

STATE OF OHIO)
)ss:
COUNTY OF LORAIN)

IN THE COURT OF APPEALS
NINTH JUDICIAL DISTRICT

STATE OF OHIO

Appellant

v.

JERRY STANDEN

Appellee

C. A. No. 05CA008823

APPEAL FROM JUDGMENT
ENTERED IN THE
COURT OF COMMON PLEAS
COUNTY OF LORAIN, OHIO
CASE No. 05CR067922

DECISION AND JOURNAL ENTRY

Dated: June 28, 2006

This cause was heard upon the record in the trial court. Each error assigned has been reviewed and the following disposition is made:

SLABY, Presiding Judge.

{¶1} Appellant, the State of Ohio, has appealed from the decision of the Lorain County Court of Common Pleas which ordered the State to release seized funds back to Defendant, Jerry Standen, and to deposit the remainder of said funds into an interest bearing account with a federally insured lending institution. This Court reverses.

I

{¶2} In March 2004, Defendant's bar, Timmy's, was the subject of an investigation regarding illegal gambling. The establishment was searched pursuant to a warrant issued to the Ohio Department of Public Safety and the

Lorain County Drug Task Force. During the search, a safe was discovered and opened. The safe contained approximately \$46,485, which was seized by authorities.

{¶3} On May 26, 2005, Defendant was indicted on one count of illegal bingo, in violation of R.C. 2915.07(A), a felony of the fourth degree; one count of operating a gambling house, in violation of R.C. 2915.03(A)(1), a misdemeanor of the first degree; and one count of gambling, in violation of R.C. 2915.02(A)(2), a misdemeanor of the first degree.

{¶4} On July 22, 2005, Defendant filed a motion to unseal the search warrant affidavit and for the return of property. On October 19, 2005, a hearing was held regarding the motion at which the trial court ordered that the State photocopy Defendant's business records and return the original records to Defendant. The court also mandated that the State deposit \$15,000 of the seized funds into an interest bearing account with a federally insured lending institution. Further, the court ordered that the State return \$31,819 of the seized funds to Defendant.

{¶5} On October 21, 2005, the State filed a motion for reconsideration and/or a motion to stay the judgment of the trial court pending the State seeking leave to appeal. On October 24, 2005, the State filed a motion for leave to appeal and to have this Court stay the trial court's judgment. On December 12, 2005, this Court granted the State's motion to stay the trial court's judgment pending the

outcome of the present appeal. On December 22, 2005, this Court entered a journal entry declaring that an order granting a motion for the return of seized property is an appeal of right and therefore, the State did not require leave to appeal the relevant portion of the trial court's October 19, 2005, order. This Court also denied the State leave to appeal as to the portion of the order unsealing the search warrant affidavit.

{¶6} The State has timely appealed, asserting one assignment of error.

ASSIGNMENT OF ERROR I

“The trial court abused its discretion when it authorized the release of the funds seized from [Defendant] and when it ordered [the State] to deposit the remainder of the funds into an account with a federally insured lending institution.”

{¶7} In its sole assignment of error, the State has argued the trial court erred when it ordered the release of seized funds back to Defendant and the deposit of a portion of the seized funds into an interest bearing account. Specifically, the State has argued that the seized funds were contraband and that pursuant to R.C. 2933.43, the funds should not have been subject to court action or release upon request of the owner. We agree.

{¶8} Pursuant to R.C. 2933.43(A)(1) a law enforcement official “shall” seize property that “has been, is being, or is intended to be used in violation of

division (A) of section 2933.42 of the Revised Code.”¹ R.C. 2933.43(B)(2) states that property lawfully seized because it was determined by the seizing agency to be contraband pursuant to R.C. 2901.01(A)(13)(f)² “shall not be subject to replevin or other action in any court and shall not be subject to release upon request of the owner” and “shall be kept in the custody of the law enforcement agency responsible for its seizure” pending a forfeiture hearing pursuant to R.C. 2933.43(C). See *Id.*

{¶9} R.C. 2933.43(C) provides that in certain situations, a forfeiture hearing shall not be conducted prior to a conviction or guilty plea on the underlying criminal offense. R.C. 2933.43(C) states in relevant part that:

“If the property seized *was determined by the seizing law enforcement officer to be contraband because of its relationship to an underlying criminal offense* *** no forfeiture hearing shall be held under this section unless the person pleads guilty to or is convicted of the commission of, or an attempt or conspiracy to commit, the offense[.] *** [A] forfeiture hearing shall be held in a case of that nature no later than forty-five days after the conviction or the admission or adjudication of the violation [.]” (Emphasis added). R.C. 2933.43(C).

¹ R.C. 2933.42(A) states that “[n]o person shall possess, conceal, transport, receive, purchase, sell, lease, rent, or otherwise transfer any contraband.”

² R.C. 2901.01(A)(13)(f) defines contraband as: “Any gambling device, paraphernalia, money as defined in section 1301.01 of the Revised Code, or other means of exchange that has been, is being, or is intended to be used in an attempt or conspiracy to violate, or in the violation of, Chapter 2915 of the Revised Code[.]”

{¶10} Essentially, if the seized property is determined, by the seizing law enforcement officer, to be contraband because of its relationship to the underlying criminal offense, the property is not subject to release upon request by owner and furthermore, must be kept in the custody of the seizing law enforcement agency pending a hearing subsequent to an adjudication of the case. See *State v. Cavin*, 12th Dist. No. CA2003-08-197, 2004-Ohio-4978, at ¶16 (stating if an item is contraband, there can be no forfeiture, and hence, no forfeiture hearing, unless the person pleads guilty or is convicted of the offense).

{¶11} In the instant matter, the money was seized because it was determined by the seizing agency to be proceeds of an illegal gambling operation and thus, contraband pursuant to R.C. 2901.01(A)(13)(f). Further, the funds at issue were seized because of their relationship to the underlying criminal offense. Therefore, under R.C. 2933.43(C), the forfeiture hearing could not be held until after a conviction, admission of guilt or adjudication of the underlying criminal offense. Because property determined to be contraband is not subject to release or replevin prior to a forfeiture hearing, and a forfeiture hearing could not be held until after trial or a guilty plea, this Court concludes that the hearing on Defendant's motion was premature.

{¶12} Defendant has argued that the State did not prove that the disputed funds were contraband because it did not prove at the hearing that the funds were derived from illegal gambling operations. Therefore, according to Defendant, the

funds were subject to release under R.C. 2933.43(C), which states in pertinent part:

“The owner of *any property* seized because of its relationship to an underlying criminal offense or administrative violation may request the court to release the property to the owner. *** [I]f the court determines that the property is not needed as evidence *** the court may permit the release of the property to the owner.” (Emphasis added). *Id.*

{¶13} However, what Defendant has failed to take into account is that the above quoted section of code applies to property related to the criminal offense, not contraband as defined in R.C. 2901.01. As stated *supra*, if property is determined by the seizing agency to be contraband, the property is to be held by the agency pending a forfeiture hearing and is not subject to replevin or release prior. Accordingly, at the hearing on Defendant’s motion, the prosecution was not required to prove that the funds were contraband. That determination is properly left for the trial and a forfeiture hearing as detailed in R.C. 2933.43.

{¶14} To allow a criminal defendant to recuperate property that has been determined to be contraband by law enforcement officials simply by filing a motion for release of property presents numerous difficulties. Allowing such recuperation would not only handcuff the prosecution, it would unduly put the prosecution to its proof prior to trial or forfeiture hearing and would contradict the statute’s prescription on releasing contraband occurring in R.C. 2933.43(B)(2).

{¶15} This Court concludes that such a result is contradictory to the plain meaning of the statute. As such, we find that the release of the \$31,819 and the

deposit of the \$15,000 into an interest bearing account were contrary to law. Accordingly, we find that the full amount of the seized funds should be returned to the State to be held in the custody of the law enforcement agency responsible for its seizure until trial or adjudication of the underlying criminal offense, at which time a forfeiture hearing may be conducted.

{¶16} Based on the foregoing, the State's sole assignment of error is sustained and the judgment of the trial court is reversed and remanded for proceedings consistent with this opinion.

Judgment reversed,
and remanded.

The Court finds that there were reasonable grounds for this appeal.

We order that a special mandate issue out of this Court, directing the Court of Common Pleas, County of Lorain, State of Ohio, to carry this judgment into execution. A certified copy of this journal entry shall constitute the mandate, pursuant to App.R. 27.

Immediately upon the filing hereof, this document shall constitute the journal entry of judgment, and it shall be file stamped by the Clerk of the Court of Appeals at which time the period for review shall begin to run. App.R. 22(E). The Clerk of the Court of Appeals is instructed to mail a notice of entry of this

judgment to the parties and to make a notation of the mailing in the docket, pursuant to App.R. 30.

Costs taxed to Appellee.

LYNN C. SLABY
FOR THE COURT

CARR, J.
CONCURS

MOORE, J.
DISSENTS, SAYING:

{¶17} I fully concur in the majority’s finding that once the State has labeled property as contraband, Ohio’s statutory scheme does not permit a pretrial motion for release of that property. However, I disagree with the majority’s conclusion that the State has labeled the money at issue herein as contraband. Accordingly, I respectfully dissent.

{¶18} There is nothing in the record before this Court to support a conclusion that the entire sum of seized money, \$46,486, was labeled as contraband by the State. In fact, the State conceded at the hearing below that it was likely that the entire sum was not contraband. Accordingly, I find no error in the trial court’s decision to hold a hearing and I would review the results of that hearing as set forth below.

{¶19} “Generally, at a suppression hearing, the state bears the burden of proving that a *** seizure meets Fourth Amendment standards of reasonableness.”

Maumee v. Weisner (1999), 87 Ohio St.3d 295, 297. Specifically, in the context of forfeiture proceedings, this Court has held that “the state bears the burden to prove seized property is contraband by a preponderance of the evidence.” *State v. Westmoreland* (Feb. 3, 1993), 9th Dist. No. 15716, at *2. As I believe Appellant’s motion for release of property is sufficiently analogous (and governed by the same statute as forfeiture), I would apply the same burden herein.

{¶20} In the instant matter, the State acknowledged that it could not prove that the entire sum, \$46,486, was contraband. At the hearing below, the State noted as follows:

“These funds are no doubt intermingled with other funds that may have been from his auctioneer business, may have been from the bar business.”

Accordingly, the trial court was left with the State’s unequivocal position that at least a portion of the \$46,486 was not necessary evidence in the State’s case.

{¶21} Thereafter, the trial court attempted to reasonably calculate the amount of funds that were attributable to Appellant’s gambling operation. I find nothing unreasonable or arbitrary about the trial court’s conclusion. To the contrary, the trial court’s ruling viewed the limited evidence presented in a light highly favorable to the State.

{¶22} In its ruling, the trial court ordered that \$15,000 be retained pending Appellant’s prosecution. The trial court calculated that, at best, the State may

prove that Appellant profited \$500 a night for 30 nights. Given the evidence introduced by the parties, such an estimate is generous to the State.

{¶23} The State candidly admitted that it could not prove the exact amount that Appellant gained from his gambling operation. Certain facts, however, were introduced at the hearing which support the trial court's calculation. The trial court heard evidence that Timmy's maximum capacity under law was 50 patrons. Additionally, the trial court heard evidence that Appellant was selling \$1 pull-off tabs and disposing of the tabs shortly after they were sold. Additionally, the trial court heard evidence that Appellant was receiving only 60% of the profits from the ticket sales.

{¶24} Based upon that evidence, the trial court derived a formula to calculate the amount of profit Appellant received from the gambling operation. In so doing, the trial court did not reduce the amount by the 40% of the proceeds that Appellant gave to his co-conspirator. Further, after reaching its figure, the trial court was informed that Appellant was only under investigation for gambling for ten days, not the thirty days noted in the indictment. The trial court, however, did not reduce its calculation. As a result, the State received the benefit of a very generous calculation despite the modicum of evidence that it presented. Accordingly, I would not find that the trial acted unreasonably or arbitrarily. I would affirm.

APPEARANCES:

DENNIS WILL, Prosecuting Attorney, and BILLIE JO BELCHER, Assistant Prosecuting Attorney, 225 Court Street, Elyria, Ohio 44035, for Appellant.

JAMES M. BURGE, Attorney at Law, 600 Broadway, Lorain, Ohio 44052, for Appellee.