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UNITED STATES DISTRICT COURT  
WESTERN DISTRICT OF WASHINGTON  
AT TACOMA

JOHN RAPP et al.,  
  
  Plaintiffs,  
  
  v.  
  
NAPHCARE, INC. et al.,  
  
  Defendants.

CASE NO. 3:21-cv-05800-DGE  
  
ORDER GRANTING MOTION  
FOR SANCTIONS (DKT. NO. 91)

**I INTRODUCTION**

This matter comes before the Court on Plaintiffs’ motion for sanctions pursuant to Federal Rule of Civil Procedure 37(e). (Dkt. No. 91.) After reviewing the parties’ briefing and the remainder of the record, the Court GRANTS Plaintiffs’ motion and ENTERS DEFAULT JUDGMENT against Defendant Kitsap County.

**II BACKGROUND**

The Court briefly recounts the factual and procedural background of this case relevant to this motion.

1 Nicholas Rapp (“Mr. Rapp”) was arrested by Kitsap County Sheriff’s deputies on the  
2 evening of December 31, 2019, after getting into an argument with his partner Megan Wabnitz.  
3 (Dkt. No. 63 at 16.) Mr. Rapp, who had a history of mental illness and drug abuse, was taken to  
4 Kitsap County Jail and booked into jail that same night. (*Id.* at 17.) While in jail, Clinical  
5 Institute Withdrawal Assessment for Alcohol (“CIWA”) and Clinical Opiate Withdrawal Score  
6 (“COWS”) assessments were initiated to evaluate Mr. Rapp for alcohol and opioid withdrawal.  
7 (Dkt. No. 89-1 at 260.) Mr. Rapp was housed in Central A Unit to permit medical officials to  
8 monitor him as he went through detox. (*Id.* at 129.)

9 According to his medical records, Mr. Rapp underwent COWS and CIWA assessments  
10 by nursing staff at approximately 12:25AM on January 1, 2020. (*See* Dkt. No. 159 at 7–12.) Mr.  
11 Rapp’s medical records indicate subsequent CIWA and COWS assessments at around 2:35 AM,  
12 10:49 AM, 2:52 PM, and 10:47 PM on January 1. (*Id.* at 14–28.) The medical records also  
13 document that Nurse Ripsy Nagra (“Ms. Nagra”) performed additional COWS and CIWA  
14 assessments at 10:39 AM on January 2. (*Id.* at 30–34.)

15 At approximately 1:42 PM on January 2, Correctional Officer Merile Montgomery  
16 discovered Mr. Rapp on the floor of his cell, “ashen in color” and with his mattress cover tied  
17 around his neck. (Dkt. No. 89-1 at 141.) Officer Montgomery called for backup. (*Id.*)  
18 Additional correctional officers arrived at the scene and began performing CPR and using an  
19 automatic external defibrillator (“AED”). (*Id.* at 142–43.) Officers were able to generate a pulse  
20 and Mr. Rapp was transported to Tacoma Medical Hospital. (*Id.* at 145.) Mr. Rapp was  
21 ultimately taken off life support on January 9, 2020. (*Id.* at 146.)

22 After Mr. Rapp’s suicide, the Kitsap County Sheriff’s Office “asked the Kitsap Critical  
23 Incident Response Team (“KCIRT”) . . . to perform an independent investigation of Nicholas  
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1 Rapp’s death.” (Dkt. No. 110 at 3.) Lieutenant Keith Hall, a corrections officer tasked with  
2 managing the Kitsap County Jail’s surveillance system, was charged with responding to KCIRT  
3 requests for surveillance videos. (*Id.*) According to Lieutenant Hall, KCIRT sought videos from  
4 January 2, 2020, as well as video footage related to Mr. Rapp’s parents visit to the jail on  
5 January 1, 2020. (*Id.* at 3–4.) Lieutenant Hall was not asked by KCIRT to produce other videos  
6 from January 1, 2020. (*Id.* at 4.)

7 Plaintiffs emailed and faxed litigation preservation letters to the Kitsap County’s  
8 Sheriff’s Office and Prosecutor’s Office on January 17, 2020. (*See* Dkt. No. 179-1.) These  
9 letters specifically requested Kitsap County preserve “[a]ll video/audio footage of Mr. Rapp  
10 while in custody, both while alive and deceased.” (*Id.* at 2.) The letters further requested “all  
11 materials related to the arrest, prosecution, incarceration, medical treatment, and death of  
12 Nicholas Winton Rapp must be preserved and left unedited and unredacted for future litigation.”  
13 (*Id.* at 3.) Kitsap County was therefore on notice on January 17th, 2020, of its obligation to  
14 preserve evidence relevant to Mr. Rapp’s suicide. *See In re Napster, Inc. Copyright Litig.*, 462  
15 F. Supp. 2d 1060, 1067 (N.D. Cal. 2006) (“As soon as a potential claim is identified, a litigant is  
16 under a duty to preserve evidence which it knows or reasonably should know is relevant to the  
17 action.”). According to Lieutenant Hall, the Kitsap County Jail maintained a 60-day retention  
18 policy for video recordings in the jail (Dkt. No. 89-1 at 935), so the videos were still available to  
19 the County on the date this request was sent.

20 Once the Kitsap County Sheriff’s Office received these litigation preservation letters,  
21 Lieutenant Hall determined, apparently unilaterally, that the relevant “event” for purpose of  
22 information preservation was Mr. Rapp’s suicide. (Dkt. No. 110 at 4.) Lieutenant Hall then  
23 reviewed Mr. Rapp’s inmate log to determine Mr. Rapp’s location during the entire time he was  
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1 detained at the jail. (*Id.* at 5.) Lieutenant Hall decided that because the surveillance cameras  
2 purportedly could not capture images of inmates while in their cells<sup>1</sup> and because inmates in  
3 Central A Unit were on lockdown (e.g., could not leave their cells) during the afternoon of  
4 January 1st, the surveillance video from the afternoon and evening of January 1st “would not  
5 capture any footage of Mr. Rapp.” (*Id.* at 6.) However, Lieutenant Hall did not “personally  
6 watch all footage captured during Mr. Rapp’s incarceration.” (*Id.*) 11 hours of video of Central  
7 A Unit from 12:59 PM to 11:59 PM on January 1, 2020, were ultimately deleted pursuant to  
8 Kitsap County’s data retention policies. (Dkt. No. 89-1 at 963.)

9 Plaintiffs filed their lawsuit on October 28, 2021. (Dkt. No. 1.) As part of their initial  
10 requests for production, Plaintiffs requested:

11 **REQUEST FOR PRODUCTION NO. 1:** Produce all documents and materials  
12 that mention, reference, or relate to Nicholas Rapp, including jail records, medical  
13 records, any kind of form or report, photos, texts, e-mails, social media messages,  
14 diaries, notes, memos, or any other printed or electronically stored information. If  
15 any such materials once existed but have been deleted, misplaced, or erased,  
16 please describe what once existed with as much particularity as you can and state  
17 when the material was deleted, discarded, or lost.

18 (Dkt. No. 89-1 at 515.) To which Kitsap County responded:

19 RESPONSE: Objection. Request contains undefined and/or vague terms (to wit:  
20 “relate to”) and cannot be responded to without clarification. In addition, request  
21 is overly broad, and is not reasonably calculated to lead to the recovery of  
22 admissible evidence; it is unduly burdensome in that it seeks records which can be  
23 derived within the possession of the examining party or which can be derived  
24 with substantially the same burden by either the examining or responding party.  
To the extent this request seeks information regarding the provision of health and  
mental health care services to Nicholas Rapp at the jail, it is better directed to  
Naphcare.

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<sup>1</sup> The Court is compelled to point out, based on its review of the record, that it is possible to see at least portions of individuals in their cells through the cameras at issue and Lieutenant Hall also acknowledges the same in his affidavit. (*See* Dkt. Nos. 94 at 130; 110 at 2.)

1 Without waving the foregoing objection, defendant Kitsap County responds as  
2 follows:

3 See KCSO records provided herein as Bates No. Rapp - 1st RFPs to KC – 00001  
4 to 01040. Also see jail videos and calls provided herein.

(*Id.*)

5 Kitsap County did not mention in its response to the Request for Production that 11 hours  
6 of video of Central A Unit had been deleted. In mid-August 2022, approximately five months  
7 after Kitsap County served its initial responses to Plaintiffs’ requests for production, Plaintiffs  
8 reached out to Kitsap County seeking recordings from Central A Unit for the afternoon and  
9 evening of January 1, 2020. (*Id.* at 536–37.) On August 16, 2020, Kitsap County confirmed  
10 they did not have video of Central A Unit from 1:00 PM to 11:59 on January 1, 2020. (*Id.* at  
11 535.)

12 Plaintiffs filed their motion for sanctions against Kitsap County on December 8, 2022.  
13 (Dkt. No. 91.) Kitsap County filed their response in opposition to the motion on December 19,  
14 2022 (Dkt. No. 108) and Plaintiffs filed their reply on December 23, 2022 (Dkt. No. 116). On  
15 April 18, 2023, the Court asked Plaintiffs and Kitsap County to provide potential adverse  
16 evidentiary jury instructions to assist its analysis of the sanctions motion. (Dkt. No. 176.) On  
17 April 24, 2023, Plaintiffs and Kitsap County filed its supplemental adverse evidence jury  
18 instruction. (Dkt. Nos. 180, 182.) NaphCare filed supplemental responses to the adverse  
19 evidentiary jury instructions on May 2, 2023. (Dkt No. 190.)

### 20 III DISCUSSION

21 Plaintiffs move for sanctions under Federal Rule of Civil Procedure 37(e) against Kitsap  
22 County, alleging Kitsap County failed to preserve video from Central A Unit, where Mr. Rapp  
23 was jailed, from 12:59pm to midnight on January 1, 2020. (Dkt. No. 91 at 2–4.)

#### 24 A. Legal Standard

1 A party “engage[s] in spoliation of documents as a matter of law only if they had ‘some  
2 notice that the documents were potentially relevant’ to the litigation before they were destroyed.”  
3 *United States v. Kitsap Physicians Serv.*, 314 F.3d 995, 1001 (9th Cir. 2002) (quoting *Akiona v.*  
4 *United States*, 938 F.2d 158, 161 (9th Cir. 1991)). The Court may issue sanctions for spoliation  
5 based on its own inherent authority or by virtue of Rule 37. *Leon v. IDX Sys. Corp.*, 464 F.3d  
6 951, 958 (9th Cir. 2006). Rule 37(e), which deals with sanctions for failure to preserve  
7 electronically stored information (“ESI”), provides:

8 If electronically stored information that should have been preserved in the  
9 anticipation or conduct of litigation is lost because a party failed to take reasonable  
10 steps to preserve it, and it cannot be restored or replaced through additional  
11 discovery, the court:

- 12 (1) upon finding prejudice to another party from loss of the information, may order  
13 measures no greater than necessary to cure the prejudice; or  
14 (2) only upon finding that the party acted with the intent to deprive another party  
of the information's use in the litigation may:  
(A) presume that the lost information was unfavorable to the party;  
(B) instruct the jury that it may or must presume the information was unfavorable  
to the party; or  
(C) dismiss the action or enter a default judgment.

15 Fed. R. Civ. P. 37(e).

16 The party seeking sanctions under Rule 37(e) needs to establish “(i) the evidence at issue  
17 qualifies as ESI, (ii) the ESI is ‘lost’ and ‘cannot be restored or replaced through additional  
18 discovery,’ (iii) the offending party ‘failed to take reasonable steps to preserve’ the ESI, and (iv)  
19 the offending party was under a duty to preserve it.” *Hunters Cap., LLC v. City of Seattle*, No.  
20 C20-0983 TSZ, 2023 WL 184208, at \*6 (W.D. Wash. Jan. 13, 2023) (internal citations omitted).

21 Rule 37(e) permits terminating sanctions “only when the party who lost the information  
22 ‘acted with the intent to deprive another party of the information's use in the litigation.’ A  
23 finding of intent . . . eliminates the requirement that the opposing party be prejudiced by the  
24

1 spoliation.” *OmniGen Rsch. v. Yongqiang Wang*, 321 F.R.D. 367, 371–72 (D. Or. 2017). “Intent  
2 may be inferred if a party is on notice that documents were potentially relevant and fails to take  
3 measures to preserve relevant evidence, or otherwise seeks to keep incriminating facts out of  
4 evidence.” *Est. of Hill by & through Grube v. NaphCare, Inc.*, No. 2:20-CV-00410-MKD, 2022  
5 WL 1464830, at \*11 (E.D. Wash. May 9, 2022) (quoting *Colonies Partners, L.P. v. Cty. of San*  
6 *Bernardino*, No. 518CV00420JGBSHK, 2020 WL 1496444, at \*9 (C.D. Cal. Feb. 27, 2020)).

### 7 **B. Whether Kitsap County Spoliated Evidence**

8 Neither party disputes that 11 hours of videotape of Central A Unit from January 1, 2020,  
9 has been deleted and there is no way to replace it. (*See* Dkt. No. 89-1 at 535.) Kitsap County  
10 also does not dispute it was on notice of an obligation to preserve evidence upon receiving  
11 Plaintiffs’ litigation preservation letters nor does it dispute it was under an obligation to  
12 “preserve video evidence depicting the events of and immediately surrounding Mr. Rapp’s  
13 suicide.” (Dkt. No. 108 at 12.) Instead, Kitsap County asserts it intentionally did not retain the  
14 video at issue because Lieutenant Hall did not believe the video at issue was relevant to  
15 Plaintiffs’ requests. (Dkt. No. 110 at 4–6.) Kitsap County argues it did preserve all evidence it  
16 was obligated to preserve—e.g., what was proportional and relevant to the case from its  
17 perspective. (Dkt. No. 108 at 11–12.) While a party need not preserve every last document in  
18 anticipation of litigation, “[o]nce a party reasonably anticipates litigation, it must suspend its  
19 routine document retention/destruction policy and put in place a ‘litigation hold’ to ensure the  
20 preservation of relevant documents.” *Zubulake v. UBS Warburg LLC*, 220 F.R.D. 212, 218  
21 (S.D.N.Y. 2003).

22 The Court finds Kitsap County did not take reasonable steps to preserve evidence  
23 relevant to this litigation. In his 30(b)(6) deposition, Lieutenant Hall testified as follows:  
24

1 Q. Are you aware of any written records, any instructions, anything like that, that  
2 was given to anybody, emails or anything, in connection with deciding what to  
preserve and what not to preserve as far as video retention of Mr. Rapp?

3 A. Not that I'm aware of.

4 Q. Were you given any instructions, any written instructions, any emails about what  
to preserve and what to allow to expire with regard to video of Mr. Rapp?

5 A. Other than the PRA, no.

6 Q. Were you given any verbal instructions by any supervisors in regard to what  
portions of video of Mr. Rapp to preserve and what to allow to expire?

7 A. No.

8 (Dkt. No. 89-1 at 961.)<sup>1</sup>

9 The Court notes, with astonishment, that Lieutenant Hall was apparently solely  
10 responsible for determining what videos were or were not responsive to Plaintiffs' litigation  
11 preservation letter.<sup>2</sup> Kitsap County has provided no other evidence or assertions to the Court  
12 about what role counsel played in the document preservation process in the aftermath of Mr.  
13 Rapp's suicide. "Since at least 2006, counsel have been required to take an active, affirmative  
14 role in advising their clients about the identification, preservation, collection, and production of  
15 ESI." *DR Distributors, LLC v. 21 Century Smoking, Inc.*, 513 F. Supp. 3d 839, 927 (N.D. Ill.  
16 2021). The Court cannot find Kitsap County acted reasonably when it took no steps to  
17 implement what have long been considered standard ESI preservation practices.<sup>3</sup> *See, e.g.,*  
18 *Scalia v. KP Poultry, Inc.*, No. CV193546TJHPLAX, 2020 WL 6694315, at \*5 (C.D. Cal. Nov.  
19 6, 2020).

### 20 C. Intent to destroy evidence.

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21 <sup>2</sup> In his affidavit, Lieutenant Hall does not reference whether counsel for Kitsap County was  
involved in determining which documents and videos were relevant to Plaintiffs' litigation  
22 preservation letter, or whether they advised their clients of their obligations to preserve relevant  
evidence. (*See generally* Dkt. No. 110.)

23 <sup>3</sup> The Court cautions counsel to review their ESI obligations for future practice. *See* Joshua C.  
Gillil and Thomas J. Kelley, *Modern Issues in E-Discovery*, 42 CREIGHTON L. REV. 505, 513  
24 (2009) ("[I]f you know you are being sued and you do not turn off your auto-delete procedure, you  
are not acting in good faith.")



1           Having found that Kitsap County was under a duty to preserve evidence and that it  
2 failed to take reasonable steps to preserve such evidence, the Court must now determine whether  
3 the destruction of the 11 hours of videotape was intentional. *See Est. of Hill*, 2022 WL 1464830,  
4 at \*11–12. “Only upon a finding of intent may the Court impose severe sanctions such as an  
5 adverse-inference instruction or default judgment.” *Hunters Cap.*, 2023 WL 184208, at \*8.

6           Kitsap County asserts there is no evidence it acted with “with a culpable state of mind in  
7 not preserving such evidence.” (Dkt. No. 108 at 13.) According to Kitsap County, “[e]ven if Lt.  
8 Hall might have been ultimately mistaken, there is no evidence he acted with intent to  
9 deprive Plaintiffs of information.” (*Id.* at 14.)

10           “Although direct evidence of such intent is always preferred, a court can find such intent  
11 from circumstantial evidence.” *Fast v. GoDaddy.com LLC*, 340 F.R.D. 326, 339 (D. Ariz.  
12 2022). Courts have inferred an intent to destroy evidence where parties were willfully ignorant  
13 of their obligations to preserve evidence. *See, e.g., Kelley as Tr. of BMO Litig. Tr. v. BMO*  
14 *Harris Bank N.A.*, No. 19-CV-1756 (WMW), 2022 WL 2801180, at \*6 (D. Minn. July 18, 2022)  
15 (“[W]illful ignorance despite a duty to preserve evidence can be indicative of a party’s bad-faith  
16 intent.”).

17           Here, there is no doubt that Lieutenant Hall intentionally did not preserve the 11 hours of  
18 videotape at issue—Lieutenant Hall admits as much. (*See* Dkt. No. 110 at 6) (noting that “I did  
19 not preserve video footage from 12:59 p.m. through midnight on January 1, 2020.”) The closer  
20 question is whether such conduct may be construed as intended “to deprive another party of the  
21 information's use in the litigation.” Fed. R. Civ. P. 37(e)(2). “A party’s destruction of evidence  
22 qualifies as willful spoliation if the party has ‘some notice that the documents were potentially  
23 relevant to the litigation before they were destroyed.’” *Leon*, 464 F.3d at 959; *see also Est. of*

1 *Hill*, 2022 WL 1464830, at \*11 (explaining that intent may be inferred where party is on notice  
2 of documents’ potential relevance to anticipated litigation). Lieutenant Hall was certainly on  
3 notice of the video’s potential relevance to anticipated litigation—he acknowledged the Sheriff’s  
4 Office received Plaintiffs’ litigation preservation letter and that he “was tasked with identifying  
5 and preserving responsive videos.” (Dkt. No. 110 at 4.)<sup>4</sup>

6 The totality of the circumstances suggest it is appropriate to infer Lieutenant Hall, and by  
7 extension Kitsap County, intended to deprive Plaintiffs of the 11 hours of videotape from  
8 January 1, 2020. As discussed, Lieutenant Hall was aware at the time of his review of the  
9 relevant videos that Plaintiffs had requested the preservation of “all materials related to the  
10 arrest, prosecution, incarceration, medical treatment, and death of Nicholas Winton Rapp.” (Dkt.  
11 No. 110 at 4.) Lieutenant Hall appears to have been solely responsible for determining which  
12 video was relevant to both Plaintiffs’ preservation request and the concurrent public records act  
13 request. (Dkt. No. 89-1 at 967–68.) Counsel for the Sheriff’s Office does not appear to have  
14 issued a litigation hold notice after receiving Plaintiffs’ litigation preservation letter and did not  
15 provide Lieutenant Hall with any guidance as to what materials should be preserved. (*Id.* at  
16 961.) Lieutenant Hall testified it would be standard operating procedure to preserve all video  
17 that Mr. Rapp appeared on during his confinement. (*Id.* at 947–48.) Lieutenant Hall also asserts  
18 that he did not review any of the eleven hours of video at issue. (*Id.* at 967) (“Q. So in making  
19 the determination whether or not to allow that 11 hours to expire, is it your testimony that the  
20 video was not reviewed? A. I did not review it.”).

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21  
22 <sup>4</sup> The Court also notes this was the second suicide at Kitsap County Jail in under a year, a fact  
23 which suggests Kitsap County should have been aware of the potential importance of retaining  
24 video evidence in the instant case. *See Smith v. NaphCare Inc.*, No. 3:22-CV-05069-DGE, 2023  
WL 2477892, at \*2 (W.D. Wash. Mar. 13, 2023).

1           These series of missteps go well beyond gross negligence and permit the Court to infer an  
2 intent to deprive Plaintiffs of this video evidence. *Cf. Laub v. Horbaczewski*, No. CV 17-6210-  
3 JAK (KS), 2020 WL 9066078, at \*6 (C.D. Cal. July 22, 2020) (noting relevant factors to  
4 consider when determining intent include “the timing of the destruction, the method of deletion  
5 (e.g., automatic deletion vs. affirmative steps of erasure), selective preservation, the reason some  
6 evidence was preserved, and, where relevant, the existence of institutional policies on  
7 preservation.”). The Court therefore finds Kitsap County deleted the video at issue with the  
8 intent to deprive Plaintiffs of access to it.

9           **D. Video Relevance.**

10           Kitsap County asserts sanctions aren’t warranted because Plaintiffs have failed to  
11 demonstrate the missing evidence would support Plaintiffs’ claims. (Dkt. No. 108 at 14.)

12           Spoliation of evidence raises a presumption that the evidence relates to the merits of the  
13 case and was adverse to the party that destroyed it. *Jerry Beeman & Pharmacy Servs., Inc. v.*  
14 *Caremark Inc.*, 322 F. Supp. 3d 1027, 1037 (C.D. Cal. 2018). “[A]n offending party cannot  
15 assert a ‘presumption of irrelevance’ as to destroyed material because the relevance of destroyed  
16 documents ‘cannot be clearly ascertained.’” *Hunters Cap.*, 2023 WL 184208, at \*8; *see also*  
17 *Stedeford v. Wal-Mart Stores, Inc.*, No. 214CV01429JADPAL, 2016 WL 3462132, at \*8 (D.  
18 Nev. June 24, 2016) (“A party guilty of intentional spoliation ‘should not easily be able to excuse  
19 the misconduct by claiming’ that the spoliated evidence was of ‘minimal import.’”)

20           The Court agrees with Plaintiffs that evidence that Mr. Rapp’s COWS and CIWA  
21 assessments in the afternoon and evening of January 1, 2020, were not actually performed would  
22 be highly relevant to this case. Both parties acknowledge (and the Court has confirmed through  
23 review of the record), that the times listed on Mr. Rapp’s medical records do not actually reflect  
24

1 the actual time in which a medical assessment was performed. (*See* Dkt. Nos. 91 at 3; 180 at 3.)  
2 Indeed, in one instance a CIWA was recorded more than two hours after it was actually  
3 performed. (Dkt. Nos. 89-1 at 287; 159 at 18–20; 180 at 3.) Plaintiffs’ experts have also  
4 testified alcohol withdrawal and opiate withdrawal are both known suicide risk factors. (See  
5 Dkt. No. 158-15 at 17–18.) Failure to administer the COWS and CIWA assessments, and by  
6 extension to identify potential withdrawal symptoms that Mr. Rapp was undergoing, would  
7 reasonably be relevant to Plaintiffs’ claims.

8 The Court finds Kitsap County has failed to rebut the presumption that the deleted videos  
9 are relevant to Plaintiffs’ claims.

#### 10 E. Sanctions

11 Since the Court has found that Kitsap County intentionally spoliated evidence, the Court  
12 may “(A) presume that the lost information was unfavorable to the party; (B) instruct the jury  
13 that it may or must presume the information was unfavorable to the party; or (C) dismiss the  
14 action or enter a default judgment.” Fed. R. Civ. P. 37(e)(2). To determine the appropriate  
15 sanction, including whether terminating sanctions are warranted, the Court must consider the  
16 following factors: “(1) the public's interest in expeditious resolution of litigation; (2) the court's  
17 need to manage its dockets; (3) the risk of prejudice to the party seeking sanctions; (4) the public  
18 policy favoring disposition of cases on their merits; and (5) the availability of less drastic  
19 sanctions.” *Leon*, 464 F.3d at 958 (quoting *Anheuser-Busch, Inc. v. Nat. Beverage Distributors*,  
20 69 F.3d 337, 348 (9th Cir. 1995)).

21 “The first two of these factors favor the imposition of sanctions in most cases, while the  
22 fourth cuts against a default or dismissal sanction. Thus, the key factors are prejudice and  
23 availability of lesser sanctions.” *Wanderer v. Johnston*, 910 F.2d 652, 656 (9th Cir. 1990).

1 Kitsap County’s failure to retain (or review) eleven hours of video records on January 1st  
2 substantially prejudices Plaintiffs’ claims. A central tenet of Plaintiffs’ claims against the  
3 NaphCare defendants is that Ms. Nagra and other NaphCare Defendants did not actually conduct  
4 COWS and CIWA assessments or otherwise tend to Mr. Rapp while he was undergoing  
5 withdrawal. (*See, e.g.*, Dkt. Nos. 63 at 25–26; 91 at 10–11.) Plaintiffs similarly assert Kitsap  
6 County employees acted negligently and failed to adequately care for Mr. Rapp. The missing  
7 video would likely confirm or deny Plaintiffs’ theories by demonstrating whether Kitsap County  
8 and NaphCare personnel actually conducted medical assessments of Mr. Rapp or otherwise  
9 checked in on Mr. Rapp in the afternoon and evening of January 1, 2020. Kitsap County’s  
10 deletion of this video, in defiance of Plaintiffs’ preservation request and in the absence of  
11 guidance from legal counsel “interfere[s] with the rightful decision of the case.” *Halaco Eng’g*  
12 *Co. v. Costle*, 843 F.2d 376, 381 (9th Cir. 1988).<sup>5</sup> Accordingly, the Court finds this factor  
13 weighs in favor of a default judgment.

14 The Court must also assess whether less drastic sanctions are available. While  
15 terminating sanctions are to be used only in exceptional circumstances, the Court finds it cannot  
16 issue a lesser sanction without prejudicing NaphCare’s interests in this litigation. As in *Estate of*  
17 *Hill*, the spoliated evidence, for which Kitsap County is solely responsible, is relevant to  
18 Plaintiffs’ claims against other Defendants in this action. *Est. of Hill*, 2022 WL 1464830, at \*15.  
19 While Kitsap County proposed the Court could issue an adverse evidentiary instruction to the  
20

21  
22 <sup>5</sup> Kitsap County’s decision to delete this evidence has interfered not only with Plaintiffs’  
23 adjudication of their case, but also with the NaphCare Defendants’ defense. As NaphCare notes,  
24 they have “been prejudiced by the unavailability of this video evidence, which would only confirm  
that NaphCare and its employees provided timely and appropriate medical care.” (Dkt. No. 178  
at 2.)

1 jury, their proposed instruction does little to actually ameliorate the harm to Plaintiffs and the  
2 Court disregards it. (*See* Dkt. No. 180 at 1–2.)

3 Plaintiffs’ proposed jury instruction is as follows:

4 Defendant Kitsap County at one time possessed a video recording from a camera  
5 located outside of Nicholas Rapp’s cell in the Kitsap County Jail, covering the  
6 period from 12:59 p.m. to midnight on January 1, 2020. Kitsap County failed to  
7 preserve this footage for Plaintiffs’ use in this litigation after its duty to preserve it  
8 arose. You may assume that, had Kitsap County preserved the video, the footage  
9 would have shown no interaction with medical staff, including NaphCare  
10 employees Defendants Amninder Nagra and Haven LaDusta. You may further  
11 assume that the footage corroborates Plaintiffs’ evidence and undermines any  
12 contrary evidence. Whether this information is important to you in reaching your  
13 verdict is for you to decide.

14 This instruction does not allow you to draw the same adverse inference against  
15 Defendants NaphCare, Inc., Amninder Nagra, Haven LaDusta, or any Defendant  
16 other than Kitsap County when considering: (1) Plaintiffs’ 42 U.S.C. § 1983 claims  
17 against Defendants NaphCare, Inc., Amninder Nagra, and Haven LaDusta; (2)  
18 Plaintiffs’ negligent hiring claim against NaphCare, Inc.; and (3) Plaintiffs’  
19 corporate negligence claim against NaphCare, Inc.

20 (Dkt. No. 182 at 1.)

21 As in *Estate of Hill*, such an instruction would require the Court to direct the jury to  
22 assume facts for one defendant that they would then have to completely disregard when  
23 assessing liability for Defendants Nagra and LaDusta. The Court agrees this would “confuse the  
24 jury and create a risk that the jury would impermissibly consider the adverse inference when  
determining the liability of’ the other Defendants. *Est. of Hill*, 2022 WL 1464830, at \*16. As  
NaphCare notes, the proposals by both parties “run afoul of the applicable law because they  
exclusively target NaphCare and its employees, who had no control over the video at issue and  
no involvement in the alleged spoliation.” (Dkt. No. 190.) The Court therefore finds it cannot  
issue a lesser sanction and this factor weighs in favor of entry of default judgment.

1 Because the Court finds that sanctions are warranted for spoliation of video evidence and  
2 because the Court cannot issue a lesser sanction without creating unfair prejudice to the  
3 NaphCare Defendants, the Court grants Plaintiffs' request for the Court to enter default judgment  
4 against Kitsap County. Plaintiffs are also awarded attorneys' fees and costs incurred directly as a  
5 result of Kitsap County's spoliation of evidence. *See Hunters Cap.*, 2023 WL 184208, at \*10.

6 **IV CONCLUSION**

7 Accordingly, and having considered Plaintiffs' motion (Dkt. No. 91), the briefing of the  
8 parties, and the remainder of the record, the Court finds and ORDERS that Plaintiffs' motion is  
9 GRANTED.

- 10 1. DEFAULT JUDGMENT shall be ENTERED against Kitsap County on Plaintiffs'  
11 negligence and § 1983 claims against Kitsap County. Damages shall be  
12 determined at trial.  
13 2. The parties are DIRECTED to meet and confer and to file a status report  
regarding whether the Court's decision implicates pending motions to which  
Kitsap County is a party (Dkt. Nos. 93, 152). The parties shall submit their joint  
status report within three weeks of the issuance of this order.

14 Dated this 31st day of May, 2023.

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David G. Estudillo  
18 United States District Judge  
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