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4 UNITED STATES DISTRICT COURT
WESTERN DISTRICT OF WASHINGTON
AT SEATTLE

5
6 UNITED FINANCIAL CASUALTY
COMPANY, a foreign insurer,

7 Plaintiff,

8 v.

9 AIDAN ISRAEL, an individual; CHALSE
10 OKOROM, an individual; MIGUEL A.
LOPEZ, an individual; and MIGGY MOVER
11 LLC, a Washington limited liability company,

12 Defendants.

CASE NO. 2:23-cv-510

ORDER ON PLAINTIFF'S MOTION FOR
AN EXTENSION AND FOR LEAVE TO
SERVE BY MAIL

13 This matter comes before the Court on Plaintiff United Financial Casualty Company's
14 motion to extend the service deadline and to serve Defendant Miguel A. Lopez by mail. Dkt. No.
15 19. Having considered United Financial's motion and the relevant record, the Court extends the
16 service deadline nunc pro tunc, but DENIES without prejudice United Financial's motion to
17 serve Lopez by mail.

18 **BACKGROUND**

19 United Financial filed its complaint on April 4, 2023, but has, so far, failed to serve
20 Lopez with a summons.¹ During April 2023, United Financial's process servers tried to serve

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22 ¹ United Financial filed an Affidavit of Service of Summons and Complaint on Miguel A. Lopez
23 on June 29, 2023, identifying a Yelm, Washington, address as the location of service. Dkt. No.
24 18. But the individual served informed United Financial that he is not the owner of Miggy Mover
LLC, and thus, not the target of this lawsuit. Dkt. No. 20 at 2 ¶ 4. United Financial neither argues
nor suggests that the person served was in fact Defendant Miguel A. Lopez or that Lopez resides
at the Yelm address. Therefore, the Affidavit of Service is erroneous.

1 Lopez five times at 15510 Heidi Ln SE, Tenino, Washington. Dkt. Nos. 20-2 at 2; 20-3 at 5–6.
2 Four times, the process servers claim they were denied access to the address due to its location in
3 a gated community. Dkt. Nos. 20-2 at 2; 20-3 at 6. In his Declaration of Non-Service, the process
4 server states he “spoke with Miguel A. Lopez” on April 25, 2023, but he “[w]ould not give
5 . . . [his] new address.” Dkt. No. 20-2 at 2. In his Declaration of Non-Service, the process server
6 also states he “[t]alked to defendant on [the] phone” and confirmed he “no longer lives at [the
7 15510 Heidi Ln SE] address.” *Id.*

8 United Financial’s process servers then attempted three times to serve Lopez at his
9 business, Miggy Mover LLC, at 14205 SE 36th St., Bellevue, Washington. Dkt. No. 20-4 at 2.
10 According to one process server, a Miggy Mover employee told him Lopez had moved to a
11 different location. *Id.* A process server investigated Lopez’s “whereabouts and was unable to
12 obtain any additional information or addresses[.]” Dkt. No. 20 at 3 ¶ 12.

13 United Financial also emailed Lopez on June 19 and June 28, 2023, requesting that he
14 waive service. Dkt. Nos. 20 at 2 ¶ 8; 20-5. There is no indication in the record whether Lopez has
15 responded to this request.

16 United Financial moves to enlarge the time allotted to complete personal service of
17 Lopez and for leave to serve him by mail. Dkt. No. 19.

18 DISCUSSION

19 1. The Court extends the deadline for Plaintiff to personally serve Lopez.

20 A plaintiff must serve a defendant with a summons and complaint within 90 days after
21 filing their complaint. Fed. R. Civ. P. 4(m). “But if the plaintiff shows good cause for the failure
22 [to serve], the court must extend the time for service for an appropriate period.” *Id.* “At a
23 minimum, ‘good cause’ means excusable neglect.” *Boudette v. Barnette*, 923 F.2d 754, 756 (9th
24 Cir. 1991).

1 Here, United Financial attempted to serve Lopez at least eight times where he, at one
2 time, lived and worked. *See* Dkt. Nos. 20-2 at 2; 20-3 at 5–6; 20-4 at 2. This shows diligence on
3 the part of United Financial in trying to personally serve Lopez before the service deadline.
4 Moreover, rather than allowing the deadline to lapse, United Financial sought relief from the
5 Court beforehand, which further demonstrates its diligence. Finally, Lopez’s refusal to provide
6 address information to United Financial’s process server or to United Financial suggests that he
7 may be purposefully evading service. Accordingly, the Court finds good cause for an extension
8 of time and enlarges the service deadline nunc pro tunc to November 1, 2023.

9 **2. Plaintiff fails to justify service by mail.**

10 A plaintiff may serve a defendant in the United States by “following state law for serving
11 a summons in an action brought in courts of general jurisdiction in the state where the district
12 court is located or where service is made[.]” Fed. R. Civ. P. 4(e)(1).² Here, United Financial
13 requests leave to serve Lopez by mail.

14 Washington law permits service of summons by mail in circumstances justifying service
15 by publication.

16 In circumstances justifying service by publication, if the serving party files an
17 affidavit stating facts from which the court determines that service by mail is just
18 as likely to give actual notice as service by publication, the court may order that
19 service be made . . . by mailing copies of the summons and other process to the
20 party to be served at the party’s last known address or any other address determined
21 by the court to be appropriate.

22 Washington CR 4(d)(4). “Because service by mail is allowed only when service by publication
23 would also be authorized, the plaintiff must make the same showing of due diligence, and the
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² In its motion, United Financial suggests it can use the alternatives to personal service outlined
in Fed. R. Civ. P. 5. But Rule 4 “governs the commencement of an action and the service of
process.” While “Rule 5, in turn, governs service of ‘every pleading subsequent to the original
complaint[.]’” *Emp. Painters’ Tr. v. Ethan Enter., Inc.*, 480 F.3d 993, 999 (9th Cir. 2007). Thus,
Universal Financial’s argument plainly runs counter to the Civil Rules.

1 same showing of the defendant's intent, that would be required for service by publication.” 14
2 Douglas J. Ende, Wash. Prac. § 8:30 (3d ed. 2023). *See also Hoffman v. Connall*, 718 P.2d 814,
3 817 (Wash. Ct. App. 1986) (reversed on other grounds by 736 P.2d 242 (Wash. 1987)) (holding
4 that service of process was ineffective because “[n]one of the situations listed in [RCW
5 4.28.100], justifying service by publication, were asserted”).

6 Washington law authorizes service of summons by publication “[w]hen the defendant,
7 being a resident of [Washington], . . . avoid[s] the service of a summons, or keeps himself or
8 herself concealed therein with like intent.” RCW 4.28.100(2). Because “[s]ervice by publication
9 . . . is in derogation of the common law and cannot be used when personal service is possible[,]”
10 the plaintiff must show diligent efforts to locate the defendant and provide evidence of the
11 defendant’s intent to conceal themselves. *Rodriguez v. James-Jackson*, 111 P.3d 271, 274–75
12 (Wash. Ct. App. 2005); *see also Bruff v. Main*, 943 P.2d 295, 297 (Wash. Ct. App. 1997) (“In
13 order to perfect service by publication, the [plaintiffs] were required to set forth facts supporting
14 a conclusion that [the defendant] . . . was concealing himself with intent to . . . avoid service of
15 process[;] . . . a bare recitation of the statutory factors required . . . is insufficient.”).

16 In this case, United Financial has diligently tried to serve Lopez, and the facts suggest
17 that he may be purposefully hiding from service of process. United Financial hired process
18 servicers who tried to serve Lopez at his former home and work addresses eight times and, when
19 a process server spoke to Lopez, he refused to provide an updated address. Dkt. No. 20-2 at 2.
20 That said, Universal Financial has not provided an affidavit or other evidence establishing that
21 service by mail is just as likely to give notice Lopez notice as service by publication, as required
22 by Washington CR 4(d)(4). Indeed, declarations by Universal Financial’s process servers state
23 Lopez has moved and no longer lives or works at the two addresses Plaintiff proposes for service
24 by mail—15510 Heidi Ln SE, Tenino, Washington and 14205 SE 36th St., Bellevue,

1 Washington. *See* Dkt. Nos. 19 at 5; 20-2 at 2; 20-4 at 2. Under these circumstances, the record
2 before the Court demonstrates that service by mail is unlikely to reach Lopez at these addresses.
3 Accordingly, the Court DENIES without prejudice Plaintiff’s motion for leave to serve Lopez by
4 mail.

5 **3. Lopez’s pro se appearance does not change the Court’s analysis.**

6 On May 24, 2023, Lopez submitted a document to the Court requesting to represent
7 himself. Dkt. No. 9. Lopez has not submitted any other documents to the Court. Universal
8 Financial does not raise this issue, but the Court notes a defendant’s actual knowledge of a suit
9 does not generally waive personal service requirements. Federal courts have generally held a
10 defendant’s actual notice of the litigation does not cure defects in service. *See Mid-Continent*
11 *Wood Prod., Inc. v. Harris*, 936 F.2d 297, 301 (7th Cir. 1991) (“[I]t is well recognized that a
12 ‘defendant’s actual notice of the litigation . . . is insufficient to satisfy Rule 4’s requirements.’”) (quoting
13 *Way v. Mueller Brass Co.*, 840 F.2d 303, 306 (5th Cir. 1988)); *Ermels v. Shoreline Sch.*
14 *Dist.*, No. 220CV00893RAJBAT, 2021 WL 2582449, at *3 (W.D. Wash. Jan. 12, 2021).
15 Similarly, under Washington law, an appearance by the defendant does not necessarily dispense
16 with the requirement of service of process. *See* 14 Douglas J. Ende, Wash. Prac. § 8:1 (3d ed.
17 2023); Washington CR 4(d)(5) (“A voluntary appearance of a defendant does not preclude the
18 defendant’s right to challenge . . . insufficiency of process[.]”).

19 **CONCLUSION**

20 Accordingly, the Court GRANTS Plaintiff’s motion to extend the deadline to serve
21 Miguel Lopez to November 1, 2023, but DENIES without prejudice Plaintiff’s motion for leave
22 to serve by mail.

23 The Clerk is directed to send uncertified copies of this Order to all counsel of record and
24 to any party appearing pro se at that party’s last known address.

1 Dated this 27th day of September, 2023.

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4 Jamal N. Whitehead
5 United States District Judge
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