

FILED: October 29, 2014

IN THE COURT OF APPEALS OF THE STATE OF OREGON

STATE OF OREGON,
Plaintiff-Respondent,

v.

PAULA CAMILLE JAMES,
Defendant-Appellant.

Marion County Circuit Court
12C48685

A153757

Dennis J. Graves, Judge.

Argued and submitted on May 29, 2014.

Lindsey J. Burrows, Deputy Public Defender, argued the cause for appellant. With her on the briefs was Peter Gartlan, Chief Defender, Office of Public Defense Services.

Peenesh H. Shah, Assistant Attorney General, argued the cause for appellant. With him on the brief were Ellen F. Rosenblum, Attorney General, and Anna M. Joyce, Solicitor General.

Before Duncan, Presiding Judge, and Wollheim, Judge, and Lagesen, Judge.

LAGESEN, J.

Convictions on Counts 2 through 4 reversed; otherwise affirmed.

DESIGNATION OF PREVAILING PARTY AND AWARD OF COSTS

Prevailing party: Appellant

- No costs allowed.
 Costs allowed, payable by
 Costs allowed, to abide the outcome on remand, payable by
-

1 LAGESEN, J.

2 Defendant appeals from a judgment of conviction for three counts of
3 furnishing alcohol to persons under 21 years of age, in violation of ORS 471.410(2), and
4 one count of endangering the welfare of a minor, in violation of ORS 163.575. She
5 assigns error to the trial court's denial of her motion for a judgment of acquittal on the
6 furnishing counts, contending that the court's denial of the motion rested on an erroneous
7 interpretation of ORS 471.410(2), and the evidence at trial was insufficient to support her
8 convictions under a correct interpretation of the statute. We reverse in part.

9 I. BACKGROUND

10 Defendant was charged by amended information with three counts of
11 furnishing alcohol to persons under 21 years of age, ORS 471.410(2), and one count of
12 endangering the welfare of a minor, ORS 163.575. With respect to the furnishing counts,
13 the information alleged that defendant "did unlawfully make available alcoholic liquor"
14 to three different minors: H, LC, and R. The state's theory at trial was that the alcohol
15 that defendant "did unlawfully make available" was vodka that those three minors
16 consumed after finding it in the kitchen of the house where defendant was a tenant. The
17 evidence at trial, viewed in the light most favorable to the state, revealed the following.

18 Defendant, who was 37 years old at the time of trial, rented a room in the
19 home of Tilahun, who was 25. Defendant moved into Tilahun's house sometime between
20 November 14 and November 16, 2012. Within a few days after defendant moved in,
21 Tilahun hosted a party for a local musical group. Tilahun created an event on her

1 Facebook page and sent private invitations to approximately 15 to 20 prospective guests.

2 The guests at the party included high school students, ranging in age from 14 to 17.

3 The first named victim, H, 15, was not familiar with defendant; she learned
4 about the party from a friend. H arrived at the house at around 8:00 p.m. H estimated
5 that there were approximately 10 people at the residence when she arrived. H did not see
6 any alcohol at the residence for the first hour that she was there. However, at around
7 9:00 p.m., a crowd of approximately 20 people arrived. H testified that, at that point in
8 time, alcohol became available and people began drinking. Guests, including H, began
9 drinking from a bottle of vodka sitting on the kitchen counter. H consumed
10 approximately four shots of vodka over the course of the evening.

11 The second named victim, LC, 17, knew neither Tilahun nor defendant and
12 did not receive a personal invitation to the party; she "heard about it" from other people.
13 LC arrived at the party around 9:00 p.m., with a "big group" of people. When she
14 arrived, there were a few people inside and a few people outside; she estimated that there
15 were approximately six to eight people total at the house at that time. LC testified that, at
16 the time she arrived, the people in the house were doing "[n]othing yet"; but she also
17 testified later that people in the house were "[d]rinking, smoking." According to LC, "[a]
18 lot of people ha[d] their own" alcohol, but she did not bring her own alcohol to the party.
19 Instead, LC poured and consumed "a few shots" of vodka from a bottle that she found in
20 the kitchen.

21 The third named victim, R, 15, was similarly unfamiliar with Tilahun and

1 defendant; she, too, learned about the party "probably through friends." When R arrived
2 at the party--she could not recall precisely when--she and friends sat around talking for
3 awhile, and did not start drinking until an hour or two later. R drank Jagermeister from a
4 bottle belonging to a friend and vodka from the "bottle * * * sitting somewhere in the
5 kitchen."

6 Other guests described the party in a similar manner. S, 17, for example,
7 was "acquainted with" Tilahun, but did not know her personally. When S arrived at the
8 residence, there were "[a] lot [of] people" in the kitchen, as well as alcohol. A friend
9 brought S some vodka; S also observed four or five "shots that were full, but * * * didn't
10 see any actual bottles."

11 LL, 14,¹ knew Tilahun personally but learned about the party from a friend.
12 LL estimated that he arrived at the party at "8:00 or 9:00." By the time that he arrived,
13 there were five or six people outside the house and about 20 people inside the house. LL
14 met defendant for the first time at the front door, where she was smoking a cigarette. LL
15 and defendant introduced themselves, and the two shook hands. Defendant did not give
16 LL alcohol; however, LL saw alcohol in the house. LL and his companions "took shots"
17 from the alcohol "scattered all around the house." LL testified that there were shot
18 glasses "in * * * the corner of the living room" and "bottles being passed around
19 everywhere." LL drank "some of the vodka" from the bottle being passed around.

20 At 10:02 p.m., Deputy Landers was dispatched to the residence to

¹ LL was 15 at the time of trial.

1 investigate a report of a liquor violation. He arrived at approximately 10:11 p.m., and
2 was joined by Deputy Bernards and Deputy Derschon. Landers observed that none of the
3 guests outside the home appeared to be of legal drinking age; "[t]hey all looked like they
4 were probably high school aged kids."

5 Defendant met Landers at the front door. Landers "asked [defendant] if
6 there were any people under 21 years old there based on the report [the sheriff had]
7 received of the[re] being underage drinking and marijuana use at the location."
8 Defendant responded that, "no, there wasn't anyone under 21 there."

9 Over the course of the conversation, defendant was "very upset,
10 argumentative, [and] generally just uncooperative" toward the deputies. Based on
11 defendant's "kind of uncontrolled demeanor[] [and] her unwarranted hostility," Landers
12 believed that defendant was intoxicated. Derschon shared that impression, noting that
13 defendant's face was "[f]lushed," she was "slurring her words, [and] you could smell
14 alcohol coming from her breath." At one point, defendant got "very close" to Derschon,
15 and Derschon "had to put his hand on [defendant's] shoulder and push her back away
16 from him." At that point, defendant slammed the door and retreated into the residence.

17 Eventually, defendant returned to the door. A moment later, Tilahun came
18 to the door as well. Tilahun was "very intoxicated" and "slurring her speech." Landers
19 asked Tilahun for permission to "do a walk-through [of] the residence, [to] make sure
20 there[] [was] nobody in there that[] [was] extremely intoxicated that[] [was] essentially
21 a danger to themselves." Tilahun consented to the walk-through. Defendant went back

1 into her bedroom and closed the door. She subsequently snuck out of the house.

2 Upon entering the house, Bernards observed that it "was just full * * * of
3 kids." Bernards could tell that many of the guests were underage "by sight," noting that
4 they appeared younger than his 18-year-old niece. Landers asked the guests in the living
5 room if any of them were over age 21. Only three people raised their hands, and the
6 deputies separated those three guests from the rest of the group. The deputies then
7 contacted the parents of each underage attendee. They also called an ambulance to
8 provide treatment for a male attendee who had passed out and had begun to vomit.

9 In the kitchen, Derschon observed what "appeared to be hard alcohol
10 bottles," approximately four to six of them, and he "smelled [the] distinct smell of burnt
11 marijuana." Bernards saw approximately three or four bottles of alcohol in the kitchen,
12 as well as 5 to 10 beer cans on the floor in the living room and bathroom.

13 The next day, Landers returned to the house to make "follow-up contact"
14 with defendant. Defendant told him that "she did not know there was going to be a
15 party," and that, "when she saw all the underage people getting there, * * * she just didn't
16 know what to do." Landers asked defendant why she had lied to him the night before, but
17 defendant "didn't really give [him] a direct answer," instead "going back and saying she
18 didn't know anybody was underage."

19 As noted, the party led to charges against defendant. At the close of the
20 state's case, defendant moved for a judgment of acquittal on all counts. With respect to
21 the furnishing counts, defendant argued that there was insufficient evidence connecting

1 defendant to the vodka that the three minors consumed to permit the jury to find that
2 defendant had made that alcohol available to H, LC, and R. The trial court denied the
3 motion, and the jury convicted defendant on all charges. Defendant timely appealed. On
4 appeal, she challenges only her convictions on the furnishing counts; she does not contest
5 her conviction for endangering the welfare of a minor.

6 II. STANDARD OF REVIEW

7 We generally review the denial of a motion for a judgment of acquittal "by
8 examining the evidence in the light most favorable to the state to determine whether a
9 rational trier of fact, accepting reasonable inferences and reasonable credibility choices,
10 could have found the essential element of the crime beyond a reasonable doubt." *State v.*
11 *Cunningham*, 320 Or 47, 63, 880 P2d 431 (1994), *cert den*, 514 US 1005 (1995). "The
12 issue is not whether we believe defendant is guilty beyond a reasonable doubt, but
13 whether there was sufficient evidence for a jury to so find." *State v. Hall*, 327 Or 568,
14 570, 966 P2d 208 (1998). In analyzing the sufficiency of the evidence, "we make no
15 distinction between direct and circumstantial evidence as to the degree of proof required."
16 *Id.*

17 To the extent, however, that "the dispute [on review of a motion for a
18 judgment of acquittal] centers on the meaning of the statute defining the offense, the
19 issue is one of statutory construction." *State v. Wray*, 243 Or App 503, 506, 259 P3d 972
20 (2011). Statutory construction presents a question of law, *id.*, which we review for legal
21 error, *Providence Health System v. Walker*, 252 Or App 489, 494, 289 P3d 256 (2012),

1 *rev den*, 353 Or 867 (2013).

2 III. ANALYSIS

3 The dispute on appeal centers on the meaning of ORS 471.410(2),² which
4 provides, in relevant part, "No one * * * may sell, give or *otherwise make available*"
5 alcohol to minors. (Emphasis added.) In particular, because defendant was convicted of
6 "otherwise mak[ing] available" alcohol to minors, the question for us is what did the
7 legislature mean by the words "otherwise make available"? That is, what type of conduct
8 did the legislature intend to encompass when it included that phrase in ORS 471.410(2)?

9 In defendant's view, "otherwise mak[ing] available" means "affirmatively
10 provid[ing]" alcohol to minors by, for example, purchasing, serving, or pouring alcohol,
11 or leaving it out for consumption by guests. Defendant further asserts that, if the statute
12 is construed in that manner, the evidence is insufficient to support her convictions. The
13 state interprets the phrase differently, arguing that "otherwise mak[ing] available" means
14 that a defendant's acts or omissions were the "but for" cause of, or a "substantial factor"

² ORS 471.410(2) provides, in full:

"No one other than the person's parent or guardian may sell, give or otherwise make available any alcoholic liquor to a person under the age of 21 years. A parent or guardian may give or otherwise make alcoholic liquor available to a person under the age of 21 years only if the person is in a private residence and is accompanied by the parent or guardian. A person violates this subsection who sells, gives or otherwise makes available alcoholic liquor to a person with the knowledge that the person to whom the liquor is made available will violate this subsection."

Although ORS 471.410 was amended and internally renumbered in part in 2014, those changes have no bearing on this appeal. Accordingly, all references to ORS 471.410 are to the present version of that statute.

1 in, a minor's acquisition of alcohol. It contends that, under its construction of the statute,
2 the evidence is sufficient to support defendant's convictions for furnishing alcohol to
3 minors.

4 Ultimately, for the reasons explained below, neither party's proposed
5 interpretation fully squares with the legislature's intent. Instead, we conclude that a
6 person "otherwise make[s] available" alcohol to minors if that person authorizes minors'
7 access to a supply of alcohol over which the person exercises control. We further
8 conclude that the evidence in this case was not sufficient to permit a jury to find beyond a
9 reasonable doubt that defendant controlled the alcohol supply on which the furnishing
10 charges were predicated, and that, therefore, those convictions must be reversed.

11 A. *The meaning of "otherwise make available" in ORS 471.410(2)*

12 Our goal in construing ORS 471.410(2) is "to determine the meaning of the
13 statute that the legislature that enacted it most likely intended." *Chase and Chase*, 354 Or
14 776, 780, 323 P3d 266 (2014) (citing *PGE v. Bureau of Labor and Industries*, 317 Or
15 606, 610, 859 P2d 1143 (1993)). To accomplish that goal, we "examine its text, its
16 context, and, where appropriate, legislative history and relevant canons of construction."
17 *Id.* (citing *State v. Gaines*, 346 Or 160, 171-73, 206 P3d 1042 (2009)).

18 The legislature added the phrase "otherwise make available" to ORS
19 471.410(2) in 1963, but did not define that phrase; previously, the statute prohibited only
20 the specific acts of selling and giving of alcohol. Or Laws 1963, ch 243, § 1. Under such
21 circumstances, absent a legislative indication to the contrary, we look to the plain,

1 ordinary meanings of the terms at issue, examining sources existing at the time of
2 enactment to identify those meanings. *Comcast Corp. v. Dept. of Rev.*, 356 Or 282, 295-
3 96, 296 n 7, ___ P3d ___ (2014) (observing that, notwithstanding the frequency with
4 which the Supreme Court cites *Webster's Third New Int'l Dictionary* (unabridged ed
5 2002) to determine the plain meaning of statutory terms, "[i]n consulting dictionaries,
6 however, it is important to use sources contemporaneous with the enactment of the
7 statute"); *see Kohring v. Ballard*, 355 Or 297, 303-06, 325 P3d 717 (2014) (explaining
8 approach for ascertaining plain meaning of statutory term).

9 As an initial matter, the plain meaning of the phrase "make available"
10 suggests that the legislature broadly intended to prohibit conduct that results in minors
11 possessing alcohol. "Make" in this context means "to cause to be or become : put in a
12 certain state or condition." *Webster's Third New Int'l Dictionary* 1363 (unabridged ed
13 2002).³ "Available" means "such as may be availed of : capable of use for the

³ Notwithstanding its 2002 copyright date, we note that *Webster's Third New Int'l Dictionary* (unabridged ed 2002) can be considered to be a "contemporaneous" source for statutes dating back to 1961 (if not earlier). That is because that dictionary was published originally in 1961. Although it has been republished since that time in 1966, 1971, 1976, 1981, 1986, 1993, and 2002, it has not changed, except for minor corrections. Rather, any substantive updates are included in the addenda section at the front of the dictionary. As the publisher explains on its website:

"Since they were first released, *Webster's International Dictionary* and *Webster's Collegiate Dictionary* have been updated and revised many times. New editions of the unabridged appeared in 1909 (*Webster's New International Dictionary*), 1934 (*Webster's New International Dictionary, Second Edition*), and 1961 (*Webster's Third New International Dictionary, Unabridged*). Addenda sections, featuring words that came into use after publication of the 1961 edition, have been added regularly, most recently in

1 accomplishment of a purpose : immediately utilizable"; and "that is accessible or may be
2 obtained : personally obtainable * * * : at disposal." *Id.* at 150. Those definitions
3 suggest, as noted, that the legislature intended to broadly prohibit conduct that results in
4 minors having access to alcohol. Moreover, a broad prohibition would be consistent with
5 the legislative purpose of the Liquor Control Act generally and the legislative purpose of
6 ORS 471.410(2) in particular. In *Wiener v. Gamma Phi, ATO Frat.*, 258 Or 632, 638,
7 642, 485 P2d 18 (1971), the Supreme Court explained that ORS 471.410(2) is "intended
8 to protect minors from *the evils of alcohol*" and "design[ed] * * * to protect minors from
9 *the vice of drinking alcoholic beverages.*" (Emphases added.) *See also* ORS
10 471.030(1)(c) (providing that the Liquor Control Act, of which ORS 471.410 is a part,
11 "shall be liberally construed so as * * * [t]o protect the safety, welfare, health, peace and
12 morals of the people of this state").

13 However, notwithstanding those textual and contextual indications of the
14 potential breadth of the prohibition contained in ORS 471.410(2), other context of the
15 phrase "make available" indicates that the legislature intended to limit the scope of the
16 prohibition. Significantly, the phrase "make available" does not stand by itself in the
17 statute. Rather, it is preceded by the word "otherwise," and the entire phrase--"otherwise

2002."

<http://www.merriam-webster.com/info/commitment.htm> (last visited Oct 24, 2014).

Because the content of *Webster's*--excluding the addenda section--has remained static since 1961, in general, it is appropriate to treat it as a contemporaneous source for statutes dating from at least that point forward, taking into account the updates to word usage reflected in the addenda section when the circumstances so require.

1 make available"--is a final, nonspecific phrase in a series. Under those circumstances, to
2 properly understand what the legislature meant by its use of that phrase, we must also
3 examine what it means to "sell" or to "give" alcohol. As the Supreme Court has
4 counseled, "'[o]therwise' is a comparative word; that is, to construe properly the meaning
5 of the word that 'otherwise' is modifying, we must examine the concept or word to which
6 that modified word is being compared." *State v. Snyder*, 337 Or 410, 424, 97 P3d 1181
7 (2004). Under the principle of *ejusdem generis*, we "[o]rdinarily * * * assume that a
8 nonspecific term in a series[] * * * shares the same qualities as the specific terms that
9 precede it." *See ZRZ Realty Co. v. Beneficial Fire and Casualty Ins.*, 349 Or 117, 140-
10 41, 241 P3d 710 (2010), *adh'd to as modified on recons*, 349 Or 657, 249 P3d 111
11 (2011).⁴

12 Here, to "sell" and to "give" are similar in that (1) both actions involve the
13 transfer of ownership or possession from the seller or giver to the recipient; and,
14 therefore, (2) both actions necessarily require that the seller or giver have some level of
15 control over the item to be sold or given. Put another way, both are ways of *supplying*
16 something to a recipient--conduct which, again, requires control over the thing supplied.
17 "Sell," is defined, as relevant, as "to give up (*property*) to another for money or other

⁴ The principle of *ejusdem generis* is a rule of statutory construction that we employ to analyze the text and context of a statute. *See Gaston v. Parsons*, 318 Or 247, 253, 864 P2d 1319 (1994) (in interpreting the text of a provision, Supreme Court considers "rules of construction that bear directly on the interpretation of the statutory provision in context," including the maxim *ejusdem generis* (quoting *PGE*, 317 Or at 611)); *State v. Essex*, 215 Or App 527, 530, 170 P3d 1094 (2007) ("In construing the text of a statute in context, one of the relevant maxims is '*ejusdem generis*[] * * *'.").

1 valuable consideration." *Webster's* at 2061 (emphasis added); *see id.* at 1818 ("property,"
2 in turn, is defined as "something that is or may be owned or possessed"; "the exclusive
3 right to possess, enjoy, and dispose of a thing"; and "something to which a person has a
4 legal title"). "Give," is defined, as relevant, "to put into the *possession* of another for his
5 use." *Id.* at 959 (emphasis added); *see id.* at 1770 ("possession," in turn, is defined as
6 "the act or condition of having in or taking into one's control or holding at one's disposal"
7 and "actual physical control or occupancy of property").⁵

⁵ Neither "sell" nor "give" is defined in the modern statute. *See* ORS 471.001. However, the foregoing dictionary definition of "sell" is consistent with the legislature's definition of that term in the 1951 version of the statute. Specifically, the 1951 version of the statute defined "to sell" as including

"[t]o solicit or receive an order for; to keep or expose for sale; to deliver for value or in any way other than purely gratuitously; to peddle; to keep with intent to sell; to traffic in; for any consideration, promised or obtained, directly or indirectly, or under any pretext or by any means whatsoever, to procure or allow to be procured for any other person * * *."

Or Laws 1951, ch 570, § 1 (codified at OCLA § 24-103); *see* Or Laws 1951, ch 570, § 2 (at that time, the predecessor statute to ORS 471.410, OCLA § 24-137(3), made it unlawful for "any person to sell alcoholic liquor to any person under the age of 21 years," or for "any person other than a parent, guardian, or other responsible relative, to give any alcoholic liquor to any person under the age of 21 years").

Similarly, the foregoing dictionary definition of "give" is consistent with the Supreme Court's interpretation of the term in another pre-1963 version of the statute. In *State v. Gordineer*, 229 Or 105, 109-10, 366 P2d 161 (1961), the court held that, where the statute provided that, "[n]o person other than a parent, guardian, or other responsible relative, shall give any alcoholic liquor to any person under the age of 21 years," the "giv[ing]" of alcohol to a minor could be accomplished in one of two ways: (1) "by the giving of alcoholic liquor for immediate consumption by the minor such as a single or several drinks from the alcoholic liquor in the possession of another"; or (2) "by the giving of a quantity of liquor to the minor with intent that the possession of the liquor pass to the minor." (Internal quotation marks omitted.)

1 That context suggests that, by including the phrase "otherwise make
2 available" in the list of prohibited acts in ORS 471.410(2), the legislature intended both
3 to "broaden[]" the scope of the statute to reach an expanded range of conduct resulting in
4 minors' access to alcohol, while at the same time "stay[ing] within th[e] familiar arena" of
5 the specific acts of selling and giving. *Southern Pacific Trans. Co. v. Dept. of Rev.*, 295
6 Or 47, 62, 664 P2d 401 (1983) (so stating, where statute defined "property" as "real and
7 personal, tangible and intangible, used or held * * * as owner, occupant, lessee, or
8 otherwise" (internal quotation marks omitted; emphasis added)).⁶ Because a
9 distinguishing feature of both "sell[ing]" and "giv[ing]" is ownership or control on the
10 part of the seller or giver, the principle of *ejusdem generis*, together with the ordinary
11 meaning of the phrase "make available," suggest that a person "otherwise make[s]
12 available" alcohol to minors within the meaning of ORS 471.410(2) when that person--
13 through words or conduct--authorizes minors' access to a supply of alcohol over which
14 the person exercises control.

15 That interpretation--that a person "otherwise make[s] available" alcohol to a
16 minor by authorizing access to a supply of alcohol over which the defendant exercises
17 control--is in line with our prior cases under ORS 471.410(2). Although we have neither
18 addressed the precise question presented here, nor engaged in a methodical statutory
19 construction analysis, we have implicitly interpreted the statute to prohibit conduct that

⁶ *But see Fisher et al. v. City of Astoria*, 126 Or 268, 282, 269 P 853 (1928) (holding the rule of *ejusdem generis* inapplicable to interpret the nonspecific term "otherwise improve" where the legislature had expressly defined the word "improve").

1 amounts to the supplying of alcohol to minors, but not conduct that is, in effect, mere
2 acquiescence in the consumption of alcohol by minors. For example, in *State v. Barraza*,
3 206 Or App 505, 507-10, 136 P3d 1126 (2006), we considered whether an officer had
4 probable cause to believe that the crime of furnishing alcohol to a minor in violation of
5 ORS 471.410(2) was being committed in a house, so as to permit a warrantless search of
6 the house for evidence of that crime. Notwithstanding the facts that a minor had admitted
7 to drinking in the house, and persons who appeared to be age 21 or older were present in
8 the house, we concluded that the officer lacked probable cause to believe that ORS
9 471.410(2) had been violated by someone in the house because, on those facts, it was
10 "mere speculation" that the minor had obtained the alcohol that he consumed from
11 someone inside the house, rather than elsewhere. *Barraza*, 206 Or App at 510. By so
12 concluding, we implicitly recognized that "otherwise mak[ing] available" alcohol to a
13 minor within the meaning of ORS 471.410(2) requires something more than merely
14 failing to stop or prevent a minor from consuming alcohol. If acquiescing in a minor's
15 consumption of alcohol, standing alone, were sufficient to violate the statute, then the
16 facts known to the officer in *Barraza* would have been sufficient to establish probable
17 cause to believe that the crime of furnishing alcohol to a minor was being committed.⁷

⁷ Similarly, in *State v. Irving*, 74 Or App 600, 703 P2d 983 (1985), we implicitly recognized that the key issue under ORS 471.410(2) is whether the defendant was the source of any alcohol obtained by a minor victim when, upon recognizing that the trial court had misheard the minor victim's testimony regarding the source of the alcohol that he had consumed, we remanded to the trial court to reconsider its decision under a correct view of the evidence regarding the source of the alcohol.

1 Reading ORS 471.410(2) to require that a defendant have control over the supply of
2 alcohol accessed by a minor ensures that that "something more" is present while, at the
3 same time, gives effect to the legislature's evident intent to prohibit a wide range of
4 conduct that results in alcohol reaching the hands of minors.

5 In sum, we conclude, from the text and context⁸ of ORS 471.410(2), that a
6 person "otherwise make[s] available" alcohol to a minor when that person authorizes
7 minors' access to an alcohol supply over which the person exercises control.⁹

⁸ We limit our analysis to the text and context of ORS 471.410(2), because the available legislative history of the provision is sparse and not illuminating.

We note that defendant asserts that we should consider ORS 471.410(3) in our contextual analysis of ORS 471.410(2). However, that provision was enacted in 1995, over thirty years after the enactment of ORS 471.410(2). Or Laws 1995, ch 756, § 1. Consequently, it would bear on the contextual analysis of ORS 471.410(2) only if that provision necessarily evidenced an intent "by the legislature to modify or otherwise alter the meaning of the original terms of the statute." *State v. Swanson*, 351 Or 286, 290, 266 P3d 45 (2011); see *State v. Ofodrinwa*, 353 Or 507, 529-30, 300 P3d 154 (2013). We have reviewed ORS 471.410(3) and its legislative history, and we can discern no such intent.

⁹ Although subsequently enacted provisions of the Liquor Control Act generally do not bear on our interpretation of ORS 471.410(2), as we have observed, ___ Or App at ___ (slip op at ___ n 8), we note that our focus on whether defendant had control over the alcohol supply is consistent with our interpretation of ORS 471.565(2)(a) in *Baker v. Croslin*, 264 Or App 196, 330 P3d 698 (2014). See Or Laws 1979, ch 801, §§ 1 to 2 (enacting predecessor statutes to ORS 471.565(2)(a)). That provision provides, pertinently, that a licensee, permittee, or social host is not liable for damages caused by an intoxicated patron or guest unless the licensee, permittee, or social host "served or provided" the patron or guest with alcohol while the patron or guest was visibly intoxicated. ORS 471.565(2)(a). In *Baker*, we held that the key factor in assessing whether a social host had "served or provided" the alcohol consumed by a visibly intoxicated guest was whether the host had control over the alcohol supply from which the guest obtained the alcohol. 264 Or App at 199-200.

Additionally, although extrajurisdictional interpretations of different state

1 B. *Sufficiency of the evidence that defendant "otherwise ma[d]e available"*
2 *alcohol to minors*

3 Applying that standard to the evidence adduced in this case, we conclude
4 that the evidence is insufficient to establish defendant's guilt of furnishing alcohol to the
5 three minor victims identified in the information. As mentioned, the state's theory of the
6 case was that defendant had made available the vodka that those victims consumed at the
7 house. Defendant's conduct conceivably authorized access to the vodka; by admitting
8 minors to her residence, and by not stopping them from drinking, she implicitly
9 authorized the activity to continue. However, on this record, it is entirely speculative
10 whether defendant had control over that vodka or, instead, simply acquiesced in the
11 minors' consumption of alcohol that had been obtained from someone else's supply.

12 There is no direct evidence that defendant supplied alcohol to anyone, apart
13 from herself. And the circumstantial evidence is insufficient to permit the finding that
14 defendant exercised control over the vodka on which the charges were predicated. H
15 testified without contradiction that there was a period of time at the beginning of the

furnishing statutes do not control our construction of Oregon's statute, we note that our focus on a defendant's control over the alcohol supply is consistent with the approach taken by other state courts. *See Sagadin v. Ripper*, 175 Cal App 3d 1141, 1158, 221 Cal Rptr 675 (1985) ("In order to furnish an alcoholic beverage the offender need not pour the drink; it is sufficient if, *having control of the alcohol*, the defendant takes some affirmative step to supply it to the drinker." (Emphasis added.)); *State v. Souza*, 846 P2d 1313, 1319 (Utah Ct App 1993) (citing *Sagadin* with approval and concluding that "furnish or supply" requires that a defendant, among other things, "has some measure of *control* over the alcohol in question" (emphasis in original)); *Lather v. Berg*, 519 NE2d 755, 763 (Ind Ct App 1988) (absent evidence that a defendant had possession or control of alcohol obtained by minor, he or she could not be convicted of furnishing alcohol to minor).

1 party where people were not drinking and that the drinking began later, around the time a
2 large group of people arrived. R, too, testified without contradiction that there was a
3 period of time where she was not drinking, but was sitting around talking. LC, who
4 arrived just before the onslaught of the crowd, testified that people were doing "[n]othing
5 yet." On those facts, it is just as likely that the vodka arrived with the crowd of guests
6 who descended on the house as it is that the vodka derived from a supply that was under
7 defendant's control at the house--particularly in the light of the evidence that "[a] lot" of
8 the partygoers brought their own alcohol.

9 At trial, the state relied heavily on the testimony of LC to argue that the
10 vodka had been present at the house at the outset of the party, and, thus, the jury
11 reasonably could infer that defendant was the source of the vodka. If LC's testimony did,
12 indeed, establish that the vodka had been present at the house from the start, then that
13 evidence very well might permit the reasonable inference that defendant had control over
14 the vodka. But we do not believe that LC's testimony can bear the weight that the state
15 placed on it.

16 For one, LC's testimony indicated that she did not arrive at the start of the
17 party; she testified that she arrived at 9:00 p.m. with a group, shortly before the crowd
18 proliferated. That testimony is consistent with, and does not call into question, H's
19 testimony that alcohol was not available at the party for the first hour that she was there,
20 and did not become available until around 9:00 p.m., when a large group of people
21 arrived. In addition, although LC did testify that people inside the house were

1 "[d]rinking, smoking," her testimony did not specify *when* those people were drinking
2 and smoking. Moreover, her testimony affirmatively indicated that people were not
3 drinking and smoking when she first arrived. Again, she testified that when she "first
4 arrived" there were only three or four people in the house (as well as three or four people
5 outside of the house), and that when she "first came," those people were doing "[n]othing
6 yet." That testimony, considered as a whole, does not permit the reasonable inference
7 that the vodka that LC and the other victims ultimately consumed came from a supply of
8 alcohol that originated from defendant's house. If anything, it tends to suggest to the
9 contrary--that the alcohol arrived with the surge of people that arrived around 9:00 p.m.

10 Nor does any other evidence in the record permit a rational inference that
11 the alcohol that the three minor victims consumed came from a supply controlled by
12 defendant. Although there was evidence that defendant was present and drinking that
13 night--which, together with the fact that alcohol was being consumed in her house, might
14 permit the inference that defendant had control over *some* type of alcohol that night--that
15 evidence does not make it more likely than not (let alone permit an inference beyond a
16 reasonable doubt) that any supply of alcohol that defendant controlled was the source of
17 the vodka that the minors identified in the charges consumed.

18 In sum, the evidence presented at trial was insufficient to demonstrate that
19 defendant "otherwise ma[d]e available" alcohol to H, LC, and R, because the evidence is
20 insufficient to permit the finding that defendant controlled the supply of alcohol that

1 those three minor victims accessed at defendant's house.¹⁰

2 IV. CONCLUSION

3 For the foregoing reasons, the judgment is reversed as to defendant's
4 convictions and sentences on Counts 2 through 4 for furnishing alcohol to minors.
5 Defendant's conviction on Count 1 is affirmed.

6 Convictions on Counts 2 through 4 reversed; otherwise affirmed.

¹⁰ As noted, ___ Or App at ___ (slip op at ___ n 8), a different provision of the Liquor Control Act prohibits a person from permitting a minor (other than the person's child or ward) to consume alcohol on real property controlled by the person, or to remain on the person's real property if the minor is consuming alcohol. ORS 471.410(3)(a) provides:

"A person who exercises control over private real property *may not knowingly allow* any other person under the age of 21 years who is not a child or minor ward of the person to consume alcoholic liquor on the property, or allow any other person under the age of 21 years who is not a child or minor ward of the person to remain on the property if the person under the age of 21 years consumes alcoholic liquor on the property."

(Emphasis added.) A first violation of ORS 471.410(3) is a Class A violation, and a second or subsequent violation is a specific fine violation, rather than a crime. ORS 471.410(10)(a)-(b). Whether defendant's conduct violated ORS 471.410(3) is not at issue in this appeal.