

UNITED STATES DISTRICT COURT  
WESTERN DISTRICT OF WASHINGTON  
AT SEATTLE

YOLANDA R.,

Plaintiff,

CASE NO. C21-0416-MAT

V.

COMMISSIONER OF SOCIAL SECURITY,

**ORDER RE: SOCIAL SECURITY  
DISABILITY APPEAL**

Defendant.

Plaintiff appeals a final decision of the Commissioner of the Social Security Administration (Commissioner) denying Plaintiff's application for disability benefits after a hearing before an administrative law judge (ALJ). Having considered the ALJ's decision, the administrative record (AR), and all memoranda of record, this matter is AFFIRMED.

## **FACTS AND PROCEDURAL HISTORY**

Plaintiff was born on XXXX, 1970.<sup>1</sup> Plaintiff has at least a high school education and previously worked as fast-food worker, housekeeper, and store laborer. AR 40. Plaintiff filed an application for Supplemental Security Income (SSI) on December 5, 2017, alleging disability beginning January 1, 2013. AR 28. The application was denied at the initial level and on

<sup>1</sup> Dates of birth must be redacted to the year. Fed. R. Civ. P. 5.2(a)(2) and LCR 5.2(a)(1).

ORDER  
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1 reconsideration. On March 14, 2019, the ALJ held a hearing and took testimony from Plaintiff and  
2 a vocational expert (VE). AR 48–96. At the hearing, Plaintiff amended the alleged onset date to  
3 December 5, 2017. AR 55. On May 14, 2019, the ALJ issued a decision finding Plaintiff not  
4 disabled. AR 28–42. Plaintiff timely appealed. The Appeals Council denied Plaintiff’s request for  
5 review on May 18, 2020 (AR 1–6), making the ALJ’s decision the final decision of the  
6 Commissioner. Plaintiff appeals this final decision of the Commissioner to this Court.

7 **JURISDICTION**

8 The Court has jurisdiction to review the ALJ’s decision pursuant to 42 U.S.C. § 405(g).

9 **STANDARD OF REVIEW**

10 This Court’s review of the ALJ’s decision is limited to whether the decision is in  
11 accordance with the law and the findings are supported by substantial evidence in the record as a  
12 whole. *See Penny v. Sullivan*, 2 F.3d 953, 956 (9th Cir. 1993). “Substantial evidence” means more  
13 than a scintilla, but less than a preponderance; it means such relevant evidence as a reasonable  
14 mind might accept as adequate to support a conclusion. *Magallanes v. Bowen*, 881 F.2d 747, 750  
15 (9th Cir. 1989). If there is more than one rational interpretation, one of which supports the ALJ’s  
16 decision, the Court must uphold the ALJ’s decision. *Thomas v. Barnhart*, 278 F.3d 947, 954 (9th  
17 Cir. 2002).

18 **DISCUSSION**

19 The Commissioner follows a five-step sequential evaluation process for determining  
20 whether a claimant is disabled. *See* 20 C.F.R. § 416.920 (2000).

21 At step one, the ALJ must determine whether the claimant is gainfully employed. The ALJ  
22 found Plaintiff had not engaged in substantial gainful activity since the alleged onset date. AR 31.

23 At step two, the ALJ must determine whether a claimant suffers from a severe impairment.

1 The ALJ found Plaintiff has the following severe impairments: left shoulder and right hip  
2 degenerative joint disease; cervical and lumbar spine degenerative disc disease; diabetes mellitus;  
3 obesity; depressive disorder; personality disorder; post-traumatic stress disorder (PTSD); and  
4 substance abuse in remission. AR 31. The ALJ also found that the record contained evidence of  
5 the following conditions that did not rise to the level of severe impairment: neck pain;  
6 hypertension; abdominal pain; endometriosis; right knee pain; and hidradenitis suppurativa.  
7 AR 31–32.

8 At step three, the ALJ must determine whether a claimant's impairments meet or equal a  
9 listed impairment. The ALJ found that Plaintiff's impairments did not meet or equal the criteria of  
10 a listed impairment. AR 32–34.

11 If a claimant's impairments do not meet or equal a listing, the Commissioner must assess  
12 residual functional capacity (RFC) and determine at step four whether the claimant has  
13 demonstrated an inability to perform past relevant work. The ALJ found Plaintiff able to perform  
14 sedentary work, as defined in 20 C.F.R. § 416.967(a), with the following limitations:

15 [S]he will not engage in overhead reaching. She will frequently  
16 reach at or below shoulder level. She is capable of engaging in  
17 unskilled, repetitive, routine tasks in two-hour increments. She will  
18 have no contact with the public. She is capable of working in  
19 proximity to but not in coordination with co-workers. She will have  
occasional contact with supervisors. She will occasionally stoop and  
crouch. She will never squat, crawl, and kneel. She will never climb  
ramps, stairs, ropes, ladders, and scaffolds. She will be nine percent  
less productive than the average worker in the workplace. She will  
have six unscheduled absences from work per year.

20 AR 34. With that assessment, the ALJ found Plaintiff unable to perform any past relevant work.  
21 AR 40.

22 If a claimant demonstrates an inability to perform past relevant work, or has no past  
23 relevant work, the burden shifts to the Commissioner to demonstrate at step five that the claimant

1 retains the capacity to make an adjustment to work that exists in significant levels in the national  
 2 economy. With the assistance of a VE, the ALJ found Plaintiff capable of performing other jobs,  
 3 such as work as document preparer, final assembler, and table worker. AR 41.

4 Plaintiff raises the following issues on appeal: (1) Whether the ALJ erred in failing to  
 5 properly address the opinions of the consultative examiner, independent psychological examiner,  
 6 and Plaintiff's treating mental health providers; and (2) whether substantial evidence supports the  
 7 ALJ's conclusion that the Plaintiff had the residual functional capacity to stay on-task nine-one  
 8 percent of the time and maintain regular attendance with the exception of six absences per year.  
 9 Plaintiff requests remand for further administrative proceedings. The Commissioner argues the  
 10 ALJ's decision has the support of substantial evidence and should be affirmed.

11 **1. Medical Opinions**

12 The regulations effective March 27, 2017, require the ALJ to articulate how persuasive the  
 13 ALJ finds medical opinions and to explain how the ALJ considered the supportability and  
 14 consistency factors.<sup>2</sup> 20 C.F.R. §§ 404.1520c(a)–(b), 416.920c(a)–(b). The regulations require an  
 15 ALJ to specifically account for the legitimate factors of supportability and consistency in  
 16 addressing the persuasiveness of a medical opinion. The “more relevant the objective medical  
 17 evidence and supporting explanations presented” and the “more consistent” with evidence from  
 18 other sources, the more persuasive a medical opinion or prior finding. *Id.* at §§ 404.1520c(c)(1)–  
 19 (2), 416.920c(c)(1)–(2).

20 Further, the Court must continue to consider whether the ALJ's analysis is supported by  
 21 substantial evidence. *See* 42 U.S.C. § 405(g) (“The findings of the Commissioner of Social  
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23 <sup>2</sup> The Ninth Circuit has not yet addressed the 2017 regulations in relation to its standard for the review of  
 medical opinions.

1 Security as to any fact, if supported by substantial evidence, shall be conclusive . . . ."); *see also*  
 2 *Zhu v. Comm'r of Soc. Sec. Admin.*, No. 20-3180, 2021 WL 2794533, at \*6 (10th Cir. July 6, 2021)  
 3 (applying the substantial evidence standard under the 2017 regulations). With these regulations  
 4 and considerations in mind, the Court proceeds to its analysis of the medical evidence in this case.

5       A. Dr. Michael Clark, M.D.

6       Dr. Clark examined Plaintiff on May 22, 2018, and opined that Plaintiff is unimpaired in  
 7 her ability to perform simple and repetitive tasks and in her ability to accept instructions from  
 8 supervisors and that Plaintiff "would probably not have extensive difficulty performing detailed  
 9 and complex tasks." AR 775. Dr. Clark further opined that Plaintiff "might have difficulty  
 10 interacting with coworkers and the public," that Plaintiff "might well have difficulty performing  
 11 on a consistent basis without special or additional instructions," that Plaintiff "would likely have  
 12 difficulty maintaining regular attendance, and completing a normal workday/workweek without  
 13 interruptions from a psychiatric condition," and that Plaintiff "would have somewhat more  
 14 difficulty dealing with the usual stress encountered in the workplace with most individuals."

15 AR 775–76.

16       The regulations require the ALJ to articulate the persuasiveness of each medical opinion  
 17 and explain how the ALJ considered the supportability and consistency factors for that opinion.  
 18 20 C.F.R. § 416.920c(a)–(b). The ALJ found Dr. Clark's opinion less persuasive than the opinion  
 19 of Dr. Christmas Covell, Ph.D., regarding Plaintiff's mental limitations. AR 39. Specifically, the  
 20 ALJ found that Dr. Clark's opinion that Plaintiff "might have difficulty or would likely have  
 21 difficulty performing some mental functional activities in the areas of social interaction,  
 22 adaptation, pace, attendance, and completing a normal workday" to be "not vocationally specific  
 23 limitations because Dr. Clark did not explain define [sic] such terms as 'difficulty' or describe the

1 most that the claimant could perform in any specific functional area.” AR 39.

2 Plaintiff argues that the ALJ erred because Dr. Clark “provided adequate information  
3 regarding the Plaintiff’s ability to function in a work setting.” Dkt. 11, at 5. An ALJ may properly  
4 reject a physician’s opinion where the physician did not provide useful statements regarding the  
5 degree of the claimant’s limitations. *See Ford v. Saul*, 950 F.3d 1141, 1156 (9th Cir. 2020) (finding  
6 that the ALJ properly rejected a physician’s opinion where physician characterized the claimant’s  
7 limitations as “limited” or “fair”). Here, Dr. Clark described that Plaintiff “might have difficulty,”  
8 “would likely have difficulty,” and “would have somewhat more difficulty” in her ability to  
9 interact with coworkers and the public, performing work activities, maintaining regular attendance,  
10 completing a normal workday/workweek, and dealing with the stress in the workplace. AR 775–  
11 76. Dr. Clark’s equivocal statements regarding Plaintiff’s limitations are not reasonably useful to  
12 determining the degree of Plaintiff’s functional limitations. *See Khal v. Berryhill*, 690 Fed. Appx.  
13 499, 501 (9th Cir. 2017) (finding a physician’s opinion that the plaintiff was “probably incapable  
14 of work” to be equivocal and less compelling). Therefore, the ALJ reasonably conclude that these  
15 characterizations were inadequate for determining the RFC. *See Ford*, 950 F.3d at 1156. Plaintiff  
16 has not shown that ALJ erred.

17 Plaintiff next argues that, because the ALJ found Dr. Clark’s characterizations inadequate,  
18 the ALJ was under a duty to develop the record. Dkt. 11, at 5–6. “An ALJ’s duty to develop the  
19 record further is triggered only when there is ambiguous evidence or when the record is inadequate  
20 to allow for proper evaluation of the evidence.” *Mayes v. Massanari*, 276 F.3d 453, 459–60 (9th  
21 Cir. 2001). Here, the ALJ did not find that the evidence was ambiguous or that the record was  
22 inadequate to evaluate the evidence. Rather, the ALJ found persuasive Dr. Covell’s opinion, who  
23 assessed limitations that conflicted with those assessed by Dr. Clark. *See Treichler v. Comm’r of*

1 *Soc. Sec. Admin.*, 775 F.3d 1090, 1098 (9th Cir. 2014) (the ALJ is responsible for assessing the  
 2 medical evidence and resolving any conflicts or ambiguities in the record). Therefore, the ALJ was  
 3 not under a duty to develop the record further, and the ALJ did not err.

4 Even if the ALJ erred in evaluating Dr. Clark's opinion, this error was harmless because it  
 5 was inconsequential to the ultimate non-disability determination. *See Molina v. Astrue*, 674 F.3d  
 6 1104, 1115 (9th Cir. 2012) (ALJ's error may be deemed harmless where it is ““inconsequential to  
 7 the ultimate nondisability determination”” (citation omitted)), *superseded by regulation on other*  
 8 *grounds*. The ALJ included limitations in the RFC that reflected Dr. Clark's opinion that Plaintiff  
 9 would have difficulty performing some mental functional activities in the areas of social  
 10 interaction, adaptation, pace, attendance, and completing a normal workday by limiting Plaintiff  
 11 to no contact with the public, to working not in coordination with co-workers and with occasional  
 12 interaction with supervisors, to being nine percent less productive than the average worker, and to  
 13 having at least six unscheduled absences from work per year. AR 34. “The ALJ is responsible for  
 14 translating and incorporating clinical findings into a succinct RFC.” *Rounds v. Comm'r of Soc.*  
 15 *Sec. Admin.*, 807 F.3d 996, 1006 (9th Cir. 2015; *see also Turner v. Comm'r of Soc. Sec. Admin.*,  
 16 613 F.3d 1217, 1223 (9th Cir. 2010) (an RFC finding need not directly correspond to a specific  
 17 medical opinion but may incorporate the opinions by assessing RFC limitations entirely consistent  
 18 with, even if not identical to, limitations assessed by the physician). Because the ALJ assessed  
 19 RFC limitations that were entirely consistent with the stricter limitations opined by Dr. Clark, any  
 20 error in the ALJ's evaluation of Dr. Clark's opinion was harmless.

21       B. Dr. Shawn Kenderdine, Ph.D.

22       Dr. Kenderdine evaluated Plaintiff in July 2017 and assessed Plaintiff with marked  
 23 limitations in her ability to understand, remember, and persist in tasks by following detailed

1 instructions and in her ability to perform activities within a schedule, maintain regular attendance,  
2 and be punctual within customary tolerances without special supervision. AR 572. Dr. Kenderdine  
3 further assessed Plaintiff with moderate limitations in her ability to learn new tasks; make simple  
4 work-related decision; be aware of normal hazards and take appropriate precautions; communicate  
5 and perform effectively in a work setting; complete a normal work day and work week without  
6 interruptions from psychologically based symptoms; and set realistic goals and plan  
7 independently. AR 572.

8 The ALJ found Dr. Kenderdine's opinion less persuasive than the opinion of Dr. Covell,  
9 finding that Dr. Kenderdine "had little foundation upon which to base his opinion beyond the  
10 claimant's subjective report at the time of the evaluation" and "provided no specific rationale for  
11 each of his proposed mental functioning limitations," that the doctor's assessed limitations were  
12 inconsistent with his own mental status examination, and that the doctor's opinion "is not entirely  
13 consistent with the longitudinal record." AR 39.

14 Plaintiff argues that the ALJ erred by rejecting Dr. Kenderdine's opinion by finding that it  
15 lacked foundation and that the doctor apparently relied on Plaintiff's subjective reports. Dkt. 11,  
16 at 7. Plaintiff further argues that the ALJ erred by finding Dr. Kenderdine's opinion inconsistent  
17 with the doctor's own examination findings. *Id.* at 10. Under the supportability factor, the ALJ  
18 considers how "relevant the objective medical evidence and supporting explanations presented by  
19 a medical source are to support his or her medical opinion(s)" in determining that opinion's  
20 persuasiveness. *See* 20 C.F.R. § 416.920c(c). Here, Dr. Kenderdine performed clinical tests during  
21 the exam and found that Plaintiff had abnormal limits in the areas of thought process and content,  
22 memory, fund of knowledge, concentration, and insight and judgment and normal limits in the  
23 areas of orientation, perception, and abstract thought. AR 573–74. Dr. Kenderdine further found

1 that Plaintiff had frequent and severe depression with mood, sleep, energy, and appetite  
2 disturbances, moderate levels of guilt and anhedonia, decreased sleep, and mildly increased  
3 irritability levels, and that, per Plaintiff responses the Beck Depression Inventory, Plaintiff had  
4 moderate difficulties with decision making and sustained concentration. AR 570. Dr. Kenderdine's  
5 clinical findings are not clearly inconsistent with the doctor's assessment of marked and moderate  
6 limitations and there is no indication that the doctor relied on Plaintiff's self-reports more heavily  
7 than the clinical findings. *See Ghanim v. Colvin*, 763 F.3d 1154, 1162-63 (9th Cir. 2014) ("[W]hen  
8 an opinion is not more heavily based on a patient's self-reports than on clinical observations, there  
9 is no evidentiary basis for rejecting the opinion."). Therefore, the ALJ did not reasonably discount  
10 Dr. Kenderdine's assessed limitations by finding that it lacked foundation and was inconsistent  
11 with the doctor's own findings.

12 Plaintiff next argues that the ALJ erred by finding that Dr. Kenderdine's opinion was  
13 inconsistent with the longitudinal record. Dkt. 11, at 11–13. An ALJ properly rejects a physician's  
14 opinion that is inconsistent with the claimant's level of activity. *See Rollins v. Massanari*, 261 F.3d  
15 853, 856 (9th Cir. 2001). The ALJ found that Dr. Kenderdine's opinion was inconsistent with  
16 evidence of Plaintiff's level of activity, including attending school and driving a car. AR 39. The  
17 records cited by the ALJ indicate that Plaintiff was able to drive a car, was taking educational  
18 classes in basic math and writing, that she arrived on time to appointments, and that she was doing  
19 well in school. AR 39 (citing AR 777, 842). Plaintiff further testified at the hearing that she stopped  
20 driving because she lost her car, that she attends school two to three hours a day, and that, although  
21 she is not comprehending the math classes, she is doing well in her English courses. AR 56, 68.  
22 Based on this evidence, the ALJ could reasonably find that Plaintiff's activities are inconsistent  
23 Dr. Kenderdine's assessment of moderate and marked limitations in functioning, including

1 limitations on Plaintiff's ability to perform activities within a schedule, maintain regular  
2 attendance, learn new tasks, be aware of normal hazards, complete a normal work day, and set  
3 realistic goals. The ALJ, therefore, reasonably found that Plaintiff's level of activity was  
4 inconsistent Dr. Kenderdine's assessment of marked and moderate limitations in functioning, and  
5 Plaintiff has not shown that the ALJ erred.

6 Plaintiff next argues that the ALJ erred by referring to Plaintiff's generally adequate  
7 performance on mental testing and unremarkable mental status examinations. Dkt 11, at 11–12.  
8 An ALJ properly rejects an opinion that is inconsistent with the record. *See Tommasetti v. Astrue*,  
9 533 F.3d 1035, 1041 (9th Cir. 2008). The mental examinations cited by the ALJ included diagnoses  
10 of PTSD and depression, which diagnoses are not inconsistent with Dr. Kenderdine's findings and  
11 diagnoses. *See* AR 596, 774. Further, the ALJ cites mental health progress notes and other medical  
12 treatment notes but fails to specify how these records are inconsistent with Dr. Kenderdine's  
13 findings. Indeed, the cited treatment records include notations that Plaintiff was oriented and had  
14 appropriate mood and affect; yet Dr. Kenderdine also found that, during the mental examination,  
15 Plaintiff presented with euthymic mood and affect and normal orientation. These records are not  
16 reasonably inconsistent with Dr. Kenderdine's findings, and the ALJ fails to specify how these  
17 findings are inconsistent with Dr. Kenderdine's assessment regarding Plaintiff's ability to function  
18 in a work setting. Therefore, the ALJ did not reasonably reject Dr. Kenderdine's opinion based on  
19 finding the doctor's opinion inconsistent with the medical record.

20 Although, as described above, the ALJ erred by discounting Dr. Kenderdine's opinion by  
21 finding that it lacked foundation and was inconsistent with the medical records showing adequate  
22 or unremarkable mental health findings, the ALJ nevertheless reasonably discounted Dr.  
23 Kenderdine's assessment of Plaintiff functional limitations by finding it inconsistent with

1 Plaintiff's level of activity. Further, the ALJ's RFC limited Plaintiff to unskilled tasks and provided  
 2 that Plaintiff would be nine percent less productive than the average worker and would have up to  
 3 six unscheduled absences a year. AR 34. These limitations are reasonably consistent with the  
 4 marked and moderate limitations assessed by Dr. Kenderdine. *See Turner*, 613 F.3d at 1223 (an  
 5 RFC finding need not directly correspond to a specific medical opinion but may incorporate the  
 6 opinions by assessing RFC limitations entirely consistent with, even if not identical to, limitations  
 7 assessed by the physician). Therefore, any error in the ALJ's evaluation of Dr. Kenderdine's  
 8 opinion was harmless because it was inconsequential to the ultimate non-disability determination.  
 9 *See Molina*, 674 F.3d at 1115.

10       C. Ashley Turner, MHP, and Sandra Walker, M.D.

11       On January 23, 2019, Ms. Turner, Plaintiff's treating mental health clinician, provided a  
 12 written statement that noted that Plaintiff was being treated for PTSD and unspecific depressive  
 13 disorder. AR 896. Ms. Turner identified that Plaintiff was experiencing symptoms of "nightmares,  
 14 becoming easily flustered, ruminating on traumatic experiences, excessive shame and guilty [sic],  
 15 depression, and anxiety." AR 896. Ms. Turner opined that Plaintiff's symptoms "continue to be  
 16 bothersome and interfere with her daily activities" and recommended that Plaintiff received SSI  
 17 benefits. AR 896. By letter faxed March 13, 2018,<sup>3</sup> Dr. Sandra Walker, M.D., Plaintiff's treating  
 18 psychiatrist, noted that she reviewed Ms. Turner's letter and concurred with Ms. Turner's  
 19 assessment. AR 897. Dr. Walker further noted that Plaintiff experiences symptoms of anxiety and  
 20 dysphoria related to her PTSD and depression, but that Dr. Walker's work with Plaintiff "has not

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 23<sup>3</sup> Although Dr. Walker's letter is dated March 13, 2013, the parties agree that this appears to be a typographical error. *See* Dkt. 11, at 13; Dkt. 12, at 14 n.4.

1 specifically included an assessment for employability.” AR 897.<sup>4</sup>

2 The ALJ found the statements by Ms. Turner and Dr. Walker less persuasive than the  
 3 opinion of Dr. Covell, finding that Ms. Turner “failed to provide any information regarding the  
 4 claimant’s ability to mentally perform vocationally specific functional activities,” that Dr. Walker  
 5 “merely agreed with Ms. Turner’s opinion,” and that Dr. Walker stated that she has not assessed  
 6 Plaintiff’s employability. AR 40.

7 Plaintiff argues that Ms. Turner and Dr. Walker’s statements “should be considered highly  
 8 probative”<sup>5</sup> and that “[t]here is no requirement that an opinion contain ‘vocationally specific  
 9 limitations.’” Dkt. 11, at 14. Plaintiff argues that the ALJ failed to consider “probative  
 10 information” that Plaintiff “was struggling with daily activities to a degree that the treating  
 11 provider believed that SSI support was warranted.” *Id.* at 14–15. An ALJ is not required to provide  
 12 clear and convincing reasons to reject a physician’s statement when the statement did not assess  
 13 specific limitations in relation to an ability to work. *See Turner*, 613 F.3d at 1223; *see also Thomas*,  
 14 278 F.3d at 957 (“The ALJ need not accept the opinion of any physician, including a treating  
 15 physician, if that opinion is brief, conclusory, and inadequately supported by clinical findings.”).  
 16 Here, neither Ms. Turner nor Dr. Walker assessed specific limitations in relation to Plaintiff’s  
 17 ability to work—indeed, Dr. Walker specifically noted that she did not assess Plaintiff’s  
 18 employability. Further, opinions that a claimant is “disabled” or “unable to work” are issued  
 19 reserved to the Commissioner. *See* 20 C.F.R. § 416.927(d)(1). Therefore, the ALJ did not err by

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 21 <sup>4</sup> The ALJ also reviewed a May 2018 statement by Ms. Ashton-Turner and an October 2018 statement by  
 22 Dr. Walker; however, Plaintiff does not challenge the ALJ’s evaluation of these statements. *See* Dkt. 11, at  
 23 13–15.

<sup>5</sup> To the extent that Plaintiff argues that the opinion of Plaintiff’s treating physicians are entitled to more  
 weight, this argument is unpersuasive. Under the new regulations, an ALJ “will not defer or give any  
 specific evidentiary weight, including controlling weight, to any medical opinion(s) or prior administrative  
 medical finding(s),” including those of examining or treating physicians. 20 C.F.R. § 416.920c(a).

1 finding Ms. Turner and Dr. Walker's statements less persuasive by finding that providers failed to  
2 assess specific vocational limitations.

3       D. Dr. Christmas Covell, Ph.D.

4       In June 2018, state agency consultant Dr. Covell opined that Plaintiff was moderately  
5 limited in her ability to understand, remember, and carry out detailed instruction; to maintain  
6 attention and concentration for extended periods; to perform activities within a schedule, maintain  
7 regular attendance, and be punctual within customary tolerances; to work in coordination with or  
8 in proximity to others without being distracted by them, distracting them, or exhibiting behavioral  
9 extremes; to complete a normal workday and workweek without interruptions from  
10 psychologically based symptoms and to perform at a consistent pace without an unreasonably  
11 number and length of rest periods; and to interact appropriately with the general public. AR 208–  
12 10. Dr. Covell assessed no significant limitations in all other areas and opined that Plaintiff is  
13 capable of carrying out short and simple instructions on a regular basis while retaining  
14 concentration and attention for extended two-hour or more segments, was able to work in an  
15 independent work setting requiring only quick and short social demands and interactions with the  
16 general public and coworkers, and can interact with a supervisor to ask and accept simple  
17 instructions. AR 209–10.

18       The ALJ found Dr. Covell's opinion the "most persuasive opinion" finding that the doctor  
19 had an opportunity to review a significant portion of the record, pointed to evidence of record to  
20 substantiate her opinion, and that the doctor's opinion was consistent with the longitudinal record.  
21 AR 39.

22       Plaintiff argues that the ALJ failed to provide adequate explanation for preferring  
23 Dr. Covell's opinion and that the ALJ's references to the record were too vague to support the

1 ALJ's findings. Dkt. 11, at 16. In finding Dr. Covell's opinion consistent with the longitudinal  
2 record, the ALJ referred to his findings at step four and his discussion of the medical evidence.  
3 AR 39. In reviewing an ALJ's decision, the Court considers the ALJ's decision as a whole and not  
4 solely the portion of the decision addressing a physician's opinion, the weight assigned the  
5 opinion, and the reasons for the weight assignment. *See Magallanes*, 881 F.2d at 755 ("As a  
6 reviewing court, we are not deprived of our faculties for drawing specific and legitimate inferences  
7 from the ALJ's opinion."); *see also Rice v. Barnhart*, 384 F.3d 363, 370 n.5 (7th Cir. 2004)  
8 ("Because it is proper to read the ALJ's decision as a whole, and because it would be a needless  
9 formality to have the ALJ repeat substantially similar factual analyses at both steps three and five,  
10 we consider the ALJ's treatment of the record evidence in support of both his conclusions at steps  
11 three and five.") (internal citation omitted). Accordingly, the ALJ properly referred to his prior  
12 discussion of the medical evidence, including evidence that Plaintiff was able "to ask for help  
13 when she needed it, to identify barriers to recovery and eliminate them from her life, and employ  
14 coping strategies such as keeping busy with school and her kids." AR 36.

15 Even if the ALJ improperly discounted evidence from Drs. Clark and Kenderdine's  
16 opinions as discussed above, this error was harmless because the RFC accounted for the stricter  
17 limitations opined by Drs. Clark and Kenderdine. Indeed, the ALJ adopted RFC limitations that  
18 were stricter than Dr. Covell's limitations, including limiting Plaintiff to engaging in tasks in only  
19 two-hour increments, no contact with the public, not working in coordination with co-workers,  
20 and occasional interaction with supervisors. AR 34. Therefore, even if the ALJ erred in evaluating  
21 the medical evidence and finding Dr. Covell's opinion the most persuasive, this error was harmless  
22 because the RFC accounted for stricter limitations than opined by Dr. Covell. *See Molina*, 674  
23 F.3d at 1115.

1       **2. RFC**

2       At step four, the ALJ must identify the claimant's functional limitations or restrictions and  
3 assess his work-related abilities on a function-by-function basis. See 20 C.F.R. § 416.945; SSR  
4 96-8p. The RFC is the most a claimant can do considering his limitations or restrictions. See SSR  
5 96-8p. The ALJ must consider the limiting effects of all of the claimant's impairments, including  
6 those that are not severe, in assessing the RFC. 20 C.F.R. § 416.945(e); SSR 96-8p.

7       Plaintiff argues that the ALJ erred by including limitations in the RFC that limited Plaintiff  
8 to being nine percent less productive than other workers and that she would be absent from work  
9 six times per year. Dkt. 11, at 17 (citing AR 34). The ALJ is responsible for "translating and  
10 incorporating clinical findings into a succinct RFC." *Rounds*, 807 F.3d at 1006. Accordingly, an  
11 RFC finding need not directly correspond to a specific medical opinion but may incorporate the  
12 opinions by assessing RFC limitations entirely consistent with, even if not identical to, limitations  
13 assessed by the physician. *Turner*, 613 F.3d at 1223 (the ALJ properly incorporates medical  
14 findings by assessing limitation that are "entirely consistent" with a physician's limitations). Here,  
15 Dr. Kenderdine assessed that Plaintiff would have marked or moderate limitations in her ability to  
16 perform activities within a schedule, maintain regular attendance, and be punctual within  
17 customary tolerances without special supervision and in her ability to complete a normal work day  
18 and work week without interruptions from psychologically based symptoms. AR 572. Similarly,  
19 Dr. Clark opined that Plaintiff would likely have difficulty maintaining regular attendance and  
20 completing a normal workday/workweek without interruptions from a psychiatric condition  
21 secondary to its ongoing nature and apparently ongoing symptomatology." AR 775-76. Although  
22 the ALJ found the opinions of Drs. Kenderdine and Clark less persuasive than the opinion of  
23 Dr. Covell, as discussed above, the ALJ did not err by translating the stricter limitations assessed

1 by Drs. Kenderdine and Clark in the RFC and finding that Plaintiff will be nine percent more  
2 productive than average and absent six times a year.

3 Even if the ALJ erred by assessing the RFC limitation regarding Plaintiff's productivity  
4 level and absenteeism, this error would be harmless because the VE testified that an individual  
5 with Plaintiff's limitations could maintain employment with six absences per year and with lower  
6 productivity than articulated in the ALJ's RFC. AR 93. Specifically, the VE testified that  
7 employers in unskilled industries are willing to tolerate people being off-task or having slowed or  
8 reduced productivity up to about ten percent of the time. AR 93–94. Further, Plaintiff has not  
9 identified any evidence to suggest that Plaintiff would be more than nine percent less productive  
10 than the average worker, would require more than six days of absenteeism a year, or that these  
11 limitations otherwise affect the ALJ's non-disability determination. Rather, Plaintiff  
12 acknowledges that “[t]he ALJ could simply omit these limitations in his adopted RFC.” Dkt. 11,  
13 at 18. Therefore, any error in the ALJ's inclusion of the productivity and absenteeism limitations  
14 in the RFC is harmless because it is inconsequential to the non-disability determination. *See*  
15 *Molina*, 674 F.3d at 1115.

16 **CONCLUSION**

17 For the reasons set forth above, this matter is AFFIRMED.

18 DATED this 10th day of January, 2022.

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MARY ALICE THEILER  
United States Magistrate Judge