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2
3 UNITED STATES DISTRICT COURT
4 WESTERN DISTRICT OF WASHINGTON
AT TACOMA

5 SCOTT CARROLL BOLTON,

6 Plaintiff,

7 v.

8 WASHINGTON DEPARTMENT OF
9 CORRECTIONS, WASHINGTON STATE,
WASHINGTON CORRECTION CENTER,

10 Defendants.

No. C12-5677 RJB/KLS

ORDER TO AMEND OR SHOW CAUSE

11 This matter has been referred to Magistrate Judge Karen L. Strombom pursuant to 28
12 U.S.C. § 636(b)(1), Local Rules MJR 3 and 4. Plaintiff has been granted leave to proceed *in*
13 *forma pauperis*. Presently before the Court for review is Plaintiff's proposed civil rights
14 complaint. ECF No. 5. The Court will not direct service of Plaintiff's complaint at this time
15 because it is deficient, as is explained in further detail below. Plaintiff will be given an
16 opportunity to amend his complaint.
17

18 **DISCUSSION**

19 Under the Prison Litigation Reform Act of 1995, the Court is required to screen
20 complaints brought by prisoners seeking relief against a governmental entity or officer or
21 employee of a governmental entity. 28 U.S.C. § 1915A(a). The court must dismiss a complaint
22 or portion thereof if the prisoner has raised claims that are legally "frivolous or malicious," that
23 fail to state a claim upon which relief may be granted, or that seek monetary relief from a
24 defendant who is immune from such relief. 28 U.S.C. §§ 1915A(b)(1), (2) and 1915(e)(2); See
25 *Barren v. Harrington*, 152 F.3d 1193 (9th Cir. 1998).
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ORDER TO AMEND OR SHOW CAUSE- 1

1 A complaint is legally frivolous when it lacks an arguable basis in law or fact. *Neitzke v.*
2 *Williams*, 490 U.S. 319, 325 (1989); *Franklin v. Murphy*, 745 F.2d 1221, 1227-28 (9th Cir.
3 1984). The court may, therefore, dismiss a claim as frivolous where it is based on an
4 indisputably meritless legal theory or where the factual contentions are clearly baseless. *Neitzke*,
5 490 U.S. at 327. A complaint or portion thereof, will be dismissed for failure to state a claim
6 upon which relief may be granted if it appears the “[f]actual allegations . . . [fail to] raise a right
7 to relief above the speculative level, on the assumption that all the allegations in the complaint
8 are true.” See *Bell Atlantic, Corp. v. Twombly*, 127 S.Ct. 1955, 1965 (2007) (citations omitted).
9 In other words, failure to present enough facts to state a claim for relief that is plausible on the
10 face of the complaint will subject that complaint to dismissal. *Id.* at 1974.

12 Although complaints are to be liberally construed in a plaintiff’s favor, conclusory
13 allegations of the law, unsupported conclusions, and unwarranted inferences need not be
14 accepted as true. *Jenkins v. McKeithen*, 395 U.S. 411, 421 (1969). Neither can the court supply
15 essential facts that an inmate has failed to plead. *Pena*, 976 F.2d at 471 (quoting *Ivey v. Board of*
16 *Regents of Univ. of Alaska*, 673 F.2d 266, 268 (9th Cir. 1982)). Unless it is absolutely clear that
17 amendment would be futile, however, a pro se litigant must be given the opportunity to amend
18 his complaint to correct any deficiencies. *Noll v. Carlson*, 809 F.2d 1446, 1448 (9th Cir. 1987).

20 Under Rule 8(a)(2) of the Federal Rules of Civil Procedure, “the complaint [must
21 provide] ‘the defendant fair notice of what the plaintiff’s claim is and the ground upon which it
22 rests.’” *Kimes v. Stone* 84 F.3d 1121, 1129 (9th Cir. 1996) (citations omitted). In addition, in
23 order to obtain relief against a defendant under 42 U.S.C. § 1983, a plaintiff must prove that the
24 particular defendant has caused or personally participated in causing the deprivation of a
25 particular protected constitutional right. *Arnold v. IBM*, 637 F.2d 1350, 1355 (9th Cir. 1981).

1 To be liable for “causing” the deprivation of a constitutional right, the particular defendant must
2 commit an affirmative act, or omit to perform an act, that he or she is legally required to do, and
3 which causes the plaintiff’s deprivation. *Johnson v. Duffy*, 588 F.2d 740, 743 (9th Cir. 1978).

4 **A. Prisoner Grievance**

5 Plaintiff states that there is a grievance procedure available at the Washington
6 Corrections Center, that he has filed a grievance regarding his claims, but that the grievance
7 procedure is not completed. ECF No. 5, at 2.

9 The Prison Litigation Reform Act of 1995 (PLRA) mandates that:

10 *No action shall be brought with respect to prison conditions* under section
11 *1979 of the Revised Statutes of the United States (42 U.S.C. § 1983), or any*
12 *other federal law, by a prisoner confined in any jail, prison or other*
13 *correctional facility, until such administrative remedies as are available are*
14 *exhausted.*

15 42 U.S.C. § 1997e [emphasis added].

16 “There is no question that exhaustion is mandatory under the PLRA and that
17 unexhausted claims cannot be brought to court.” *Jones v. Bock*, 549 U.S. 199, 127 S. Ct.
18 910, 918-19 (2007). Inmates must exhaust their prison grievance remedies before filing
19 suit if the prison grievance system is capable of providing any relief or taking any action in
20 response to the grievance. “Congress has mandated exhaustion clearly enough, regardless of the
21 relief offered through administrative procedures.” *Booth v. Churner*, 532 U.S. 731, 741 (2001).
22 The “PLRA’s exhaustion requirement applies to all inmate suits about prison life, whether they
23 involve general circumstances or particular episodes, and whether they allege excessive force or
24 some other wrong.” *Porter v. Nussle*, 534 U.S. 516, 532, 122 S.Ct. 983, 152 L.Ed.2d 12 (2002).
25 The underlying premise is that requiring exhaustion “reduce[s] the quantity and improve[s] the
26 quality of prisoner suits, [and] affords corrections officials an opportunity to address complaints

1 internally. . . . In some instances, corrective action taken in response to an inmate's grievance
2 might improve prison administration and satisfy the inmate, thereby obviating the need for
3 litigation." *Id.* at 525.

4 Plaintiff does not allege that he has exhausted his state court remedies prior to filing his
5 claims in this action.

6 **B. Parties**

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8 Plaintiff names the State of Washington, Washington Department of Corrections and
9 Washington Corrections Center as Defendants.

10 If Plaintiff believes that he has a claim under 42 U.S.C. § 1983 and wishes to amend his
11 complaint, he must allege that the conduct he complains of was committed by a person acting
12 under color of state law. Section 1983 authorizes assertion of a claim for relief against a
13 "person" who acted under color of state law. A suable §1983 "person" encompasses state and
14 local officials sued in their personal capacities, municipal entities, and municipal officials sued in
15 an official capacity. *Will v. Michigan Department of State Police*, 491 U.S. 58 (1989). Plaintiff
16 must set forth facts describing when, where and how *individually* named defendants deprived
17 him of a federal constitutional right. Entities such as the Department of Corrections, Olympic
18 Corrections Center, and Washington State Corrections Center are not "persons" for purposes of a
19 section 1983 civil rights action. Also, the State of Washington is not a proper party because it is
20 well-established that the Eleventh Amendment affords non-consenting states constitutional
21 immunity from suit in both federal and state courts. *See, e.g., Alden v. Maine*, 527 U.S. 706, 748
22 (1999); *Will v. Mich. Dep't of State Police*, 491 U.S. 58, 70-71 (1989); *Warnock v. Pecos*
23 *County*, 88 F.3d 341, 343 (5th Cir. 1996).
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1 Accordingly, Plaintiff may not sue Washington State in this Court. Similarly, a suit
2 against a state official in his or her official capacity is not a suit against the official but rather is a
3 suit against the official's office and thus the state. *Will v. Mich. Dep't of State*, 491 U.S. at 71.

4 **C. Statement of Claims**

5 **1) Seizure of Inmate Account Funds**

6 Plaintiff claims that on June 13 through June 24, 2012, monies were "illegally and
7 unlawfully" taken from his inmate account without his consent. ECF No. 5, at 4. As a result of
8 such seizure of funds, Plaintiff claims that he could not obtain items from the commissary, order
9 public disclosure items, participate in recreational activities, and send legal mail. *Id.* He also
10 states that he is "assuming [that such conduct] is in retaliation of such cases of complaints and
11 grievances due to this complaint." *Id.* Plaintiff is advised as follows.

12 The Fourteenth Amendment prevents a state from depriving a person of life, liberty, or
13 property without due process of law. U.S. Const. amend. XIV. A prisoner has a protected
14 property interest in the funds in his inmate trust account. *Quick v. Jones*, 754 F.2d 1521, 1523
15 (9th Cir.1985). Upon determining a property interest exists, the Court determines the process
16 due. *Id.* Application of the due process analysis requires "a recognition that not all situations
17 calling for procedural safeguards call for the same kind of procedure." *Morrissey v. Brewer*, 408
18 U.S. 471, 481, 92 S.Ct. 2593, 33 L.Ed.2d 484 (1972).

19 As a general rule, where a prisoner alleges the deprivation of a liberty or property interest
20 caused by the unauthorized negligent or intentional action of a prison official, the prisoner
21 cannot state a constitutional claim where the state provides an adequate post-deprivation remedy.
22 See *Zinermon v. Burch*, 494 U.S. 113, 129–32, 110 S.Ct. 975, 108 L.Ed.2d 100 (1990); *Parratt*
23 *v. Taylor*, 451 U.S. 527, 538, 101 S.Ct. 1908, 68 L.Ed.2d 420 (1981), *overruled on other*

1 grounds by *Daniels v. Williams*, 474 U.S. 327, 106 S.Ct. 662, 88 L.Ed.2d 662 (1986) (negligent
2 loss of property or injury to property by state official does not violate due process so long as the
3 state provides a meaningful post-deprivation remedy for the loss or injury); *Hudson v. Palmer*,
4 468 U.S. 517, 104 S.Ct. 3194, 82 L.Ed.2d 393 (1984) (unauthorized intentional deprivation of
5 property by a state employee does not constitute a violation of due process if a meaningful
6 postdeprivation remedy for the loss is available).

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8 Under Washington law, all funds that are sent, brought, or earned by an inmate, shall be
9 deposited in a personal account and the secretary shall have authority to disburse money from
10 such person's personal account for the purposes of satisfying a court-ordered legal financial
11 obligation to the court. RCW 72.11.020. Pursuant to RCW 72.09.480, when an inmate receives
12 any funds in addition to his wages or gratuities, the funds are subject to various deductions,
13 including crime victims' compensation account, inmate savings account, legal financial
14 obligations owing in any Washington state superior court, child support, and cost of
15 incarceration. *Id.*, 72.09.480(2).
16

17 Also under Washington law, Plaintiff may file a tort claim and a civil action against the
18 State of Washington for the unlawful loss or destruction of his personal property. RCW
19 72.02.045 (state and/or state officials liable for the negligent or intentional loss of inmate
20 property); RCW 4.92.090-.100 (state liable for the tortious conduct of state officials and
21 employees); See also *Jeffries v. Reed*, 631 F.Supp. 1212, 1216 (E.D.Wa.1986) (State of
22 Washington provides a meaningful remedy for the loss of an inmate's property by state
23 officials). In addition, a prison grievance procedure can constitute an adequate post-deprivation
24 remedy. See *Al-Ra'id v. Ingle*, 69 F.3d 28, 32 (5th Cir.1995); see also *Wright v. Riveland*, 219
25 F.3d 905 (9th Cir.2000) (prisoners in Washington have adequate post-deprivation remedies to
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1 challenge deductions from inmate accounts by utilizing the prison grievance procedure or by
2 filing a state tort action).

3 Because prisoners in Washington have adequate post-deprivation remedies to challenge
4 deductions from inmate accounts by utilizing the prison grievance procedure or by filing a state
5 tort action, it is unlikely that Plaintiff can prevail on a claim for violation of his due process
6 rights. Plaintiff must show cause why this claim should not be dismissed.
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8 **2) Retaliation**

9 To the extent Plaintiff is attempting to claim that funds were withdrawn from his account
10 in retaliation, he is advised that his complaint is deficient because he has failed to provide facts
11 sufficient from which it can be inferred that anyone retaliated against him.

12 Within the prison context, a viable claim of First Amendment retaliation entails five basic
13 elements: (1) An assertion that a state actor took some adverse action against an inmate (2)
14 because of (3) that prisoner's protected conduct, and that action (4) chilled the inmate's exercise
15 of his First Amendment rights, and (5) the action did not reasonably advance a legitimate
16 correctional goal. *Rhodes v. Robinson*, 408 F.3d 559, 567–68 (9th Cir. 2005). The Ninth Circuit
17 has consistently held that prison staff may not retaliate against inmates for exercising their
18 constitutional rights to file lawsuits and grievances. *Rizzo v. Dawson*, 778 F.2d 527 (9th Cir.
19 1983); *Barnett v. Centoni*, 31 F.3d 813 (9th cir. 1994); *Pratt v. Rowland*, 65 F.3d 802 (9th Cir.
20 1995); *Rhodes*, 408 F.3d 559 (9th Cir. 2005). A retaliation claim may assert an injury no more
21 tangible than a chilling effect on First Amendment rights.... Thus, the mere threat of harm can be
22 an adverse action, regardless of whether it is carried out because the threat itself can have a
23 chilling effect.” See *Brodheim v. Cry*, 584 F.3d 1262, 1269–70 (9th Cir. 2009)
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1 Plaintiff must state name the persons who retaliated against him. He must also describe
2 what retaliation occurred, when it occurred, and explain why the retaliatory conduct occurred.

3 **3) Revocation of DOSA Sentence**

4 Plaintiff contends that his DOSA sentence was revoked based on perjured testimony.
5 ECF No. 5, at 6. Such allegations, if established, would necessarily imply the invalidity of the
6 revocation of his DOSA sentence. See *Edwards v. Balisok*, 520 U.S. 641, 658, 117 S.Ct. 1584,
7 137 L.Ed.2d 906 (1997). If Plaintiff seeks to attack the revocation of his DOSA sentence, he
8 must proceed in habeas corpus, and not under § 1983. See *Preiser v. Rodriguez*, 411 U.S. 475,
9 489, 93 S.Ct. 1827, 36 L.Ed.2d 439 (1973). Plaintiff must show cause why this claim should
10 not be dismissed.
11

12 **D. Statement of Relief**

13 Plaintiff asks that “all defendants listed be reprimanded and penalized according to the
14 law of U.S.C.A. and Washington State Constitution”. ECF No. 5, p. 4. It is entirely unclear
15 from this statement what relief Plaintiff is seeking from this Court. Rule 8(a) of the Federal
16 Rules of Civil Procedure requires that a pleader include within his complaint “a demand for the
17 relief sought, which may include relief in the alternative or different types of relief.”
18 Fed.R.Civ.P. 8(a). Plaintiff must state what relief he seeks, monetary or otherwise.
19

20 Due to the deficiencies described above, the Court will not serve the complaint. Plaintiff
21 may file an amended complaint curing, if possible, the above noted deficiencies, or show cause
22 explaining why this matter should not be dismissed no later than **September 21, 2012**. If
23 Plaintiff chooses to amend his complaint, he must demonstrate how the conditions complained of
24 have resulted in a deprivation of his constitutional rights. The complaint must allege in specific
25 terms how each named defendant is involved. The amended complaint must set forth all of
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1 Plaintiff's factual claims, causes of action, and claims for relief. Plaintiff shall set forth his
2 factual allegations **in separately numbered paragraphs** and shall allege with specificity the
3 following:

4 (1) the names of the persons who caused or personally participated in causing the
5 alleged deprivation of his constitutional rights;

6 (2) the dates on which the conduct of each Defendant allegedly took place; and

7 (3) the specific conduct or action Plaintiff alleges is unconstitutional.
8

9 An amended complaint operates as a complete substitute for (rather than a mere
10 supplement to) the present complaint. In other words, an amended complaint supersedes the
11 original in its entirety, making the original as if it never existed. Therefore, reference to a prior
12 pleading or another document is unacceptable – once Plaintiff files an amended complaint, the
13 original pleading or pleadings will no longer serve any function in this case. *See Loux v. Rhay*,
14 375 F.2d 55, 57 (9th Cir. 1967) (as a general rule, an amended complaint supersedes the prior
15 complaint). Therefore, in an amended complaint, as in an original complaint, each claim and the
16 involvement of each defendant must be sufficiently alleged.
17

18 Plaintiff shall present his complaint on the form provided by the Court. The amended
19 complaint must be **legibly rewritten or retyped in its entirety**, it should be an original and not a
20 copy, it may not incorporate any part of the original complaint by reference, and it must be
21 clearly labeled the “Amended Complaint” and must contain the same cause number as this case.
22

23 Plaintiff should complete all sections of the court's form. Plaintiff may attach continuation
24 pages as needed but may not attach a separate document that purports to be his amended
25 complaint. **Plaintiff is advised that he should make a short and plain statement of claims**
26 **against the defendants. He may do so by listing his complaints in separately numbered**


1 **paragraphs. He should include facts explaining how each defendant was involved in the**
2 **denial of his rights.**

3 The Court will screen the amended complaint to determine whether it contains factual
4 allegations linking each defendant to the alleged violations of Plaintiff's rights. The Court will
5 not authorize service of the amended complaint on any Defendant who is not specifically linked
6 to the violation of Plaintiff's rights.

7
8 If Plaintiff decides to file an amended civil rights complaint in this action, he is cautioned
9 that if the amended complaint is not timely filed or if he fails to adequately address the issues
10 raised herein on or before **September 21, 2012**, the Court will recommend dismissal of this
11 action as frivolous pursuant to 28 U.S.C. § 1915 and the dismissal will count as a "strike" under
12 28 U.S.C. § 1915(g). Pursuant to 28 U.S.C. § 1915(g), enacted April 26, 1996, a prisoner who
13 brings three or more civil actions or appeals which are dismissed on grounds they are legally
14 frivolous, malicious, or fail to state a claim, will be precluded from bringing any other civil
15 action or appeal in forma pauperis "unless the prisoner is under imminent danger of serious
16 physical injury." 28 U.S.C. § 1915(g).

17
18 **The Clerk is directed to send Plaintiff the appropriate forms for filing a 42 U.S.C.**
19 **1983 civil rights complaint and for service. The Clerk is further directed to send a copy of**
20 **this Order and a copy of the General Order to Plaintiff.**

21 **DATED** this 29th day of August, 2012.

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23 
24 Karen L. Strombom
25 United States Magistrate Judge
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