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**UNITED STATES DISTRICT COURT  
WESTERN DISTRICT OF WASHINGTON**

DUANE BOYLE, through his Guardians  
Marion and Robert Boyle, et al.,

Plaintiffs,

vs.

ROBIN ARNOLD-WILLIAMS, in her  
official capacity as the secretary of the  
Washington Department of Social and Health  
Services,

Defendant.

**Case No. C01-5687 JKA**

**ORDER GRANTING  
DEFENDANT’S MOTION TO  
ENFORCE SETTLEMENT  
AGREEMENT (Striking Motion  
for Contempt)**

This matter comes before the court pursuant to the Motion of the Defendant to Enforce Settlement Agreement. The court has considered all materials submitted in support of and in response to said motion, as well as the files and records herein.

**HISTORY**

The litigation was commenced in December of 2001. Thereafter, the matter was assigned to the undersigned pursuant to 28 U.S.C. 636(c) on consent of the parties (Doc.99). Plaintiffs sought an order directing the Washington State Department of Social and Health Services (DSHS) to provide residential and community-based services for developmentally disabled persons pursuant to the Community Alternatives Program (CAP) waiver program.

Upon expiration of the CAP program in 2004 the Centers for Medicare and Medicaid Services (CMS) approved new waiver programs for DSHS. Following mediation, the parties

1 entered into a Settlement Agreement which was approved December 20, 2006 (Docs. 223, 224).  
2 The agreement provided for a delayed termination of the litigation which in turn extended  
3 dismissal to July 1, 2012 by way of an Amended Order and Settlement Agreement (Doc. 237) h  
4 “provided there are no pending requests for dispute resolution or contempt motions before the  
5 court as provided for in this Agreement.”

6 The Amended Order and Settlement Agreement further provided: “If there is a pending  
7 request for dispute resolution or a contempt motion, this Order and Settlement Agreement shall  
8 terminate when the pending motion(s), if any, are resolved.” The Amended Order and Settlement  
9 Agreement specifically referred to “all disputed matters identified in the Fourth Amended  
10 Complaint relating to the provision of services under the Medicaid Home and Community-Based  
11 Services waiver program . . . .” Plaintiffs filed a Motion for Contempt alleging Defendant  
12 has failed to “substantially comply with the Amended Order and Settlement Agreement.” (Doc  
13 266). Pending an evidentiary hearing on the contempt motion, Defendant filed this Motion to  
14 Enforce Settlement Agreement, seeking dismissal of plaintiffs’ motion for contempt. The court  
15 has been advised that in addition to plaintiffs’ contempt citation there is a dispute resolution  
16 pending (Doc 298).

#### 17 **DISCUSSION**

18 Plaintiffs’ contempt motion specifically alleges that defendants have (1) failed to  
19 implement an effective system to identify, address, and prevent instances of abuse and neglect;  
20 and (2) failed to implement a mortality review process that gathers, analyzes, or uses information  
21 about class members to implement remedial safeguards to protect other class members from  
22 preventable deaths. Plaintiffs cite specific instances of alleged neglect, alleged failure to  
23 adequately investigate, and alleged failure to conduct mortality reviews in a timely manner. In her  
24 motion to enforce, defendant acknowledges the requirement that she establish a quality  
25 management strategy (QMS) which includes, among other things “efforts to identify, address and  
26 minimize instances of abuse, neglect, or exploitation” as set forth at IIB9(j), but notes that the  
27 agreement imposes no specific standards for any particular investigatory system or mortality  
28 review process. Defendants further assert that plaintiffs may have procedural remedies to address  
their complaints, but that a citation for contempt for failure to comply with the Amended Order  
and Settlement Agreement is not among them.

1 The Ninth Circuit has addressed the occurrence of civil contempt in *Reno Air Racing*  
2 *Ass'n., Inc., v. McCord*, 452 F.3d 1126 (9<sup>th</sup> Cir. 2006). Therein the court describes civil contempt  
3 as “a party’s disobedience to a specific and definite court order . . . . a person should not be held  
4 in contempt if his action ‘appears to be based on a good faith and reasonable interpretation of the  
5 court’s order.’”

6 Plaintiffs argue that because the Amended Order requires the defendant to “implement”  
7 the required QMS, that defendant has failed to meet her obligation under the agreement. The  
8 difficulty with this argument is that followed to its logical conclusion, plaintiff could cry  
9 “contempt” whenever the plaintiffs’ subjective standards are not met. Without repeating the  
10 arguments of counsel in their memorandum, this court is satisfied that the language in the  
11 Amended Order does not set forth specific standards to be “implemented” by the defendants with  
12 regard to the adequacy of “investigations” or any requirement that mortality reviews be included  
13 as a requisite standard. Accordingly the court cannot find “disobedience of a specific and definite  
14 order.” This determination should not be construed in any way to be determinative with regard to  
15 the validity or non-validity of plaintiffs’ complaints as they may relate to relief sought in any  
16 manner other than the contempt proceeding initiated by way of Doc. 266.

17 **ORDER**

18 Accordingly, defendant’s Motion to Enforce the Settlement Agreement is granted, and  
19 plaintiffs’ motion for contempt is denied. Defendant’s included motion to dismiss the case in its  
20 entirety is barred, with defendant’s acknowledgment that there remains a pending dispute  
21 resolution.

22 Dated this 5<sup>th</sup> day of September 2012.

23 /s/ J. Kelley Arnold

24 J. Kelley Arnold

25 U.S. Magistrate Judge