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5 UNITED STATES DISTRICT COURT
6 WESTERN DISTRICT OF WASHINGTON
7 AT TACOMA

8 RODDY E. AVERY,

9 Plaintiff,

v.

10 COWLITZ COUNTY, et al.,

11 Defendants.

CASE NO. C15-5074BHS

ORDER ADOPTING IN PART
AND DECLINING TO ADOPT IN
PART REPORT AND
RECOMMENDATION

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13 This matter comes before the Court on the Report and Recommendation (“R&R”)
14 of the Honorable Karen L. Strombom, United States Magistrate Judge (Dkt. 35), and
15 Plaintiff’s objections to the R&R (Dkt. 36).

16 On December 12, 2016, Defendants moved for summary judgment on Plaintiff’s
17 claims for alleged violations of 42 U.S.C. § 1983 and common law negligence. Dkt. 28.
18 On January 9, 2017, Plaintiff responded. Dkt. 31. On January 13, 2017, Defendants
19 replied. Dkt. 33.

20 On March 15, 2017, Judge Strombom entered the R&R, recommending that the
21 Court grant Defendants’ motion for summary judgment. Dkt. 35. On March 29, 2017,
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1 Plaintiff filed an objection to the R&R. Dkt. 36. On April 12, 2017, Defendants
2 responded to the objection. Dkt. 37.

3 The Court must determine de novo any part of the magistrate judge's disposition
4 that has been properly objected to. The Court may accept, reject, or modify the
5 recommended disposition; receive further evidence; or return the matter to the magistrate
6 judge with instructions. Fed. R. Civ. P. 72(b)(3).

7 Plaintiff objects to the R&R on the basis that a question of fact exists as to whether
8 Defendants had "good reason to anticipate" that Plaintiff would be injured by his
9 cellmates. Dkt. 36 at 3–6. To support this position, Plaintiff relies on a theory that the
10 County Jail's discretionary policy for booking officers to classify an inmate as a
11 minimum, medium, or maximum security threat allowed officers to negligently classify
12 Plaintiff's attackers at a lower security level, ultimately resulting in the assault on
13 Plaintiff. *Id.* Under this theory, Plaintiff contends that a dispute of material fact exists
14 regarding whether the officer who booked Plaintiff's attackers had reasonable grounds to
15 apprehend the danger that they posed if housed together with another detainee. *Id.*

16 To prevail on a negligence claim against a jail for injuries inflicted by other
17 detainees, Washington law requires "proof of knowledge on the part of prison officials
18 that such an injury will be inflicted, *or good reason to anticipate such*, and then there
19 must be a showing of negligence on the part of these officials in failing to prevent the
20 injury." *Winston v. State/Dept. of Corrections*, 130 Wn. App. 61, 64 (2005) (emphasis
21 added). Under this standard, the question is whether "circumstances as developed by the
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1 testimony are such that it can be said that the sheriff had reasonable ground to apprehend
2 the danger.” *Kusah v. McCorkle*, 100 Wash. 318, 323 (1918).

3 [T]he question of whether the sheriff or his deputy was negligent in his
4 manner of keeping the prisoners together in one common room in the jail
5 depends upon a number of circumstances, among which was the question
6 of what was safest and most humane for the prisoners; what was most
7 conducive to their health, well-being, and safety; the character of the
8 prisoners themselves, and their conduct; and possibly a number of other
9 circumstances. . . . All these were questions of fact for the jury.

7 *Id.* at 323–24.

8 The Court finds that Plaintiff has raised a meritorious objection to the R&R’s
9 treatment of his negligence claim. Although the R&R properly noted that there is no
10 genuine dispute as to whether Defendants lacked knowledge that the attack would
11 happen, the R&R did not assess whether previous incidents involving one of Plaintiff’s
12 attackers gave jail staff “good reason to anticipate” the attack. Indeed, one of Plaintiff’s
13 attackers had no prior incidents involving conflict with others, and there is no evidence
14 that jail staff could have reasonably anticipated violent behavior from him. Dkt. 32-8 at 1.
15 However, the other attacker had two previous incidents involving near fights. *Id.* at 3, 6.
16 In the first instance, Plaintiff’s attacker was the aggressor and took two swings at another
17 inmate, although he never made any physical contact. *Id.* at 3. In the second instance,
18 Plaintiff’s attacker was not the aggressor, and the report indicates that he merely held the
19 aggressor down in order to prevent any fight from breaking out. *Id.* at 6.

20 The Court recognizes that Plaintiff has not made a strong case for recovery,
21 especially considering that both of these incidents occurred approximately four years
22 prior to Plaintiff’s assault. *Id.* at 3, 6. It is possible that these reports do not rise to the

1 level of a genuine dispute under the standard of “good reason to anticipate” the attack.
2 However, Neither the R&R nor the parties have offered convincing analysis on the
3 meaning of this standard, and there is at least some evidence in the record to suggest that,
4 in light of “the character of the prisoners themselves, and their conduct,” the jail staff that
5 booked Plaintiff’s attackers had *some* reason to anticipate that housing them with another
6 detainee would result in violence. Under *Kusah*, whether these reports constituted “good
7 reason to anticipate” the attack on Plaintiff might be a question to be determined by a
8 finder of fact. However, without further authority or guidance on the nebulous standard
9 of “good reason to anticipate,” the Court is unwilling to reach a conclusion on this issue
10 and, therefore, the R&R is not adopted on this claim.

11 Even though the Court declines to adopt the R&R as it pertains to dismissing the
12 negligence claim against the County, the Court declines to exercise continued
13 supplemental jurisdiction over this state law claim. “[W]here a district court has
14 dismissed all claims over which it has original jurisdiction, it may *sua sponte* decline to
15 exercise supplemental jurisdiction over remaining state law claims.” *Sikhs for Justice*
16 “*SFJ, Inc. v. Facebook, Inc.*, 144 F. Supp. 3d 1088, 1096 (N.D. Cal. 2015) (quotation
17 omitted). 28 U.S.C. § 1367(c) provides that:

- 18 (c) The district courts may decline to exercise supplemental
19 jurisdiction over a claim under subsection (a) if-
- 20 (1) the claim raises a novel or complex issue of State law,
 - 21 (2) the claim substantially predominates over the claim or
22 claims over which the district court has original jurisdiction,
 - (3) the district court has dismissed all claims over which it
has original jurisdiction, or
 - (4) in exceptional circumstances, there are other compelling
reasons for declining jurisdiction.

1 28 U.S.C. § 1367 (emphasis added).

2 “[E]xercising discretion and deciding whether to decline, or to retain,
3 supplemental jurisdiction over state law claims when any factor in subdivision (c) is
4 implicated is a responsibility that district courts are duty-bound to take seriously.” *Acri v.*
5 *Varian Associates, Inc.*, 114 F.3d 999, 1001 (9th Cir. 1997), *supplemented*, 121 F.3d 714
6 (9th Cir. 1997), *as amended* (Oct. 1, 1997). “If the federal claims are dismissed before
7 trial, the state law claims ‘should’ be dismissed.” *Grant v. Alperovich*, 993 F. Supp. 2d
8 1356, 1366 (W.D. Wash. 2014) (quoting *United Mine Workers v. Gibbs*, 383 U.S. 715,
9 726 (1966)). *See also Carnegie–Mellon Univ. v. Cohill*, 484 U.S. 343, 350 n. 7 (1988).

10 Plaintiff has only objected to the R&R’s treatment of his negligence claim and the
11 Court therefore adopts the R&R to the extent it dismisses all of Plaintiff’s federal claims.
12 This alone provides the Court with reason to decline supplemental jurisdiction over the
13 remaining state law negligence claim. Additionally, the Court does not find that any
14 considerations of convenience weigh in favor of exercising supplemental jurisdiction.
15 Accordingly, whether the evidence presented by Plaintiff can withstand summary
16 judgment under Washington’s “good reason to anticipate” (or “reasonable ground[s] to
17 apprehend”) standard is an issue to be decided by a Washington State court.

18 Therefore, the Court having considered the R&R, Plaintiff’s objections, and the
19 remaining record, does hereby find and order as follows:

- 20 (1) The R&R is **ADOPTED in part** and **DENIED in part** as explained above;
21 (2) Plaintiff’s claims under 42 U.S.C. § 1983 are **DISMISSED**;

1 (4) The Clerk shall **REMAND** this case, in which only Plaintiff's negligence
2 claim remains, to Cowlitz County Superior Court.

3 Dated this 25th day of May, 2017.

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6 BENJAMIN H. SETTLE
7 United States District Judge
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