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The Honorable Ronald B. Leighton

UNITED STATES DISTRICT COURT  
WESTERN DISTRICT OF WASHINGTON  
AT TACOMA

Major Margaret Witt,

Plaintiff,

vs.

United States Department of the Air Force,  
et al.,

Defendants.

NO. C06-5195 RBL

PLAINTIFF'S OPPOSITION TO  
DEFENDANT'S MOTION FOR  
SUMMARY JUDGMENT

**Oral Argument Requested**

PLAINTIFF'S OPP'N TO DEFS' MOTION  
FOR SUMMART. JUDGMENT  
No. (C06-5195 RBL)

\_\_\_\_\_  
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1  
2 **A. INTRODUCTION**

3 Defendants refuse to apply the intermediate scrutiny ordered by the Ninth Circuit, fail to  
4 offer even a scintilla of evidence to show that they can carry their burden of proof, and fail to  
5 raise a material issue of fact to show (1) that unit cohesion has any effect on military  
6 effectiveness or readiness; (2) that the open service of gays and lesbians has a negative effect on  
7 unit cohesion; (3) that Witt's reinstatement to the 446<sup>th</sup> would have a negative effect on the unit  
8 cohesion of the 446<sup>th</sup> AES, and (4) that there is no less restrictive alternative to Witt's discharge  
9 that would prevent a negative impact on the unit cohesion of the 446<sup>th</sup>. Defendants attempt to  
10 argue that there must be uniformity between the legal rules operable in all the circuit courts of  
11 the United States is nothing more than an attempt to ignore the fact that the military authorities  
12 are obligated to obey the orders of the courts. This Court should deny their motion for summary  
13 judgment, and grant the plaintiff's motion for summary judgment.

14 **B. FACTS**

15 Plaintiff incorporates the factual record laid out in her own motion for summary judgment.  
16 (Docket No. 102).<sup>1</sup> In addition, plaintiff notes the following inaccuracies in defendants'  
17 statement of the facts, and presents the following additional facts.

18 Defendants imply that plaintiff's expert Prof. Nathaniel Frank substantially agrees with the  
19 content of each of the[] findings made by Congress in 10 U.S.C. § 654(a). *Defendants' Motion*  
20 *For Summary Judgment* (hereafter "DMSJ"), at 14, *ll.* 1-17. But in truth, Professor Frank  
21 testified that he strongly disagreed with the key findings in subsections 13<sup>2</sup> & 15<sup>3</sup>. *Dep. Frank*,  
22

23 <sup>1</sup> This includes Docket Nos. 9, 10, 11, 12, 13, 14, 15, 16, 17, 18, 19, 20, 65, 66, 67, 68, 103,104, 105, 106, 107,  
24 108, 109, 110, 111, 112, 113, 114, 116, 117,

<sup>2</sup> This "finding" states: "The prohibition against homosexual conduct is a longstanding element of military law  
25 that continues to be necessary in the unique circumstances of military service."

<sup>3</sup> This "finding" states: "The presence in the armed forces of persons who demonstrate a propensity or intent to  
26 engage in homosexual acts would create an unacceptable risk to the armed forces' high standards of morale,  
good order and discipline, and unit cohesion that are of the essence of military capability."

1 204:12-24.<sup>4</sup>

2 Defendants note that if Witt were deployed overseas she might end up being placed in living  
3 conditions that would entail little privacy.” DMSJ, at 14, *ll.* 25-27. But defendants present no  
4 evidence whatsoever that anyone in the 446<sup>th</sup> AES, or in any other unit, would be bothered by  
5 having to share quarters with Witt. Defendants simply fail to offer any evidence to contradict  
6 the evidence offered by Witt that knowledge that Witt is a lesbian makes “absolutely no  
7 difference” to her fellow servicemembers.<sup>5</sup> Defendants similarly ignore the un rebutted evidence  
8 that female members of the 446<sup>th</sup> have no concerns about the possibility of having to share close  
9 living quarters with Witt. *See, e.g.*, the declarations of Mueller, ¶ 10,<sup>6</sup> Carlson, ¶ 10,<sup>7</sup> Brinks,  
10 ¶ 9,<sup>8</sup> Thomas, ¶ 10,<sup>9</sup> Schindler, ¶¶ 9, 12,<sup>10</sup> Scott, ¶ 9<sup>11</sup>. This is completely consistent with Prof.  
11 Frank’s testimony that in general “women tend to be less concerned about homosexuality than  
12 men.” *Dep. Frank*, 173:5-8.<sup>12</sup>

13  
14 <sup>4</sup> With respect to finding number 15, Frank testified that when he “spoke to the general who was the first head of  
15 the military working group that wrote the blueprint for ‘Don’t Ask, Don’t Tell,’ about this finding,” the general  
16 told him “he had no idea where that came from and from my more than ten years of research, there has never  
17 been any basis whatever for a finding like this. [¶ ] So findings number 13 and 15, I think, are a joke. They are  
18 a political expression of hostility to homosexuality that are not grounded in any facts.” *Dep. Frank*, 205:8-25.  
19 And consistent with Frank’s opinion that they are not “grounded in any facts,” the defendants in this case have  
20 not offered any evidence at all to support these so-called “findings” which are actually conclusions of law.

21 <sup>5</sup> All of the female declarants from the 446<sup>th</sup> have stated that Witt’s lesbianism makes “absolutely no difference  
22 to them.” *Schindler*, ¶ 12, *Brinks*, ¶ 12, *Thomas*, ¶ 13, *Mueller*, ¶ 13, *Carlson*, ¶ 15.

23 <sup>6</sup> “I am completely comfortable in doing so and would not feel that my privacy would, in any way, be impinged  
24 by sharing these confined quarters with Major Witt.”

25 <sup>7</sup> Same as Mueller.

26 <sup>8</sup> Same as Mueller.

<sup>9</sup> Same as Mueller.

<sup>10</sup> “I have shared confined quarters, such as showers and toilet facilities that allowed for minimal privacy with  
Major Witt. At no time did I feel uncomfortable with Major Witt’s presence in these confined quarters or feel  
that my privacy was, in any way, impinged.”

<sup>11</sup> “I have shared sleeping quarters with Major Witt. In October of 2003 during a mission to New Zealand I  
shared a room with her. There were no problems. I did not feel my privacy was infringed upon, and I would  
have no reservations about sharing living quarters with her again. . . .”

<sup>12</sup> Prof. Frank testified that his position was “that discomfort or opposition among service members to someone  
who may be openly gay does not actually rise to the level of threatening unit cohesion, but this is to say that  
even if you’re not convinced of that, that positive attitudes are not necessary for openly gay service to work  
effectively, you should realize that among women, that resistance isn’t even there. So to the extent that one  
might believe that concerns about privacy threaten cohesion, which apparently is the Justice Department’s  
interpretation of Congress’ intent, that need not be a concern because women tend to be less concerned about  
that to begin with.” *Dep. Frank*, 173:16 – 174:6.

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1 Defendants portray Witt as having conceded that she “told enlisted members of her squadron  
2 that she was a lesbian.” DMSJ at 6, // 11-12, citing to Witt’s response to Interrogatory No. 7  
3 (Feb. 15, 2010).<sup>13</sup> In fact, the precise truth is more nuanced: when these individuals made  
4 statements to her revealing the fact that they assumed that Witt was a lesbian, Witt did not deny  
5 or contradict that assumption, and thereby “acknowledged” the truth of their assumptions.

6 At his deposition Professor Greenwald explained that people can be made aware that another  
7 person is gay without being expressly verbally told this fact:

8 A. It's well-known that gays give off all sorts of information suggesting to others  
9 that they are homosexual. People differ in their ability to pick this up. But it  
10 is very common for people to make inferences that another person is gay  
11 without ever knowing that explicitly, without ever being told. There were  
many indications in the material I saw about the 446th that indicated that this  
was happening there.

12 \* \* \*

13 Q. When you say that gays give off all sorts of information suggesting that they  
are homosexual, what sorts of information are you talking about?

14 A. It's actually a long list, I believe. It includes clothing choices, jewelry choices,  
15 hair styles, tone of voice, and behavior in terms of who one affiliates  
with. There's more than that, but I think those are the main things.

16 \* \* \*

17 Q. And it's possible that someone could reach an inference and not actually know  
that someone is gay; right?

18 A. Yes. That was my point.

19 Q. So when you say that people were informally aware, does it mean that they  
drew an inference but didn't necessarily know?

20 A. I would not use the language that way. If you draw an inference, you do know  
21 in the way that I think about this. I think you're making a distinction between  
assuming the truth of something and knowing on the basis of factual evidence  
that it is true. But both of those are forms of knowing.

22 \_\_\_\_\_  
23 <sup>13</sup> That interrogatory inquired about “all ‘conversations’ that you had with any member of the 446<sup>th</sup> . . . regarding  
24 either your status as a homosexual or any conduct defined” as homosexual conduct. Witt’s response reads as  
25 follows: “[A]ssuming that the term ‘conversations’ is intended to cover ‘one-way’ remarks from another to me. I  
26 have spoken with the following individuals acknowledging that I am a lesbian: Ret. SMSgt. James Schaffer and  
MSgt. Jenaro Wirth. The following individuals have volunteered supportive remarks to me that were based on the  
assumption that I was a lesbian but I neither confirmed nor denied them: TSgt. Matt Edminister. Lt. Col. Julia Scott  
often made references to my partner under her assumption that she was my partner, but I never affirmatively  
acknowledged my sexual orientation to her.

1 Dep. Greenwald, at 24:22 - 25:23, 26:9-20. Prof. Greenwald's testimony is borne out by the  
2 testimony of several members of the 446<sup>th</sup> who have stated that they knew or were aware of the  
3 presence of several gays and lesbians in the unit even though they had never been "told" by  
4 these servicemembers.<sup>14</sup>

5 At her deposition Major Witt testified that when she entered the Air Force she did not  
6 consider herself to be a lesbian, and explained that when she eventually began to think of herself  
7 as having a sexual identity, she was "programmed" by DADT not to talk about such things:

8 Q. . . . Prior to entering the Air Force, did you think of yourself as homosexual?

9 A. No.

10 Q. Did you think of yourself as a lesbian?

11 A. No.

12 Q. And why was that? Why was that? Was there some sort of sexual identity that  
13 you had other than those two?

14 A. I didn't have a sexual identity. I never wanted to label myself because then  
15 you're put in a box? So I'm sorry. ***I've spent over 20 years not talking about  
16 anything like this and being programmed not to talk about anything like this.***  
17 So I will do my best here.

18 Q. I guess my other point is, had you – Prior to entering the Air Force, had you  
19 engaged in heterosexual activity before entering the Air Force?

20 A. Yes.

21 Q. Okay. And at the time that you first entered the Air Force, did you know what  
22 the Air Force's policy was regarding homosexuality and homosexual acts?

23 A. No.

24 Dep. Witt, 11:17 – 12:15.

25 Consistent with this pattern of behavior, and contrary to what defendants have alleged,  
26 Major Witt did *not* testify at her deposition that she "told" enlisted members of her squadron that  
she was a lesbian. In fact, she testified that she did *not* do that. Dep. Witt, 73:22 – 74:17.<sup>15</sup>

27 <sup>14</sup> See, e.g., the declarations of Heidi Smidt, ¶¶ 5-6; Judith Krill, ¶¶ 4-5; Rod Boultinghouse, ¶¶ 6-7; Heather  
28 Julian, ¶ 8; and the deposition testimony of Jill Brinks Robinson, 37:16-38:8; Ed Hrivnak, 28:2-13.

29 <sup>15</sup> Q. Did you ever tell any member of the 446<sup>th</sup> Wing that you were gay or lesbian or words to that effect?

30 MR. LOBSENZ: Well, that makes me more inclined to object to the form because of "words to that effect."  
31 Ordinarily, I would never object to the form of a question where the question is, "Did you tell." But given  
32 this case and the particular issues in this case, I think it might be helpful if you understood that I'm objecting  
33 to the form of the question, "tell," particularly if you add "or words to that effect" simply because there are so

1 **C. ARGUMENT**

2 **1. DEFENDANTS SIMPLY REFUSE TO USE THE INTERMEDIATE SCRUTINY**  
3 **STANDARD ORDERED BY THE NINTH CIRCUIT AND CONTINUE TO**  
4 **ARGUE THAT THE RATIONAL BASIS TEST APPLIES.**

5 Although defendants pretend that they are applying the constitutional standard which the  
6 Ninth Circuit held applicable to this case, in fact they eschew intermediate scrutiny and  
7 consistently argue that the application of the DADT to Major Witt meets the rational basis test.  
8 For example, defendants argue that “[w]hen Congress enacted DADT in 1993, it *could*  
9 *rationally have believed* that” conduct like Witt’s could undermine unit cohesion. DMSJ at 3, *l.*  
10 1-4 (italics added). Similarly, they argue that “Congress *could have rationally concluded* that  
11 [the] findings [in 10 U.S.C. § 654(a)] apply to specific facts such as those of the plaintiff’s  
12 military service . . .” *Id.*, at 3, *ll.* 22-23 (italics added).<sup>16</sup>

13 But the Ninth Circuit explicitly *rejected* the defendants’ contention that rational basis review  
14 was appropriate: “We cannot reconcile what the Supreme Court did in *Lawrence* [*v. Texas*,]  
15 539 U.S. 558 (2003)] with the minimal protections afforded by traditional rational basis  
16 review.” *Witt v. Department of the Air Force*, 527 F.3d 806, 816 (9<sup>th</sup> Cir. 2008). The *Witt*  
17 opinion notes that *Lawrence* had criticized and overruled *Bowers v. Hardwick*, 478 U.S. 186  
18 (1986) precisely because *Bowers* failed to recognize that judicial review of a law restricting a  
19 due process liberty interest “does not sound in rational basis review.” *Id.* at 817. Thus *Witt*  
20 unambiguously rejects the very test that defendants now seek to have this Court employ:

---

21 many ways to communicate things without telling vocally, if you understand me. So with that objection on  
22 the record, you go ahead.

23 BY MR. PHIPPS: Do you need clarification on what I mean by “tell”?

24 A. Yes, please.

25 Q. I will say “tell” means verbalize or in writing or other form of direct, expressive communication initiated by  
26 you.

27 A. *No.* (Emphasis added).

<sup>16</sup> See also *id.* at 8, *l.* 28: “Congress could have rationally concluded”; *id.* at 9, *ll.* 14-15 (same phrase, which  
defendants falsely attribute, without any citation, to the Ninth Circuit Court of Appeals, despite the fact that the  
Court never used that phrase); *id.* at 10, *l.* 19 (same phrase); *id.* at 12, *l.* 27: “Congress could rationally have  
adopted the fifteen congressional findings”) *id.* at 13, *ll.* 25-26: “Congress could have rationally contemplated”;  
and *id.* at 15, *l.* 6: “Congress could have rationally predicted”.

1 Under rational basis review, the Court determines whether governmental  
2 action is so arbitrary that a rational basis for the action cannot even be  
3 conceived *post hoc*. If the [*Lawrence*] Court was applying that standard -- "a  
4 paradigm of judicial restraint," [*FCC v. Beach Communications, Inc.*] 508  
5 U.S. [307,] at 314, 113 S.Ct. 2096 [(1993)] -- it had no reason to consider the  
6 extent of the liberty involved. Yet it did, ultimately concluding that the ban on  
7 homosexual sexual conduct sought to "control a personal relationship that,  
8 whether or not entitled to formal recognition in the law, is within the liberty of  
9 persons to choose without being punished as criminals." *Lawrence*, 539 U.S.  
10 at 567, 123 S.Ct. 2472. ***This is inconsistent with rational basis review.***

11 *Witt*, 527 F.3d at 817 (emphasis added).

12 Despite the Ninth Circuit's explicit rejection of a constitutional test which asks "whether  
13 DADT has some hypothetical, posthoc rationalization in general," *id.* at 819, the defendants  
14 simply persist in characterizing the proper question as "whether Congress could have rationally  
15 predicted" that someone like Major Witt "would create an unacceptable risk" to the standard of  
16 unit cohesion believed to be necessary for military performance. DMSJ at 15, *ll.* 6-7.

17 The proper test is not what a "rational" 1993 Congress could have hypothetically predicted  
18 would be the effect, 17 years later, of allowing a lesbian officer like Witt to serve in some  
19 hypothetical military unit. The proper test is whether defendants can prove to the satisfaction of  
20 this Court that allowing Witt to serve in the 446<sup>th</sup> today would in fact cause harm to unit  
21 cohesion which could not be remedied by any means other than her discharge.<sup>17</sup> While  
22 defendants argue that the enactment of general "findings" in 1993 shows that application of the  
23 policy to Witt is constitutionally permissible, the Ninth Circuit rejected this contention as well,  
24 noting that Congress obviously never made any findings regarding Major Witt:

25 The Air Force attempts to justify the policy by relying on congressional  
26 findings regarding "unit cohesion" and the like, but that does not go to  
whether the application of DADT specifically to Major Witt significantly  
furthers the government's interest and whether less intrusive means would  
achieve substantially the government's interest.

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<sup>17</sup> In 1993, Major Witt was not in the 446<sup>th</sup> AES and was not stationed at AFB McChord. She was at Scott AFB in Illinois and was a member of the 375<sup>th</sup> AES. *Decl. Witt*, ¶ 3 (Docket #9).

1 Witt, 527 F.3d at 821 (footnote omitted).<sup>18</sup>

2 **2. THE DEFENDANTS HAVE ONLY THEMSELVES TO BLAME FOR THE**  
3 **LACK OF “GEOGRAPHIC UNIFORMITY” SINCE THEY CHOSE NOT TO**  
4 **SEEK SUPREME COURT REVIEW. THE MERE FACT THAT THERE ARE**  
5 **TWELVE CIRCUITS DOES NOT JUSTIFY REFUSAL TO FOLLOW THE**  
6 **LAW OF THIS CIRCUIT.**

7 Defendants bemoan the fact that Witt’s “continued military service would result in the  
8 application of a different personnel policy to her than to other service members, such as those in  
9 the First Circuit, where the DADT statute was upheld as constitutional.” DMSJ at 12, *ll.* 1-4,  
10 citing *Cook v. Gates*, 528 F.3d 42, 60 (1<sup>st</sup> Cir. 2008). They contend that this situation causes  
11 “perceived unfairness to other service members. . .” *Id.* Major Witt agrees that the existence of  
12 different rules is likely to be perceived as unfair by those gay and lesbian servicemembers  
13 residing in the First Circuit who, like the Cook plaintiffs, were discharged under DADT because  
14 of their orientation. In Witt’s view, the First Circuit decision is erroneous and hopefully  
15 someday it will be overturned and a uniform rule allowing gays and lesbians to serve openly will  
16 be adopted in all of the circuits.

17 Witt, however, did not have the option of seeking certiorari in *Cook* since she was not a party  
18 to that case. And since Witt prevailed in the Ninth Circuit in this case, she had no occasion to  
19 seek certiorari in her own case. But the defendants had the opportunity to seek certiorari in this  
20 case and decided not to. The existence of a circuit split is, of course, a powerful reason for a  
21 party to seek, and for the Supreme Court to grant certiorari review. *See, e.g., Rotella v. Wood*,  
22 528 U.S. 549, 553 (2000). Since the defendants *chose* not to seek certiorari, preferring instead to  
23 return to this Court and to try this case under the intermediate-scrutiny, as-applied standard  
24 adopted by the Court, they cannot complain about the circuit split. Defendants have only

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25 <sup>18</sup> Even if Congress were to pass a law tomorrow, containing specific “findings” that Major Witt’s reinstatement  
26 to the 446<sup>th</sup> AES would likely have a significant negative impact on unit cohesion,” it would still be  
constitutionally erroneous to review this determination by asking whether Congress’ specific judgment as to  
Witt was “rational.” The proper test would still be, is this Court convinced that reinstatement of Witt would  
cause such a harm and that the harm could not be avoided by any means.



1 themselves to blame for the fact that the current split between two circuits went unreviewed.<sup>19</sup>

2 In any event, the fact that a circuit split currently exists is not a justification for attempting to  
3 ignore the fact the *Witt* intermediate scrutiny as-applied standard is presently the law of this  
4 Circuit and thus it governs the trial of this case. As General Laich said during his deposition, the  
5 armed forces obey the orders of the federal courts and they apply them, even if the orders from  
6 courts in different parts of the country set forth different (“non-uniform”) legal rules.<sup>20</sup> “[A]s to  
7 the argument that Major Witt’s continued service would mean that the Air Force personnel  
8 policies would not be uniformly applied across geographical boundaries, this argument is a red  
9 herring. The Air Force has the ability to amend its personnel policies to comply with the court’s  
10 decision.” *Deposition General Dennis John Laich*, at 151:11-17. Since the military is subject to  
11 the law and to the orders of the courts like everyone else, General Laich stated the obvious: “The  
12 fundamental conclusion here is that if Congress and/or the courts interpret that law to mean a  
13 certain thing and the military is subject to or affected by that law, they will comply with that  
14 law.” *Id.* at 153:6-10. Even if the law “would [not] be uniform in its application across every  
15 geographical boundary if different courts reach different results,” the military would still  
16 “comply with the law organizationally” by applying different rules in different parts of the

17  
18 <sup>19</sup> Defendants assert that if Witt’s discharge were to be overturned, “uniform application would be replaced by a  
19 region-by-region application of the DADT statute,” and that “to avoid that result it was necessary that [she] be  
20 discharged and that she remain discharged.” DMSJ, at 12, *ll.* 20-22. This strange argument ignores the fact that at  
21 the time Witt was discharged *there was no circuit split* because no circuit court had ruled on the post-*Lawrence*  
22 constitutionality of the DADT statute. Moreover, since the Ninth Circuit decision was rendered *before* the First  
23 Circuit rendered its decision in *Cook*, it was the First Circuit that created a circuit split. According to the defendants’  
24 logic, in order to insure nationwide uniformity, the First Circuit should not have ruled against the *Cook* plaintiffs;  
25 instead, it should have followed the Ninth Circuit’s approach thereby ensuring a “uniform” rule.

26 <sup>20</sup> At his deposition, counsel for the defendants asked General Laich about the consequences of having a non-  
uniform Congressional policy by posing this hypothetical: “So if Congress were to repeal the statute only with  
respect to Florida do you see any problems associated with unit cohesion and morale that could follow from that  
geographic based repeal?” *Dep. General Dennis John Laich*, 150:7-10. General Laich first noted that such a  
limited repeal would be advantageous to the country because “in the State of Florida you would have the benefit  
of the service of gay or lesbian servicemembers who might not otherwise be inclined to or have the opportunity  
to serve.” *Id.* at 150:19-22. Significantly, he then noted that the fact that there would be one rule in one State  
and a different rule in the other 49 states would *not* pose a logistical problem for the armed forces: “[T]he fact is  
that the services make regulations and policies subject to the law. So if Congress passed a law that says in  
Florida you can do this, my understanding of the relationship between the military and the law is that the  
military would accommodate the sense of Congress and the law.” *Id.* at 151:3-8.

1 country simply because the military is “subject to the law.” *Id.* at 152:11-14.

2 Finally, it should be noted that nothing stops the Air Force from applying the so-called  
3 Witt standard all across the country. It is simply the Defendants *choice* not to apply the legal  
4 standard articulated by the Ninth Circuit in other geographic areas. The *Cook* decision does  
5 not *require* the defendants to provide less rigorous constitutional scrutiny to the discharges of  
6 gay and lesbian servicemembers within the First Circuit. Defendants are free to apply the  
7 *Witt* standard to all the other parts of the country, and given the fact that defendant Gates has  
8 testified before a Senate committee that the Department of Defense is currently preparing for  
9 the complete repeal of DADT (*see* Docket #112, Appendix A, Bates No. 2911), the  
10 Defendants’ failure to apply the *Witt* standard to servicemembers in other parts of the country  
11 is inexplicable.

12 **3. COURTS DO NOT GIVE DEFERENCE TO CONGRESS WHEN MAKING “AS-  
13 APPLIED” JUDGMENTS BECAUSE THERE IS NOTHING TO GIVE  
14 DEFERENCE TO.**

15 Defendants persist in making nonsensical arguments about the need to give deference to  
16 Congress’ determination in this case. Citing to *Turner Broadcasting System v. F.C.C.*, 520 U.S.  
17 180, 195 (1997), defendants argue that the findings and predictive judgments of Congress are  
18 entitled to substantial deference. DMSJ at 13, *ll.* 16-17. But *Turner* involved a *facial* challenge  
19 to a statute, not an as-applied challenge. *Turner*, 520 U.S. at 195. The whole point of avoiding  
20 the question of a statute’s *facial* constitutionality in favor of an as-applied judicial determination  
21 is that the courts avoid the question of whether Congress’ judgment was erroneous in *all* cases,  
22 in order to focus more narrowly on the facts of the specific case and the specific individual to  
23 whom the statute is being applied. This is “the preferred course of adjudication since it enables  
24 courts to avoid unnecessarily broad constitutional judgments.” *Witt*, 527 F.3d at 819, quoting  
25 *City of Cleburne v. Cleburne Living Center*, 473 U.S. 432, 447 (1985). Moreover, unlike  
26 judicial review of the conduct of civilian authorities, judicial review of the acts of military

1 authorities is conducted precisely because it causes *less* interference and allows the military  
2 greater flexibility. *Parker v. Levy*, 417 U.S. 733, 760-61 (1974). *Accord United States v.*  
3 *Marcum*, 60 M.J. 198, 206 (“we consider the application of Lawrence to Appellant’s conduct. . .  
4 it’s application must be addressed in context and not through a facial challenge”).

5 In the present case, defendants suggest this Court should defer to Congress’ judgment, but  
6 since Congress made no judgment as to how to apply DADT to Major Witt, there is nothing to  
7 defer to. Defendants ignore this and simply pretend that Congress’ 1993 judgment about the  
8 overall composition of the armed forces amounted to a judgment about how Major Witt’s return  
9 to AFB McChord would affect the unit cohesion of the 446<sup>th</sup> AES.

10 **4. DEFENDANTS DID NOT DISCHARGE WITT FOR ADULTERY AND THE**  
11 **ADMINISTRATIVE DISCHARGE BOARD MADE NO FINDINGS ON THE**  
12 **SUBJECT. THE FACT THAT THE DEFENDANTS ARGUABLY “COULD**  
13 **HAVE” FILED COURT MARTIAL ADULTERY CHARGES IS IRRELEVANT**  
14 **TO THIS CASE.**

15 Defendants note that at her deposition the plaintiff admitted that in October of 2003 she had  
16 engaged in a sexual relationship with a married civilian woman roughly 1-2 months before that  
17 woman separated from her husband. DMSJ, at 6, citing *Dep. Witt*, 113:21 – 114:22. Eventually,  
18 the civilian woman obtained a final decree of divorce in December of 2004. Major Witt and that  
19 civilian woman have remained in a committed relationship and are still in that relationship today,  
20 nearly seven years later. *Decl. Margaret Witt in Support of Opposition to Defendants’ Summary*  
21 *Judgment Motion (“DWOSJ”), ¶ 8.*

22 Defendants point out that an act of adultery “frequently leads to disciplinary action and  
23 courts-martial,” and that “adulterous behavior by an officer is likely to be prejudicial to good  
24 order and discipline.” DMSJ, at 10, *ll.* 17-21. They proceed to argue that “by reducing th[e]  
25 risks [of adulterous behavior], plaintiff’s discharge furthers unit cohesion, morale, and good  
26 order and discipline.” *Id.* at 11, *ll.* 4-5.

Whatever the merits of the abstract argument that some hypothetical administrative

1 discharge might have been justified because an act of adultery might have created a unit morale  
2 problem, such an argument has no relevance here because the Air Force never sought to take  
3 disciplinary action, or to file court-martial charges, or to seek an administrative discharge on  
4 those grounds. In fact, the only time adultery was ever mentioned was when the appointed  
5 investigator, Major Adam Torem, confirmed that no one was interested in taking any  
6 disciplinary action on these grounds. Major Torem's investigative report, which defendants  
7 have placed in the record, clearly states:

8         Despite her probable commission of adultery . . . , a violation under the UCMJ,  
9 it is my understanding that *it was never the intention of 446 AW/JA to pursue*  
10 *criminal prosecution of Maj Witt for any such offense.* Even so, if Maj Witt's  
11 immediate commander reviews the evidence and determines that the adulterous  
12 behavior described is sufficiently aggravating, then a general discharge may be  
warranted (see AFI 36-3209, para A2.2.2). In this case, the characterization of  
Maj Witt's service could be used as a negotiating tool to avoid any insistence  
on her behalf of pursuing the matter to an administrative discharge board.

13 Docket #119-5, at pp. 28-29. Moreover, Witt's immediate commander, Colonel Mary Walker,  
14 did *not* decide to recommend that a general discharge be given due to the adulterous behavior.  
15 No mention of it was made in the Notification of Initiation of Separation Action sent to Major  
16 Witt. Docket #119-3, at p. 31 ("discharge action is being initiated against you for homosexual  
17 conduct"). The Notification included "a description of the reasons for this discharge action" in  
18 an attached "Statement of Reasons." *Id.* The Statement of Reasons referenced only  
19 "Homosexual Conduct, AFI 36-3209, CHAP 2, PARA 2.30.1" and stated: "You made oral  
20 statements claiming that you were a homosexual, or words to that effect, and you engaged in  
21 homosexual sexual relationships." *Id.* at p. 36.

22         **5. DEFENDANTS HAVE FAILED TO RAISE A MATERIAL ISSUE OF FACT AS**  
23 **TO WHETHER ALLOWING GAYS AND LESBIANS TO SERVE OPENLY**  
24 **WOULD CAUSE A DECREASE IN UNIT COHESION.**

25         Defendants have not presented even a scintilla of evidence to support the proposition that  
26 allowing gays and lesbians to serve openly in the armed forces would harm unit cohesion.

1 Instead, defendants rely *solely* on the Congressional “finding” in 10 U.S.C. § 654(a) that such a  
2 presence would “create an unacceptable risk” to unit cohesion in general. Although the Ninth  
3 Circuit has held that the constitutionality of DADT must be determined on a case-by-case as-  
4 applied basis, defendants eschew this burden and attempt to rely on the opinion of Congress.  
5 The defendants have failed to identify any witness who is prepared to testify that the open  
6 presence of gays and lesbians in the armed forces *will in fact* cause a decrease in unit cohesion.<sup>21</sup>

7 **6. DEFENDANTS HAVE FAILED TO RAISE A MATERIAL ISSUE OF FACT AS**  
8 **TO WHETHER REINSTATING MAJOR WITT WOULD CAUSE A**  
9 **DECREASE IN UNIT COHESION WITHIN THE 446<sup>th</sup>.**

10 When asked, General Stenner confirmed that he knows “nothing” about Major Witt’s Air  
11 Force career; had never read her personnel file; knew “nothing” about the 446<sup>th</sup> unit members  
12 and their social interaction with Major Witt since she had been discharged; was unable to  
13 describe the unit culture of the 446<sup>th</sup>; and had no opinion on the subject of whether or not the  
14 reinstatement of Major Witt would negatively affect unit morale or cohesion. *Dep. Charles*  
15 *Stenner*, 39:4-23, 42:3-20, 91:13-21. Similarly, when asked, Colonel Moore-Harbert testified  
16 that no one has ever even suggested to her that Major Witt’s reinstatement would have a  
17 negative impact on the unit morale or discipline. *Dep. Moore Harbert*, at 123:16-20 (“I don’t  
18 remember hearing that from anybody.”). Moore Harbert acknowledged that she had “no  
19 evidence” that anyone would be uncomfortable if Witt returned to the unit. *Id.* at 187:7-10.  
20 While she said she had “a concern” that Witt’s return might make someone uncomfortable,  
21 she acknowledged she had “no evidence” that Witt’s return would cause any decrease in unit  
22 cohesion. *Id.* at 186:9-13.

23 Since *no evidence* exists on this point, the defendants cannot carry their burden of proof to

24 <sup>21</sup> Their expert witness, General Charles Stenner, did not even know that U.S. allies such as Canada, the United  
25 Kingdom, and Germany, allow gays and lesbians to serve openly; he is unaware of any instance where U.S. service  
26 members had failed to treat a NATO soldier respectfully because the NATO soldier was gay or lesbian; he has never  
done any research on those foreign militaries that do allow gays and lesbians to serve openly; and he has no  
knowledge of how those militaries carried out their day-to-day logistics, living arrangements, showers, dining  
facilities for their soldiers. *Deposition Charles Stenner*, at 114: 8 – 115:6, 116:8-19.

1 meet the test set by the Ninth Circuit. Thus, they are not entitled to summary judgment, and  
2 plaintiff Witt is entitled to summary judgment on her cross-motion.

3 **7. DEFENDANTS HAVE FAILED TO RAISE A MATERIAL ISSUE OF FACT AS**  
4 **TO WHETHER THERE IS A LESS RESTRICTIVE ALTERNATIVE TO**  
5 **WITT'S DISCHARGE WHICH WOULD ENSURE CONTINUED GOOD UNIT**  
6 **COHESION.**

7 **a. Evidence of How Colonel Moore-Harbert Applies DADT Within the 446th**  
8 **Proves that there are Less Intrusive Means to Achieve Defendants' Interests**  
9 **Than Discharging Major Witt.**

10 Defendants argue that Major Witt must be discharged because the uniform application of  
11 its military rules is "essential to unit cohesion and morale." DMSJ, at 11, *ll.* 15-16. Stated  
12 differently, allowing Major Witt, a known lesbian, to continue to serve would allegedly  
13 disrupt unit morale because "that would mean that Air Force personnel policies were not  
14 uniformly applied" and that would supposedly disrupt unit cohesion." *Id.* at *ll.* 24-28. To  
15 support this point, Defendants provide the opinion of General Charles Stenner. *Id.*

16 In offering General Stenner's opinion, Defendants utterly ignore the fact that not only is  
17 there a lack of uniformity in the legal rules applicable in the First and Ninth Circuits, there is  
18 a lack of uniformity within the Ninth Circuit and within the 446<sup>th</sup> AES itself, because  
19 defendant Moore-Harbert does not apply DADT uniformly.<sup>22</sup> Defendant Moore-Harbert  
20 permits known lesbians to continue to serve (i.e., SM-C and other members of the 446th).  
21 Captain Jill Robinson has testified that she was present when Moore-Harbert told  
22 servicemember C that Robinson had not outed her. *Dep. Robinson*, 39:20 – 51:22. Thus,  
23 although she has known for several years now that C is a lesbian, Moore-Harbert has never  
24 initiated any suspension or discharge of either C or D (C's roommate and domestic partner).  
25 Thus, technically Moore-Harbert has been continuously violating the Air Force regulation  
26 that requires the initiation of discharge proceedings when there is credible information that a

---

<sup>22</sup> At his deposition General Stenner conceded that when he formulated his expert opinion regarding the need for uniformity in the application of DADT he had no knowledge of the fact that Colonel Moore-Harbert, had failed to apply DADT in a uniform manner and had failed to initiate separation proceedings against servicemember C even though Moore-Harbert knew C was a lesbian and had been in a dating relationship with another lesbian member of the 446<sup>th</sup>. *Dep. Stenner*, 100:18 – 101:16.

1 servicemember is gay or lesbian. Undoubtedly Moore-Harbert chose not to follow the  
2 regulation because servicemember C was a highly qualified, experienced, well-respected  
3 member of the squadron who did her job and who caused no unit cohesion or morale  
4 problems whatsoever. But the disparate treatment of Major Witt and servicemember C  
5 simply demonstrates that there is no need for uniformity. Not only is there no need for  
6 uniformity between application of the rule in different geographic parts of the country; there  
7 is no need for uniformity *within* the very same unit. Moore-Harbert's treatment of C  
8 demonstrates that it was not only entirely possible to have a known lesbian serve in the 446<sup>th</sup>  
9 without causing any problems, *it has already happened and it continues to be the case today.*  
10 The presence of C in the unit, a widely known lesbian, demonstrates that it does not  
11 undermine unit cohesion to have a known lesbian serving in the unit.

12 The fact that Moore-Harbert choose instead to pretend that she didn't know  
13 servicemember C was a lesbian simply illustrates the pressures upon commanders faced with  
14 having to implement DADT.<sup>23</sup> They can choose, as General Crabtree has consistently done,  
15 to apply DADT by proceeding with administrative discharges even though they know that the

---

16 <sup>23</sup> As General Laich stated in his Rule 26(a)(2) expert witness report, unit commanders, like the enlisted  
17 servicemembers they command, generally think DADT is "senseless," but because they are required to apply  
18 DADT they are routinely put in a difficult position that requires them to choose between acting dishonestly so as  
19 to retain good soldiers whom they know are gay and lesbian, or acting in conformity with DADT and thereby  
20 causing the discharge of good soldiers whose sexual orientation is not causing any problem whatsoever:

21 I have discussed DADT and the concepts of unit cohesion, morale, good order and discipline with a  
22 wide range of service members before and after my retirement. There is a general theme in their views  
23 with the same differences based on age, rank, and assignment. The vast majority of young enlisted  
24 service members think DADT is senseless, detracts from military readiness, and that the open service  
25 of gays and lesbians would have no adverse impact on unit cohesion, morale, good order and  
26 discipline. The majority of junior and mid-grade NCOs and company grade officers hold the same  
view as the young enlisted soldiers with one significant difference: they express frustration that DADT  
places them in a moral dilemma in that they are, or may be forced to, pursue discharge of a fully  
qualified, experienced, well-respected member of their formation due to that person's sexual  
orientation, thereby degrading the combat readiness of the unit. In the alternative, if the leader chooses  
not to pursue discharge, that individual will be viewed by subordinates and/or peers as a leader who  
does not uphold standards; a no-win situation into which we force the young uniformed leaders of  
American sons and daughters.

27 *Rule 26(a)(2) Expert Witness Report of Major General (Ret) Dennis John Laich, attached to Lobsenz*  
28 *Declaration as Appendix A.*

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1 servicemember in question is fully qualified and is not causing any problems. Alternatively,  
2 they can lie, as Moore-Harbert has done, and falsely pretend that they have no knowledge that  
3 the servicemember is gay or lesbian, and thus they retain a good servicemember at the  
4 expense of disobeying the regulations which are on the books.

5 **b. Defendants Have Failed to Present Any Evidence to Contradict the Fact That**  
6 **Many Gays and Lesbians Have Served in the 446<sup>th</sup> For Decades, and That**  
7 **Despite the Fact That Their Presence is Well Known, Their Presence Has**  
8 **Caused No Problems.**

9 Plaintiff has put in the record the testimony of over a dozen members of the 446<sup>th</sup>, all of  
10 whom have attested that the sexual orientation of their fellow servicemembers is of no  
11 concern to them, and that they have served with people they have known or believed to be  
12 gay and lesbian without encountering any difficulties or problems. Defendants have offered  
13 nothing to contradict this evidence.

14 **c. Defendants Have Failed to Present Any Evidence to Contradict The Fact**  
15 **That The Armed Forces of Twenty-Three Other Countries Allow Gays and**  
16 **Lesbians to Serve Openly Without Experiencing any Unit Cohesion or**  
17 **Military Readiness Problems.**

18 Defendants have offered no evidence to contradict the evidence that twenty-three  
19 countries have abandoned bans on openly gay and lesbian military service and that none of  
20 these countries have encountered any problems whatsoever. Consistent with the expert  
21 opinion provided by Professors Kier and Frank, General Laich has testified:

22 Since 1993, we have seen -- we've seen a number of militaries change their  
23 policy with regard to the open service of gays and lesbians. Several of those  
24 Britain, Canada, and Australia, that most informed observers of these issues  
25 would agree are culturally most analogous to the United States of any  
26 countries in the world based on history, language, and tradition, have opened  
their militaries to open gay service, none of them have seen a deterioration of  
morale, discipline, good order, or unit cohesion.

All of them wrestled around with some of the same arguments that we are  
today. And all of them have said that it's a non-event.

Their move from policies and regulations analogous to what the U.S. military  
policy with regard to open service is today, they changed, heard the same  
arguments that are being offered today and have been since 1993, and their



1 experience is that it's a non-event.

2 I hold that opinion as a result of not only personnel discussions that I've had  
3 with officers from two of those three countries, but also a seminar or a  
4 conference that was held last month in Washington, D.C. sponsored by the  
5 Brookings Institute and the Palm Center, of which it was unambiguously  
6 confirmed by senior representatives from those countries that their transition  
7 from policies analogous to Don't Ask/Don't Tell to open service have been  
8 non-events and fundamentally have enhanced readiness in their militaries.

9 *Dep. General Laich*, 83:14 - 84:18.

10 In response, the Defendants have offered nothing. Their own expert witness, General  
11 Stenner, concedes he has no knowledge whatsoever about these military personnel policies of  
12 our allies, or of their experience in allowing gays and lesbians to serve openly. *Dep. Stenner*,  
13 114: 8 – 115:6, 116:8-19.

14 **8. DEFENDANTS ADMIT THAT WITT'S DISCHARGE WAS NOT TRIGGERED  
15 BY ANY NEED TO SAFEGUARD THE UNIT COHESION OF THE 446<sup>th</sup>.  
16 THEY ADMIT THAT THEY CREATED THE THEORETICAL POTENTIAL  
17 FOR A UNIT COHESION PROBLEM BY INITIATING HER SEPARATION.  
18 THUS, THERE WAS AN OBVIOUS LESS RESTRICTIVE ALTERNATIVE –  
19 THEY COULD HAVE DONE NOTHING, IN WHICH CASE NO ONE IN THE  
20 446<sup>th</sup> WOULD EVER HAVE KNOWN ABOUT HER SEXUAL ORIENTATION.**

21 In a recently filed brief (Docket #124), Defendants concede that the process of discharging  
22 Major Witt was not initiated because there was a perception that her presence in the unit caused  
23 any unit cohesion problem:

24 The only alleged material fact that Plaintiff identifies concerning the supposed  
25 "order" is that "the investigation into Major Witt's sexual orientation was not  
26 triggered by any allegation of her disruption to unit cohesion or morale, but  
rather by outside sources." *See* Pl's Mot. at 2. But that point of fact is not in  
dispute.

27 *Defendants' Opposition to Plaintiff's Motion for Sanctions*, at 6, ll. 11-14.

28 Defendants thereby have conceded that the issue of the theoretical possibility of some harm  
29 to unit cohesion would never have even arisen had they not initiated separation proceedings.  
30 Had Major Witt not been suspended by Colonel Walker and ultimately discharged, no one in her  
31 unit would have ever heard anything about either Witt's former civilian partner Jensen or her

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1 current civilian partner. It was only because General Crabtree was ordered to commence  
2 separation proceedings that the members of the 446<sup>th</sup> learned in November that Major Witt was a  
3 lesbian. Neither Walker, nor Moore-Harbert, nor anyone else in the 446<sup>th</sup> would ever have  
4 known anything about Witt's sexual orientation, or about her relationships, if the Air Force had  
5 simply ignored the McChesney e-mail to General Jumper.

6 In sum, there was an obvious "less restrictive alternative." The alternative was *to do*  
7 *nothing*. Instead, the Air Force took action which insured that Witt's fellow members of the  
8 446<sup>th</sup> would learn the facts which – the defendants allege, without offering even a scintilla of  
9 proof – have caused "an unacceptable risk" to the unit cohesion of the 446<sup>th</sup>. It is well settled  
10 that government actors cannot bootstrap their way into satisfaction of a requirement of showing  
11 a necessity for action. A government actor who creates a necessity for action where there was  
12 no such necessity, cannot claim that there no longer exists any less restrictive alternative, when  
13 the plain facts are that had the actor done nothing there would never have been any need for any  
14 further action at all. Just as police cannot justify the Fourth Amendment violation of shooting  
15 and killing a suspect by creating the danger that the suspect will hurt someone by attempting to  
16 escape by driving at high speeds, (*See. e.g., Haugen v. Brousseau*, 351 F.3d 372, 394 (9<sup>th</sup> Cir.  
17 2003)(a high speed police vehicle "chase itself cannot create the danger that justifies shooting a  
18 suspect who, under *Garner*, may not otherwise be shot"), military authorities cannot create the  
19 alleged danger of a decrease in unit cohesion by doing the very thing that "Don't Ask, Don't  
20 Tell" directs gay servicemembers not to do: Telling. Here the defendants told the members of  
21 the 446<sup>th</sup> of Witt's sexual orientation, and now to deny the obvious fact that the alleged problem  
22 of the potential for a negative reaction by fellow unit members could have been entirely avoided  
23 by having chosen not to tell them.

24 **9. WITT'S PROCEDURAL DUE PROCESS CLAIM SHOULD NOT BE**  
25 **DISMISSED. THE DEFENDANTS CLEARLY VIOLATED AFI 36-3209.**

26 Defendants motion to dismiss Witt's procedural due process claim should be denied,

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1 (and in fact summary judgment should be granted in favor of Witt on that claim), because there  
2 are no material facts in dispute. As a matter of law, the initiation of the separation proceeding in  
3 this case was ordered by either General Robert Duignan, or by someone else who relayed an  
4 order from General John Jumper. In either case, the investigation into Witt's sexual orientation  
5 clearly was not ordered by Witt's squadron commander as required by AFI 36-3209.

6 The separation proceeding in this case was commenced in violation of an Air Force  
7 regulation which was intended to provide procedural protection to servicemembers like Witt.  
8 Therefore, Witt's due process rights were violated and the separation proceeding was unlawful  
9 right from the start.

10 Air Force Instruction (AFI) 36-3209, entitled *Separation and Retirement Procedures for Air*  
11 *National Guard and Air Force Reserve Members*, sets forth the rules which govern  
12 administrative discharges. In Chapter 1, "*Administrative Separation of ANG and Air Force*  
13 *Reserve Members Not on Extended Active Duty*," ¶ 1.22 provides as follows:

14 **1.22. Unit Commander's (or Equivalent) Responsibilities.** The unit  
15 commander will:

16 1.22.1. Examine and evaluate any information received that indicates a  
17 member should be considered for separation or discharge. . . .

18 1.22.7. *A unit commander who receives information that a service*  
19 *member has engaged in homosexual conduct will follow the guidance*  
20 *in attachment 11 to determine whether an inquiry is warranted, and if*  
21 *so, the type and extent of inquiry to be conducted. If the commander*  
22 *determines a basis for discharge exists (see 2.30 and 3.20), he or she*  
23 *must initiate administrative discharge action (unless the conduct warrants*  
24 *trial by court-martial).*

25 (Bold italics added).

26 In Chapter, Section 2B, under the subtitle of "General Instructions," ¶ 2.33 also expressly  
refers commanders to Attachment 11 as follows:

**2.33. Guidelines for Fact Finding.** *Commanders shall refer to the*  
*guidelines for fact finding inquiries into homosexual conduct when*  
*determining whether to initiate an inquiry into the alleged homosexual*  
*conduct (Attachment 11).*

1 (Bold italics added).

2 Attachment 11 *Guidelines* expressly limit the authority to initiate a fact finding inquiry to the  
3 service member's commander:

4 **A11.1. Responsibility:**

5 A11.1.1. *Only the member's commander is authorized to initiate fact-*  
6 *finding inquiries involving homosexual conduct.* A commander may  
7 initiate a fact-finding inquiry only when he or she has received credible  
information that there is a basis for discharge. *Commanders are*  
*responsible for ensuring that inquiries are conducted properly and that*  
*no abuse of authority occurs.*

8 A11.1.2. *A fact finding inquiry may be conducted by the commander*  
9 *personally or by a person he or she appoints.* It may consist of an  
10 examination of the information reported or a more extensive  
investigation, as necessary.

11 (Bold italics added).

12 The Attachment 11 *Guidelines* expressly define the term "Commander," and make it  
13 unequivocally clear that the term means the accused member's immediate commander at the  
14 squadron level. Under ¶ A11.6. Definitions, the Guidelines provide as follows:

15 A11.6.2. Commander. A commissioned officer who occupies a position  
16 of command. *Unless otherwise specified, usually refers to the*  
17 *commissioned officer who is the member's immediate commander.*  
*This usually is the squadron commander* and includes squadron section  
commanders appointed on appropriate orders.

18 (Bold italics added).

19 The Guidelines limit the authority of the member's immediate commander to initiate a fact  
20 finding inquiry by requiring that such inquiries only be initiated if the commander possesses  
21 credible information:

22 **A11.2. Basis for Conducting Inquiries.** A commander will initiate an  
23 inquiry *only if he or she has credible information* that a basis for  
discharge exists.

24 (Bold italics added). A basis for discharge exists if the member has engaged in a homosexual  
25 act, said that he or she is a homosexual, or has married or attempted to marry a person of the  
26 same sex. Guidelines, Attachment 11, ¶¶ A11.2.1, A11.2.2, & A11.2.3.

1 Finally, 11.3.2. reaffirms the directive that it is only the member's unit commander that  
2 can make the decision whether to initiate a fact-finding inquiry:

3 A11.3.2. ***Commanders*** shall exercise sound discretion regarding when  
4 credible information exists. ***They shall examine the information and***  
5 ***decide whether an inquiry is warranted or whether no action shall be***  
6 ***taken.***

(Bold italics added).

7 It is undisputed that Colonel Walker was Witt's immediate squadron commander and that  
8 she did not initiate the fact finding inquiry in this case. *Deposition Mary Walker*, 102:3-23.<sup>24</sup>  
9 The investigation into Witt's sexual orientation was ordered by some unknown person at AFRC  
10 who "directed [General Crabtree] to do an investigation." *Dep. Crabtree*, 14:21 – 15:17. The  
11 written order sent to Crabtree has apparently been lost. Crabtree, sought and obtained additional  
12 authority from General Robert Duignan to commence the investigation. *Id.*, 28:13-22; 29:16-23.  
13 Neither of the two people who ordered General Crabtree to start an investigation was the  
14 squadron commander of the 446<sup>th</sup> AES, and thus the Air Force regulation was clearly violated.

15 Of course not every agency violation of a regulation constitutes a due process violation.  
16 However, when a regulation is designed to protect the interests of the party before the agency,  
17 violation of such a regulation does constitute a due process violation:

18 The Supreme Court has long recognized that a federal agency is obliged to  
19 abide by the regulations it promulgates. [Citations]. An agency's failure to  
follow its own regulations "tends to cause unjust discrimination and deny

---

20 <sup>24</sup> "Q. What I'd first like to direct your attention to is 11.1. That first page there, A11.1, it's entitled  
21 "Responsibility." Would you agree with me that this first sentence, let me read it, "Only the member's  
22 commander is authorized to initiate fact-finding inquiries involving homosexual conduct." It goes on after  
23 that, and if you feel that the rest of that is important to my question, you let me know. But I would like to  
ask you now, ***do you agree with me that the only person who could initiate fact-finding inquiries into***  
***homosexual conduct in this case was you?***

MR. PHIPPS: Objection. Foundation.

THE WITNESS: ***I agree.***

MR. PHIPPS: Calls for a legal conclusion and improper lay opinion.

Q. (By Mr. Lobsenz) ***And you didn't initiate this fact-finding inquiry, did you?***

A. ***No, I did not.***

Q. ***And you did not appoint Major Torem, did you?***

A. ***No, I did not.***

1 adequate notice” and consequently may result in a violation of an  
2 individual’s constitutional right to due process. [Citations]. *Where a*  
3 *prescribed procedure is intended to protect the interests of a party before*  
4 *the agency, “even though generous beyond the requirements that bind*  
5 *such agency, that procedure must be scrupulously observed.”*

6 *Sameena, Inc. v. United States Air Force*, 147 F.3d 1148, 1153 (9<sup>th</sup> Cir. 1998) (bold italics  
7 added). *Accord Lopez v. Fed. Aviation Admin.*, 318 F.3d 242, 247 (D.C. Cir. 2003).<sup>25</sup>

8 In this case, the regulation’s express limitation of the authority to initiate fact finding  
9 inquiries into allegations of homosexual conduct is designed to protect the interest of Air  
10 Force members against abuse of authority and the meddling of commanders outside the  
11 member’s immediate unit. Because the regulations are intended to protect service members  
12 like Major Witt, they “must be scrupulously observed.” *Id.* In this case, they were blatantly  
13 violated. Within Major Witt’s squadron, everyone was not only satisfied with her conduct,  
14 they agreed that her conduct was exemplary, that she was extremely knowledgeable, very  
15 well respected, and that she contributed in a very positive way to the morale and discipline of  
16 the unit. Instead of allowing her own squadron commander to decide “whether an inquiry is  
17 warranted *or whether no action shall be taken*,” as directed by ¶ A11.3.2 (italics added),  
18 higher ranking officers outside the immediate chain of command interfered and made the  
19 determinations which the squadron commander was supposed to make. This violation of  
20 regulations intended to protect Major Witt and her immediate commander from such outside  
21 interference violated both AFI 36-3209 and the due process clause of the Fifth Amendment.

## 22 **10. PLAINTIFF’S REQUEST FOR INJUNCTIVE RELIEF IS NOT MOOT.**

23 In support of their assertions that Plaintiff’s requests for injunctive relief have been  
24 rendered moot, Defendants failed to cite binding Ninth Circuit precedent. Moreover,  
25 Defendants’ assertions are fundamentally incorrect for the following reasons.  
26

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27 <sup>25</sup> “[T]his court has been careful to distinguish between procedural rules benefiting the agency [citation] and  
28 procedural rules benefiting the party otherwise left unprotected by agency rules [citation] . . . These distinctions  
29 are particularly visible in the employment context, where this court has long recognized that . . . agencies cannot  
30 ‘relax or modify’ regulations that provide the only safeguard individuals have against unlimited agency  
31 discretion in hiring and termination.”

1 First, in Plaintiff's Complaint, she requested injunctive relief prohibiting Defendants from  
2 "failing to promote her, or from taking any other action to hinder her career as an officer of  
3 the United States Air Force...." (Docket #1, Prayer for Relief (d), at 16) (emphasis added)).  
4 By discharging Plaintiff, Defendants directly hindered Plaintiff's career as an Air Force  
5 officer; the fact that Plaintiff now seeks to enjoin her actual discharge (as opposed to a  
6 threatened discharge) is of no consequence. *Garcia v. Lawn, D.E.A.*, 805 F.2d 1400, 1403  
7 (9th Cir. 1986) ("The government also suggests that because the precise action sought to be  
8 enjoined is no longer a threatened discharge, but an actual discharge, the case is moot because  
9 an injunction against transfer is no longer appropriate. Yet . . . the question is not whether the  
10 precise relief sought at the time the application for an injunction was filed is still available.  
11 The question is whether there can be any effective relief...."). Thus, Plaintiff's prayer for  
injunctive relief is very much alive.

12 Second, Plaintiff's discharge does not moot her requests for injunctive relief because  
13 courts may in fact "undo what has already been done" when the act "done" is the discharge of  
14 an employee. The Ninth Circuit expressly decided this point in *Garcia* when considering a  
15 challenge to an employment decision that had been made during the pendency of plaintiff's  
16 action seeking injunctive relief:

17 The question thus becomes whether we can now give appellant effective relief  
18 which would "undo" the effects of the alleged retaliatory [employment] action  
19 . . . What has happened since the district court's order is that the defendant has  
20 completed the acts which it threatened at the time the injunction was sought.  
21 This, however, does not render the matter moot. "It has long been established  
22 that where a defendant with notice in an injunction proceeding completes the  
23 acts sought to be enjoined the court may by mandatory injunction restore the  
status quo " . . . The result which the appellant sought in the district court and  
continues to seek here, is the continuation of his employment with the DEA . .  
24 . An order reinstating him to his prior position would have precisely that  
effect, returning matters to the status quo that existed at the time the original  
claim for injunction was filed.

24 *Id.* at 1402-03 (quoting *Porter v. Lee*, 328 U.S. 246, 251 (1946)). Further, faced with  
25 challenges to military discharge decisions, civilian courts have ordered equitable relief in the  
26 form of reinstatement. *See, e.g., Yee v. United States*, 512 F.2d 1382 (Fed. Cl. 1975) (granting

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1 reinstatement to a former second lieutenant in the Air Force who alleged that he was  
2 discharged improperly). It follows that, because this Court can order Plaintiff reinstated,  
3 Plaintiff's requests for injunctive relief are not moot.

4 Further, the cases cited by Defendants in support of their position are inapposite. In  
5 *Friends of the Earth, Inc. v. Bergland*, 576 F.2d 1377 (9th Cir. 1978), the court considered a  
6 challenge to the Secretary of Agriculture's decision to allow a private corporation to engage  
7 in exploratory mining operations in a national forest. The court deemed the plaintiff's action  
8 moot because, by the time the plaintiff's request for injunctive relief (to end the corporation's  
9 operation) was heard, the corporation had already discontinued its operation. *Id.* at 1379.  
10 Hence, *Friends of the Earth* would be applicable to the case at hand *only if* Plaintiff had been  
reinstated prior to this Court's review. Plaintiff has not been reinstated.

11 The second and final case cited by Defendants is similarly inapplicable. In *Rattlesnake*  
12 *Coalition v. U.S. Environmental Protection Agency*, 509 F.3d 1095 (9th Cir. 2007), the court  
13 dismissed the plaintiff's claim for injunctive relief—related to the preparation of  
14 Environmental Assessments and Impact Statements prior to the implementation of a  
15 wastewater facilities treatment plan—because the injury alleged could not be remedied: “The  
16 injuries allegedly suffered by the [plaintiffs] include health problems and a decrease in the  
17 enjoyment and value of their property . . . The [plaintiffs'] injuries cannot be redressed now  
18 that the [wastewater treatment plant upgrade] is complete and the federal funds are  
19 expended.” *Id.* at 1103. In the case at hand, however, Plaintiff alleges an injury (discharge)  
20 that can be redressed by this Court ordering reinstatement.

21 Finally, Defendants' assertion that equitable relief is not available to Plaintiff because  
22 she can no longer satisfy the requirements for serving as a flight nurse in the Air Force  
23 Reserve, misses the mark. Plaintiff is currently a registered nurse for the State of Washington  
24 and is qualified to obtain a nursing position at any time. DWOSJ, ¶¶ 2 & 7. Moreover,  
25 Plaintiff is currently enrolled in a two-year, post-graduate certification program for Nurse  
26 Case Management and has assumed the authorship of two nursing textbooks; a nursing  
degree was a prerequisite for both pursuits. *Id.*, ¶¶ 3 & 4. Additionally, in the spring of 2009,



1 Plaintiff accepted a position as a physical therapist at the Veterans Affairs Medical Center.  
2 *Id.*, ¶ 5. In her position, Plaintiff supervises and manages “Patient Care Services” (also  
3 known as “Nursing Services”) in the Veterans Affairs Medical Center; her supervisors are  
4 both nurses; the majority of her group holds nursing positions; and, her job involves working  
5 with patients’ medical conditions daily. *Id.* ¶5. Thus, plaintiff clearly can and does meet the  
6 qualifications for Air Force flight nurse.

7 **D. CONCLUSION**

8 For the reasons stated above, plaintiff asks this Court to deny the Defendants’ motion for  
9 summary judgment, and to grant the plaintiff’s motion for summary judgment.

10 DATED this 9th day of August, 2010.

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CERTIFICATE OF SERVICE

I hereby certify that on August 9, 2010, I electronically filed the foregoing with the Clerk of the Court using the CM/ECF system which will send notification of such filing to the following:

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