

1 The Honorable Barbara J. Rothstein

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6 IN THE UNITED STATES DISTRICT COURT  
7 FOR THE WESTERN DISTRICT OF WASHINGTON  
8 AT SEATTLE

8 AMBER KRABACH,

9 Plaintiff,

10 v.

11 KING COUNTY *et al.*,

12 Defendant.

Civil Action No. 2:22-cv-1252-BJR

**ORDER DENYING MOTION TO  
COMPEL**

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14 **I. INTRODUCTION**

15 Plaintiff Amber Krabach (“Plaintiff”) filed a complaint for declaratory and injunctive  
16 relief against King County and Julie Wise in her individual capacity and in her capacity as the  
17 Director of King County Elections (“the County Defendants), and Steve Hobbs in his official  
18 capacity as Secretary of State of Washington and Jay Inslee in his official capacity as Governor of  
19 the State of Washington (“the State Defendants”) (collectively “Defendants”). Dkt. No. 1.

20 Plaintiff alleges that Defendants violated her state and federal constitutional rights by removing  
21 signs she caused to be placed near ballot collection boxes in King County during the August  
22 2022.  
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24 Currently pending before the Court is Plaintiff’s motion to compel discovery. Dkt. No. 78.  
25 Having reviewed the motion, response, and reply thereto, the relevant legal authority, and the  
26 record of the case, the Court will deny the motion. The reasoning for the Court’s decision follows.  
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1 **II. BACKGROUND**

2 This Court denied Plaintiff’s request for a preliminary injunction in October 2022. Dkt.  
3 No. 36. Thereafter, Plaintiff sought leave to file an amended complaint, which this Court granted.  
4 Dkt. Nos. 51 and 54. After the State Defendants moved to dismiss the First Amended Complaint  
5 (“FAC”), this Court *sua sponte* struck the FAC and ordered Plaintiff to file a Second Amended  
6 Complaint (“SAC”) that addressed the pleading deficiencies identified by the Court in the order  
7 denying Plaintiff’s motion for a preliminary injunction. Dkt. No. 69. Plaintiff filed the SAC in  
8 March 2023. Dkt. No. 70.

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10 In the interim, the parties commenced discovery and Plaintiff served the County  
11 Defendants with written discovery requests. Dkt. No. 79, Ex. 1. Relevant here are Interrogatory  
12 and Request for Production Nos. 4, 8, and 23:

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14 INTERROGATORY NO. 4 (to Director Wise)/INTERROGATORY No. 8 (to King  
County):

15 Please identify and describe with particularity, in accordance with the foregoing  
16 Definitions, all of Your documents and communications with and/or between You  
17 and KCE and/or the King County Prosecuting Attorney’s Office, or anyone acting  
18 on their behalf, relating to or referring to the Plaintiff, Amber Krabach, the King  
19 County Elections Integrity Committee, Plaintiff’s posting of election signs during  
20 the August, 2022 primary election in the State of Washington, or King County  
21 and/or KCE’s response to same, during the above-referenced time period (including,  
22 but not limited to emails, text messages, telephone calls, videoconferences, and other  
forms of electronic communication), stating the approximate length and describing  
in detail the substance of each such communication, the purpose of the  
communication, and whether such communication was written or oral. As part of  
your answer, specifically identify all legal opinions, recommendations, guidance  
and/or advice provided to You and/or to KCE by the King County Prosecuting  
Attorney’s Office, with respect to the subject matters specified herein.

23 REQUEST FOR PRODUCTION NO. 4 (to Director Wise)/REQUEST FOR  
PRODUCTION NO. 8 (to King County):

24 Please produce all documents which are identified in or that relate in any way to  
25 Your answer to the foregoing Interrogatory No. 4 including, but not limited to all  
26 legal opinions, recommendations, guidance and/or advice provided to You and/or  
27 KCE by the King County Prosecuting Attorney’s Office, with respect to the subject  
matters specified herein, and any other documents reflecting same, including  
telephone records, electronic mail messages, voicemail messages or text messages,  
records of videoconferences, personal notes, meeting minutes, and all other

1 documents of any type reflecting such legal opinions, recommendations, guidance  
2 and/or advice.

3 INTERROGATORY NO. 23 (to King County):

4 Please identify and describe with particularity, in accordance with the foregoing  
5 Definitions, the principal and/or material factual support for Your allegation, in  
6 paragraph 32 of the Counterclaims, that “[a]fter consulting with civil counsel from  
7 the King County Prosecuting Attorney’s Office and discussing the matter with other  
8 elections officials, Director Wise determined that the signs constituted illegal voter  
9 intimidation under state and federal law.”

8 REQUEST FOR PRODUCTION NO. 23 (to King County):

9 Please produce all documents which are identified in or that relate in any way to  
10 Your answer to the foregoing Interrogatory No. 23.

11 Dkt. No. 79, Exs. 1 and 2. The County Defendants object to the foregoing discovery  
12 requests, arguing that they seek information that is protected by the attorney-client  
13 privilege. Plaintiff moves this Court to overrule the attorney-client privilege objection,  
14 claiming that the County Defendants waived the right to assert the privilege.

15 **III. DISCUSSION**

16 The attorney-client privilege is “the oldest of the privileges for confidential  
17 communications known to the common law.” *Upjohn Co. v. United States*, 449 U.S. 383,  
18 389 (1981). “Its purpose is to encourage full and frank communication between attorneys  
19 and their clients and thereby promote broader public interests in the observance of law and  
20 administration of justice.” *Id.* In the Ninth Circuit, “[w]here legal advice of any kind is  
21 sought from a professional legal advisor in his capacity as such, communications relating  
22 to that purpose made in confidence by [a] client are, at his instance, permanently protected  
23 from disclosure by himself or by the legal advisor, unless [the] protection [is] waived.” *In*  
24 *re Fischel*, 557 F.2d 209, 211 (9th Cir. 1977) (internal numbering omitted). The party  
25 asserting the privilege bears the burden of establishing its existence as to each  
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1 communication being withheld. *See United States v. Ruehle*, 583 F.3d 600, 608 (9th Cir.  
2 2009). Here, Plaintiff does not challenge the privileged nature of the sought-after  
3 discovery; rather, she argues that the County Defendants both implicitly and explicitly  
4 waived their right to assert that the material is protected by privilege.

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6 **A. Whether the County Defendants Implicitly Waived the Attorney-  
Client Privilege**

7 A party who affirmatively places its attorney-client communications at issue in a  
8 litigation implicitly waives the privilege. *Rock River Communications, Inc. v. Universal*  
9 *Music Group, Inc.*, 745 F.3d 343, 353 (9th Cir. 2014). “In practical terms, this means that  
10 parties in litigation may not abuse the privilege by asserting claims the opposing party  
11 cannot adequately dispute unless it has access to the privileged materials.” *Bittaker v.*  
12 *Woodford*, 331 F.3d 715, 719 (9th Cir. 2003).

14 Here, Plaintiff argues that the County Defendants placed the advice of counsel at  
15 issue in this litigation in two ways. First, the County Defendants assert counterclaims  
16 against Plaintiff, which among other things, allege that Director Wise determined that  
17 Plaintiff’s signs “constituted illegal voter intimidation under state and federal law” after  
18 the Director consulted with “civil counsel from the King County Prosecuting Attorney’s  
19 Office”. Dkt. No. 74, p. 25-26 at ¶ 32. Second, Director Wise testified during her  
20 deposition that she made the decision to remove Plaintiff’s signs after she was advised by  
21 legal counsel that the signs were “blatantly illegal for voter intimidation”. Dkt. No. 74, Ex.  
22 4 at 102:8-10. According to Plaintiff, “because the County Defendants rely so extensively  
23 upon [the legal] advice, the law of this Circuit (and basic fairness) dictates that all related  
24 documents, verbal communications, and other responsive information pertaining to the  
25 subject matter of the advice should be produced”. Dkt. No. 78 at 5.  
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1 Plaintiff's argument is misplaced. "In general, disclosing that legal counsel was  
2 consulted [and] the subject about which [the] advice [was] received, or that action was  
3 taken based on that advice, does not necessarily waive the privilege protection."  
4 *Melendres v. Arpaio*, 2015 12911719, \*3 (D. Ariz. May 14, 2015), *see also*, *United States*  
5 *v. Amlani*, 169 F.3d 1189, 1195 (9th Cir. 1999) (noting that privileged communication  
6 does not become discoverable simply because it is related to issues raised in the litigation).  
7 The key to a finding implicit waiver when a client asserts reliance on an attorney's advice  
8 "is some showing by the party arguing for a waiver that the opposing party *relies* on the  
9 privileged communication as a claim or defense or as an element of a claim or defense." *In*  
10 *re Cnty. of Erie*, 546 F.3d 222, 228 (2d Cir. 2008) (emphasis is original) (concluding in  
11 the context of the legality of strip searches in a prison that the fact that a prison official  
12 revealed that legal counsel was consulted about the legality of the practice did not waive  
13 the privilege protection for those communications because the success of the defense  
14 turned on the objective legality of what was done, not the subjective state of mind of the  
15 prison officials). Underlying any determination that a privilege should be forfeited is the  
16 notion of unfairness. *See Chevron Corp. v. Pennzoil Co.*, 974 F.2d 1156, 1162 (9th Cir.  
17 1992); *see also*, *John Doe Co. v. United States*, 350 F.3d 299, 306 (2d Cir. 2003) (the  
18 notion of unfairness implicates only "the type of unfairness to the adversary that results in  
19 litigation circumstances when a party uses an assertion of fact to influence the  
20 decisionmaker while denying its adversary access to privileged material potentially  
21 capable of rebutting the assertion").

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25 The County Defendants have not placed the advice of counsel at issue in this  
26 litigation to the extent that fairness mandates disclosure of the privileged communication.  
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1 Whether Plaintiff’s signs violate voter intimidation laws (as the County Defendants allege)  
2 or whether the County Defendants’ actions in removing the signs violate the First  
3 Amendment (as Plaintiff alleges) does not turn on the legal advice provided by counsel.  
4 Likewise, whether Director Wise is entitled to qualified immunity does not depend on the  
5 legal advice she was provided. Thus, Plaintiff has not been denied access to information  
6 that is vital to her claims. Therefore, the Court concludes that the County Defendants have  
7 not implicitly waived the attorney-client privilege.  
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9 **B. Whether the County Defendants Explicitly Waived the Attorney-**  
10 **Client Privilege**

11 Plaintiff also argues that the County Defendants explicitly waived the attorney-  
12 client privilege because Director Wise “voluntarily disclosed the subject matter of the  
13 advice she received not only in this litigation, but to several other officials in the  
14 government [], to representatives of the political parties [], and even to the news media.”  
15 Dkt. No. 78 at 6. Plaintiff is correct that an express waiver of the attorney-client privilege  
16 may occur “when a party discloses privileged information to a third party who is not  
17 bound by the privilege, or otherwise shows disregard for the privilege by making the  
18 information public.” *Bittaker*, 331 F.3d at 719. However, “[t]he case law is well settled  
19 that disclosing the fact that there were confidential communication between a client and  
20 his or her attorney—or even disclosing that certain subjects confidentially were discussed  
21 between a client and his or her attorney—does not constitute a waiver by partial  
22 disclosure.” *United States v. Sanmina Corporation*, 968 F.3d 1107, 1123, fn. 9 (9th Cir.  
23 2020). Instead, the disclosure must be of confidential portions of the privileged  
24 communications. *Roberts v. Legacy Meridian Park Hosp., Inc.*, 97 F. Supp. 3d 1245, 1253  
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1 (D. Or. 2015) (quoting 2 PAUL R. RICE, ATTORNEY–CLIENT PRIVILEGE IN THE  
2 UNITED STATES § 9:30 at 153–56 (2014)).

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4 The Court has reviewed the statements Director Wise made to the government  
5 officials, political parties, and media and concludes that the statements did not explicitly  
6 waive her privileged communication with counsel. The statements include “I have  
7 conferred at length with the Prosecuting Attorney’s Office and Executive on this matter.  
8 Not only are these signs misleading and intimidating, they are illegal” (Dkt. No. 96 at 100)  
9 and “Following our statement and collaboration with the Prosecuting Attorney’s Office  
10 and King County Executive and Sheriff’s office, our teams have removed a total of 11  
11 signs at ballot drop boxes” (*id.* at 4). Such statements are insufficient to waive attorney-  
12 client privilege. As stated above, simply disclosing the fact of the communication, the  
13 identity of the attorney, the subject discussed, and the details of the meeting is insufficient  
14 to waive the privilege. *Roberts*, 97 F. Supp. 3d at 1253.

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16 **IV. CONCLUSION**

17 For the foregoing reasons, the Court HEREBY DENIES Plaintiff’s motion to  
18 compel discovery (Dkt. No. 78).

19 Dated this 12th day of June 2023.

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22 Barbara Jacobs Rothstein  
23 U.S. District Court Judge  
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