# Exhibit A

1		THE HONORABLE JAMES L. ROBART
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6	UNITED STATES	DISTRICT COURT
7	WESTERN DISTRICT OF WASHINGTON	
8	STATE OF WASHINGTON,	No. 2:17-cv-00141-JLR
9	Plaintiff,	DDIEE OF AMICUS CUDIAE
10	v.	BRIEF OF AMICUS CURIAE WASHINGTON STATE LABOR COUNCIL
11	DONALD TRUMP, in his official capacity as	
12	President of the United States; U.S. DEPARTMENT OF SECURITY; JOHN F.	
13	KELLY, in his official capacity as Secretary of the Department of Homeland Security; TOM	
14	SHANNON, in his official capacity as Acting	
15	Secretary of State; and the UNITED STATES OF AMERICA,	
16	Defendants.	
17	Defendants.	
18		
19	I. INTRODUCTION & RELIEF REQUESTED	
20	The United States for decades maintained discriminatory immigration laws excluding	
21	Chinese laborers and others of Chinese descent; in 2012, the United States House of	
22	Representatives passed a resolution acknowledging that "the United States was founded on the	
23	principle that all persons are created equal" and formally expressing the regret of the House of	
24 25	Representatives for the Chinese Exclusion Acts. H.R. Res. 683, 112th Cong. (2012).	
26	After decades of maintaining discriminatory national origin quotas that disfavored non-	
	European immigrants, Congress enacted the Im	nmigration and Nationality Act Amendments of
	BRIEF OF AMICUS CURIAE - 1	LAW OFFICES OF SCHWERIN CAMPBELL

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1965, Pub.L. No. 89-236, 79 Stat. 911 (1965), which finally ended "strong overtures of an indefensible racial preference" in our immigration law. John F. Kennedy, *A Nation of Immigrants* 77 (1964).

Acknowledging "the fundamental injustice of the evacuation, relocation, and internment of United States citizens and permanent resident aliens of Japanese ancestry during World War II," in 1988, President Ronald Reagan signed the Civil Liberties Act of 1988 to offer a formal apology, and grant reparations in the amount of \$20,000, to each living victim of the Japanese internment resulting from an Executive Order issued in 1942. Civil Liberties Act of 1988, Pub. L. No. 100-383, 102 Stat. 903 (1998). The Act stated that the government "actions were carried out without adequate security reasons…and were motivated largely by racial prejudice, wartime hysteria, and a failure of political leadership." *Id*.

One week after assuming office, President Donald Trump signed an Executive Order fulfilling his campaign promise to enact a "Muslim ban" and to subject immigrant applicants to "extreme vetting." The Executive Order bans all refugees from entering the country for 120 days, bans all refugees from Syria indefinitely, and bans immigrants and non-immigrants from seven majority-Muslim countries from entering the U.S. for 90 days: Iran, Iraq, Libya, Somalia, Sudan, Syria, and Yemen. President Trump defends the Executive Order with rhetoric of national security. Future leaders of our government may well feel compelled to issue formal apologies or statements of regret for this unlawful and discriminatory act.

The Washington State Labor Council ("WSLC") submits this brief in support of the State of Washington's Motion for a Temporary Restraining Order ("TRO") because the members of its affiliated unions are suffering irreparable harm from the implementation of the Executive Order,

and those members will continue to suffer irreparable harm until and unless the Executive Order is enjoined.

### II. STATEMENT OF FACTS

The WSLC is a state-wide labor council comprised of more than 600 local unions and represents more than 450,000 rank-and-file union members working in Washington State. It is widely considered to be the "voice of labor" in Washington State. Declaration of Jeff Johnson ("Johnson Dec."), ¶ 2. WSLC has a strong interest in advocating for the liberty interests of Washington State workers. *Id.* Because of the irreparable harm being done to union members in Washington State, which is set forth in detail below, WSLC and other labor leaders have spoken out vehemently against President Trump's Executive Order. *Id.*, ¶ 4 and Ex. A (statements from labor unions regarding the Executive Order). The WSLC submits this brief to support the State's efforts to enjoin the unconstitutional, unlawful Executive Order.

## III. ARGUMENT & AUTHORITY

The WSLC joins, but will not repeat here, the State's meritorious argument that the Executive Order violates both the United States Constitution and various federal statutes. It submits this brief separately to add its voice to the chorus of voices seeking to point out to this Court, as well as to the public at large, the truly appalling consequences this misguided and wrongfully-motivated Executive Order will have if not promptly enjoined. The WSLC also writes to emphasize that careful review of the history of discriminatory immigration rules demonstrates the significance of the irreparable harm that is being caused in *particular* by the fact that this Executive Order violates the Immigration Act of 1965—the statute meant to *end* pernicious discrimination in immigration law.

A. Absent injunctive relief, residents of Washington will suffer irreparable harm because their government, in clear contravention of the Immigration

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# Act of 1965, has labelled some of them as being less valuable than others, and as having no rights.

"The negative policies the United States government establishes concerning immigrants, non-immigrant visitors and refugees of certain national origins or religions reflects the attitudes the government has of its own citizens of those same national origins and religions – that they are less valued, less than equal. Such policies cause harm to our unions' members that cannot be undone." Johnson Dec. ¶ 6.

In discussing the Immigration Act of 1965, Secretary of State Dean Rusk similarly observed that immigration rules have significant domestic, as well as foreign, meaning:

[G]iven the fact that we are a country of many races and national origins, that those who built this country and developed it made decisions about opening our doors to the rest of the world; that anything which makes it appear that we, ourselves, are discriminating in principle about particular national origins, suggests that we think ... less well of our own citizens of those national origins, than of other citizens....<sup>1</sup>

Attorney General Katzenbach accurately assessed the damage done by discriminatory immigration rules that Act was meant to abolish:

I do not know how any American could fail to be offended by a system which presumes that some people are inferior to others solely because of their birthplace.... The harm it does to the United States and to its citizens is incalculable."

Hearings on S. 500 Before the Subcomm. on Immigration and Naturalization of the Senate Comm. on the Judiciary, 89th Cong. 119 (1965) 9.

Through this language, the Congress abolished discrimination long codified in statutory national origin quotas which disfavored non-European immigrants.

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<sup>&</sup>lt;sup>1</sup> Immigration: Hearings Before Subcomm. No. 1 of the Comm. on the Judiciary, House of Representatives, on H.R. 7700 and 55 Identical Bills, 88th Cong. 901-02 (1964), reprinted in 10A Oscar Trelles & James Bailey, Immigration and Nationality Acts: Legislative Histories and Related Documents, doc. 69A (1979) 390. See also id. at 410 (remarks of Attorney General Robert Kennedy) (noting that the bill "would remove from our law a discriminatory system of selecting immigrants that is a standing affront to millions of our citizens").

Except as specifically provided in paragraph (2) and in sections 1101(a)(27), 1151(b)(2)(A)(i), and 1153 of this title, no person shall receive any preference or priority or be discriminated against in the issuance of an immigrant visa because of the person's race, sex, nationality, place of birth, or place of residence.

8 U.S.C. § 1152 (enacted by the Immigration and Nationality Act Amendments of 1965, Pub.L. No. 89-236, 79 Stat. 911 (1965)).

Those quotas were introduced into law in 1921, and extended by the Immigration Act of 1924, which required a study of the ethnic sources of America's white population from the origins of settlement; and quotas were derived from the percentages of the U.S. population that were derived from any particular nation. This had the effect of limiting immigration from Asia, and non-Protestant eastern and southern Europe. Pub.L. 67-5; 42 Stat. 5 (1921); Pub.L. 67-5; 42 Stat. 5 (1924). The Immigration and Nationality Act of 1952, ch. 477, 66 Stat. 163 retained modified quotas that again reflected the existing demographic mix of U.S. inhabitants and had no purpose other than to maintain the existing ethnic and religious composition of the national population. *See* Mary Jane Lapointe, *Discrimination in Asylum Law: The Implications of Jean v. Nelson*, 62 Ind. L.J. 127, 149 (1986). That discriminatory purpose became the focal point of intense debate which fueled the impetus for the 1965 Act.

President Harry Truman opposed the discriminatory quota system and when his veto of the 1952 act was overridden, he denounced the national origins quota system as being contrary to American values because it "discriminates, deliberately and intentionally, against many of the peoples of the world." The President's Veto Message, June 25, 1952, reprinted in *The President's Comm'n on Imm. and Nat., Whom We Shall Welcome* 277. President Truman's Commission on Immigration and National Origin had found that "the major disruptive influence in our immigration law is the racism and national discrimination caused by the national origins system," and that the present system should be replaced with a "unified quota system, which BRIEF OF AMICUS CURIAE. - 5

BRIEF OF AMICUS CURIAE - 5 Case No. 2:17-cv-00141-JLR LAW OFFICES OF SCHWERIN CAMPBELL BARNARD IGLITZIN & LAVITT, LLP 18 WEST MERCER STREET SUITE 400 SEATTLE, WASHINGTON 98119-3971 (206) 285-2828 would allocate visas without regard to national origin, race, creed, or color." The President's Comm'n on Imm. and Nat., Whom We Shall Welcome 263 (submitted Jan. 1, 1953).

In 1958, then Senator John Kennedy published a broadside against the national origin quota system in which he criticized the system for having "strong overtures of an indefensible racial preference." John F. Kennedy, A Nation of Immigrants 77 (1964). As President, he introduced legislation to end the quota system. President Lyndon Johnson strongly advocated for the bill, which was enacted in 1965, as one of three complimentary bills passed early in Johnson's presidency, the others being the Civil Rights Act of 1964, Pub.L. No. 88-352, 78 Stat. 241 (1964) and the Voting Rights Act of 1965, Pub.L. No. 89-110, 79 Stat. 437 (1965). See Roger Daniels, Coming To America: A History of Immigration And Ethnicity In American Life 338 (1990) (observing that the Civil Rights Act, Voting Rights Act and Immigration Act "represent a kind of high-water mark in a national consensus of egalitarianism"); Vernon M. Briggs, Jr., Immigration Policy and the American Labor Force 62 (1984) ("Just as overt racism could no longer be tolerated in the way citizens treated their fellow citizens, neither could it be sanctioned in the laws that governed the way in which noncitizens were considered for immigrant status.").

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<sup>&</sup>lt;sup>2</sup> Senator Hiram Fong described the purpose of the Act as "seeking an immigration policy reflecting America's ideal of the equality of all men without regard to race, color, creed or national origin" which he noted reflected the values of the Civil Rights Act:

Last year we enacted the historic Civil Rights Act of 1964, which was designed to wipe out the last vestiges of racial discrimination against our own citizens . . . . As we move to erase racial discrimination against our own citizens, we should also move to erase racial barriers against citizens of other lands in our immigration laws.

Hearings on S. 500 Before the Subcomm. on Imm. and Nat. of the Senate Comm. on the Judiciary, pt. 1, 89th Cong., 1st Sess. 44-45 (1965).

Senator Edward M. Kennedy argued that the national origins quota system was "contrary to our basic principles as a nation." 111 Cong.Rec. 24, 225 (1965). Senator Joseph Clark insisted that "the national origins quotas and the Asian-Pacific triangle provisions are irrational, arrogantly intolerant, and immoral" and that it was unjust that "[a] brilliant Korean or Indian scientist is turned away, while the northern European is accepted almost without question." Id. at 24, 501. Representative Paul Krebs stated that immigration rules based on national origin were "repugnant to our national traditions," and that "we must learn to judge each individual by his own worth and by the value he can bring to our Nation." Id. at 21, 778. Representative Dominick Daniels rejected the national origin quotas that "racism simply has no place in America in this day and age." Id. at 21, 787. Other senators and officials condemned the national origins quota system as "un-American" and "totally alien to the spirit of the Constitution," and praised the new bill for its recognition of individual rights. Hearings on S. 500 Before the Subcomm. on Imm. and Nat. of the Senate Comm. on the Judiciary, pt. 1, 89th Cong., 1st Sess. 11 (1965) (statement of Attorney General Katzenbach), 47 (statement of Secretary of State Dean Rusk), 127 (statement of Senator Hugh Scott), 165 (statement of Senator Paul Douglas) and 217 (statement of Senator Robert Kennedy); see also Hearings Before Subcomm. No. 1 of the House Comm. on the Judiciary, 88th Cong., 2d Sess. 723 (1964), where the Secretary-Treasurer of the AFL-CIO, James B. Carey, quotes the AFL-CIO Declaration in support of the bill).

The Immigration Act of 1965 repealed a system that, in the words of President Johnson, "violated the basic principle of American democracy—the principle that values and rewards each man on the basis of his merit . . ." T. Aleinikoff & D. Martin, *Immigration Process and Policy* 55 (1985). The Executive Order at issue here denies Syrian refugees, immigrants and the

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resident family members of immigrants of the seven excluded nations precisely that - evaluation on individual merit. Instead, the blanket order works precisely as did the repealed quota system by denying liberty to whole classes of people based on their national origin. The Executive Order therefore violates federal law and should be enjoined on that basis.

2. Residents of Washington are also suffering irreparable harm because their government has interfered with their liberties by limiting their movement, their ability to associate with their families, and to work.

Lost opportunities to engage in one's chosen profession, to travel, and to be united or reunited with families and loved ones are all irreparable, because losses of this kind sustained by individuals affected by the Executive Order cannot be remedied by money damages. *See, e.g., Enyart v. Nat'l Conf. of Bar Examiners, Inc., cert. denied,* 132 S. Ct. 366, 181 L.Ed.2d 232 (2011); *Ariz. Dream Act Coal. v. Brewer,* 757 F.3d 1053, 1068 (9th Cir. 2014). In addition to the irreparable harm set forth in the State of Washington's Motion for a Temporary Restraining Order, individuals who live and work in Washington are being subjected to the irreparable harm described herein.

Among WSLC's affiliated unions, unions who have signed a Solidarity Charter with the WSLC and other labor allies are unions whose members are directly impacted by the Executive Order, because they are immigrants or non-immigrant temporary workers from one of the seven banned countries whose ability to travel into and out of the United States is prohibited outright or whose inability to re-enter the United States after travelling will put their livelihoods in jeopardy. Johnson Dec., ¶ 6. Members are also affected because the ability of their families to travel into the United States is prohibited temporarily or indefinitely, disrupting the members' family ties, personal freedoms and economic security. *Id.* The members of unions affiliated or allied with WSLC affected by the ban include hospitality workers, retail employees, health care industry

workers, laborers, factory workers, and state, county and municipal employees among others. *Id.* These union members are exceptionally diverse, comprised of an array of races, nationalities, and religions. *Id.* The negative policies the United States government establishes concerning immigrants, non-immigrant visitors and refugees of certain national origins or religions reflects the attitudes the government has of its *own* citizens of those same national origins and religions – that they are less valued, less than equal. *Id.* Such policies cause harm to unions' members that cannot be undone. *Id.* 

United Automobile, Aerospace and Agricultural Implement Workers of America, Local 4121 ("UAW 4121") represents academic student employees ("ASEs") at the University of Washington ("UW"). Declaration of David Parsons ("Parsons Dec."), ¶ 1. Some ASEs are citizens or nationals of one of the seven countries listed in the Executive Order and are present in the U.S. with valid visas. Id., ¶ 3. Many have expressed serious concerns about the impact of the Executive Order on their work at and for UW. Id. In particular, since the Executive Order has been issued, impacted ASEs from the seven named countries believe they can and should not travel outside the U.S., and have been advised by UW to avoid any international travel. Id. This impacts in numerous ways these ASEs' ability to perform research and complete their courses of study. Id. At least one ASE conducts research that requires overseas travel, and therefore may be significantly delayed or lose altogether the work completed pursuant to this project, which has been in process for years and directly impacts degree completion. *Id.* For some ASEs, any delay in completing research and course work could jeopardize funding and employment opportunities. *Id.* Additionally, ASEs are restricted from visiting close family members or friends outside the U.S., which creates significant emotional hardships. *Id.* 

UAW 4121 is aware of at least one ASE who is a citizen or national of one of the seven countries, and is outside the U.S. *Id.*, ¶4. If he or she is unable to re-enter the U.S. as a result of the Executive Order, his/her ability to conduct research for UW related to his/her course of study could be limited, and his/her graduate program training sequence could be disrupted. *Id*.

Service Employees International Union 6 Property Services Northwest ("SEIU 6") has historically represented immigrants and refugees employed in the commercial janitorial industry, and its membership often reflects the different flows of immigrants and refugees coming into the U.S. workforce. Declaration of Matt Haney ("Haney Dec."), ¶ 2. The current membership includes over 350 individuals originally from the seven affected countries in the Executive Order travel ban. *Id.*, ¶ 3. The majority of these members originated from Somalia. *Id.* The members from these countries tend to save up their money in order to be able to afford to return to their countries of origin for a month or more. *Id.* 

Since President Trump issued the Executive Order banning all refugees from entering the country for 120 days, banning all refugees from Syria indefinitely, and banning immigrants and non-immigrants from seven majority-Muslim countries from entering the U.S. for 90 days, SEIU 6 members who have made travel plans to Somalia have been contacting union representatives at SEIU 6 expressing their fears that they may not be able to return to the U.S., to their families and to their jobs, if they travel now. Id.,  $\P$  4. One member who has purchased airfare to Somalia scheduled to leave February 4, 2017, is now apprehensive of leaving due to fears she will not be able to return because of her Muslim faith, even though she is a U.S. citizen. Id.

Additionally, an SEIU 6 member currently on leave in Somalia has contacted union representatives about fears of losing his job and in turn his health coverage, essential to

controlling his chronic health condition, because he will not be able to return to the United States by April 15th as was arranged with his employer. Id., ¶ 5.

All of the foregoing harms are irreparable, as they cannot be remedied by money damages. It cannot be disputed that implementation of the Executive Order is causing irreparable injury to individuals living and working in Washington.

### IV. CONCLUSION

The harms being suffered as a result of the unlawful and unconstitutional Executive Order are severe, and the need for injunctive relief is urgent. Because each of the elements for injunctive relief are met, the Court should grant the temporary restraining order requested by the State.

DATED this 2<sup>nd</sup> day of February, 2017.

s/Jennifer Robbins
Jennifer Robbins, WSBA No. 40861
s/Dmitri Iglitzin
Dmitri Iglitzin, WSBA No. 17673
s/Kathleen Phair Barnard
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Counsel for the Washington State Labor Council

WESTERN DISTRICT OF WASHINGTON STATE OF WASHINGTON Plaintiff. DONALD TRUMP, in his official capacity as President of the United States; U.S. DEPARTMENT OF HOMELAND SECURITY; JOHN F. KELLY, in his official capacity as Secretary of the Department of Homeland Security; TOM SHANNON, in his official capacity as Acting Secretary of State; and the UNITED STATES OF AMERICA Defendants. I, David Parsons, declare as follows: 1. I am President of United Automobile, Aerospace and Agricultural Implement Workers of America, Local 4121 (UAW 4121 or Union), which represents academic student

DECLARATION OF DAVID PARSONS - 1

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employees (ASEs) at the University of Washington (UW). Prior to becoming President, I was a member of UAW Local 4121 as a Teaching Assistant and a Research Assistant in the English Ph.D. program at UW. I work closely with the Union's International Solidarity Working Group (comprised of members of UAW 4121), which has led the Union's advocacy for international academic student employees on campus.

- 2. UAW 4121 is extremely concerned about the immigration-related Executive Orders issued by President Donald Trump last week. The Executive Order issued on January 27, 2017 entitled "Protecting the Nation From Foreign Terrorist Entry Into the United States" (Executive Order) has particular adverse impacts for ASEs at UW. Section 3(c) of the Executive Order states that "entry into the United States, as immigrants and nonimmigrants" of people from Iraq, Iran, Libya, Somalia, Sudan, Syria, and Yemen (with certain exceptions) is suspended for 90 days. The Executive Order provides for the possibility of an extension of this time period.
- 3. Some ASEs are citizens or nationals of one of the seven countries listed in the Executive Order and are present in the U.S. with valid visas. Many have expressed serious concerns about the impact of the Executive Order on their work at and for UW. In particular since the Executive Order has been issued, impacted ASEs from the seven named countries believe they can not and should not travel outside the U.S., and have been advised by UW to avoid any international travel. This impacts in numerous ways these ASEs' ability to perform research and complete their courses of study. At least one ASE conducts research that requires overseas travel, and therefore may be significantly delayed or lose altogether the work completed pursuant to this project, which has been in process for years and directly impacts degree

DECLARATION OF DAVID PARSONS - 2

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completion. For some ASEs, any delay in completing research and course work could jeopardize funding and employment opportunities. Additionally, ASEs are restricted from visiting close family members or friends outside the U.S., which creates significant emotional hardships.

- UAW 4121 is aware of at least one ASE who is a citizen or national of one of the seven countries, and is outside the U.S. If he or she is unable to re-enter the U.S. as a result of the Executive Order, his/her ability to conduct research for UW related to his/her course of study could be limited, and his/her graduate program training sequence could be disrupted.
- I declare under penalty of perjury under the laws of the State of Washington that the foregoing is true and correct to the best of my knowledge and ability.

ardang

Dated this 2<sup>nd</sup> day of February, 2017

David Parsons

Fax: (206) 623-1432

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LAW OFFICES OF

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- 3. In my position I work directly with members, as well as collect and analyze demographic information of our membership. Our current membership includes over 350 individuals originally from the seven affected countries in the Executive Order travel ban. The majority of these members originated from Somalia. Our members from these countries tend to save up their money in order to be able to affort to return to their countries of origin for a month or more.
- 4. Since President Trump issued the Executive Order banning all refugees from entering the country for 120 days, banning all refugees from Syria indefinitely, and banning immigrants and non-immigrants from seven majority-Muslim countries from entering the U.S. for 90 days, SEIU6 members who have made travel plans to Somalia have been contacting union representatives at SEIU6 expressing their fears that they may not be able to return to the U.S., to their families and to their jobs, if they travel now. One member who has purchased airfare to Somalia scheduled to leave February 4, 2017, is now apprehensive of leaving due to fears she will not be able to return because of her Muslim faith, even though she is a U.S. citizen.
- 5. An SEIU6 member currently on leave in Somalia has contacted union representatives about fears of losing his job and in turn his health coverage, essential to controlling his chronic health condition, because he will not be able to return to the United States by April 15<sup>th</sup> as was arranged with his employer.

I declare under penalty of perjury under the laws of the United States of America that the foregoing statements are true and correct.

Signed in Seattle , Washington, this 2 day of February, 2017.

MATT HANES

DECLARATION OF MATT HANEY - 2 Case No. 2:17-cv-00141