe emotional distress, and consciously disregarded that  
26 probability.

23 Id. at 870. Whether conduct qualifies as “extreme and outrageous” is a question for the  
24 factfinder to determine. Gravelet-Blondin v. Shelton, 728 F.3d 1086, 1100 (9th Cir. 2013).

26 Viewing the facts in the light most favorable to plaintiff, defendants were in a position of  
ORDER GRANTING IN PART DEFENDANTS’  
MOTION FOR SUMMARY JUDGMENT - 16



1 authority over her and were aware of her condition. Further, plaintiff has placed facts on the  
2 record indicating that she suffered distress as a result of defendants' actions, including suffering  
3 severe pain and emotional trauma. Medvedeva Decl. (Dkt. #27) ¶¶ 16–20. Finally, plaintiff has  
4 supplied evidence that defendants consciously disregarded the high probability that their conduct  
5 would cause severe emotional distress when they knew she had PTSD, was a victim of sexual  
6 violence, and had recently had foot surgery. *Id.* ¶¶ 13, 14, 19. With this knowledge, they threw  
7 her on a bed, applied pressure to her back that impacted her ability to breathe, and took her down  
8 the stairs in a way that caused her injured foot to hit each step. *Id.* ¶¶ 19, 22. Thus, four of the  
9 five factors that courts evaluate when considering an outrage claim are satisfied in plaintiff's  
10 favor at this stage of the proceedings. Consequently, defendants' motion as to this claim is  
11 denied.

## 12 **6. Respondeat Superior**

13 Plaintiff claims that the City of Kirkland is liable under respondeat superior for all of the  
14 state law claims alleged. Complaint (Dkt. #1) ¶¶ 100–01. All of the state law claims against the  
15 individual officers are dismissed except for assault and battery and intentional infliction of  
16 emotional distress. Consequently, there is no respondeat superior liability with regard to those  
17 dismissed claims.


18 “Our case law makes clear that, once an employee’s underlying tort is established, the  
19 employer will be held vicariously liable if ‘the employee was acting within the scope of his  
20 employment.’” *Robel v. Roundup Corp.*, 148 Wn.2d 35, 52–53 (2002) (quoting *Dickinson v.*  
21 *Edwards*, 105 Wn.2d 457, 469 (1986). “An employer can defeat a claim of vicarious liability by  
22 showing that the employee’s conduct was (1) “intentional or criminal” and (2) “outside the scope  
23 of employment.” *Id.* (quoting *Niece v. Elmview Group Home*, 131 Wn.2d 39, 56 (1997)).  
24 There has been no dispute that the officers were acting within the scope of their employment  
25 during the entirety of the incident. Thus, plaintiff’s respondeat superior claims can proceed  
26 against the City for assault and battery and intentional infliction of emotional distress.

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#### IV. CONCLUSION

For all of the foregoing reasons, defendants' motion for summary judgment (Dkt. #20) is GRANTED in part. Summary judgment is GRANTED on the following claims: unlawful entry under the Fourth Amendment, unlawful seizure and arrest under the Fourth Amendment, municipal liability under § 1983, malicious prosecution under both § 1983 and Washington state law, retaliatory arrest in violation of the First Amendment, false arrest and false imprisonment, trespass, and negligence. Summary judgment is DENIED with regard to the following claims: excessive force under the Fourth Amendment, failure to accommodate under the ADA, assault and battery, intentional infliction of emotional distress, and respondeat superior for assault and battery and intentional infliction of emotional distress.

Dated this 22nd day of April, 2015.

  
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Robert S. Lasnik  
United States District Judge